1	UNITED STATES OF AMERICA
2	FEDERAL ENERGY REGULATORY COMMISSION
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4	CONSENT ELECTRIC, CONSENT GAS, DISCUSSION ITEMS,
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6	STRUCK ITEMS
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8	1053rd COMMISSION MEETING
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12	Thursday, March 21, 2019
13	Commission Meeting Room
L 4	Federal Energy Regulatory
15	Commission
16	888 First Street, NE
17	Washington, D.C. 20426
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                The Commission met in open session at 10:03 a.m.,
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    when were present:
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               CHAIRMAN NEIL CHATTERJEE
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               COMMISSIONER CHERYL LaFLEUR
               COMMISSIONER RICHARD GLICK
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 6
               COMMISSIONER BERNARD McNAMEE
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               SECRETARY KIMBERLY D. BOSE
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    Agenda Items:
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    Consent-Electric
    E-4, E-5, E-6, E-7, E-8, E-9, E-10, E-9 E-11, E-12, E-13,
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    E-14, E-16, E-17, E-18, E-21 and E-22
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13
14
    Consent-Gas
15 G-1, G-2 and G-3
16
17
    Discussion Items
18
    E-1 and E-2
19
    Struck Items
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21 E-15
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1 Commissioner Recusals and Statements for March 21, 2019 2 Commissioner McNamee is not participating in the 3 following consent items: 4 E-9 and G-15 E-6 - Commissioner LaFleur dissenting with a 6 separate statement 7 C-1 - Commissioner Glick dissenting in part with 8 a separate statement 9 Discussion and/or Presentations 10 11 Item E-1: Inquiry Regarding the Commission's Electric Transmission Incentives Policy (PL19-3-000) 12 13 Presenter: David Tobenkin, Office of Energy Policy and 14 Innovation 15 At the Table: Adam Batenhorst, Office of General Counsel 16 (OGC) and Adam Pollock, Office of Energy Market Regulation 17 (OEMR) 18 19 Item E-2: Inquiry Regarding the Commission's Policy for 20 Determining Return on Equity (PL19-4-000) Presenter: Jeremy Hessler, Office of General Counsel (OGC) 21 22 At the Table: Tony Dobbins, Office of Energy Policy and

Innovation (OEPI), Adam Pollock, Office of Energy Market

24 Regulation (OEMR)

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25 Struck Items E-15

1	PROCEEDINGS
2	(10:03 a.m.)
3	SECRETARY BOSE: Thank you. Good morning. The
4	purpose of the Federal Energy Regulatory Commission's open
5	meeting is for the Commission to consider the matters that
6	have been duly posted in accordance with The Government in
7	The Sunshine Act.
8	Members of the public are invited to observe,
9	which includes attending, listening, and taking notes, but
10	does not include participating in the meeting or addressing
11	the Commission. Actions that purposely interfere or attempt
12	to interfere with the commencement or conducting of the
13	meeting or inhibit the audience's ability to observe or
14	listen to the meeting, including attempts by the audience
15	members to address the Commission while the meeting is in
16	progress, are not permitted.
17	Any persons engaging in such behavior will be
18	asked to leave the building. Anyone who refuses to leave
19	voluntarily will be escorted from the building.
20	Additionally, documents presented to the
21	Chairman, Commissioners, or staff during the meeting will
22	not become part of the official record of any Commission
23	proceeding, nor will they require further action by the
24	Commission.
25	If you wish to comment on an ongoing proceeding

- 1 before the Commission, please visit our website for more
- 2 information.
- 3 Thank you for your cooperation.
- 4 CHAIRMAN CHATTERJEE: Madam Secretary, we are
- 5 ready to begin.
- 6 SECRETARY BOSE: Good morning, Mr. Chairman.
- 7 Good morning, Commissioners. This is the time and place
- 8 that has been noticed for the open meeting of the Federal
- 9 Energy Regulatory Commission to consider the matters that
- 10 have been posted by the Commission. Please join us in the
- 11 Pledge of Allegiance.
- 12 (Pledge of Allegiance recited.)
- 13 SECRETARY BOSE: Commissioners, since the
- 14 February open meeting the Commission has issued 45
- 15 Notational Orders.
- 16 Thank you, Mr. Chairman.
- 17 CHAIRMAN CHATTERJEE: Thank you, Madam Secretary,
- 18 and good morning to everyone. I would like to open today's
- 19 meeting with some exciting news by introducing the newest
- 20 members of my team, Jennifer Mellon. Jen began her career
- 21 in D.C. 15 years ago with the Congressional Coalition on
- 22 Adoption Institute. She went on to become Executive
- 23 Director of the Joint Council on International Children's
- 24 Services where she was instrumental in the ratification of
- 25 the Hague Convention on the Protection of Children and

- 1 Co-operation in Respect of Intercountry Adoption. A serial
- 2 entrepreneur, Jennifer was recognized as one of the "100
- 3 Most Intriguing Entrepreneurs" in 2017. She is a graduate
- 4 of Bucknell University and is a proud mom of three children:
- 5 Caroline, Leah Claire and Daniel.
- 6 Already, Jen has jumped right in and gotten to
- 7 work as my Confidential Assistant, filling the slot after
- 8 Lindsey Gentry stepped into her new position.
- 9 I want to thank Jen for her willingness to come
- 10 on and fulfill this key role and look forward to continuing
- 11 to work with her as we tackle a big number of issues before
- 12 us as FERC. Please join me in welcoming Jen to the
- 13 Commission.
- 14 (Applause.)
- 15 CHAIRMAN CHATTERJEE: Also, as I announced
- 16 several weeks ago, I would like to congratulate Jignasa
- 17 Gadani on her promotion to Director of the Office of Energy
- 18 Policy and Innovation and Lindsey Gentry on her new position
- 19 as Deputy Director for the Office of External Affairs. Both
- 20 Jignasa and Lindsey have been valued members of our team
- 21 here for some time, and I know they'll both excel in their
- 22 new roles.
- 23 In addition, as I announced yesterday, Anthony
- 24 Pugliese has resigned his position as Chief of Staff here at
- 25 the agency. Anthony served a Chief of Staff for both me and

- 1 Chairman McIntyre. I want to thank Anthony for his
- 2 friendship and for his willingness to serve the agency and
- 3 the country, and we wish him well in his future ventures.
- 4 Now on to another matter.
- 5 As I have at our last two open meetings, I would
- 6 like to share an update on our ongoing efforts to review
- 7 natural gas pipeline rates following the Tax Cuts and Jobs
- 8 Act and the D.C. Circuit's United Airlines decision.
- 9 Yesterday we initiated an NGA Section 5
- 10 investigation to examine the rates of one natural gas
- 11 pipeline, and we also terminated 38 natural gas pipeline
- 12 rate proceedings, finding that those pipelines complied with
- 13 the Commission's filing requirements and no further action
- 14 was needed at this time.
- 15 I think it's important to look back on the steps
- 16 we've taken over the past year on this front. It was one
- 17 year ago--the March 2018 open meeting--that the Commission
- 18 issued its Notice of Proposed Rulemaking proposing the 501-G
- 19 process. We then issued the final rule actually kicking off
- 20 the process in July 2018. And the very first bach of 501-G
- 21 filings came in the door five months ago in October 2018.
- 22 Over the past five months, we've received 129
- 23 interstate natural gas pipeline 501-G filings, which have
- 24 reflected a high level of engagement and effort from
- 25 industry. I appreciate the steps many pipelines and their

- 1 customers have taken as they worked together to build
- 2 consensus and reach rate agreements to resolve these
- 3 matters. As a result, we've approved a dozen settlements to
- 4 date, and we've already taken action in 102 of the 129
- 5 proceedings. That's almost 80 percent. For the remaining
- 6 proceedings, we're actively working to resolve them as
- 7 expeditiously as possible.
- 8 All that's to say this: I think we've
- 9 demonstrated our commitment to working swiftly but carefully
- 10 through these 501-G filings, and I'm pleased with the
- 11 progress that we've made. I commend the highly skilled
- 12 Commission staff who are spearheading this effort. Their
- 13 tireless work on these complex issues has gotten us to this
- 14 point, and we're ready to tackle the work that lies ahead so
- 15 we can take prompt action in the remaining proceedings.
- Moving on to another matter.
- 17 I'd like to briefly note Item E-6 on the agenda,
- 18 which is an application from Louisville Gas & Electric and
- 19 Kentucky Utilities to remove certain conditions that were
- 20 imposed on the company as a condition of their merger in
- 21 1998 and subsequent withdrawal from MISO in 2006. I
- 22 support today's Order because it carefully evaluates current
- 23 conditions and concludes that there is now sufficient
- 24 competition to protect the public interest while allowing
- 25 LG&E and KU to discontinue the mitigation.

- 1 Now turning to a topic that has been a key focus
- 2 of mine since joining the Commission:
- 3 Today we are initiating two inquiries that I've
- 4 been keen to begin: A broad look at our Return on Equity
- 5 policies, and an examination of our transmission incentives
- 6 policies.
- 7 As I announced in November, I believe these
- 8 policies are overdue for a fresh look with input from all
- 9 interested stakeholders--not just those that happen to be
- 10 parties to a pending complaint proceeding. Thirteen years
- 11 have passed since Congress established FPA Section 219, so I
- 12 think it's just good governance to look at whether these two
- 13 sets of policies are producing the level and type of
- 14 transmission investment the Nation needs. I'll have more to
- 15 say about both of these important proceedings later in
- 16 today's program.
- 17 Before I open the floor to my colleagues, I'd
- 18 like to quickly share some insights from a recent visit to
- 19 the "energy capital of the world."
- 20 Last week I and my colleague, Commissioner
- 21 McNamee, had the privilege of attending CERAWeek down in
- 22 Houston. It was a great opportunity to engage with a
- 23 variety of federal, state, and local government partners as
- 24 well as industry stakeholders from across the globe.
- This was my first time participating in CERAWeek,

- or what I've come to call the "Super Bowl of the energy
- 2 world, "--the only Super Bowl in which the New England
- 3 Patriots are not active participants,
- 4 (Laughter.)
- 5 COMMISSIONER LaFLEUR: Yet.
- 6 (Laughter.)
- 7 CHAIRMAN CHATTERJEE: And I really appreciated
- 8 the way this event brought together leaders from across the
- 9 sector to discuss the major issues we are all confronting.
- 10 I'd like to take a minute to share a few reflections from
- 11 the week now.
- 12 One of the highlights of my trip Thursday was the
- 13 opportunity I had to keynote the lunch session, followed by
- 14 a discussion with Dr. Daniel Yergin who is a giant in our
- 15 field. I'll spare you all from the full speech because we
- 16 have a lot of important, exciting business to get to this
- 17 morning, but I would just like to touch on the theme of my
- 18 remarks: The energy grid of the future.
- As we go through this transformative period for
- 20 the energy sector, we have to ask ourselves two main
- 21 questions. Number one: What will the grid of the future
- 22 look like? And number two: What roles should the
- 23 government, industry, and consumers play in bringing about
- 24 that grid of the future?
- 25 Here at the Commission, my colleagues and I are

- 1 focused on our responsibility to facilitate a smooth energy
- 2 transition--one that allows for the integration of new
- 3 technologies like renewables, energy storage, and
- 4 distributed energy resources while also ensuring the grid
- 5 remains reliable and resilient in the face of existing and
- 6 evolving threats.
- 7 In my view, the Commission currently has a
- 8 once-in-a-generation opportunity to create the type of
- 9 regulatory ecosystem that will enable this transformation to
- 10 flourish. I am excited for what the future holds, but I'm
- 11 also cognizant of the challenges that lay ahead of us.
- 12 That's why I think conversations like those facilitated at
- 13 CERAWeek are so crucial.
- 14 Now before moving on, there is one other really
- 15 significant highlight from CERAWeek that I'd like to
- 16 mention: that is, our engagement with our counterparts from
- 17 India.
- 18 FERC has been working with our government
- 19 partners at the State Department and the Department of
- 20 Energy to build upon our relationship with the Indian
- 21 Government, specifically as they look to build out their
- 22 energy infrastructure.
- I am proud to share that I was able to, on behalf
- 24 of the Commission, sign a memorandum of understanding with
- 25 India's Petroleum and Natural Gas Regulatory Board, or

- 1 PNGRB. This MOU had been in the works for more than a year
- 2 and will help facilitate an exchange of information and
- 3 expertise between our two agencies. We will consult with
- 4 each other on issues such as developing competitive markets
- 5 in the oil and natural gas sectors, promoting investment in
- 6 the sector, and protecting consumer interests.
- 7 A lot of hard work has gone into these efforts,
- 8 and for that I'd like to say a big thank you to all those
- 9 who helped make it possible. That includes our staff here
- 10 at the Commission, including folks from the Office of Energy
- 11 Policy and Innovation, the Office of Enforcement, the Office
- 12 of Administrative Litigation, and the Office of External
- 13 Affairs. It also includes our counterparts at the PNGRB,
- 14 and our colleagues at State and DOE who are stationed both
- 15 stateside and in India.
- 16 Finally, I have to acknowledge another group
- 17 that's been integral to strengthening our relationship with
- 18 Indian energy officials, and that is the U.S. India Business
- 19 Council. The USIBC hosted a roundtable discussion with a
- 20 number of senior Indian officials, including Joint Secretary
- 21 Kutty of India's Ministry of Petroleum and Natural Gas, as
- 22 well as other officials from both the public and private
- 23 sectors of the United States and India.
- 24 Having the opportunity to sit down with these
- 25 stakeholders and speak with them about the importance of the

- 1 United States' relationship with India was a privilege. I
- 2 look forward to continuing that dialogue, and hope that our
- 3 work with PNGRB, facilitated by the MOU we signed last week,
- 4 will be a part of that conversation.
- 5 With that, I will conclude my remarks and turn
- 6 back to my colleagues for any additional opening statements
- 7 or announcements they may have.
- 8 COMMISSIONER LaFLEUR: Thank you, Mr. Chairman.
- 9 I want to start by congratulating Jignasa, whom I've worked
- 10 with in different capacities for many years. I'm glad they
- 11 made it official, and I'm happy for you, and happy for OEPI.
- 12 I want to congratulate Lindsey in the front row, and Jen. I
- 13 look forward to working with you in your new roles.
- 14 Jen, even before Neal read your litany, I could
- 15 tell you were smart because you got the critical
- 16 behind-the-flag seat that everyone wants at open meetings--
- 17 (Laughter.)
- 18 COMMISSIONER LaFLEUR: Okay. I want to comment
- 19 on--a have a couple of substantive things. I want to start
- 20 by commenting on a case on this morning's agenda that the
- 21 Chairman commented on, which is E-6, the Louisville Gas &
- 22 Electric/Kentucky Utilities Application to Remove an
- 23 Anti-Pancaking Mitigation Measure from their earlier merger
- 24 and their subsequent withdrawal from MISO.
- 25 I'm differing from my colleagues on this one

- 1 because I believe the rate depancaking mitigation that was
- 2 imposed on LG&E/KU as a condition of their withdrawal from
- 3 MISO is still needed to protect customers.
- In my view, the companies haven't shown that
- 5 there are a sufficient number of competitive suppliers to
- 6 meet the needs of the Kentucky municipal customers. Simply
- 7 put, I don't think we can rely on the results of
- 8 solicitations that were conducted with the depancaking
- 9 mechanism in place as sufficient evidence of what would
- 10 happen without the depancaking mechanism in place.
- I would, instead, have set the matter for hearing
- 12 to develop a record on potential competitive alternatives
- 13 available to serve the Kentucky municipal customers, absent
- 14 the depandaking mitigation. And so without further record
- 15 development, I was concerned that we might constrain their
- 16 generation supply options.
- 17 On a lighter note, for the last couple of weeks
- 18 in my office we've been referring to this case as "Kentucky
- 19 Pancakes"--
- 20 (Laughter.)
- 21 COMMISSIONER LaFLEUR: --and, while people talk
- 22 about how the sausage gets made, this case shows how the
- 23 pancakes get made. I do not believe LG&E/KU should be able
- 24 to force-feed a short stack of pancakes to their municipal
- 25 customers. And if you would like to see more bad pancake

- 1 puns, please refer to my dissent. We had fun with that.
- 2 (Laughter.)
- 3 COMMISSIONER LaFLEUR: Okay. Finally, in light
- 4 of all the attention that has come with our recent order
- 5 approving an LNG export facility in the last couple of
- 6 weeks, I just wanted to say a few words about the topic of
- 7 our LNG--consideration of LNG and pipeline projects.
- 8 In my recent concurrence in the Calcasieu Pass
- 9 LNG Export Order, I highlighted two issues relating to how
- 10 we consider climate impacts as part of our environmental
- 11 review of LNG projects: The direct emissions from the
- 12 liquefaction itself from the project which were discussed in
- 13 the Commission Order; and the cumulative, the how to
- 14 incorporate those direct climate impacts and our cumulative
- 15 impact analysis, which I discussed in my concurrence.
- And I won't rehash those issues or my concurrence
- 17 here, but I want to share a couple of broader thoughts on
- 18 how we consider climate impacts in our work under the
- 19 Natural Gas Act. And, frankly, why this is such a hard part
- 20 of our work right now.
- 21 The debate about cumulative impacts highlights a
- 22 larger concern that I've had about how the Commission
- 23 handles climate impacts. I've realized, and I've been
- 24 troubled that the Commission, which I think our staff does a
- 25 wonderful job on the environmental impact statements in

- 1 general, but we have been treating climate impacts
- 2 differently than all the other environmental impacts that we
- 3 look at in our environmental review.
- 4 The Commission staff has developed frameworks for
- 5 grappling with every other identifiable and measurable
- 6 environmental impact. That's why the things were this
- 7 (indicating) thick. We didn't know how to quantify,
- 8 mitigate, consider impacts to land, water, and species. We
- 9 make calls on whether impacts to wetlands or a specific
- 10 species of muscles are significant.
- 11 I've said many times I never knew there were so
- 12 many species of muscles until I came to the Commission and
- 13 learned all about it. But we don't do that for climate
- 14 change impacts. Instead, we say we can't figure out how to
- 15 do it, and that's the reason we don't do more meaningful
- 16 analysis in our orders.
- 17 I don't believe this approach is going to be
- 18 sustainable over the long term. In recent years, we've seen
- 19 an increasing number of court decisions signal that federal
- 20 agencies, including FERC, should be doing more in our
- 21 environmental review of projects and other federal actions
- 22 to consider climate impacts.
- 23 This has been evident in opinions on appeal of
- 24 our own cases like the D.C. Circuit decision in the Sierra
- 25 Club case on Sable Trail, as well as the recent per curium

- 1 decisions on Atlantic Bridge and MVP. And those opinions
- 2 have been underscoring that we should be quantifying and
- 3 considering GHG emissions as part of our climate review--as
- 4 part of our environmental review.
- 5 On Tuesday, not in a FERC case but in a case with
- 6 respect to the Department of Interior, the D.C. Circuit for
- 7 the District of Columbia issued a decision in Wild Earth
- 8 Guardians v. Zinke, that discusses and implicates many of
- 9 the same climate arguments that have been showing up in our
- 10 gas work here at the Commission. The case concerned the
- 11 adequacy of the BLM's consideration of climate impacts
- 12 associated with gas and oil leases in Wyoming.
- 13 And the court's opinion concluded that the BLM
- 14 failed to take a hard look at GHG emissions, and remanded it
- 15 for more look at both indirect and cumulative impacts.
- I think the criticism has a lot of potential
- 17 parallels with our own work, and I think we would be well
- 18 served by getting out in front of this issue and trying to
- 19 address it proactively, rather than waiting for courts to
- 20 tell us to.
- 21 Obviously we have struggled with--and I've
- 22 struggled with GHG issues our pipeline cases, but I have
- 23 found it even harder in our LNG docket since we've been
- 24 taking on these issues over the last couple of years in
- 25 pipeline cases, and now having to turn recently to LNG

- 1 cases. That's because I think the key driver for me is
- 2 because the authority over LNG projects, unlike a domestic
- 3 pipeline where we do the whole pipeline and can look at the
- 4 need because we have record evidence of the end use, the
- 5 authority over LNG export projects is bifurcated between
- 6 FERC and the DOE.
- 7 So the DOE has exclusive authority over the
- 8 export of natural gas as a commodity, including the
- 9 responsibility under the Freeport case to consider whether
- 10 that gas is in the public interest, and any consideration of
- 11 the downstream environmental impact that's in the domain of
- 12 DOE.
- 13 FERC, though, has to look at the LNG facility
- 14 itself to decide if it's consistent with the public
- 15 interest. And we don't look at the upstream or downstream
- 16 climate impacts, where the gas came from, where the gas is
- 17 going. That's all in DOE's domain. But the liquefaction
- 18 facilities themselves have significance, and quite
- 19 significant direct GHG emissions of liquefaction that is
- 20 part of our review. And deciding if it's in the public
- 21 interest, it's hard to do the weighing if we're only in
- 22 charge of the impacts and someone else is in charge of the
- 23 benefits.
- I think we could be well served by looking at the
- 25 life cycle of GHG export and what the aggregate climate

- 1 impacts are. In 2014, the then-Department of Energy under
- 2 Secretary Moniz tried to do just that. They did an analysis
- 3 of the whole life cycle GHG emissions starting from the
- 4 extraction, the liquefaction, the transportation, and then
- 5 the downstream use, and compared it to what other fuels
- 6 might have been used downstream--compared it favorably to
- 7 what other fuels would have been used downstream if it
- 8 hadn't been exported.
- 9 That was for the first wave of LNG exports. I
- 10 think it would be excellent if DOE--it's not something we
- 11 do, because we don't have the whole value chain--could take
- 12 a fresh look at the climate impacts of proposed export
- 13 projects and look more generally at what LNG export is doing
- 14 to the climate beyond just the piece that we're looking at.
- I don't have the authority to make that happen.
- 16 In the meantime, I have to do my job, which is to deal with
- 17 the applications that are before us. I am going to continue
- 18 to try to look at them case by case as carefully as we can
- 19 based on the records before us, and continue to consider the
- 20 issues as they arise in individual proceedings.
- 21 And with that, I will yield the mike. Thank you.
- 22 CHAIRMAN CHATTERJEE: Commissioner Glick?
- 23 COMMISSIONER GLICK: Thank you, Mr. Chairman. I
- 24 want to start out, again, also by congratulating Jignasa,
- 25 first, for her role at OEPI, or her officially her formal

- 1 role in OEPI. She has been very helpful to me over the last
- 2 year that I've been here at the Commission, and her and her
- 3 team are excellent. They deal with a lot of very weedy
- 4 issues, but very important issues, and again I appreciate
- 5 all you do for us.
- 6 And Lindsey, again, congratulations and I look
- 7 forward to working with you in your new role. And Jen as
- 8 well. I've only met Jen yesterday, but we had a great talk
- 9 about international adoption, which is a cause of great
- 10 interest to me and all the great work that she's done, and I
- 11 very much appreciate it and look forward to working with
- 12 you, as well.
- 13 I wanted to pick up actually where Commissioner
- 14 LaFleur left off a little bit, because as everyone knows--
- 15 COMMISSIONER LaFLEUR: We didn't coordinate.
- 16 (Laughter.)
- 17 COMMISSIONER GLICK: We did not. But right after
- 18 the last meeting, the Commission issued its Order approving
- 19 the Calcasieu LNG facility. And the Order was met with a
- 20 lot of fanfare. It was greeted as if it was a major
- 21 breakthrough that presumably would clear the way for us to
- 22 work on additional -- or approve additional LNG facilities.
- 23 Of course we don't prejudge anything, but that's the way it
- 24 was met I think in the public, and certainly in the press.
- 25 I dissented from that Order because, no matter

- 1 what they say, the majority again refused to consider the
- 2 impacts the project will have on climate change. I want to
- 3 take a minute to explain why this alleged breakthrough was
- 4 anything but a breakthrough.
- 5 In LNG proceedings the Commission is being called
- 6 upon to determine whether a project will be in the public
- 7 interest. To do so, the Commission must first consider
- 8 whether the project's environmental impacts are significant.
- 9 It's not enough for FERC to acknowledge that its decision
- 10 will affect the environment. Rather, the Commission must
- 11 under the law consider whether the impact will be
- 12 significant. That analysis simply wasn't done in this
- 13 case.
- 14 I want to take a minute to discuss what the
- 15 Commission did and didn't do in this particular proceeding.
- 16 First, the Order did find that the project could produce
- 4 million tons of direct greenhouse gas emissions every year
- 18 just from direct operations. But the majority refused to
- 19 examine the impact those greenhouse gas emissions will
- 20 actually have on climate change.
- Now we come to the key point. The Commission,
- 22 after taking greenhouse gas emissions out of the equation
- 23 completely, then found that the project's environmental
- 24 impacts will not be significant. And as a result, the
- 25 project is in the public interest.

- 1 Think about that. How can the Commission
- 2 determine that a project will not have a significant
- 3 environmental impact if it refuses to examine whether the
- 4 project will have a significant impact on the existential
- 5 threat the climate change clearly poses?
- 6 That's a lot like saying: Other than the play,
- 7 Mrs. Lincoln, how--other than the fact that your husband was
- 8 shot and killed, Mrs. Lincoln, how as the play?
- 9 The majority is saying that the Commission is
- 10 going to be willfully ignorant no matter how many tons of
- 11 greenhouse gas emissions a project emits. We would never do
- 12 that in any other context. What if we knew a project would
- 13 make people sick, but there was a disagreement about how
- 14 sick the people would get, or how many people might
- 15 potentially die? If you follow the majority's logic, we
- 16 should determine that the project is safe, even though we
- 17 know for a fact that it would make some people sick, and
- 18 even potentially cause some people to die.
- 19 Some might say, well, Commissioner Glick, how can
- 20 you say the Commission didn't take climate change into
- 21 account? Doesn't the Order admit that the project will be
- 22 responsible for approximately 4 million tons of greenhouse
- 23 gas emissions each year? Yeah, but that just dodges the
- 24 question. Yes, the Commission calculates the project's
- 25 greenhouse gas emissions; and, yes, the Environmental

- 1 Impact Statement points out that climate change is going to
- 2 have dramatic effects in the Southeast where the project is
- 3 going to be located. But the majority refuses to connect
- 4 those emissions to climate change, which is actually what
- 5 we're required to do under the law.
- 6 So when we are talking about the Calcasieu Order,
- 7 let's not say that the Commission considered the impact of
- 8 the project's greenhouse gas emissions on climate change; it
- 9 simply isn't true.
- 10 I also want to point out that finding that an LNG
- 11 project will emit missions of tons of greenhouse gases each
- 12 year isn't the end of the story. The Commission could find
- 13 that level of emissions is insignificant. Or, even though
- 14 emissions levels are significant, the public interest
- 15 warrants approval of the project.
- 16 All you need to do is look at Commissioner
- 17 LaFleur's concurrence, which she mentioned, to her great
- 18 credit she engaged in exactly this type of analysis. She
- 19 said the greenhouse gas emissions from the project appear to
- 20 her to be significant. Incidentally, if you haven't already
- 21 done so, I strongly recommend that you read Commissioner
- 22 LaFleur's concurrence, because I think it does a very good
- job of refuting the majority's reasoning in this case.
- I don't want to hear that assessing significance
- 25 is too hard. The Commission is called upon to do it all the

- 1 time in other contexts, and with far less information than
- 2 we have in this particular proceeding.
- 3 It is also important to recognize that the
- 4 developer always has the opportunity to mitigate the impacts
- 5 either voluntarily or pursuant to Commission Order. Almost
- 6 every environmental impact statement in an order we issue
- 7 approving a pipeline or LNG facility, it lists mitigation
- 8 the project developer will undertake to limit adverse
- 9 impacts from the project.
- 10 For instance, the Commission recently circulated
- 11 a Final Environmental Impact Statement associated with the
- 12 proposed Port Arthur LNG facility, where the project
- 13 developer is proposing to create more than 1,200 acres of
- 14 new wetlands to offset the wetlands that will be lost if the
- 15 project is built.
- There is nothing keeping a developer from
- 17 mitigating or offsetting the greenhouse gas emissions
- 18 associated with an LNG facility. It would not be hard to do
- 19 so, and I suspect the price would be a tiny fraction of the
- 20 total cost of the project.
- 21 In fact, I recently met with Freeport LNG, which
- 22 substantially reduced their greenhouse gas emissions at an
- 23 LNG project FERC approved several years ago by employing
- 24 all-electric compression motor drives. A developer can also
- 25 offset emissions with emissions-free power. This isn't

- 1 rocket science.
- 2 But before we pat ourselves on the back and give
- 3 ourselves the good-government award, we need for us to do
- 4 our job under the law, which in this case means not ignoring
- 5 the impact the project will have on climate change.
- 6 Commissioner LaFleur mentioned yesterday's--or
- 7 actually it was Tuesday's decision of the U.S. District
- 8 Court for the District of Columbia in Wildlife Guardians v.
- 9 Zinke, and it's very important. I strongly recommend people
- 10 review this. We actually ended up on the front page of
- 11 today's Washington Post.
- 12 The reason it is so important is because--not
- 13 just that we're supposed to consider climate change, to how
- 14 important climate change clearly is to our society--but
- 15 what's really important about that particular decision is
- 16 what we've been saying all along: that we're creating a lot
- 17 of litigation risks by putting our head in the sand and
- 18 ignoring climate change, ignoring the impact of climate
- 19 change, when we're making our decisions.
- 20 And because of that, all we're going to do is end
- 21 up at some point the court is going to send back some of our
- 22 orders. It's going to take years to go back and redo the
- 23 orders, and it's going to take many years and many billions
- 24 of dollars for the developer before they actually get to
- 25 move forward with their project.

26

- 1 So I think it is in everyone's interest that we
- 2 consider this on an up-front basis. So I urge us to
- 3 reconsider the way we're approaching these things.
- 4 Thank you, Mr. Chairman.
- 5 CHAIRMAN CHATTERJEE: Commissioner McNamee.
- 6 COMMISSIONER McNAMEE: I too want to congratulate
- 7 Jignasa, Lindsey, and Jen for joining the team. Some have
- 8 already been here and are just moving, some are just
- 9 joining, but this is a great place to work and there's many
- 10 great people, and it's a great opportunity. And we all
- 11 couldn't do the work that we do without all of you and
- 12 everybody else who is in this building, and so we're very
- 13 grateful that you're willing to serve here.
- 14 I was not going to comment on the LNG facilities,
- 15 but I think it's appropriate this time to do so. I think
- 16 it's a disappointing thing that in this town often, if
- 17 there's a disagreement about how something should be done,
- 18 or what the conclusions are, that some will say that it
- 19 wasn't done; that they're ignoring something.
- 20 I would urge you to read the opinion issued by
- 21 the Commission in Calcasieu Pass and recognize that issues
- 22 were addressed; that they were seriously addressed; that
- 23 there was a hard look.
- 24 Reasonable people can disagree, and that's why
- 25 you have members of commissions. But I think there's a

- 1 broader issue here, and it's something I think is important
- 2 to say because I think there's a common recognition that
- 3 Commissioner LaFleur has been one of those people that looks
- 4 hard at issues and takes them seriously. I know that the
- 5 Chairman does, too. I know that Commissioner Glick does,
- 6 too, and is passionate about it. But the one thing that
- 7 this Order did--we have to look at each order separately--
- 8 but we were able to show, at least here, that Washington can
- 9 work.
- 10 Everybody is convinced that Washington, now
- 11 everybody runs to their corner, that you run to your base,
- 12 but here we did something different. We showed that we
- 13 could come together, compromise, and come to a way forward
- 14 on something that's important to the country, that fulfills
- 15 our obligations under the Natural Gas Act and under NEPA.
- 16 It's something I'm proud of, and I'm grateful for the
- 17 opportunity to work with my fellow Commissioners, all four
- 18 of us, even when we disagree, because I think it's something
- 19 that in our small part, especially with, you know, great
- 20 foresight, and I really enjoyed working through the issues
- 21 with all of my Commissioner friends, maybe there's a little
- 22 hope. Maybe we can make a little bit of a difference and
- 23 prove to the American people that, you know what, Washington
- 24 can work if we compromise, if we come together, if we listen
- 25 we can get things done. And that's my hope.

- 1 Thank you.
- 2 CHAIRMAN CHATTERJEE: Thank you, Commissioner
- 3 McNamee.
- 4 Madam Secretary, we are ready to go to the
- 5 Consent Agenda.
- 6 SECRETARY BOSE: Thank you, Mr. Chairman. Since
- 7 the issuance of the Sunshine Act Notice on March 14th, 2019,
- 8 Item E-15 has been struck from this morning's agenda. Your
- 9 Consent Agenda is as follows:
- 10 Electric Items: E-4, E-5, E-6, E-7, E-8, E-9,
- 11 E-10, E-11, E-12, E-13, E-14, E-16, E-17, E-18, E-21, and
- 12 E-22.
- Gas Items: G-1, G-2, and G-3.
- 14 As to E-9 and G-1, Commissioner McNamee is not
- 15 participating. As to E-6, Commissioner LaFleur is
- 16 dissenting with a separate statement.
- 17 We are now ready to take a vote on this morning's
- 18 Consent Agenda. The vote begins with Commissioner McNamee.
- 19 COMMISSIONER McNAMEE: I agree to support all
- 20 votes except for E-9 and G-1 in which I am not
- 21 participating.
- 22 SECRETARY BOSE: Commissioner Glick.
- 23 COMMISSIONER GLICK: Aye.
- 24 SECRETARY BOSE: Commissioner LaFleur.
- 25 COMMISSIONER LaFLEUR: Noting my dissent in E-6,

- 1 I vote aye.
- 2 SECRETARY BOSE: And Chairman Chatterjee.
- 3 CHAIRMAN CHATTERJEE: Aye.
- 4 SECRETARY BOSE: We are now ready to move to the
- 5 Discussion and Presentation portion of this meeting. The
- 6 first item, and the only item this morning, is a joint
- 7 presentation on Items E-1 and E-2, two Draft Notices of
- 8 Inquiry. The first is concerning issues related to the
- 9 Commission's Electric Transmission Incentives Policy. And
- 10 the second concerns the Commission's policy on determining
- 11 Return on Equity.
- 12 There will be a presentation by David Tobenkin
- 13 from the Office of Energy Policy and Innovation; and Jeremy
- 14 Hessler from the Office of the General Counsel. They are
- 15 accompanied by Tony Dobbins from the Office of Energy Policy
- 16 and Innovation; and Adam Pollock from the Office of Energy
- 17 Market Regulation.
- 18 MR. TOBENKIN: Good morning, Mr. Chairman and
- 19 Commissioners.
- 20 Item E-1 is a draft Notice of Inquiry that seeks
- 21 comment on the scope and implementation of the Commission's
- 22 electric transmission incentives regulations and policy
- 23 pursuant to Section 219 of the Federal Power Act.
- 24 As part of the Energy Policy Act of 2005,
- 25 Congress enacted Section 219 which directed the Commission

- 1 to use transmission incentives to help ensure reliability
- 2 and reduce the cost of delivered power by reducing
- 3 transmission congestion. Nearly 13 years have passed since
- 4 the Commission promulgated rules to implement that directive
- 5 by issuing Order Numbers 679 and 679-A, and nearly 7 years
- 6 have passed since the Commission provided quidance upon
- 7 aspects of those rules in a 2012 policy statement.
- 8 The draft NOI requests stakeholder comment on a
- 9 wide range of issues related to the Commission's
- 10 transmission incentives policy. For instance, the draft
- 11 NOI asks whether transmission incentives, rather than being
- 12 based on the risks and challenges of a proposed
- 13 transmission project, instead should be based on a project's
- 14 benefits. It also examines whether transmission incentives
- 15 could better encourage enhancements to existing facilities,
- 16 and asks how evolving transmission technologies could be
- 17 more thoughtfully considered in the context of the
- 18 Commission's transmission incentives policy.
- 19 With respect to transmission incentives that are
- 20 adders to return on equity, or ROE, the draft NOI examines
- 21 the requirements for, the level of, and the design of these
- 22 incentives, as well as their relationship to the calculation
- 23 of base ROEs. With respect to non-ROE adder, risk-reducing
- 24 transmission incentives, the draft NOI examines the design
- 25 and value of some of these incentives, and whether there may

- 1 be other potential risk-reducing transmission incentives.
- 2 The draft NOI also examines how the Commission
- 3 should approach granting incentives, including whether some
- 4 incentives should be granted on a generic basis rather than
- 5 the current case-by-case approach; whether there should be
- 6 more analysis of the combinations of incentives and levels
- 7 of any ROE adders; and whether additional structure and
- 8 guidance regarding the Commission's approach should be added
- 9 to the evaluation process.
- 10 Initial comments are due 90 days, and reply
- 11 comments are due 120 days, after the date of publication in
- 12 the Federal Register.
- 13 Thank you. This concludes my presentation. We
- 14 would be happy to address any questions that you may have
- 15 after the ROE NOI team describes that related NOI.
- 16 MR. HESSLER: And Item E-2 I a Notice of Inquiry
- 17 that seeks information and stakeholder views regarding
- 18 whether and, if so, how the Commission should modify how it
- 19 determines the return on equity, or ROE, to be used in
- 20 designing jurisdictional rates charged by public utilities,
- 21 as well as interstate natural gas and oil pipelines.
- This NOI follows the D.C. Circuit's decision in
- 23 Emera Maine v. FERC that reversed and vacated Opinion No.
- 24 531. In Opinion 531, the Commission adopted a two-step
- 25 discounted cash flow, or DCF, approach to calculate the base

- 1 ROE for electric utilities.
- 2 The court held, among other things, that the
- 3 Commission inadequately justified its decision under Section
- 4 206 of the Federal Power Act to set the Transmission Owners'
- 5 ROE at the midpoint of the upper half of the zone of
- 6 reasonableness produced by its two-step DCF analysis.
- 7 In this proceeding, the Commission seeks comment
- 8 on potential modifications to its approach to determining a
- 9 just and reasonable base ROE for public utilities, as well
- 10 as interstate natural gas and oil pipelines. Although the
- 11 Commission requested briefing on some of the issues below in
- 12 the other pending ROE proceedings, this NOI will provide a
- 13 broader opportunity for all interested stakeholders to
- 14 comment on the Commission's ROE policy in light of the
- 15 decision in Emera Maine.
- The Commission seeks comments on eight general
- 17 topics of inquiry:
- 18 First, the Commission is asking about the role of
- 19 the Commission's base ROE in investment decision-making, and
- 20 what objectives should quide the Commission's approach.
- 21 Second, whether uniform application of our ROE
- 22 policy across electric, interstate gas pipeline and oil
- 23 pipeline industries is appropriate.
- Third, the performance of the DCF model.
- 25 Fourth, the composition of the proxy groups.

33

- 1 Fifth, the financial model choice.
- 2 Sixth, the mismatch between market-based ROE
- 3 determinations and book-to-value rate base.
- 4 Seventh, how the Commission determines whether an
- 5 existing ROE is unjust and unreasonable under the first
- 6 prong of Section 206.
- 7 And finally, eighth, the mechanics and
- 8 implementation of their different models.
- 9 Initial comments are due 90 days and reply
- 10 comments are due 120 days after the date of publication in
- 11 the Federal Register. Thank you. This concluders our
- 12 presentation, and we would be happy to address any questions
- 13 that you might have.
- 14 CHAIRMAN CHATTERJEE: Thank you, David, Jeremy,
- 15 and the team for that excellent presentation. As I
- 16 mentioned earlier, the policies we put in place for
- 17 transmission today will have a huge impact on shaping the
- 18 grid of tomorrow.
- 19 Given the complexity and scale of building new
- 20 transmission projects, the decisions my colleagues and I
- 21 make now will have impacts for decades to come. What all
- 22 this boils down to is the fact that getting these policies
- 23 right will be critical to ensuring that the energy
- 24 revolution we're currently undergoing results in more
- 25 reliable services and lower prices for customers.

- To that end, I think the two NOIs we are issuing
- 2 today are an important step toward getting our transmission
- 3 policies right. As I recognized in November, the
- 4 implications of our ROE policies are significant and
- 5 widespread. So today's NOI initiates a broader proceeding
- 6 to allow all interested stakeholders to provide feedback on
- 7 the Commission's ROE policies for public utilities, and also
- 8 seeks comment on whether any changes to the ROE policies
- 9 should be applied to interstate natural gas and oil
- 10 pipelines.
- 11 In addition, I think the transmission incentives
- 12 NOI really tees up the question of: What kinds of
- 13 transmission projects does the Commission want to incent?
- 14 In particular, I think it asks very important questions
- 15 about whether the Commission should be focused on
- 16 incentivizing projects with risks and challenges, or
- 17 thinking more broadly about the reliability and economic
- 18 benefits that transmission projects can provide.
- 19 I also want to take a moment and recognize that
- 20 issuing both of those NOIs simultaneously today is going to
- 21 mean a lot of hard work for folks outside this building over
- 22 the next several months. But as I mentioned earlier, I
- 23 believe we are really at an inflection point in the energy
- 24 future of our Nation and FERC's transmission policies are
- 25 going to be key to shaping that future. Getting thoughtful

- 1 comments from members of industry, academia, states, and
- 2 others will be immensely helpful as we tackle this
- 3 challenge.
- 4 I have no questions for the team, but want to
- 5 thank you all for your excellent work in these proceedings.
- And with that, I will turn to my colleagues.
- 7 COMMISSIONER LaFLEUR: Thank you. I would also
- 8 like to thank David and Jeremy and everyone on the team at
- 9 the table, in the audience, and--at the table, in the
- 10 audience, and all their bosses in the side of the room for
- 11 all the work that went into these. I think both of the
- 12 Notices of Inquiry are very well written and comprehensive,
- 13 and I know that took a lot of work.
- 14 First, with respect to the Notice of Inquiry on
- 15 transmission incentives, I very much support today's order.
- 16 I believe it's a good time to take a fresh look at our
- 17 incentives policies to see if reforms are needed to better
- 18 align our policies with the goals set forth in Section 219
- 19 of the Federal Power Act.
- 20 At bottom, Section 219 was by its very terms
- 21 intended to help attract investment in transmission needed
- 22 to serve customers, and we should be vigilant that the
- 23 Commission's policies accomplish those objectives, while
- 24 ensuring just and reasonable rates.
- There are several of the areas in the--actually,

- 1 a lot I'm interested in in the Notice of Inquiry, but I want
- 2 to highlight a few areas.
- 3 The first is, I look forward to comments on the
- 4 Commission's approach to the Transco adder and the RTO
- 5 participation adder, because both of them have been
- 6 controversial either in recent Commission orders, or in the
- 7 case of the RTO adder and the Ninth Circuit Court Order, and
- 8 I think it's appropriate that we think about those.
- 9 In addition, I look forward to comments on the
- 10 interplay between Order 1000 and our incentives policy. I
- 11 believe the Commission should explore whether our incentives
- 12 policy can further promote the goals of Order No. 1000 and
- 13 the things that we found on the record in that docket.
- 14 Those goals include assuring that transmission
- 15 needed to serve customers, whether for reliability, economic
- 16 efficiency, or driven by public policy, that those projects
- 17 are planned and constructed, and that we promote competition
- 18 in transmission planning processes to ensure that the
- 19 transmission that's constructed is done so effectively and
- 20 cost-effectively.
- 21 While there's been considerable transmission
- 22 growth in the past decade and in the past many years since
- 23 we voted out Order No. 1000, I do believe there's a clear
- 24 need to construct more transmission to ease the
- 25 interconnection of location-constrained renewables. And I

- 1 think that's evidenced by the choking interconnection queues
- 2 in several of the regions, suggesting there might be
- 3 transmission that's needed rather than just hundreds of
- 4 interconnections, and that we have to make sure the
- 5 processes support that.
- I also note the rather obvious fact that
- 7 inter-regional transmission, something we were quite happy
- 8 about in Order No. 1000, has been proven tremendously
- 9 difficult to site and construct, and has basically happened
- 10 to a very small extent. And I'm interested in comments on
- 11 whether and how anything in our incentive policy could help
- 12 get that transmission built where it's needed to serve
- 13 customers or meet public policy objectives set forth by the
- 14 states.
- 15 Finally, I look forward to comments on what
- 16 changes we might need to make to support competitive
- 17 transmission processes, something we've talked about in
- 18 policy conferences and other in the past.
- 19 Now with respect to the Notice of Inquiry on
- 20 Return on Equity, I am also voting for today's Order. I do
- 21 note that the questions we asked are extremely detailed and
- 22 comprehensive, and this has been a notoriously difficult
- 23 area of our work around which to develop a consensus and
- 24 sustain it in court.
- 25 I strongly encourage commenters to be focused and

- 1 concise in their comments, and indicate which questions
- 2 they're answering to help the Commission move forward in a
- 3 complex docket as quickly as possible. Because, hopefully,
- 4 if we do so we can provide more stability and predictability
- 5 to our ROE policy.
- 6 I also hope, and I expect, that the dockets in
- 7 the Cokeley briefing order and the MISO briefing order that
- 8 are currently pending, and already have docket development,
- 9 will help provide the Commission with some important initial
- 10 feedback on the four methodologies that we identified for
- 11 determining ROE in those dockets. And I hope that in this
- 12 NOE we don't start all over again, but we can build on the
- 13 knowledge gained from those dockets.
- 14 I am confident--I always say this--but I am super
- 15 confident this time that we will receive a broad range of
- 16 comments on both of these Notices of Inquiry. In light of
- 17 their breadth, we are allowing 90 days for comments. I want
- 18 to note that the Notices of Inquiry state that the
- 19 commenters need not address every question asked. In fact,
- 20 a little known fact, we have added that to every notice of
- 21 inquiry since 2011 after Sue Kelly of APPA told me that she
- 22 burned the midnight oil because she thought she had to
- 23 answer every question in the 2011 Notice of Inquiry on
- 24 Incentives that Andy Weinstein and his team wrote. Whether
- 25 it was something she was interested in or not, she said,

- 1 you're supposed to answer every question.
- 2 So thank you, Sue, for that policy change,
- 3 because now we always say: Just give us comments on what
- 4 you're interested in. We're going to have enough to go
- 5 through to figure this out. And thank you, of course, to
- 6 the team and I look forward to working on this.
- 7 CHAIRMAN GLICK: I also too want to start by
- 8 thanking the team. We know it's not very easy to take--you
- 9 have four Commissioners that want to ask a whole bunch of
- 10 questions in a whole bunch of different ways, and you were
- 11 able to take them and put them together in a concise
- 12 document that we could all agree on. So I really appreciate
- 13 your hard work, and thank you all for working with my team.
- 14 I know you worked very closely with them in making sure that
- 15 these NOIs were in very good shape.
- I also want to thank Chairman Chatterjee for
- 17 moving forward with both documents. I would be remiss if I
- 18 didn't note that it was Chairman McIntyre's idea that the
- 19 Commission take a holistic look in how the Commission
- 20 considers these incentives and ROE determinations, and I
- 21 think this is the outcome of that particular effort.
- 22 Both of these NOIs reflect the healthy tension
- 23 that exists with regard to the Commission's transmission
- 24 policies. On the one hand we want to encourage investments
- 25 in transmission that can produce important benefits such as

- 1 greater reliability, reduced congestion, and access to less
- 2 expensive generation in remotely located resources.
- 3 On the other hand, we have a responsibility under
- 4 the Federal Power Act to ensure that transmission rates do
- 5 not exceed just and reasonable rates. In other words, we
- 6 want to provide the right investment environment for a
- 7 company seeking to build transmission or improve the
- 8 efficiency of their existing facilities, but we don't want
- 9 these companies to charge excessive rates.
- 10 I suspect the comments and responses we receive
- 11 from the various stakeholders are going to be very helpful
- 12 in guiding the Commission as we assess whether these
- 13 existing approach--the existing approaches to calculating
- 14 transmission owners' ROE and granting transmission
- 15 incentives should be modified.
- I wanted to note--I wanted to speak about one
- 17 particular issue. I'm really interested in seeing some of
- 18 the comments submitted on our incentives policy. As
- 19 everyone knows, Section 219 of the Federal Power Act
- 20 authorizes the Commission to grant transmission owners
- 21 certain incentives, but it is not clear to me that, in some
- 22 cases, that the incentives we are handing out are actually
- 23 incenting anything.
- 24 If we are going to design the right approach, we
- 25 need to be reasonably certain the incentives are necessary,

- 1 or whether the investments in question would occur anyway.
- 2 In other words, we shouldn't be handing out what some people
- 3 refer to as FERC Candy without actually receiving something
- 4 beneficial in return.
- 5 I do have one question for the staff, if you
- 6 don't mind. As I understand it, ROEs for natural gas
- 7 pipelines typically run higher than for electric
- 8 transmission companies. Could you comment on the
- 9 differences in how the Commission has approached ROEs for
- 10 those two industries, and whether this NOI contemplates
- 11 aligning our ROE methodologies across the two industries?
- 12 MR. POLLOCK: Yes, Commissioner. The ROE NOI
- 13 Order inquires as to the appropriateness of any potential
- 14 discussed changes for natural gas pipelines, as well as
- 15 electric ones.
- Order 531 largely synchronized the methodology
- 17 used in natural gas and electric utility ROE determinations
- 18 by requiring use of the two-step DCF methodology, long used
- 19 for natural gas pipelines, for electric utilities.
- Nonetheless, the calculated return on equities
- 21 can differ based on differentials within the proxy groups
- 22 and the perceived risks of those companies.
- 23 Additionally, unlike electric utilities, most of
- 24 whom feature formula rates with explicit ROEs, pipeline
- 25 rates are set via rate cases. These rate cases usually

- 1 settle with black box revenue requirements without stated
- 2 ROEs.
- 3 COMMISSIONER GLICK: Thank you very much.
- 4 Appreciate that.
- 5 Thank you, Mr. Chairman.
- 6 CHAIRMAN CHATTERJEE: Pancakes, waffles, FERC
- 7 candy, I'm starving.
- 8 (Laughter.)
- 9 CHAIRMAN CHATTERJEE: Commissioner McNamee.
- 10 COMMISSIONER McNAMEE: And it's all going to turn
- into a FERC pizza, to mix everything.
- 12 (Laughter.)
- 13 COMMISSIONER McNAMEE: I'm also grateful for the
- 14 hard work that was done, especially thinking about ROE,
- 15 having been in rate cases at least at the state level and
- 16 the fun it can be to spend two weeks listening to the
- 17 experts battle over what the proper ROE should be, what the
- 18 proxy group should be. I think us digging in and gaining a
- 19 better understanding from the regulated community, whether
- 20 we should be changing our ROE process, is very important.
- 21 And I think because that does go to one of our
- 22 core missions under the NGA and under the Federal Power Act,
- 23 and that is: How do you set just and reasonable rates? And
- 24 of course ROE is a vitally important part.
- 25 And that also goes into a secondary aspect of our

- 1 job, which is how to responsibly build infrastructure. And
- 2 of course in order to get investment you have to have a
- 3 proper return. So I am very interested in what the results
- 4 of this Notice of Inquiry will be. And of course that's
- 5 related to the incentives for transmission.
- 6 Transmission is one of the most important aspects
- 7 of our electric system and one of the core responsibilities
- 8 we have here at FERC, and so I'm looking forward to gaining
- 9 input from the public and stakeholders about how our
- 10 transmission incentives should work.
- 11 So thank you.
- 12 SECRETARY BOSE: Mr. Chairman, we are now ready
- 13 to take a vote on these items. We will vote on these items
- 14 together. The vote begins with Commissioner McNamee.
- 15 COMMISSIONER McNAMEE: Aye.
- 16 SECRETARY BOSE: Commissioner Glick.
- 17 COMMISSIONER GLICK: Aye.
- 18 SECRETARY BOSE: Commissioner LaFleur.
- 19 COMMISSIONER LaFLEUR: Aye.
- 20 SECRETARY BOSE: And Chairman Chatterjee.
- 21 CHAIRMAN CHATTERJEE: Aye.
- 22 SECRETARY BOSE: That's all we have for the
- 23 discussion and presentation portion, Mr. Chairman.
- 24 CHAIRMAN CHATTERJEE: Thank you, Madam Secretary.
- 25 I would like to take a moment to recognize Chris

- 1 Ellsworth for 11 years of distinguished federal service at
- 2 the Commission, where his vast expertise on policy analysis
- 3 related to the energy markets has furthered FERC's goal of
- 4 ensuring just and reasonable rates.
- 5 Chris joined the Commission in 2008 after an
- 6 impressive career in the private sector. His deep knowledge
- 7 of Commission jurisdictional markets has enabled him to make
- 8 substantial contributions to the Commission's policy and
- 9 oversight work, particularly as it relates to the wholesale
- 10 natural gas markets. He has been an invaluable resource in
- 11 implementing Commission initiatives to enhance natural gas
- 12 market transparency and improve gas-electric coordination
- 13 across the industry, specifically through Orders 787 and
- 14 809.
- 15 Chris has also represented the Commission on a
- 16 number of key interagency and international initiatives
- 17 related to the energy markets. He's served on a White House
- 18 Interagency Task Force on Natural Gas Storage Safety and
- 19 coordinated with my office to represent the Commission on
- 20 the U.S-India Gas Task Force, a working group convened to
- 21 expand energy collaboration between the United States and
- 22 India and promote the development of India's natural gas
- 23 sector and U.S. energy related exports.
- 24 As I mentioned earlier, the Commission has been
- 25 engaged on a number of collaborative exercises with our

- 1 counterparts in India. These efforts wouldn't be possible
- 2 without the good work of so many here on FERC staff, like
- 3 Chris, and I'd like to personally thank Chris for his
- 4 efforts in this regard. His expertise has been incredibly
- 5 valuable throughout our conversations with the Indians and
- 6 our government partners, and we certainly will miss his
- 7 insight.
- 8 I know that's a sentiment felt elsewhere in the
- 9 building as well. As a manager and senior leader, Chris has
- 10 acted as a mentor to nearly all fuels analysts in the Office
- 11 of Enforcement and the Office of Energy Policy and
- 12 Innovation. Because of his reliable advice and sound
- 13 judgment, Chairmen, Commissioners, and Commission senior
- 14 staff have sought his input when making difficult decisions
- 15 related to the natural gas markets. That's a testament to
- 16 the type of exceptional public servant Chris has been over
- 17 his 11 years at the Commission.
- 18 His sound judgment will be deeply missed, but we
- 19 are grateful for all that he's contributed during his tenure
- 20 at FERC. I am proud to present him today with the
- 21 Commission Merit Award and wish him all the best in his
- 22 retirement.
- But before I invite Chris up to accept this
- 24 well-deserved award, I'd like to turn it over to my
- 25 colleagues for any comments they may have.

- 1 COMMISSIONER LaFLEUR: Well thank you very much.
- 2 I also want to thank Chris for all his contributions to FERC
- 3 over the past decade. We have been very lucky to have him.

4

- 5 I particularly enjoyed and appreciated Chris's
- 6 work on the many annual state of the market reports, summer
- 7 reliability reports, and winter reliability reports that he
- 8 has shepherded. Even if he was delivering bad news such as
- 9 gas prices will spike in Boston again this winter, his total
- 10 command of the subject matter and his impeccable lilting
- 11 British accent made the news much easier to take.
- 12 (Laughter.)
- 13 COMMISSIONER LaFLEUR: I also appreciate Chris's
- 14 critical role in the gas-electric coordination efforts on
- 15 which you played a leadership role, and as has already been
- 16 mentioned his mentorship of the folks in DEMO and elsewhere
- 17 that will carry on his legacy at the Commission.
- 18 I wish you good health and every happiness in
- 19 your next chapter.
- 20 COMMISSIONER GLICK: I just want to say thank
- 21 you, Chris. Thank you for your public service. You know,
- 22 we're so blessed here to have so many really capable and
- 23 dedicated people, and we don't get to thank them enough. So
- 24 thank you very much.
- 25 COMMISSIONER McNAMEE: Chris, the feeling is the

- 1 same. I've said it many times, and it's just amazing when I
- 2 hear all these accolades for you and for the people who have
- 3 preceded you who have dedicated theirself to public service,
- 4 and thank you for making FERC a place where you chose to do
- 5 it.
- 6 CHAIRMAN CHATTERJEE: With that, I'd like to
- 7 invite Chris up to receive the award. Thank you.
- 8 (Applause and presentation is made.)
- 9 CHAIRMAN CHATTERJEE: Congratulations and thank
- 10 you again to Chris and all my colleagues.
- 11 Before we wrap up, I would be remiss if I didn't
- 12 acknowledge we're about one hour away from the start of the
- 13 NCAA Basketball Tournament, March Madness. I will note that
- 14 last year at this same meeting I analogized my Kentucky
- 15 Wildcats team to the Commission. My good friend, Coach John
- 16 Calapari, at the time, had five freshmen who were brand new
- 17 who were still finding their footing, learning from
- 18 mistakes, and starting to come together. While I will say
- 19 Coach Cal got a number of folks to return for this season,
- 20 and I would like to analogize this year's Kentucky team as
- 21 well to the Commission, that we are hitting our stride and I
- 22 think, as the robust agenda we had today and the
- 23 accomplishments of the past couple of months, I think my
- 24 colleagues and I are jelling like PJ Washington and Kelvin
- 25 Johnson--

1	(Laughter.)
2	CHAIRMAN CHATTERJEE:and I look very much
3	forward to donning a University of Kentucky jersey at the
4	April meeting to honor Commissioner LaFleur's tradition of
5	commemorating national champions.
6	(Laughter.)
7	CHAIRMAN CHATTERJEE: And so with that, Madam
8	Secretary, we are adjourned.
9	(Whereupon, at 11:01 a.m., the meeting of the
10	Commissioners of the Federal Energy Regulatory Commission
11	was adjourned.)
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1	CERTIFICATE OF OFFICIAL REPORTER
2	
3	This is to certify that the attached proceeding
4	before the FEDERAL ENERGY REGULATORY COMMISSION in the
5	Matter of:
6	Name of Proceeding:
7	1053rd Commission Meeting
8	
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16	Docket No.:
17	Place: Washington, DC
18	Date: Thursday, March 21, 2019
19	were held as herein appears, and that this is the original
20	transcript thereof for the file of the Federal Energy
21	Regulatory Commission, and is a full correct transcription
22	of the proceedings.
23	
24	Larry Flowers
25	Official Reporter