

133 FERC ¶ 61,091  
UNITED STATES OF AMERICA  
FEDERAL ENERGY REGULATORY COMMISSION

Before Commissioners: Jon Wellinghoff, Chairman;  
Marc Spitzer, Philip D. Moeller,  
John R. Norris, and Cheryl A. LaFleur.

Unocal Pipeline Company

Docket No. IS11-3-000  
Docket No. IS09-348-000  
Docket No. IS09-348-004  
(Consolidated)

ORDER ACCEPTING AND SUSPENDING TARIFF, SUBJECT TO REFUND,  
CONSOLIDATING PROCEEDINGS, AND HOLDING PROCEEDINGS IN  
ABEYANCE

(Issued October 28, 2010)

1. On October 1, 2010, Unocal Pipeline Company (Unocal) filed FERC Tariff No. 318.1.0 proposing to increase the interstate rate for transportation of crude oil on Unocal's share of the capacity of the Trans Alaska Pipeline System (TAPS) from \$4.08 per barrel to \$4.38 per barrel. Unocal states it calculated this rate in accordance with the ratemaking methodology prescribed by the Commission for TAPS in Opinion No. 502.<sup>1</sup> Unocal requests the Commission permit the proposed tariff to become effective November 1, 2010.
2. As discussed below, the Commission will accept and suspend the referenced tariff, subject to refund and consolidate it with the ongoing proceedings in Docket No. IS09-348-004, *et al.* with respect to strategic reconfiguration (SR) issues, and sever the non-strategic reconfiguration (Non-SR) issues holding them in abeyance pending the outcome of the consolidated cases in Docket No. IS09-348-004, *et al.*

**Background**

3. Crude oil streams produced from different fields on the Alaska North Slope are commingled into a common stream and shipped to market on TAPS. Unocal is one of

---

<sup>1</sup> *BP Pipelines (Alaska) Inc.*, Opinion No. 502, 123 FERC ¶ 61,287, *order on rehearing*, 125 FERC ¶ 61,215 (2008).

five carrier-owners of TAPS, where each owner possesses an undivided joint interest and entitlement to its percentage ownership share of TAPS capacity.<sup>2</sup>

4. Prior to Opinion No. 502, each TAPS Carrier charged individual rates for interstate service that varied significantly between them. In Opinion No. 502, the Commission directed the TAPS Carriers to charge a uniform rate for interstate transportation service. The Commission explained that it is just and reasonable for the TAPS Carriers to charge one rate because they all provide identical interstate transportation service to shippers, regardless of whose capacity is used, and they all basically have the same cost of service.

5. Following issuance of Opinion No. 502, the TAPS Carriers filed tariffs to comply with Opinion No. 502. The State of Alaska (Alaska) and Anadarko Petroleum Company (Anadarko) filed protests to these filings. On June 30, 2009, the Commission issued an order addressing the various tariff filings of the TAPS Carriers in Docket No. IS09-348-000.<sup>3</sup> The order stated that while the Commission established a clear policy in Opinion No. 502 that a uniform rate should apply for transportation service on TAPS, the individual rates filed by the TAPS Carriers vary and cover different periods of time. To implement its directive that the TAPS Carriers must charge a uniform rate, the Commission consolidated the rate filings with the pending TAPS' rate proceedings since all the proceedings involve the same issues.<sup>4</sup> The June 30 Order stated that the consolidation ensures that the one proceeding will determine a just and reasonable uniform rate for TAPS. By order dated January 13, 2010, the Chief Judge severed the issues raised in the various filings into two phases, the Non-SR phase (Docket No. IS09-348-000)<sup>5</sup>, and the SR phase (Docket No. IS09-348-004). Those two cases are now proceeding before separate Presiding Judges pursuant to separate scheduling orders.

---

<sup>2</sup> The TAPS Carriers are Unocal, BP Pipelines (Alaska), Inc., ConocoPhillips, ExxonMobil Pipeline Company, and Koch Alaska Pipeline Company, LLC.

<sup>3</sup> *BP Pipelines (Alaska) Inc.*, 127 FERC ¶ 61,316 (2009) (June 30 Order).

<sup>4</sup> Certain TAPS Carriers made rate filings after June 30, 2010, which the Commission consolidated with the ongoing Docket No. IS09-348-000 proceeding.

<sup>5</sup> The Commission will address the carrier's implementation of a uniform rate in the consolidated Non-SR phase proceeding in Docket No. IS09-348-000.

## **Protests**

6. Alaska and Anadarko filed motions to intervene<sup>6</sup> and protests to Unocal's rate filing. They argue that the proposed rate increase has not been shown to be just and reasonable, and the protests raise numerous issues similar to the issues they raised with respect to the TAPS Carriers' rate increases filed in 2009 that were set for hearing in Docket No. IS09-348-000, *et al.* They urge the Commission to suspend the tariff, subject to refund, and consolidate the SR issues in this case with the SR phase of the consolidated 2009 Taps Carriers rate proceeding currently pending in *BP Pipelines (Alaska), Inc.*, Docket No. IS09-348-004, *et al.*, and otherwise hold the remaining issues in abeyance pending the resolution of the relevant issues in the Non-SR phase of the consolidated proceeding now pending in *BP Pipelines (Alaska) Inc.*, Docket No. IS09-348-000, *et al.*

## **Unocal's Response**

7. Unocal does not object to the motions of Alaska and Anadarko to consolidate the SR issues with the SR phase of the consolidated 2009 TAPS Carriers rate proceeding and hold the remaining issues in abeyance pending the resolution of the Non-SR phase of the consolidated proceeding. Unocal notes the Commission issued orders granting this relief in recent orders on rate filings submitted by other TAPS Carriers.<sup>7</sup> Unocal requests that the Commission accept Unocal's filing, effective November 1, 2010, subject to refund and the outcome of currently pending and consolidated TAPS rate proceedings.

## **Discussion**

8. As stated *supra*, P5, the Chief Judge severed the issues in the pending TAPS rate cases into two phases. Pursuant to the scheduling order in the SR phase, Docket No. IS09-348-004, that phase is in initial discovery with no testimony filed yet and none due in the near future. Consolidating the SR issues in the instant filing in the 004 sub-docket would cause no significant delay or other hardship on the parties. Accordingly, the SR issues in this docket will be consolidated with the 004 sub-docket. The proceeding addressing the Non-SR issues has progressed much faster. In that phase, initial discovery was completed and direct and answering testimony filed. Thus, consolidating the Non-SR issues from this filing into the ongoing Non-SR phase of the

---

<sup>6</sup> All unopposed motions to intervene filed prior to the issuance of this order serve to make the movants parties to this proceeding.

<sup>7</sup> See *ConocoPhillips Transportation Alaska, Inc.*, 132 FERC ¶ 61,084 (2010); *BP Pipelines (Alaska), Inc.*, 132 FERC ¶ 61,130 (2010); *Koch Alaska Pipeline Co. LLC*, 132 FERC ¶ 61,144 (2010); and *ExxonMobil Pipeline Co.*, 132 FERC ¶ 61,193, (2010).

consolidated 2009 TAPS rate case in Docket No. IS09-348-000 would delay that proceeding with no benefit to the parties. On the other hand, resolution of the issues in the Non-SR phase would be applicable in good part to the instant filing. Accordingly, the Non-SR issues will be held in abeyance pending the resolution of the issues in the Docket No. IS09-348-000 proceeding.

9. The Commission accepts and suspends the tariff submitted by Unocal, subject to refund, to become effective November 1, 2010, consolidates the SR issues in this proceeding with the ongoing proceedings in Docket No. IS09-348-004, *et al.*, and holds the remaining issues in this case in abeyance pending the resolution of the relevant issues in the Non-SR phase of the consolidated 2009 TAPS rate proceeding now pending in *BP Pipelines (Alaska) Inc.*, Docket No. IS09-348-000, *et al.*

10. The Commission finds that Unocal has made adequate initial showings that its filing meets the requirement of a cost-of-service filing under section 346.1 of the Commission's regulations, 18 C.F.R. § 346.1 (2010). However, this tariff filing raises a number of issues of material fact that cannot be resolved on the record before us and are more appropriately addressed through hearing procedures.

11. This proceeding involves the same issues currently under consideration in both the Docket No. IS09-348-000 proceeding and the Docket No. IS09-348-004 proceeding. Consolidating the current filing with respect to the SR issues with the Docket No. IS09-348-004 proceeding, and holding the Non-SR issues in abeyance pending the resolution of the issues in the Docket No. IS09-348-000 proceeding ensures a single proceeding will determine a just and reasonable uniform rate for TAPS.

The Commission orders:

(A) Unocal's FERC Tariff No. 318.1.0 is accepted and suspended, effective November 1, 2010, subject to refund and further order of this Commission.

(B) This proceeding is consolidated with the ongoing proceeding in Docket No. IS09-348-004 with respect to the SR issues, and the Non-SR issues are held in abeyance pending the resolution of the issues in the Docket No. IS09-348-000 proceeding.

By the Commission.

( S E A L )

Kimberly D. Bose,  
Secretary.