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Appendices A Through J to Accompany

the Direct Testimony

of

Paul R. Moul, Managing Consultant
P. Moul & Associates, Inc.

Concerning

Fair Rate of Return

APPENDIX A TO DIRECT TESTIMONY OF PAUL R. MOUL

**EDUCATIONAL BACKGROUND, BUSINESS EXPERIENCE
AND QUALIFICATIONS**

I was awarded a degree of Bachelor of Science in Business Administration by Drexel University in 1971. While at Drexel, I participated in the Cooperative Education Program which included employment, for one year, with American Water Works Service Company, Inc., as an internal auditor, where I was involved in the audits of several operating water companies of the American Water Works System and participated in the preparation of annual reports to regulatory agencies and assisted in other general accounting matters.

Upon graduation from Drexel University, I was employed by American Water Works Service Company, Inc., in the Eastern Regional Treasury Department where my duties included preparation of rate case exhibits for submission to regulatory agencies, as well as responsibility for various treasury functions of the thirteen New England operating subsidiaries.

In 1973, I joined the Municipal Financial Services Department of Betz Environmental Engineers, a consulting engineering firm, where I specialized in financial studies for municipal water and wastewater systems.

In 1974, I joined Associated Utility Services, Inc., now known as AUS Consultants. I held various positions with the Utility Services Group of AUS Consultants, concluding my employment there as a Senior Vice President.

In 1994, I formed P. Moul & Associates, an independent financial and regulatory consulting firm. In my capacity as Managing Consultant and for the past twenty-nine years, I have continuously studied the rate of return requirements for cost of service regulated firms. In this regard, I have supervised the preparation of rate of return studies which were employed in connection with my testimony and in the past for other individuals. I have presented direct

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1 testimony on the subject of fair rate of return, evaluated rate of return testimony of other
2 witnesses, and presented rebuttal testimony.

3 My studies and prepared direct testimony have been presented before thirty (30) federal,
4 state and municipal regulatory commissions, consisting of: the Federal Energy Regulatory
5 Commission; state public utility commissions in Alabama, Connecticut, Delaware, Florida,
6 Georgia, Hawaii, Illinois, Indiana, Iowa, Kentucky, Maine, Maryland, Massachusetts,
7 Michigan, Minnesota, Missouri, New Hampshire, New Jersey, New York, North Carolina,
8 Ohio, Oklahoma, Pennsylvania, South Carolina, Tennessee, Texas, Virginia, and West
9 Virginia; and the Philadelphia Gas Commission. My testimony has been offered in over 200
10 rate cases involving electric power, natural gas distribution and transmission, resource
11 recovery, solid waste collection and disposal, telephone, wastewater, and water service utility
12 companies. While my testimony has involved principally fair rate of return and financial
13 matters, I have also testified on capital allocations, capital recovery, cash working capital,
14 income taxes, factoring of accounts receivable, and take-or-pay expense recovery. My
15 testimony has been offered on behalf of municipal and investor-owned public utilities and for
16 the staff of a regulatory commission. I have also testified at an Executive Session of the State
17 of New Jersey Commission of Investigation concerning the BPU regulation of solid waste
18 collection and disposal.

19 I was a co-author of a verified statement submitted to the Interstate Commerce
20 Commission concerning the 1983 Railroad Cost of Capital (Ex Parte No. 452). I was also co-
21 author of comments submitted to the Federal Energy Regulatory Commission regarding the
22 Generic Determination of Rate of Return on Common Equity for Public Utilities in 1985, 1986
23 and 1987 (Docket Nos. RM85-19-000, RM86-12-000, RM87-35-000 and RM88-25-000).

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1 Further, I have been the consultant to the New York Chapter of the National Association of
2 Water Companies which represented the water utility group in the Proceeding on Motion of the
3 Commission to Consider Financial Regulatory Policies for New York Utilities (Case 91-M-
4 0509). I have also submitted comments to the Federal Energy Regulatory Commission in its
5 Notice of Proposed Rulemaking (Docket No. RM99-2-000) concerning Regional Transmission
6 Organizations and on behalf of the Edison Electric Institute in its intervention in the case of
7 Southern California Edison Company (Docket No. ER97-2355-000).

8 In late 1978, I arranged for the private placement of bonds on behalf of an investor-
9 owned public utility. I have assisted in the preparation of a report to the Delaware Public
10 Service Commission relative to the operations of the Lincoln and Ellendale Electric Company.
11 I was also engaged by the Delaware P.S.C. to review and report on the proposed financing and
12 disposition of certain assets of Sussex Shores Water Company (P.S.C. Docket Nos. 24-79 and
13 47-79). I was a co-author of a Report on Proposed Mandatory Solid Waste Collection
14 Ordinance prepared for the Board of County Commissioners of Collier County, Florida.

15 I have been a consultant to the Bucks County Water and Sewer Authority concerning
16 rates and charges for wholesale contract service with the City of Philadelphia. My municipal
17 consulting experience also included an assignment for Baltimore County, Maryland, regarding
18 the City/County Water Agreement for Metropolitan District customers (Circuit Court for
19 Baltimore County in Case 34/153/87-CSP-2636).

20 I am a member of the Society of Utility and Regulatory Financial Analysis (formerly
21 the National Society of Rate of Return Analysts) and have attended several Financial Forums
22 sponsored by the Society. I attended the first National Regulatory Conference at the Marshall-
23 Wythe School of Law, College of William and Mary. I also attended an Executive Seminar

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sponsored by the Colgate Darden Graduate Business School of the University of Virginia concerning Regulated Utility Cost of Equity and the Capital Asset Pricing Model. In October 1984, I attended a Standard & Poor's Seminar on the Approach to Municipal Utility Ratings, and in May 1985, I attended an S&P Seminar on Telecommunications Ratings.

My lecture and speaking engagements include:

<u>Date</u>	<u>Occasion</u>	<u>Sponsor</u>
April 2006	Thirty-eighth Financial Forum	Society of Utility & Regulatory Financial Analysts
April 2001	Thirty-third Financial Forum	Society of Utility & Regulatory Financial Analysts
December 2000	Pennsylvania Public Utility Law Conference: Non-traditional Players in the Water Industry	Pennsylvania Bar Institute
July 2000	EEI Member Workshop Developing Incentives Rates: Application and Problems	Edison Electric Institute
February 2000	The Sixth Annual FERC Briefing	Exnet and Bruder, Gentile & Marcoux, LLP
March 1994	Seventh Annual Proceeding	Electric Utility Business Environment Conf.
May 1993	Financial School	New England Gas Assoc.
April 1993	Twenty-Fifth Financial Forum	National Society of Rate of Return Analysts
June 1992	Rate and Charges Subcommittee Annual Conference	American Water Works Association
May 1992	Rates School	New England Gas Assoc.
October 1989	Seventeenth Annual Eastern Utility Rate Seminar	Water Committee of the National Association of Regulatory Utility Commissioners Florida Public Service Commission and University of Utah

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1	October 1988	Sixteenth Annual	Water Committee of the
2		Eastern Utility	National Association
3		Rate Seminar	of Regulatory Utility
4			Commissioners, Florida
5			Public Service
6			Commission and University
7			of Utah
8	May 1988	Twentieth Financial	National Society of
9		Forum	Rate of Return Analysts
10	October 1987	Fifteenth Annual	Water Committee of the
11		Eastern Utility	National Association
12		Rate Seminar	of Regulatory Utility
13			Commissioners, Florida
14			Public Service Commis-
15			sion and University of
16			Utah
17	September 1987	Rate Committee	American Gas Association
18		Meeting	
19	May 1987	Pennsylvania	National Association of
20		Chapter	Water Companies
21		annual meeting	
22	October 1986	Eighteenth	National Society of Rate
23		Financial	of Return
24		Forum	
25	October 1984	Fifth National	American Bar Association
26		on Utility	
27		Ratemaking	
28		Fundamentals	
29	March 1984	Management Seminar	New York State Telephone
30			Association
31	February 1983	The Cost of Capital	Temple University, School
32		Seminar	of Business Admin.
33	May 1982	A Seminar on	New Mexico State
34		Regulation	University, Center for
35		and The Cost of	Business Research
36		Capital	and Services
37	October 1979	Economics of	Brown University
38		Regulation	

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RATESETTING PRINCIPLES

Under traditional cost of service regulation, an agency engaged in ratesetting, such as the Commission, serves as a substitute for competition. In setting rates, a regulatory agency must carefully consider the public's interest in reasonably priced, as well as safe and reliable, service. The level of rates must also provide an opportunity to earn a rate of return for the public utility and its investors that is commensurate with the risk to which the invested capital is exposed so that the public utility has access to the capital required to meet its service responsibilities to its customers. Without an opportunity to earn a fair rate of return, a public utility will be unable to attract sufficient capital required to meet its responsibilities over time.

It is important to remember that regulated firms must compete for capital in a global market with non-regulated firms, as well as municipal, state and federal governments. Traditionally, a public utility has been responsible for providing a particular type of service to its customers within a specific market area. Although this relationship with its customers has been changing, it remains quite different from a non-regulated firm which is free to enter and exit competitive markets in accordance with available business opportunities.

As established by the landmark Bluefield and Hope cases,¹ several tests must be satisfied to demonstrate the fairness or reasonableness of the rate of return. These tests include a determination of whether the rate of return is (i) similar to that of other financially sound businesses having similar or comparable risks, (ii) sufficient to ensure confidence in the financial integrity of the public utility, and (iii) adequate to maintain and support the credit of the utility, thereby enabling it to attract, on a reasonable cost basis, the funds necessary to

¹ Bluefield Water Works & Improvement Co. v. P.S.C. of West Virginia, 262 U.S. 679 (1923) and F.P.C. v. Hope Natural Gas Co., 320 U.S. 591 (1944).

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1 satisfy its capital requirements so that it can meet the obligation to provide adequate and
2 reliable service to the public.

3 A fair rate of return must not only provide the utility with the ability to attract new
4 capital, it must also be fair to existing investors. An appropriate rate of return which may have
5 been reasonable at one point in time may become too high or too low at a subsequent point in
6 time, based upon changing business risks, economic conditions and alternative investment
7 opportunities. When applying the standards of a fair rate of return, it must be recognized that
8 the end result must provide for the payment of interest on the company's debt, the payment of
9 dividends on the company's stock, the recovery of costs associated with securing capital, the
10 maintenance of reasonable credit quality for the company, and support of the company's
11 financial condition, which today would include those measures of financial performance in the
12 areas of interest coverage and adequate cash flow derived from a reasonable level of earnings.

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EVALUATION OF RISK

The rate of return required by investors is directly linked to the perceived level of risk. The greater the risk of an investment, the higher is the required rate of return necessary to compensate for that risk all else being equal. Because investors will seek the highest rate of return available, considering the risk involved, the rate of return must at least equal the investor-required, market-determined cost of capital if public utilities are to attract the necessary investment capital on reasonable terms.

In the measurement of the cost of capital, it is necessary to assess the risk of a firm. The level of risk for a firm is often defined as the uncertainty of achieving expected performance, and is sometimes viewed as a probability distribution of possible outcomes. Hence, if the uncertainty of achieving an expected outcome is high, the risk is also high. As a consequence, high risk firms must offer investors higher returns than low risk firms which pay less to attract capital from investors. This is because the level of uncertainty, or risk of not realizing expected returns, establishes the compensation required by investors in the capital markets. Of course, the risk of a firm must also be considered in the context of its ability to actually experience adequate earnings which conform with a fair rate of return. Thus, if there is a high probability that a firm will not perform well due to fundamentally poor market conditions, investors will demand a higher return.

The investment risk of a firm is comprised of its business risk and financial risk. Business risk is all risk other than financial risk, and is sometimes defined as the staying power of the market demand for a firm's product or service and the resulting inherent uncertainty of realizing expected pre-tax returns on the firm's assets. Business risk encompasses all operating factors, e.g., productivity, competition, management ability, etc. that bear upon the expected

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1 pre-tax operating income attributed to the fundamental nature of a firm's business. Financial
2 risk results from a firm's use of borrowed funds (or similar sources of capital with fixed
3 payments) in its capital structure, i.e., financial leverage. Thus, if a firm did not employ
4 financial leverage by borrowing any capital, its investment risk would be represented by its
5 business risk.

6 It is important to note that in evaluating the risk of regulated companies, financial
7 leverage cannot be considered in the same context as it is for non-regulated companies.
8 Financial leverage has a different meaning for regulated firms than for non-regulated
9 companies. For regulated public utilities, the cost of service formula gives the benefits of
10 financial leverage to consumers in the form of lower revenue requirements. For non-regulated
11 companies, all benefits of financial leverage are retained by the common stockholder.
12 Although retaining none of the benefits, regulated firms bear the risk of financial leverage.
13 Therefore, a regulated firm's rate of return on common equity must recognize the greater
14 financial risk shown by the higher leverage typically employed by public utilities.

15 Although no single index or group of indices can precisely quantify the relative
16 investment risk of a firm, financial analysts use a variety of indicators to assess that risk. For
17 example, the creditworthiness of a firm is revealed by its bond ratings. If the stock is traded,
18 the price-earnings multiple, dividend yield, and beta coefficients (a statistical measure of a
19 stock's relative volatility to the rest of the market) provide some gauge of overall risk. Other
20 indicators, which are reflective of business risk, include the variability of the rate of return on
21 equity, which is indicative of the uncertainty of actually achieving the expected earnings;
22 operating ratios (the percentage of revenues consumed by operating expenses, depreciation, and
23 taxes other than income tax), which are indicative of profitability; the quality of earnings,

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1 which considers the degree to which earnings are the product of accounting principles or cost
2 deferrals; and the level of internally generated funds. Similarly, the proportion of senior capital
3 in a company's capitalization is the measure of financial risk which is often analyzed in the
4 context of the equity ratio (i.e., the complement of the debt ratio).

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COST OF EQUITY--GENERAL APPROACH

Through a fundamental financial analysis, the relative risk of a firm must be established prior to the determination of its cost of equity. With a fundamental risk analysis as a foundation, standard financial models can be employed by using informed judgment. The methods which have been employed to measure the cost of equity include: the Discounted Cash Flow ("DCF") model, the Risk Premium ("RP") approach, the Capital Asset Pricing Model ("CAPM") and the Comparable Earnings ("CE") approach.

The traditional DCF model, while useful in providing some insight into the cost of equity, is not an approach that should be used exclusively. The divergence of stock prices from company-specific fundamentals can provide a misleading cost of equity calculation. As reported in The Wall Street Journal on June 6, 1991, a statistical study published by Goldman Sachs indicated that only 35% of stock price growth in the 1980's could be attributed to earnings and interest rates. Further, 38% of the rise in stock prices during the 1980's was attributed to unknown factors. The Goldman Sachs study highlights the serious limitations of a model, such as DCF, which is founded upon identification of specific variables to explain stock price growth. That is to say, when stock price growth exceeds growth in a company's earnings per share, models such as DCF will misspecify investor expected returns which are comprised of capital gains, as well as dividend receipts. As such, a combination of methods should be used to measure the cost of equity.

The Risk Premium analysis is founded upon the prospective cost of long-term debt, i.e., the yield that the public utility must offer to raise long-term debt capital directly from investors. To that yield must be added a risk premium in recognition of the greater risk of common equity over debt. This additional risk is, of course, attributable to the fact that the payment of interest

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1 and principal to creditors has priority over the payment of dividends and return of capital to
2 equity investors. Hence, equity investors require a higher rate of return than the yield on long-
3 term corporate bonds.

4 The CAPM is a model not unlike the traditional Risk Premium. The CAPM employs
5 the yield on a risk-free interest-bearing obligation plus a premium as compensation for risk.
6 Aside from the reliance on the risk-free rate of return, the CAPM gives specific quantification
7 to systematic (or market) risk as measured by beta.

8 The Comparable Earnings approach measures the returns expected/experienced by other
9 non-regulated firms and has been used extensively in rate of return analysis for over a half
10 century. However, its popularity diminished in the 1970s and 1980s with the popularization of
11 market-based models. Recently, there has been renewed interest in this approach. Indeed, the
12 financial community has expressed the view that the regulatory process must consider the
13 returns which are being achieved in the non-regulated sector so that public utilities can compete
14 effectively in the capital markets. Indeed, with additional competition being introduced
15 throughout the traditionally regulated public utility industry, returns expected to be realized by
16 non-regulated firms have become increasingly relevant in the ratesetting process. The
17 Comparable Earnings approach considers directly those requirements and it fits the established
18 standards for a fair rate of return set forth in the landmark decisions on the issue of rate of
19 return. These decisions require that a fair return for a utility must be equal to that earned by
20 firms of comparable risk.

21

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DISCOUNTED CASH FLOW ANALYSIS

Discounted Cash Flow ("DCF") theory seeks to explain the value of an economic or financial asset as the present value of future expected cash flows discounted at the appropriate risk-adjusted rate of return. Thus, if \$100 is to be received in a single payment 10 years subsequent to the acquisition of an asset, and the appropriate risk-related interest rate is 8%, the present value of the asset would be \$46.32 ($\text{Value} = \$100 \times (1.08)^{-10}$) arising from the discounted future cash flow. Conversely, knowing the present \$46.32 price of an asset (where price = value), the \$100 future expected cash flow to be received 10 years hence shows an 8% annual rate of return implicit in the price and future cash flows expected to be received.

In its simplest form, the DCF theory considers the number of years from which the cash flow will be derived and the annual compound interest rate which reflects the risk or uncertainty associated with the cash flows. It is appropriate to reiterate that the dollar values to be discounted are future cash flows.

DCF theory is flexible and can be used to estimate value (or price) or the annual required rate of return under a wide variety of conditions. The theory underlying the DCF methodology can be easily illustrated by utilizing the investment horizon associated with a preferred stock not having an annual sinking fund provision. In this case, the investment horizon is infinite, which reflects the perpetuity of a preferred stock. If P represents price, Kp is the required rate of return on a preferred stock, and D is the annual dividend (P and D with time subscripts), the value of a preferred share is equal to the present value of the dividends to be received in the future discounted at the appropriate risk-adjusted interest rate, Kp . In this circumstance:

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$$P_0 = \frac{D_1}{(1 + Kp)} + \frac{D_2}{(1 + Kp)^2} + \frac{D_3}{(1 + Kp)^3} + \dots + \frac{D_n}{(1 + Kp)^n}$$

1 If $D_1 = D_2 = D_3 = \dots D_n$ as is the case for preferred stock, and n approaches infinity, as is the
2 case for non-callable preferred stock without a sinking fund, then this equation reduces to:

3

$$4 \quad P_0 = \frac{D_1}{Kp}$$

5 This equation can be used to solve for the annual rate of return on a preferred stock when the
6 current price and subsequent annual dividends are known. For example, with $D_1 = \$1.00$, and
7 $P_0 = \$10$, then $Kp = \$1.00 \div \10 , or 10%.

8 The dividend discount equation, first shown, is the generic DCF valuation model for all
9 equities, both preferred and common. While preferred stock generally pays a constant dividend,
10 permitting the simplification subsequently noted, common stock dividends are not constant.
11 Therefore, absent some other simplifying condition, it is necessary to rely upon the generic
12 form of the DCF. If, however, it is assumed that $D_1, D_2, D_3, \dots D_n$ are systematically related to
13 one another by a constant growth rate (g), so that $D_0(1 + g) = D_1, D_1(1 + g) = D_2, D_2(1 + g)$
14 $= D_3$ and so on approaching infinity, and if Ks (the required rate of return on a common stock)
15 is greater than g , then the DCF equation can be reduced to:

$$P_0 = \frac{D_1}{Ks - g} \text{ or } P_0 = \frac{D_0(1 + g)}{Ks - g}$$

16 which is the periodic form of the "Gordon" model.¹ Proof of the DCF equation is found in all
17 modern basic finance textbooks. This DCF equation can be easily solved as:

¹ Although the popular application of the DCF model is often attributed to the work of Myron J. Gordon in
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$$K_s = \frac{D_0(1+g)}{P_0} + g$$

1 which is the periodic form of the Gordon Model commonly applied in estimating equity rates
2 of return in rate cases. When used for this purpose, K_s is the annual rate of return on common
3 equity demanded by investors to induce them to hold a firm's common stock. Therefore, the
4 variables D_0 , P_0 and g must be estimated in the context of the market for equities, so that the
5 rate of return, which a public utility is permitted the opportunity to earn, has meaning and
6 reflects the investor-required cost rate.

7 Application of the Gordon model with market derived variables is straightforward. For
8 example, using the most recent prior annualized dividend (D_0) of \$0.80, the current price (P_0)
9 of \$10.00, and the investor expected dividend growth rate (g) of 5%, the solution of the DCF
10 formula provides a 13.4% rate of return. The dividend yield component in this instance is
11 8.4%, and the capital gain component is 5%, which together represent the total 13.4% annual
12 rate of return required by investors. The capital gain component of the total return may be
13 calculated with two adjacent future year prices. For example, in the eleventh year of the
14 holding period, the price per share would be \$17.10 as compared with the price per share of
15 \$16.29 in the tenth year which demonstrates the 5% annual capital gain yield.

16 Some DCF devotees believe that it is more appropriate to estimate the required return
17 on equity with a model which permits the use of multiple growth rates. This may be a plausible
18 approach to DCF, where investors expect different dividend growth rates in the near term and

the mid-1950's, J. B. Williams explicated the DCF model in its present form nearly two decades earlier.

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1 long run. If two growth rates, one near term and one long-run, are to be used in the context of a
2 price (P_0) of \$10.00, a dividend (D_0) of \$0.80, a near-term growth rate of 5.5%, and a long-run
3 expected growth rate of 5.0% beginning at year 6, the required rate of return is 13.57% solved
4 with a computer by iteration.

Use of DCF in Ratesetting

6 The DCF method can provide a misleading measure of the cost of equity in the
7 ratesetting process when stock prices diverge from book values by a meaningful margin. When
8 the difference between share values and book values is significant, the results from the DCF
9 can result in a misspecified cost of equity when those results are applied to book value. This is
10 because investor expected returns, as described by the DCF model, are related to the market
11 value of common stock. This discrepancy is shown by the following example. If it is assumed,
12 hypothetically, that investors require a 12.5% return on their common stock investment value
13 (i.e., the market price per share) when share values represent 150% of book value, investors
14 would require a total annual return of \$1.50 per share on a \$12.00 market value to realize their
15 expectations. If, however, this 12.5% market-determined cost rate is applied to an original cost
16 rate base which is equivalent to the book value of common stock of \$8.00 per share, the utility's
17 actual earnings per share would be only \$1.00. This would result in a \$.50 per share earnings
18 shortfall which would deny the utility the ability to satisfy investor expectations.

19 As a consequence, a utility could not withstand these DCF results applied in a rate case
20 and also sustain its financial integrity. This is because \$1.00 of earnings per share and a 75%
21 dividend payout ratio would provide earnings retention growth of just 3.125% (i.e., $\$1.00 \times .75$
22 $= \$0.75$, and $\$1.00 - \$0.75 = \$0.25 \div \$8.00 = 3.125\%$). In this example, the earnings retention
23 growth rate plus the 6.25% dividend yield ($\$0.75 \div \12.00) would equal 9.375% (6.25% +

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1 3.125%) as indicated by the DCF model. This DCF result is the same as the utility's rate of
2 dividend payments on its book value (i.e., $\$0.75 \div \$8.00 = 9.375\%$). This situation provides
3 the utility with no earnings cushion for its dividend payment because the DCF result equals the
4 dividend rate on book value (i.e., both rates are 9.375% in the example). Moreover, if the price
5 employed in my example were higher than 150% of book value, a "negative" earnings cushion
6 would develop and cause the need for a dividend reduction because the DCF result would be
7 less than the dividend rate on book value. For these reasons, the usefulness of the DCF method
8 significantly diminishes as market prices and book values diverge.

9 Further, there is no reason to expect that investors would necessarily value utility stocks
10 equal to their book value. In fact, it is rare that utility stocks trade at book value. Moreover,
11 high market-to-book ratios may be reflective of general market sentiment. Were regulators to
12 use the results of a DCF model, that fails to produce the required return when applied to an
13 original cost rate base, they would penalize a company with high market-to-book ratios. This
14 clearly would penalize a regulated firm and its investors that purchased the stock at its current
15 price. When investor expectations are not fulfilled, the market price per share will decline and
16 a new, different equity cost rate would be indicated from the lower price per share. This
17 condition suggests that the current price would be subject to disequilibrium and would not
18 allow a reasonable calculation of the cost of equity. This situation would also create a serious
19 disincentive for management initiative and efficiency. Within that framework, a perverse set of
20 goals and rewards would result, i.e., a high authorized rate of return in a rate case would be the
21 reward for poor financial performance, while low rates of return would be the reward for good
22 financial performance. As such, the DCF results should not be used alone to determine the cost
23 of equity, but should be used along with other complementary methods.

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Dividend Yield

1
2 The historical annual dividend yields are shown on and Exhibit No. DCP-8 for the
3 Corporate Pipeline Group. The 2001-2005 five-year average dividend yield was 2.4% for the
4 Corporate Pipeline Group. The monthly dividend yields for the past twelve months are shown
5 graphically on Exhibit No. DCP-10. These dividend yields reflect an adjustment to the month-
6 end closing prices to remove the pro rata accumulation of the quarterly dividend amount since
7 the last ex-dividend date.

8 The ex-dividend date usually occurs two business days before the record date of the
9 dividend (i.e., the date by which a shareholder must own the shares to be entitled to the
10 dividend payment--usually about two to three weeks prior to the actual payment). During a
11 quarter (here defined as 91 days), the price of a stock moves up ratably by the dividend amount
12 as the ex-dividend date approaches. The stock's price then falls by the amount of the dividend
13 on the ex-dividend date. Therefore, it is necessary to calculate the fraction of the quarterly
14 dividend since the time of the last ex-dividend date and to remove that amount from the price.
15 This adjustment reflects normal recurring pricing of stocks in the market, and establishes a
16 price that will reflect the true yield on a stock.

17 A six-month average dividend yield has been used to recognize the prospective
18 orientation of the ratesetting process as explained in the direct testimony. For the purpose of a
19 DCF calculation, the average dividend yields must be adjusted to reflect the prospective nature
20 of the dividend payments, i.e., the higher expected dividends for the future rather than the
21 recent dividend payment annualized. An adjustment to the dividend yield component, when
22 computed with annualized dividends, is required based upon investor expectation of quarterly
23 dividend increases.

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1 The procedure to adjust the average dividend yield for the expectation of a dividend
2 increase during the initial investment period will be at a rate of one-half the growth component,
3 developed below. The DCF equation, showing the quarterly dividend payments as D_0 , may be
4 stated in this fashion:

$$K = \frac{D_0(1+g)^0 + D_0(1+g)^0 + D_0(1+g)^1 + D_0(1+g)^1}{P_0} + g$$

5 The adjustment factor, based upon one-half the expected growth rate developed in my direct
6 testimony, will be 5.500% (11.00% x .5) for the Corporate Pipeline Group which assumes that
7 two dividend payments will be at the expected higher rate during the initial investment period.
8 Using the six-month average dividend yield as a base, the prospective (forward) dividend yield
9 would be 2.36% (2.24% x 1.05500) for the Corporate Pipeline Group.

10 Another DCF model that reflects the discrete growth in the quarterly dividend (D_0) is as
11 follows:

$$K = \frac{D_0(1+g)^{.25} + D_0(1+g)^{.50} + D_0(1+g)^{.75} + D_0(1+g)^{1.00}}{P_0} + g$$

12 This procedure confirms the reasonableness of the forward dividend yield previously
13 calculated. The quarterly discrete adjustment provides a dividend yield of 2.39% (2.24% x
14 1.06785) for the Corporate Pipeline Group. The use of an adjustment is required for the
15 periodic form of the DCF in order to properly recognize that dividends grow on a discrete
16 basis.

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1 In either of the preceding DCF dividend yield adjustments, there is no recognition for
2 the compound returns attributed to the quarterly dividend payments. Investors have the
3 opportunity to reinvest quarterly dividend receipts. Recognizing the compounding of the
4 periodic quarterly dividend payments (D_0), results in a third DCF formulation:

$$k = \left[\left(1 + \frac{D_0}{P_0} \right)^4 - 1 \right] + g$$

5 This DCF equation provides no further recognition of growth in the quarterly dividend.
6 Combining discrete quarterly dividend growth with quarterly compounding would provide the
7 following DCF formulation, stating the quarterly dividend payments (D_0):

$$k = \left[\left(1 + \frac{D_0(1+g)^{25}}{P_0} \right)^4 - 1 \right] + g$$

8 A compounding of the quarterly dividend yield provides another procedure to recognize the
9 necessity for an adjusted dividend yield. The unadjusted average quarterly dividend yield was
10 0.5600% ($2.24\% \div 4$) for the Corporate Pipeline Group. The compound dividend yield would
11 be 2.32% ($1.005748^4 - 1$) for the Corporate Pipeline Group, recognizing quarterly dividend
12 payments in a forward-looking manner. These dividend yields conform with investors'
13 expectations in the context of reinvestment of their cash dividend.

14 For the Gas Group, a 2.36% forward-looking dividend yield is the average ($2.36\% +$
15 $2.39\% + 2.32\% = 7.07\% \div 3$) of the adjusted dividend yield using the form $D_0/P_0 (1+.5g)$, the

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1 dividend yield recognizing discrete quarterly growth, and the quarterly compound dividend
2 yield with discrete quarterly growth.

3 Growth Rate

4 If viewed in its infinite form, the DCF model is represented by the discounted value of
5 an endless stream of growing dividends. It would, however, require 100 years of future
6 dividend payments so that the discounted value of those payments would equate to the present
7 price so that the discount rate and the rate of return shown by the simplified Gordon form of the
8 DCF model would be about the same. A century of dividend receipts represents an unrealistic
9 investment horizon from almost any perspective. Because stocks are not held by investors
10 forever, the growth in the share value (i.e., capital appreciation, or capital gains yield) is most
11 relevant to investors' total return expectations. Hence, investor expected returns in the equity
12 market are provided by capital appreciation of the investment as well as receipt of dividends.
13 As such, the sale price of a stock can be viewed as a liquidating dividend which can be
14 discounted along with the annual dividend receipts during the investment holding period to
15 arrive at the investor expected return.

16 In its constant growth form, the DCF assumes that with a constant return on book
17 common equity and constant dividend payout ratio, a firm's earnings per share, dividends per
18 share and book value per share will grow at the same constant rate, absent any external
19 financing by a firm. Because these constant growth assumptions do not actually prevail in the
20 capital markets, the capital appreciation potential of an equity investment is best measured by
21 the expected growth in earnings per share. Since the traditional form of the DCF assumes no
22 change in the price-earnings multiple, the value of a firm's equity will grow at the same rate as
23 earnings per share. Hence, the capital gains yield is best measured by earnings per share

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1 growth using company-specific variables.

2 Investors consider both historical and projected data in the context of the expected
3 growth rate for a firm. An investor can compute historical growth rates using compound
4 growth rates or growth rate trend lines. Otherwise, an investor can rely upon published growth
5 rates as provided in widely-circulated, influential publications. However, a traditional constant
6 growth DCF analysis that is limited to such inputs suffers from the assumption of no change in
7 the price-earnings multiple, i.e., that the value of a firm's equity will grow at the same rate as
8 earnings. Some of the factors which actually contribute to investors' expectations of earnings
9 growth and which should be considered in assessing those expectations, are: (i) the earnings
10 rate on existing equity, (ii) the portion of earnings not paid out in dividends, (iii) sales of
11 additional common equity, (iv) reacquisition of common stock previously issued, (v) changes
12 in financial leverage, (vi) acquisitions of new business opportunities, (vii) profitable liquidation
13 of assets, and (viii) repositioning of existing assets. The realities of the equity market regarding
14 total return expectations, however, also reflect factors other than these inputs. Therefore, the
15 DCF model contains overly restrictive limitations when the growth component is stated in
16 terms of earnings per share (the basis for the capital gains yield) or dividends per share (the
17 basis for the infinite dividend discount model). In these situations, there is inadequate
18 recognition of the capital gains yields arising from stock price growth which could exceed
19 earnings or dividends growth.

20 To assess the growth component of the DCF, analysts' projections of future growth
21 influence investor expectations as explained above. One influential publication is The Value
22 Line Investment Survey which contains projections of future growth. The Value Line
23 Investment Survey provides growth estimates which are stated within a common economic

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1 environment for the purpose of measuring relative growth potential. The basis for these
2 projections is the Value Line 3 to 5 year hypothetical economy. The Value Line hypothetical
3 economic environment is represented by components and subcomponents of the National
4 Income Accounts which reflect in the aggregate assumptions concerning the unemployment
5 rate, manpower productivity, price inflation, corporate income tax rate, high-grade corporate
6 bond interest rates, and Fed policies. Individual estimates begin with the correlation of sales,
7 earnings and dividends of a company to appropriate components or subcomponents of the
8 future National Income Accounts. These calculations provide a consistent basis for the
9 published forecasts. Value Line's evaluation of a specific company's future prospects are
10 considered in the context of specific operating characteristics that influence the published
11 projections. Of particular importance for regulated firms, Value Line considers the regulatory
12 quality, rates of return recently authorized, the historic ability of the firm to actually experience
13 the authorized rates of return, the firm's budgeted capital spending, the firm's financing
14 forecast, and the dividend payout ratio. The wide circulation of this source and frequent
15 reference to Value Line in financial circles indicate that this publication has an influence on
16 investor judgment with regard to expectations for the future.

17 There are other sources of earnings growth forecasts. One of these sources is the
18 Institutional Brokers Estimate System ("IBES"), which has been published for many years.
19 The IBES service provided data on consensus earnings per share forecasts and five-year
20 earnings growth rate estimates. The publisher of IBES has been purchased by Thomson/First
21 Call. The IBES forecasts have been integrated into the First Call consensus growth forecasts.
22 The earnings estimates are obtained from financial analysts at brokerage research departments
23 and from institutions whose securities analysts are projecting earnings for companies in the

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1 First Call universe of companies. Other services that tabulate earnings forecasts and publish
2 them are Zacks Investment Research and Market Guide (which is provided over the Internet by
3 Reuters). As with the First Call forecasts, Zacks and Reuters/Market Guide provide consensus
4 forecasts collected from analysts for most publically traded companies.

5 In each of these publications, forecasts of earnings per share for the current and
6 subsequent year receive prominent coverage. That is to say, First Call/Thomson, Zacks,
7 Reuters/Market Guide, and Value Line show estimates of current-year earnings and projections
8 for the next year. While the DCF model typically focuses upon long-run estimates of growth,
9 stock prices are clearly influenced by current and near-term earnings prospects. Therefore, the
10 near-term earnings per share growth rates should also be factored into a growth rate
11 determination.

12 Although forecasts of future performance are investor influencing², equity investors
13 may also rely upon the observations of past performance. Investors' expectations of future
14 growth rates may be determined, in part, by an analysis of historical growth rates. It is apparent
15 that any serious investor would advise himself/herself of historical performance prior to taking
16 an investment position in a firm. Earnings per share and dividends per share represent the
17 principal financial variables which influence investor growth expectations.

18 Other financial variables are sometimes considered in rate case proceedings. For
19 example, a company's internal growth rate, derived from the rate of return on book common
20 equity and the related retention ratio, is sometimes considered. This growth rate measure is
21 represented by the Value Line forecast "BxR" shown on Exhibit No. DCP-12. Internal growth
22 rates are often used as a proxy for book value growth. Unfortunately, this measure of growth is

² As shown in a National Bureau of Economic Research monograph by John G. Cragg and Burton G. Malkiel, Expectations and the Structure of Share Prices, University of Chicago Press 1982.

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1 often not reflective of investor-expected growth. This is especially important when there is an
2 indication of a prospective change in dividend payout ratio, earned return on book common
3 equity, change in market-to-book ratios or other fundamental changes in the character of the
4 business. Nevertheless, I have also shown the historical and projected growth rates in book
5 value per share and internal growth rates.

Leverage Adjustment

7 As noted previously, the divergence of stock prices from book values creates a conflict
8 within the DCF model when the results of a market-derived cost of equity are applied to the
9 common equity account measured at book value for the purpose of determining the weighted
10 average cost of capital is in the ratesetting context. This is the situation today where the market
11 price of stock exceeds its book value for most companies. This divergence of price and book
12 value also creates a financial risk difference, whereby the capitalization of a utility measured at
13 its market value contains relatively less debt and more equity than the capitalization measured
14 at its book value. It is a well-accepted fact of financial theory that a relatively higher
15 proportion of equity in the capitalization has less financial risk than another capital structure
16 more heavily weighted with debt. This is the situation for the Corporate Pipeline Group where
17 the market value of its capitalization contains more equity than is shown by the book
18 capitalization. The following comparison demonstrates this situation where the market
19 capitalization is developed by taking the "Fair Value of Financial Instruments" (Disclosures
20 about Fair Value of Financial Instruments -- Statement of Financial Accounting Standards
21 ("FAS") No. 107) as shown in the annual report for these companies and the market value of
22 the common equity using the price of stock. The comparison of capital structure ratios is:

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	Capitalization at Market Value (Fair Value)	Capitalization at Book Value (Carrying Amounts)
Long-term Debt	33.97%	60.41%
Preferred Stock	0.46	0.58
Common Equity	<u>65.58</u>	<u>39.02</u>
Total	<u>100.00%</u>	<u>100.00%</u>

With regard to the capital structure ratios represented by the carrying amounts shown above, there are some variances from the ratios shown on Exhibit No. DCP-8. These variances arise from the use of balance sheet values in computing the capital structure ratios shown on Exhibit No. DCP-8 and the use of the Carrying Amounts of the Financial Instruments according to FAS 107 (the Carrying Amounts were used in the table shown above to be comparable to the Fair Value amounts used in the comparison calculations).

With the capital ratios calculated above, is necessary to first calculate the cost of equity for a firm without any leverage. The cost of equity for an unleveraged firm using the capital structure ratios calculated with market values is:

$$k_u = k_e - (((k_u - i) \cdot 1 - t) \cdot D / E) - (k_u - d) \cdot P / E$$

11.44% = 13.36% - (((11.44% - 5.84%) · .65) 33.97%/65.58%) - (11.44% - 6.23%)0.46%/65.58%

where k_u = cost of equity for an all-equity firm, k_e = market determined cost equity, i = cost of debt³, d = dividend rate on preferred stock⁴, D = debt ratio, P = preferred stock ratio, and E = common equity ratio. The formula shown above indicates that the cost of equity for a firm with 100% equity is 11.44% in the case of the Corporate Pipeline Group using the market value of the capitalization. Having determined that the cost of equity for a firm with 100% equity, the rate of return on common equity associated with the book value capital structure is:

³ The cost of debt is the six-month average yield on Moody's A rated public utility bonds.

⁴ The cost of preferred is the six-month average yield on Moody's "a" rated preferred stock.

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$$1 \quad k_e = k_u + (((k_u - i) (1-t) D / E) + (k_u - d) P / E$$

$$2 \quad 17.16\% = 11.44\% + (((11.44\% - 5.84\%) .65) 60.41\% / 39.02\%) + (11.44\% - 6.23\%) 0.58\% / 39.02\%$$

3 Following the same procedure with the indicated results of the FERC model, the
4 leverage adjustment would be:

$$5 \quad k_u = k_e - (((k_u - i) (1-t) D / E) - (k_u - d) P / E$$

$$6 \quad 11.02\% = 12.79\% - (((11.02\% - 5.84\%) .65) 33.97\% / 65.58\%) - (11.02\% - 6.23\%) 0.46\% / 65.58\%$$

$$7 \quad k_e = k_u + (((k_u - i) (1-t) D / E) + (k_u - d) P / E$$

$$8 \quad 16.31\% = 11.02\% + (((11.02\% - 5.84\%) .65) 60.41\% / 39.02\%) + (11.02\% - 6.23\%) 0.58\% / 39.02\%$$

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9

FLOTATION COST ADJUSTMENT

10 The rate of return on common equity must be high enough to avoid dilution when
11 additional common equity is issued. In this regard, the rate of return on book common equity
12 for public utilities requires recognition of specific factors other than just the market-determined
13 cost of equity. A market price of common stock above book value is necessary to attract future
14 capital on reasonable terms in competition with other seekers of equity capital. Non-regulated
15 companies traditionally have experienced common stock prices consistently above book value.
16 For a public utility to be competitive in the capital markets, similar recognition should be
17 provided, given the understated value of net plant investment which is represented by historical
18 costs much lower than current cost. Moreover, the market value of a public utility stock must
19 be above book value to provide recognition of market pressure, issuance and selling expenses
20 which reduce the net proceeds realized from the sale of new shares of common stock. A
21 market price of stock above book value will maintain the financial integrity of shares
22 previously issued and is necessary to avoid dilution when new shares are offered.

23 The rate of return on common equity should provide for the underwriting discount and
24 company issuance expenses associated with the sale of new common stock. It is the net
25 proceeds, after payment of these costs that are available to the company, because the issuance
26 costs are paid from the initial offering price to the public. Market pressure occurs when the
27 news of an impending issue of new common shares impacts the pre-offering price of stock.
28 The stock price often declines because of the prospect of an increase in the supply of shares.
29 The difficulty encountered in measuring market pressure relates to the time frame considered,
30 general market conditions, and management action during the offering period. An indication of

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1 negative market pressure could be the product of the techniques employed to measure pressure
2 and not the prospect of an additional supply of shares related to the new issue.

3 Even in the situation where a company will not issue common stock during the near
4 term, the flotation cost adjustment factor should be applied to the common equity cost rate. A
5 public utility must be in a competitive capital attraction posture at all times. To deny
6 recognition of a market value of equity above book value would be discriminatory when other
7 comparable companies receive an allowance in this regard. Moreover, to reduce the return rate
8 on common equity by failing to recognize this factor would likewise result in a company being
9 less competitive in the bond market, because a lower resulting overall rate of return would
10 provide less competitive fixed-charge coverage. It cannot be said that a public utility's stock
11 price already considers an allowance for flotation costs. This is because investors in either
12 fixed-income bonds or common stocks seek their required rate of return by reference to
13 alternative investment opportunities, and are not concerned with the issuance costs incurred by
14 a firm borrowing long-term debt or issuing common equity.

15 Historical data concerning issuance and selling expenses (excluding market pressure) is
16 shown on Exhibit No. DCP-13. To adjust for the cost of raising new common equity capital,
17 the rate of return on common equity should recognize an appropriate multiple in order to allow
18 for a market price of stock above book value. This would provide recognition for flotation
19 costs, which are shown to be 3.9% for public offerings of common stocks by gas companies
20 from 2001 to 2005. Because these costs are not recovered elsewhere, they must be recognized
21 in the rate of return. Since I apply the flotation cost to the entire cost of equity, I have only
22 used a modification factor of 1.02 which is applied to the unadjusted DCF-measure of the cost

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- 1 of equity to cover issuance expense. If the modification factor were applied to only a portion of
- 2 the cost of equity, such as just the dividend yield, then a higher factor would be necessary.

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INTEREST RATES

1
2 Interest rates can be viewed in their traditional nominal terms (i.e., the stated rate of
3 interest) and in real terms (i.e., the stated rate of interest less the expected rate of inflation).
4 Absent consideration of inflation, the real rate of interest is determined generally by supply
5 factors which are influenced by investors willingness to forego current consumption (i.e., to
6 save) and demand factors that are influenced by the opportunities to derive income from
7 productive investments. Added to the real rate of interest is compensation required by investors
8 for the inflationary impact of the declining purchasing power of their income received in the
9 future. While interest rates are clearly influenced by the changing annual rate of inflation, it is
10 important to note that the expected rate of inflation, that is reflected in current interest rates,
11 may be quite different than the prevailing rate of inflation.

12 Rates of interest also vary by the type of interest bearing instrument. Investors require
13 compensation for the risk associated with the term of the investment and the risk of default.
14 The risk associated with the term of the investment is usually shown by the yield curve, i.e., the
15 difference in rates across maturities. The typical structure is represented by a positive yield
16 curve which provides progressively higher interest rates as the maturities are lengthened. Flat
17 (i.e., relatively level rates across maturities) or inverted (i.e., higher short-term rates than long-
18 term rates) yield curves occur less frequently.

19 The risk of default is typically associated with the creditworthiness of the borrower.
20 Differences in interest rates can be traced to the credit quality ratings assigned by the bond
21 rating agencies, such as Moody's Investors Service, Inc. and Standard & Poor's Corporation.
22 Obligations of the United States Treasury are usually considered to be free of default risk, and
23 hence reflect only the real rate of interest, compensation for expected inflation, and maturity

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1 risk. The Treasury has been issuing inflation-indexed notes which automatically provide
2 compensation to investors for future inflation, thereby providing a lower current yield on these
3 issues.

Interest Rate Environment

4
5 Federal Reserve Board ("Fed") policy actions which impact directly short-term interest
6 rates also substantially affect investor sentiment in long-term fixed-income securities markets.
7 In this regard, the Fed has often pursued policies designed to build investor confidence in the
8 fixed-income securities market. Formative Fed policy has had a long history, as exemplified by
9 the historic 1951 Treasury-Federal Reserve Accord, and more recently, deregulation within the
10 financial system which increased the level and volatility of interest rates. The Fed has
11 indicated that it will follow a monetary policy designed to promote noninflationary economic
12 growth.

13 As background to the recent levels of interest rates, history shows that the Open Market
14 Committee of the Federal Reserve board ("FOMC") began a series of moves toward lower
15 short-term interest rates in mid-1990 -- at the outset of the previous recession. Monetary policy
16 was influenced at that time by (i) steps taken to reduce the federal budget deficit, (ii) slowing
17 economic growth, (iii) rising unemployment, and (iv) measures intended to avoid a credit
18 crunch. Thereafter, the Federal government initiated several bold proposals to deal with future
19 borrowings by the Treasury. With lower expected federal budget deficits and reduced Treasury
20 borrowings, together with limitations on the supply of new 30-year Treasury bonds, long-term
21 interest rates declined to a twenty-year low, reaching a trough of 5.78% in October 1993.

22 On February 4, 1994, the FOMC began a series of increases in the Fed Funds rate (i.e.,
23 the interest rate on excess overnight bank reserves). The initial increase represented the first

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1 rise in short-term interest rates in five years. The series of seven increases doubled the Fed
2 Funds rate to 6%. The increases in short-term interest rates also caused long-term rates to
3 move up, continuing a trend which began in the fourth quarter of 1993. The cyclical peak in
4 long-term interest rates was reached on November 7 and 14, 1994 when 30-year Treasury
5 bonds attained an 8.16% yield. Thereafter, long-term Treasury bond yields generally declined.

6 Beginning in mid-February 1996, long-term interest rates moved upward from their
7 previous lows. After initially reaching a level of 6.75% on March 15, 1996, long-term interest
8 rates continued to climb and reached a peak of 7.19% on July 5 and 8, 1996. For the period
9 leading up to the 1996 Presidential election, long-term Treasury bonds generally traded within
10 this range. After the election, interest rates moderated, returning to a level somewhat below the
11 previous trading range. Thereafter, in December 1996, interest rates returned to a range of
12 6.5% to 7.0% which existed for much of 1996.

13 On March 25, 1997, the FOMC decided to tighten monetary conditions through a one-
14 quarter percentage point increase in the Fed Funds rate. This tightening increased the Fed
15 Funds rate to 5.5%. In making this move, the FOMC stated that it was concerned by persistent
16 strength of demand in the economy, which it feared would increase the risk of inflationary
17 imbalances that could eventually interfere with the long economic expansion.

18 In the fourth quarter of 1997, the yields on Treasury bonds began to decline rapidly in
19 response to an increase in demand for Treasury securities caused by a flight to safety triggered
20 by the currency and stock market crisis in Asia. Liquidity provided by the Treasury market
21 makes these bonds an attractive investment in times of crisis. This is because Treasury
22 securities encompass a very large market which provides ease of trading and carry a premium

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1 for safety. During the fourth quarter of 1997, Treasury bond yields pierced the psychologically
2 important 6% level for the first time since 1993.

3 Through the first half of 1998, the yields on long-term Treasury bonds fluctuated within
4 a range of about 5.6% to 6.1% reflecting their attractiveness and safety. In the third quarter of
5 1998, there was further deterioration of investor confidence in global financial markets. This
6 loss of confidence followed the moratorium (i.e., default) by Russia on its sovereign debt and
7 fears associated with problems in Latin America. While not significant to the global economy
8 in the aggregate, the August 17 default by Russia had a significant negative impact on investor
9 confidence, following earlier discontent surrounding the crisis in Asia. These events
10 subsequently led to a general pull back of risk-taking as displayed by banks growing reluctance
11 to lend, worries of an expanding credit crunch, lower stock prices, and higher yields on bonds
12 of riskier companies. These events contributed to the failure of the hedge fund, Long-Term
13 Capital Management.

14 In response to these events, the FOMC cut the Fed Funds rate just prior to the mid-term
15 Congressional elections. The FOMC's action was based upon concerns over how increasing
16 weakness in foreign economies would affect the U.S. economy. As recently as July 1998, the
17 FOMC had been more concerned about fighting inflation than the state of the economy. The
18 initial rate cut was the first of three reductions by the FOMC. Thereafter, the yield on long-
19 term Treasury bonds reached a 30-year low of 4.70% on October 5, 1998. Long-term Treasury
20 yields below 5% had not been seen since 1967. Unlike the first rate cut that was widely
21 anticipated, the second rate reduction by the FOMC was a surprise to the markets. A third
22 reduction in short-term interest rates occurred in November 1998 when the FOMC reduced the
23 Fed Funds rate to 4.75%.

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1 All of these events prompted an increase in the prices for Treasury bonds which lead to
2 the low yields described above. Another factor that contributed to the decline in yields on
3 long-term Treasury bonds was a reduction in the supply of new Treasury issues coming to
4 market due to the Federal budget surplus -- the first in nearly 30 years. The dollar amount of
5 Treasury bonds being issued declined by 30% in two years thus resulting in higher prices and
6 lower yields. In addition, rumors of some struggling hedge funds unwinding their positions
7 further added to the gains in Treasury bond prices.

8 The financial crisis that spread from Asia to Russia and to Latin America pushed
9 nervous investors from stocks into Treasury bonds, thus increasing demand for bonds, just
10 when supply was shrinking. There was also a move from corporate bonds to Treasury bonds to
11 take advantage of appreciation in the Treasury market. This resulted in a certain amount of
12 exuberance for Treasury bond investments that formerly was reserved for the stock market.
13 Moreover, yields in the fourth quarter of 1998 became extremely volatile as shown by Treasury
14 yields that fell from 5.10% on September 29 to 4.70 percent on October 5, and thereafter
15 returned to 5.10% on October 13. A decline and rebound of 40 basis points in Treasury yields
16 in a two-week time frame is remarkable.

17 Beginning in mid-1999, the FOMC raised interest rates on six occasions reversing its
18 actions in the fall of 1998. On June 30, 1999, August 24, 1999, November 16, 1999, February
19 2, 2000, March 21, 2000, and May 16, 2000, the FOMC raised the Fed Funds rate to 6.50%.
20 This brought the Fed Funds rate to its highest level since 1991, and was 175 basis points higher
21 than the level that occurred at the height of the Asian currency and stock market crisis. At the
22 time, these actions were taken in response to more normally functioning financial markets, tight

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1 labor markets, and a reversal of the monetary ease that was required earlier in response to the
2 global financial market turmoil.

3 As the year 2000 drew to a close, economic activity slowed and consumer confidence
4 began to weaken. In two steps at the beginning and at the end of January 2001, the FOMC
5 reduced the Fed Funds rate by one percentage point. These actions brought the Fed Funds rate
6 to 5.50%. The FOMC described its actions as “a rapid and forceful response of monetary
7 policy” to eroding consumer and business confidence exemplified by weaker retail sales and
8 business spending on capital equipment and cut backs in manufacturing production.
9 Subsequently, on March 20, 2001, April 18, 2001, May 15, 2001, June 27, 2001, and August
10 21, 2001, the FOMC lowered the Fed Funds in steps consisting of three 50 basis points
11 decrements followed by two 25 basis points decrements. These actions took the Fed Funds rate
12 to 3.50%. The FOMC observed on August 21, 2001:

13 Household demand has been sustained, but business profits and
14 capital spending continue to weaken and growth abroad is
15 slowing, weighing on the U.S. economy. The associated easing
16 of pressures on labor and product markets is expected to keep
17 inflation contained.

18
19 Although long-term prospects for productivity growth and the
20 economy remain favorable, the Committee continues to believe
21 that against the background of its long-run goals of price
22 stability and sustainable economic growth and of the
23 information currently available, the risks are weighted mainly
24 toward conditions that may generate economic weakness in the
25 foreseeable future.

26
27 After the terrorist attack on September 11, 2001, the FOMC made two additional 50 basis
28 points reductions in the Fed Funds rate. The first reduction occurred on September 17, 2001
29 and followed the four-day closure of the financial markets following the terrorist attacks. The
30 second reduction occurred at the October 2 meeting of the FOMC where it observed:

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1 The terrorist attacks have significantly heightened uncertainty in
2 an economy that was already weak. Business and household
3 spending as a consequence are being further damped.
4 Nonetheless, the long-term prospects for productivity growth
5 and the economy remain favorable and should become evident
6 once the unusual forces restraining demand abate.

7
8 Afterward, the FOMC reduced the Fed Funds rate by 50 basis points on November 6, 2001 and
9 by 25 basis points on December 11, 2001. In total, short-term interest rates were reduced by
10 the FOMC eleven (11) times during the year 2001. These actions cut the Fed Funds rate by
11 4.75% and resulted in 1.75% for the Fed Funds rate.

12 In an attempt to deal with weakening fundamentals in the economy recovering from the
13 recession that began in March 2001, the FOMC provided a psychologically important one-half
14 percentage point reduction in the federal funds rate. The rate cut was twice as large as the
15 market expected, and brought the fed funds rate to 1.25% on November 6, 2002. The FOMC
16 stated that:

17 The Committee continues to believe that an accommodative
18 stance of monetary policy, coupled with still-robust underlying
19 growth in productivity, is providing important ongoing support
20 to economic activity. However, incoming economic data have
21 tended to confirm that greater uncertainty, in part attributable to
22 heightened geopolitical risks, is currently inhibiting spending,
23 production, and employment. Inflation and inflation
24 expectations remain well contained.

25
26 In these circumstances, the Committee believes that today's
27 additional monetary easing should prove helpful as the economy
28 works its way through this current soft spot. With this action,
29 the Committee believes that, against the background of its long-
30 run goals of price stability and sustainable economic growth and
31 of the information currently available, the risks are balanced
32 with respect to the prospects for both goals in the foreseeable
33 future.

34
35 As 2003 unfolded, there was a continuing expectation of lower yields on Treasury

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1 securities. In fact, the yield on ten-year Treasury notes reached a 45-year low near the end of
2 the second quarter of 2003. For long-term Treasury bonds, those yields culminated with a
3 4.24% yield on June 13, 2003. Soon thereafter, the FOMC reduced the Fed Funds rate by 25
4 basis points on June 25, 2003. In announcing its action, the FOMC stated:

5 The Committee continues to believe that an accommodative
6 stance of monetary policy, coupled with still robust underlying
7 growth in productivity, is providing important ongoing support to
8 economic activity. Recent signs point to a firming in spending,
9 markedly improved financial conditions, and labor and product
10 markets that are stabilizing. The economy, nonetheless, has yet
11 to exhibit sustainable growth. With inflationary expectations
12 subdued, the Committee judged that a slightly more expansive
13 monetary policy would add further support for an economy
14 which it expects to improve over time.

15
16 Thereafter, intermediate and long-term Treasury yields moved marketedly higher. Higher
17 yields on long-term Treasury bonds, which exceeded 5.00% can be traced to: (i) the market's
18 disappointment that the Fed Funds rate was not reduced below 1.00%, (ii) an indication that the
19 Fed will not use unconventional methods for implementing monetary policy, (iii) growing
20 confidence in a strengthening economy, and (iv) a Federal budget deficit that is projected to be
21 \$455 billion in 2003 (reported, subsequently, the actual deficit was \$374 billion) and \$475
22 billion in 2004 (revised subsequently, the estimated deficit is \$500 billion in 2004). All these
23 factors significantly changed the sentiment in the bond market.

24 For the remainder of 2003, the FOMC continued with its balanced monetary policy,
25 thereby retaining the 1% Fed Funds rate. However, in 2004, the FOMC initiated a policy of
26 moving toward a more neutral Fed Funds rate (i.e., removing the bias of abnormal low rates).
27 On June 30, 2004, August 10, 2004, September 21, 2004, November 10, 2004, December 14,
28 2004, February 2, 2005, March 22, 2005, May 3, 2005, June 30, 2005, August 9, 2005,

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1 September 20, 2005, November 1, 2005, December 13, 2005, January 31, 2006, March 28,
2 2006, and May 10, 2006 the FOMC increased the Fed Funds rate in sixteen 25 basis point
3 increments. These policy actions are widely interpreted as part of the process of moving
4 toward a more neutral range for the Fed Funds rate. In its May 10, 2006 press release, the
5 FOMC stated:

6 “Economic growth has been quite strong so far this year. The
7 Committee sees growth as likely to moderate to a more sustainable
8 pace, partly reflecting a gradual cooling of the housing market and
9 the lagged effects of increases in interest rates and energy prices.

10
11 As yet, the run-up in the prices of energy and other commodities
12 appears to have had only a modest effect on core inflation, ongoing
13 productivity gains have helped to hold the growth of unit labor costs
14 in check, and inflation expectations remain contained. Still, possible
15 increases in resource utilization, in combination with the elevated
16 prices of energy and other commodities, have the potential to add to
17 inflation pressures.

18
19 The Committee judges that some further policy firming may yet be
20 needed to address inflation risks but emphasizes that the extent and
21 timing of any such firming will depend importantly on the evolution
22 of the economic outlook as implied by incoming information. In any
23 event, the Committee will respond to changes in economic prospects
24 as needed to support the attainment of its objectives.”

25 **Public Utility Bond Yields**

26
27 The Risk Premium analysis of the cost of equity is represented by the combination of a
28 firm's borrowing rate for long-term debt capital plus a premium that is required to reflect the
29 additional risk associated with the equity of a firm as explained in Appendix H. Due to the
30 senior nature of the long-term debt of a firm, its cost is lower than the cost of equity due to the
31 prior claim which lenders have on the earnings and assets of a corporation.

32 As a generalization, all interest rates track to varying degrees of the benchmark yields
33 established by the market for Treasury securities. Public utility bond yields usually reflect the

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34 underlying Treasury yield associated with a given maturity plus a spread to reflect the specific
35 credit quality of the issuing public utility. Market sentiment can also have an influence on the
36 spreads as described below. The spread in the yields on public utility bonds and Treasury
37 bonds varies with market conditions, as does the relative level of interest rates at varying
38 maturities shown by the yield curve.

39 Pages 1 and 2 of Exhibit No. DCP-15 provide the recent history of long-term public
40 utility bond yields for the rating categories of Aa, A and Baa (no yields are shown for Aaa rated
41 public utility bonds because this index has been discontinued). The top four rating categories
42 of Aaa, Aa, A and Baa are known as "investment grades" and are generally regarded as eligible
43 for bank investments under commercial banking regulations. These investment grades are
44 distinguished from "junk" bonds which have ratings of Ba and below.

45 A relatively long history of the spread between the yields on long-term A-rated public
46 utility bonds and 20-year Treasury bonds is shown on page 3 of Exhibit No. DCP-15. There, it
47 is shown that those spreads were at about the one percentage point during the years 1994
48 through 1997. With the aversion to risk and flight to quality described earlier, a significant
49 widening of the spread in the yields between corporate (e.g., public utility) and Treasury bonds
50 developed in 1998, after an initial widening of the spread that began in the fourth quarter of
51 1997. The significant widening of spreads in 1998 was unexpected by some technically savvy
52 investors, as shown by the debacle at the Long-Term Capital Management hedge fund. When
53 Russia defaulted its debt on August 17, some investors had to cover short positions when
54 Treasury prices spiked upward. Short covering by investors that guessed wrong on the
55 relationship between corporate and Treasury bonds also contributed to the run-up in Treasury

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56 bond prices by increasing the demand for them. This helped to contribute to a widening of the
57 yield spreads between corporate and Treasury bonds.

58 As shown on page 3 of Exhibit No. DCP-15, the spread in yields between A-rated
59 public utility bonds and 20-year Treasury bonds were about one percentage point prior to 1998,
60 1.32% in 1998, 1.42% in 1999, 2.01% in 2000, 2.13% in 2001, 1.94% in 2002, 1.52% in 2003,
61 1.11% in 2004, and 1.00% in 2005. As shown by the monthly data presented on pages 4 and 5
62 of Exhibit No. DCP-15, the interest rate spread between the yields on 20-year Treasury bonds
63 and A-rated public utility bonds was 1.03 percentage points for the twelve-months ended
64 March 2006. For the six- and three-month periods ending March 2006, the yield spreads were
65 1.07% and 1.09%, respectively.

66 **Risk-Free Rate of Return in the CAPM**

67 Regarding the risk-free rate of return (see Appendix I), pages 2 and 3 of Exhibit No.
68 DCP-17 provide the yields on the broad spectrum of Treasury Notes and Bonds. Some
69 practitioners of the CAPM would advocate the use of short-term treasury yields (and some
70 would argue for the yields on 91-day Treasury Bills). Other advocates of the CAPM would
71 advocate the use of longer-term treasury yields as the best measure of a risk-free rate of return.
72 As Ibbotson has indicated:

73 The Cost of Capital in a Regulatory Environment. When discounting
74 cash flows projected over a long period, it is necessary to discount
75 them by a long-term cost of capital. Additionally, regulatory
76 processes for setting rates often specify or suggest that the desired rate
77 of return for a regulated firm is that which would allow the firm to
78 attract and retain debt and equity capital over the long term. Thus, the
79 long-term cost of capital is typically the appropriate cost of capital to
80 use in regulated ratesetting. (Stocks, Bonds, Bills and Inflation - 1992
81 Yearbook, pages 118-119)
82

83 As indicated above, long-term Treasury bond yields represent the correct measure of the risk-

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1 free rate of return in the traditional CAPM. Very short term yields on Treasury bills should be
2 avoided for several reasons. First, rates should be set on the basis of financial conditions that
3 will exist during the effective period of the proposed rates. Second, 91-day Treasury bill yields
4 are more volatile than longer-term yields and are greatly influenced by FOMC monetary policy,
5 political, and economic situations. Moreover, Treasury bill yields have been shown to be
6 empirically inadequate for the CAPM. Some advocates of the theory would argue that the risk-
7 free rate of return in the CAPM should be derived from quality long-term corporate bonds.

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RISK PREMIUM ANALYSIS

The cost of equity requires recognition of the risk premium required by common equities over long-term corporate bond yields. In the case of senior capital, a company contracts for the use of long-term debt capital at a stated coupon rate for a specific period of time and in the case of preferred stock capital at a stated dividend rate, usually with provision for redemption through sinking fund requirements. In the case of senior capital, the cost rate is known with a high degree of certainty because the payment for use of this capital is a contractual obligation, and the future schedule of payments is known. In essence, the investor-expected cost of senior capital is equal to the realized return over the entire term of the issue, absent default.

The cost of equity, on the other hand, is not fixed, but rather varies with investor perception of the risk associated with the common stock. Because no precise measurement exists as to the cost of equity, informed judgment must be exercised through a study of various market factors which motivate investors to purchase common stock. In the case of common equity, the realized return rate may vary significantly from the expected cost rate due to the uncertainty associated with earnings on common equity. This uncertainty highlights the added risk of a common equity investment.

As one would expect from traditional risk and return relationships, the cost of equity is affected by expected interest rates. As noted in Appendix G, yields on long-term corporate bonds traditionally consist of a real rate of return without regard to inflation, an increment to reflect investor perception of expected future inflation, the investment horizon shown by the term of the issue until maturity, and the credit risk associated with each rating category.

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1 The Risk Premium approach recognizes the required compensation for the more risky
2 common equity over the less risky secured debt position of a lender. The cost of equity stated
3 in terms of the familiar risk premium approach is:

$$k=i+RP$$

5 where, the cost of equity (" k ") is equal to the interest rate on long-term corporate debt (" i "),
6 plus an equity risk premium (" RP ") which represents the additional compensation for the
7 riskier common equity.

Equity Risk Premium

9 The equity risk premium is determined as the difference in the rate of return on debt
10 capital and the rate of return on common equity. Because the common equity holder has only a
11 residual claim on earnings and assets, there is no assurance that achieved returns on common
12 equities will equal expected returns. This is quite different from returns on bonds, where the
13 investor realizes the expected return during the entire holding period, absent default. It is for
14 this reason that common equities are always more risky than senior debt securities. There are
15 investment strategies available to bond portfolio managers that immunize bond returns against
16 fluctuations in interest rates because bonds are redeemed through sinking funds or at maturity,
17 whereas no such redemption is mandated for public utility common equities.

18 It is well recognized that the expected return on more risky investments will exceed the
19 required yield on less risky investments. Neither the possibility of default on a bond nor the
20 maturity risk detracts from the risk analysis, because the common equity risk rate differential
21 (i.e., the investor-required risk premium) is always greater than the return components on a
22 bond. It should also be noted that the investment horizon is typically long-run for both

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1 corporate debt and equity, and that the risk of default (i.e., corporate bankruptcy) is a concern
2 to both debt and equity investors. Thus, the required yield on a bond provides a benchmark or
3 starting point with which to track and measure the cost rate of common equity capital. There is
4 no need to segment the bond yield according to its components, because it is the total return
5 demanded by investors that is important for determining the risk rate differential for common
6 equity. This is because the complete bond yield provides the basis to determine the differential,
7 and as such, consistency requires that the computed differential must be applied to the complete
8 bond yield when applying the risk premium approach. To apply the risk rate differential to a
9 partial bond yield would result in a misspecification of the cost of equity because the computed
10 differential was initially determined by reference to the entire bond return.

11 The risk rate differential between the cost of equity and the yield on long-term corporate
12 bonds can be determined by reference to a comparison of holding period returns (here defined
13 as one year) computed over long time spans. This analysis assumes that over long periods of
14 time investors' expectations are on average consistent with rates of return actually achieved.
15 Accordingly, historical holding period returns must not be analyzed over an unduly short period
16 because near-term realized results may not have fulfilled investors' expectations. Moreover,
17 specific past period results may not be representative of investment fundamentals expected for
18 the future. This is especially apparent when the holding period returns include negative returns
19 which are not representative of either investor requirements of the past or investor expectations
20 for the future. The short-run phenomenon of unexpected returns (either positive or negative)
21 demonstrates that an unduly short historical period would not adequately support a risk
22 premium analysis. It is important to distinguish between investors' motivation to invest, which

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1 encompass positive return expectations, and the knowledge that losses can occur. No rational
2 investor would forego payment for the use of capital, or expect loss of principal, as a basis for
3 investing. Investors will hold cash rather than invest with the expectation of a loss.

4 Within these constraints, page 1 of Exhibit No. DCP-16 provides the historical holding
5 period returns for the S&P Public Utility Index which has been independently computed and
6 the historical holding period returns for the S&P Composite Index which have been reported in
7 Stocks, Bonds, Bills and Inflation published by Ibbotson & Associates. The tabulation begins
8 with 1928 because January 1928 is the earliest monthly dividend yield for the S&P Public
9 Utility Index. I have considered all reliable data for this study to avoid the introduction of a
10 particular bias to the results. The measurement of the common equity return rate differential is
11 based upon actual capital market performance using realized results. As a consequence, the
12 underlying data for this risk premium approach can be analyzed with a high degree of
13 precision. Informed professional judgment is required only to interpret the results of this study,
14 but not to quantify the component variables.

15 The risk rate differentials for all equities, as measured by the S&P Composite, are
16 established by reference to long-term corporate bonds. For public utilities, the risk rate
17 differentials are computed with the S&P Public Utilities as compared with public utility bonds.

18 The measurement procedure used to identify the risk rate differentials consisted of
19 arithmetic means, geometric means, and medians for each series. Measures of the central
20 tendency of the results from the historical periods provide the best indication of representative
21 rates of return. In regulated ratesetting, the correct measure of the equity risk premium is the
22 arithmetic mean because a utility must expect to earn its cost of capital in each year in order to

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provide investors with their long-term expectations. In other contexts, such as pension determinations, compound rates of return, as shown by the geometric means, may be appropriate. The median returns are also appropriate in ratesetting because they are a measure of the central tendency of a single period rate of return. Median values have also been considered in this analysis because they provide a return which divides the entire series of annual returns in half and are representative of a return that symbolizes, in a meaningful way, the central tendency of all annual returns contained within the analysis period. Medians are regularly included in many investor-influencing publications.

As previously noted, the arithmetic mean provides the appropriate point estimate of the risk premium. As further explained in Appendix I, the long-term cost of capital in rate cases requires the use of the arithmetic means. To supplement my analysis, I have also used the rates of return taken from the geometric mean and median for each series to provide the bounds of the range to measure the risk rate differentials. This further analysis shows that when selecting the midpoint from a range established with the geometric means and medians, the arithmetic mean is indeed a reasonable measure for the long-term cost of capital. For the years 1928 through 2005, the risk premiums for each class of equity are:

	<u>S&P Composite</u>	<u>S&P Public Utilities</u>
Arithmetic Mean	<u>5.78%</u>	<u>5.27%</u>
Geometric Mean	4.14%	3.18%
Median	<u>8.94%</u>	<u>6.95%</u>
Midpoint of Range	<u>6.54%</u>	<u>5.07%</u>
Average	<u>6.16%</u>	<u>5.17%</u>

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1 The empirical evidence suggests that the common equity risk premium is higher for the S&P
2 Composite Index compared to the S&P Public Utilities.

3 If, however, specific historical periods were also analyzed in order to match more
4 closely historical fundamentals with current expectations, the results provided on page 2 of
5 Exhibit No. DCP-16 should also be considered. One of these sub-periods included the 54-year
6 period, 1952-2005. These years follow the historic 1951 Treasury-Federal Reserve Accord
7 which affected monetary policy and the market for government securities.

8 A further investigation was undertaken to determine whether realignment has taken
9 place subsequent to the historic 1973 Arab Oil embargo and during the deregulation of the
10 financial markets. In each case, the public utility risk premiums were computed by using the
11 arithmetic mean, and the geometric means and medians to establish the range shown by those
12 values. The time periods covering the more recent periods 1974 through 2005 and 1979
13 through 2005 contain events subsequent to the initial oil shock and the advent of monetarism as
14 Fed policy, respectively. For the 54-year, 32-year and 27-year periods, the public utility risk
15 premiums were 6.05%, 5.19%, and 5.20% respectively, as shown by the average of the specific
16 point-estimates and the midpoint of the ranges provided on page 2 of Exhibit No. DCP-16.

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CAPITAL ASSET PRICING MODEL

Modern portfolio theory provides a theoretical explanation of expected returns on portfolios of securities. The Capital Asset Pricing Model ("CAPM") attempts to describe the way prices of individual securities are determined in efficient markets where information is freely available and is reflected instantaneously in security prices. The CAPM states that the expected rate of return on a security is determined by a risk-free rate of return plus a risk premium which is proportional to the non-diversifiable (or systematic) risk of a security.

The CAPM theory has several unique assumptions that are not common to most other methods used to measure the cost of equity. As with other market-based approaches, the CAPM is an expectational concept. There has been significant academic research conducted that found that the empirical market line, based upon historical data, has a less steep slope and higher intercept than the theoretical market line of the CAPM. For equities with a beta less than 1.0, such as utility common stocks, the CAPM theoretical market line will underestimate the realistic expectation of investors in comparison with the empirical market line which shows that the CAPM may potentially misspecify investors' required return.

The CAPM considers changing market fundamentals in a portfolio context. The balance of the investment risk, or that characterized as unsystematic, must be diversified. Some argue that diversifiable (unsystematic) risk is unimportant to investors. But this contention is not completely justified because the business and financial risk of an individual company, including regulatory risk, are widely discussed within the investment community and therefore influence investors in regulated firms. In addition, I note that the CAPM assumes that through portfolio diversification, investors will minimize the effect of the unsystematic

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(diversifiable) component of investment risk. Because it is not known whether the average investor holds a well-diversified portfolio, the CAPM must also be used with other models of the cost of equity.

To apply the traditional CAPM theory, three inputs are required: the beta coefficient (β), a risk-free rate of return (R_f), and a market premium ($R_m - R_f$). The cost of equity stated in terms of the CAPM is:

$$k = R_f + \beta (R_m - R_f)$$

As previously indicated, it is important to recognize that the academic research has shown that the security market line was flatter than that predicted by the CAPM theory and it had a higher intercept than the risk-free rate. These tests indicated that for portfolios with betas less than 1.0, the traditional CAPM would understate the return for such stocks. Likewise, for portfolios with betas above 1.0, these companies had lower returns than indicated by the traditional CAPM theory. Once again, CAPM assumes that through portfolio diversification investors will minimize the effect of the unsystematic (diversifiable) component of investment risk. Therefore, the CAPM must also be used with other models of the cost of equity, especially when it is not known whether the average public utility investor holds a well-diversified portfolio.

Beta

The beta coefficient is a statistical measure which attempts to identify the non-diversifiable (systematic) risk of an individual security and measures the sensitivity of rates of return on a particular security with general market movements. Under the CAPM theory, a security that has a beta of 1.0 should theoretically provide a rate of return equal to the return rate provided by the market. When employing stock price changes in the derivation of beta, a

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1 stock with a beta of 1.0 should exhibit a movement in price which would track the movements
2 in the overall market prices of stocks. Hence, if a particular investment has a beta of 1.0, a one
3 percent increase in the return on the market will result, on average, in a one percent increase in
4 the return on the particular investment. An investment which has a beta less than 1.0 is
5 considered to be less risky than the market.

6 The beta coefficient (" β "), the one input in the CAPM application which specifically
7 applies to an individual firm, is derived from a statistical application which regresses the
8 returns on an individual security (dependent variable) with the returns on the market as a whole
9 (independent variable). The beta coefficients for utility companies typically describe a small
10 proportion of the total investment risk because the coefficients of determination (R^2) are low.

11 Page 1 of Exhibit No. DCP-17 provides the betas published by Value Line. By way of
12 explanation, the Value Line beta coefficient is derived from a "straight regression" based upon
13 the percentage change in the weekly price of common stock and the percentage change weekly
14 of the New York Stock Exchange Composite average using a five-year period. The raw
15 historical beta is adjusted by Value Line for the measurement effect resulting in overestimates
16 in high beta stocks and underestimates in low beta stocks. Value Line then rounds its betas to
17 the nearest .05 increment. Value Line does not consider dividends in the computation of its
18 betas.

19 Market Premium

20 The final element necessary to apply the CAPM is the market premium. The market
21 premium by definition is the rate of return on the total market less the risk-free rate of return
22 (" $R_m - R_f$ "). In this regard, the market premium in the CAPM has been calculated from the total

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return on the market of equities using forecast and historical data. The future market return is established with forecasts by Value Line using estimated dividend yields and capital appreciation potential.

With regard to the forecast data, I have relied upon the Value Line forecasts of capital appreciation and the dividend yield on the 1,700 stocks in the Value Line Survey. According to the April 7, 2006, edition of The Value Line Investment Survey Summary and Index, (see page 5 of Exhibit No. DCP-17) the total return on the universe of Value Line equities is:

	<u>Dividend Yield</u>	+	<u>Median Appreciation Potential</u>	=	<u>Median Total Return</u>
As of April 7, 2006	1.6%	+	8.78% ¹	=	10.38%

The tabulation shown above provides the dividend yield and capital gains yield of the companies followed by Value Line. Another measure of the total market return is provided by the DCF return on the S&P 500 Composite index. As shown below, that return is 12.52%.

DCF Result for the S&P 500 Composite					
D/P	(1+.5g)	+	g
1.80%	(1.05305)	+	10.61%
				=	k
				=	12.51%
where:	Price (P)	at	30-Apr-2006	=	1310.61
	Dividend (D)	for	1st Qtr '06	=	5.91
	Dividend (D)		annualized	=	23.64
	Growth (g)		First Call EpS	=	10.61%

Using these indicators, the total market return is 11.45% (10.38% + 12.51% = 22.89% ÷ 2) using both the Value Line and S&P derived returns. With the 11.45% forecast market return

¹ The estimated median appreciation potential is forecast to be 40% for 3 to 5 years hence. The annual capital gains yield at the midpoint of the forecast period is 8.78% (i.e., $1.40^{.25} - 1$).

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1 and the 5.50% risk-free rate of return, a 5.95% (11.45% - 5.50%) market premium would be
2 indicated using forecast market data.

3 With regard to the historical data, I provided the rates of return from long-term
4 historical time periods that have been widely circulated among the investment and academic
5 community over the past several years, as shown on page 6 of Exhibit No. DCP-17. These data
6 are published by Ibbotson Associates in its Stocks, Bonds, Bills and Inflation ("SBBI"). From
7 the data provided on page 6 of Exhibit No. DCP-17, I calculate a market premium using the
8 common stock arithmetic mean returns of 12.3% less government bond arithmetic mean returns
9 of 5.8%. For the period 1926-2005, the market premium was 6.5% (12.3% - 5.8%).

10 I should note that the arithmetic mean must be used in the CAPM because it is a single
11 period model. It is further confirmed by Ibbotson who has indicated:

Arithmetic Versus Geometric Differences

12 For use as the expected equity risk premium in the CAPM, the
13 *arithmetic* or *simple difference* of the *arithmetic* means of stock
14 market returns and riskless rates is the relevant number. This is
15 because the CAPM is an additive model where the cost of
16 capital is the sum of its parts. Therefore, the CAPM expected
17 equity risk premium must be derived by arithmetic, *not*
18 *geometric*, subtraction.
19

Arithmetic Versus Geometric Means

20
21 The expected equity risk premium should always be calculated
22 using the arithmetic mean. The arithmetic mean is the rate of
23 return which, when compounded over multiple periods, gives
24 the mean of the probability distribution of ending wealth
25 values. This makes the arithmetic mean return appropriate for
26 computing the cost of capital. The discount rate that equates
27 expected (mean) future values with the present value of an
28 investment is that investment's cost of capital. The logic of
29 using the discount rate as the cost of capital is reinforced by
30 noting that investors will discount their (mean) ending wealth
31 values from an investment back to the present using the
32 arithmetic mean, for the reason given above. They will
33

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1 therefore require such an expected (mean) return prospectively
2 (that is, in the present looking toward the future) to commit
3 their capital to the investment. (Stocks, Bonds, Bills and
4 Inflation - 1996 Yearbook, pages 153-154)
5
6 For the CAPM, a market premium of 6.23% ($6.5\% + 5.95\% = 12.45\% \div 2$) would be
7 reasonable which is the average of the 6.5% using historical data and a market premium of
8 5.95% using forecasts.

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COMPARABLE EARNINGS APPROACH

The United States Supreme Court has held that:

A public utility is entitled to such rates as will permit it to earn a return on the value of the property which it employs for the convenience of the public equal to that generally being made at the same time and in the same general part of the country on investments in other business undertakings which are attended by corresponding risks and uncertainties.... The return should be reasonably sufficient to assure confidence in the financial soundness of the utility and should be adequate, under efficient and economical management, to maintain and support its credit and enable it to raise the money necessary for the proper discharge of its public duties. *Bluefield Water Works vs. Public Service Commission*, 262 U.S. 668 (1923).

Therefore, it is important to identify the returns earned by firms that compete for capital with a public utility. This can be accomplished by analyzing the returns of non-regulated firms that are subject to the competitive forces of the marketplace.

There are two avenues available to implement the Comparable Earnings approach. One method would involve the selection of another industry (or industries) with comparable risks to the public utility in question, and the results for all companies within that industry would serve as a benchmark. The second approach requires the selection of parameters that represent similar risk traits for the public utility and the comparable risk companies. Using this approach, the business lines of the comparable companies become unimportant. The latter approach is preferable with the further qualification that the comparable risk companies exclude regulated firms. As such, this approach to Comparable Earnings avoids the circular reasoning implicit in the use of the achieved earnings/book ratios of other regulated firms. Rather, it provides an indication of an earnings rate derived from non-regulated companies that are subject to competition in the marketplace and not rate regulation. Because regulation is a

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1 substitute for competitively-determined prices, the returns realized by non-regulated firms with
2 comparable risks to a public utility provide useful insight into a fair rate of return. This is
3 because returns realized by non-regulated firms have become increasingly relevant with the
4 trend toward increased risk throughout the public utility business. Moreover, the rate of return
5 for a regulated public utility must be competitive with returns available on investments in other
6 enterprises having corresponding risks, especially in a more global economy.

7 To identify the comparable risk companies, the Value Line Investment Survey for
8 Windows was used to screen for firms of comparable risks. The Value Line Investment Survey
9 for Windows includes data on approximately 1800 firms. Excluded from the selection process
10 were companies incorporated in foreign countries and master limited partnerships. Value
11 Line's analysis of the companies that it follows includes a wide range of financial and market
12 variables, including nine items that provide ratings for each company. From these nine items,
13 one category has been removed dealing with industry performance because, under the approach
14 employed here, the particular business type is not significant. In addition, two categories have
15 been ignored that deal with estimates of current earnings and dividends because they are not
16 useful for comparative purposes. The remaining six categories provide relevant measures to
17 establish comparability.

18 In order to implement the Comparable Earnings approach, non-regulated companies
19 were selected from the Value Line Investment Survey for Windows based on six categories of
20 comparability designed to reflect the risk of the Gas Group. These screening criteria were
21 based upon the range as defined by the rankings of the companies in the Gas Group. The items
22 considered were: Timeliness Rank, Safety Rank, Financial Strength, Price Stability, Value

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Line betas, and Technical Rank. The definitions for each of the six criteria (from the Value Line Investment Survey - Subscriber Guide) follow:

Timeliness Rank

The rank for a stock's probable relative market performance in the year ahead. Stocks ranked 1 (Highest) or 2 (Above Average) are likely to outpace the year-ahead market. Those ranked 4 (Below Average) or 5 (Lowest) are not expected to outperform most stocks over the next 12 months. Stocks ranked 3 (Average) will probably advance or decline with the market in the year ahead. Investors should try to limit purchases to stocks ranked 1 (Highest) or 2 (Above Average) for Timeliness.

Safety Rank

A measure of potential risk associated with individual common stocks rather than large diversified portfolios (for which Beta is good risk measure). Safety is based on the stability of price, which includes sensitivity to the market (see Beta) as well as the stock's inherent volatility, adjusted for trend and other factors including company size, the penetration of its markets, product market volatility, the degree of financial leverage, the earnings quality, and the overall condition of the balance sheet. Safety Ranks range from 1 (Highest) to 5 (Lowest). Conservative investors should try to limit purchases to equities ranked 1 (Highest) or 2 (Above Average) for Safety.

Financial Strength

The financial strength of each of the more than 1,600 companies in the VS II data base is rated relative to all the others. The ratings range from A++ to C in nine steps. (For screening purposes, think of an A rating as "greater than" a B). Companies that have the best relative financial strength are given an A++ rating, indicating an ability to weather hard times better than the vast majority of other companies. Those who don't quite merit the top rating are given an A+ grade, and so on. A rating as low as C++ is considered satisfactory. A rating of C+ is well below average, and C is reserved for companies with very serious financial problems. The ratings are based upon a computer analysis of a number of key variables that

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determine (a) financial leverage, (b) business risk, and (c) company size, plus the judgment of Value Line's analysts and senior editors regarding factors that cannot be quantified across-the-board for companies. The primary variables that are indexed and studied include equity coverage of debt, equity coverage of intangibles, "quick ratio", accounting methods, variability of return, fixed charge coverage, stock price stability, and company size.

Price Stability Index

An index based upon a ranking of the weekly percent changes in the price of the stock over the last five years. The lower the standard deviation of the changes, the more stable the stock. Stocks ranking in the top 5% (lowest standard deviations) carry a Price Stability Index of 100; the next 5%, 95; and so on down to 5. One standard deviation is the range around the average weekly percent change in the price that encompasses about two thirds of all the weekly percent change figures over the last five years. When the range is wide, the standard deviation is high and the stock's Price Stability Index is low.

Beta

A measure of the sensitivity of the stock's price to overall fluctuations in the New York Stock Exchange Composite Average. A Beta of 1.50 indicates that a stock tends to rise (or fall) 50% more than the New York Stock Exchange Composite Average. Use Beta to measure the stock market risk inherent in any diversified portfolio of, say, 15 or more companies. Otherwise, use the Safety Rank, which measures total risk inherent in an equity, including that portion attributable to market fluctuations. Beta is derived from a least squares regression analysis between weekly percent changes in the price of a stock and weekly percent changes in the NYSE Average over a period of five years. In the case of shorter price histories, a smaller time period is used, but two years is the minimum. The Betas are periodically adjusted for their long-term tendency to regress toward 1.00.

Technical Rank

A prediction of relative price movement, primarily over the next three to six months. It is a function of price action relative

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1 to all stocks followed by Value Line. Stocks ranked 1
2 (Highest) or 2 (Above Average) are likely to outpace the
3 market. Those ranked 4 (Below Average) or 5 (Lowest) are
4 not expected to outperform most stocks over the next six
5 months. Stocks ranked 3 (Average) will probably advance or
6 decline with the market. Investors should use the Technical
7 and Timeliness Ranks as complements to one another.