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1 P-R-O-C-E-E-D-I-N-G-S

2 (9:00 A.M.)

3 MS. KRAMSKAYA: Good morning and welcome  
4 all. Thank you for coming. We are here to discuss  
5 issues related to our frequency regulation in the  
6 organized wholesale market, Docket ED10-11.

7 My name is Tatyana Kramskaya and I am with  
8 the Office of Energy Policy and Innovation. I would  
9 also like to introduce some of my colleagues here at  
10 the table. If you would like to, turn on your  
11 microphone and state your name and office.

12 MR. QUINN: I am Arnie Quinn from the Office  
13 of Energy, Policy, and Innovation.

14 MR. PECHMAN: I am Carl Pechman, Office of  
15 Energy, Policy, and Innovation.

16 MR. BARRINO: I am Romulo Barrino, Office of  
17 Electric Reliability.

18 MR. PORE: Amery Pore, Office of Energy  
19 Market Regulation.

20 MR. WINTERBAUER: Eric Winterbauer with the  
21 Office of the General Counsel.

22 MR. HELLISH-DAWSON: Bob Hellrich-Dawson  
23 from the Policy Office also.

24 MS. KRAMSKAYA: The goal of this conference  
25 is to explore whether pricing for frequency regulation

1 services in the organized wholesale market compensates  
2 providers in a way that will provide an incentive to  
3 invest in technologies that can provide high-quality  
4 of service. By "quality" in this context, we mean the  
5 speed and the accuracy with which a resource responds  
6 to and helps manage the area controlled error.

7 The impetus for this conference is the  
8 development of new technologies including large-scale  
9 batteries, flywheels, electric grid systems, or  
10 consumptive industrial processes that are commercially  
11 promising and technically capable of providing  
12 regulation service.

13 According to the number of recent studies by  
14 the Department of Energy, the Electric Power Research  
15 Institute, and KEMA as well as others, these new  
16 technologies are able to provide a greater  
17 contribution to frequency accuracy and stability than  
18 conventional resources such as conventional turbines.

19 Some argue that these two characteristics  
20 can reduce the overall expense of the regulation  
21 market. The Commission recently accepted proposals by  
22 the New York Independent System Operator and the  
23 Midwest ISO to integrate such technologies into  
24 regulation service markets. The Commission  
25 specifically pointed to the very fast response times

1 of storage resources as a benefit of the organized  
2 wholesale markets.

3 The Commission also recognized that such  
4 technologies can help integrate wind resources and  
5 that their integration into the regulation service  
6 market should help these ISO and TROs meet or exceed  
7 Herc-controlled performance criteria.

8 In addition ISO New England has recently  
9 sought to extend a pilot project for testing the  
10 ability of different storage technologies to  
11 participate in the regulation market.

12 Similarly, PJM Interconnection, a California  
13 ISO, allows storage devices to enter into their  
14 frequency regulation markets.

15 At this conference, we would like first to  
16 discuss with the representatives of these ISO and TROS  
17 as well as the industry participants their experiences  
18 with these technologies. We would also like to  
19 explore whether greater entry of technologies that  
20 respond to regulation dispatch signal faster and  
21 follow it more accurately will provide enhanced  
22 reliability and economic benefits.

23 Finally, we would like to discuss whether  
24 the existing pricing mechanisms for frequency  
25 regulation service reflect the quality of the service

1 provided and whether reforms are needed.

2 Before we start, I would like to address  
3 some administrative matters. There are, first, copies  
4 of the agenda, which I hope all of you have, outside  
5 of this room.

6 We are planning to have two sessions, and  
7 all the panels here at the table will be participating  
8 in both sessions. Even though this is a formal room,  
9 we do hope that this will be a rather informal  
10 discussion, a lively debate, and we will hear more  
11 about the operational details of these markets.

12 I would also like to ask the panelists to  
13 comment on the specific question in the agenda, but we  
14 do not expect every question. There will be an  
15 opportunity for all the panelists as well as members  
16 of the public here as well and also others to submit  
17 comments in the ED10-11 docket after the meeting  
18 within 21 days of this conference.

19 Also, as much as I can, I will try to keep  
20 things in order, but to move the conversation, we may  
21 need to break the discussion before everyone has had a  
22 chance to talk, just to ensure that we do cover all of  
23 the questions that we would like to ask.

24 Also, I would like to introduce my  
25 colleague, Caroline Dailey, who is sitting there on

1 the left side of me, who will be taking questions from  
2 the public. If you would like to ask a question,  
3 please write her a note, and she will submit it to us.

4 Now, without further ado, I would like to  
5 introduce our distinguished panel here.

6 (There was a pause in the proceedings.)

7 MS. KRAMSKAYA: My apologies.

8 Bill Capp, CEO of Beacon Power Corporation;  
9 Praveen Kathpal, Market and Regulatory Affairs, AES  
10 Energy Storage, Jonathan Lowell, principal market  
11 design analyst with ISO New England; Ralph Masiello,  
12 senior vice president with KEMA; Andrew Ott,  
13 senior vice president markets, PJM Interconnection;  
14 Rob Pike, director of Market Design, New York ISO;  
15 Todd Ramey, executive director of Market  
16 Administrative, Midwest ISO; DeWayne Todd, energy  
17 services manager with Alcoa Power Generating;  
18 Don Tretheway, senior market design and policy  
19 specialist with California ISO; Rahul Walawalkar.

20 I apologize. How do you pronounce your last  
21 name?

22 MR. WALAWALKAR: Rahul Walawalkar  
23 (pronouncing "rah-KOOL wall-a-walker").

24 MS. KRAMSKAYA: Rahul Walawalkar  
25 (pronouncing "wall-a-walker"), vice president with

1 Emerging Technologies and Markets Customized Energy  
2 Solutions.

3 With that said, if the panelists would like,  
4 we can probably start right away with Question 1. As  
5 I mentioned, the first session will really focus on  
6 the questions related to the value of faster  
7 responding resources and the value that they bring to  
8 the market.

9 If any of you would like to start, and I  
10 know some of you had submitted comments or  
11 presentations, which we will be posting on the  
12 Commission Web site and later in eLibrary, but if you  
13 would like to start, we would greatly appreciate it.

14 MR. CAPP: Raise your hand?

15 MS. KRAMSKAYA: Yes, please raise your tent  
16 card, if you would like to start.

17 Mr. Capp?

18 MR. CAPP: Thank you. I don't know if  
19 everyone has a copy of our comments. If you don't, I  
20 can pass one around. I am just going to be referring  
21 to a couple of those as we go along here.

22 Does everyone on the staff have a copy?

23 (No verbal response.)

24 MR. CAPP: Good. We've got three. I am  
25 looking at page two of our presentation. The first

1 one is just more of a diagrammatic sort of a visual of  
2 the difference between a fast-responding resource.  
3 This is Slide No. 1, "Q1." It just shows you the  
4 difference between a fast-moving and a slow-moving  
5 resources.

6 In this case, on the left side you have a  
7 green line as to what the desired output would be, and  
8 the red line is what you get if you have a  
9 slower-moving resource. It is just kind of the  
10 physics of a slower-moving signal -- I mean, a  
11 fast-moving signal, a slow-moving resources.

12 The second slide down is some data that we  
13 have as part of our acceptance process when we certify  
14 a flywheel. The diagram on the right shows you some  
15 data that came out of our testing at the California  
16 ISO that was conducted at the PG&E R&D Labs. They  
17 constructed their own test just to determine what the  
18 speed of response would be.

19 Essentially, we respond and other resources,  
20 fast-responding resources, can respond before the next  
21 signal comes in, which would typically be every  
22 4 seconds in most ISO, 6 seconds in the case of  
23 New York.

24 We completely respond to the previous signal  
25 before the next one comes in, so a 4- to 6-second kind

1 of a ramp rate. That would be compared to the minimum  
2 acceptable ramp rate, which would be a full response  
3 in 5 minutes in most markets, and actually 10 minutes  
4 in the California market.

5 There is a 100 to 1 or a 200 to 1 ratio  
6 between the fast-moving response rate and the minimum  
7 acceptable response rate. That has been shown to have  
8 a significant difference.

9 I will refer then to the next slide, which  
10 is Slide 5 on page 3. There are two lines on this one.  
11 There is a green line, which is essentially the signal  
12 that we were dispatched from the New England ISO which  
13 shows it goes up, goes down, goes up. This is over an  
14 hour's time, by the way.

15 Superimposed on that is a red line, which  
16 would be the minimum acceptable response rate that  
17 would be paid the same in most markets as a  
18 fast-moving resource.

19 You can kind of see just visually that the  
20 green line is doing a lot more work. It is offsetting  
21 area control error much more effectively. The area  
22 under that curve is much larger than what you have  
23 under the area of the curve of the red line.

24 They are just some diagrams, just some  
25 visuals, just to give you an idea of what the numbers

1 are in terms of a response rate and what they look  
2 like.

3 MS. KRAMSKAYA: Thank you.

4 Mr. Todd?

5 MR. TODD: Yes, DeWayne Todd with Alcoa. I  
6 guess I just wanted to comment on the first piece of  
7 this question. We provide an alternative process  
8 through demand response.

9 I mean, we are operating today in the  
10 Midwest ISO. We currently provide 70 megawatts of  
11 operating capacity which can be available for  
12 regulation throughout that entire range. We have been  
13 successfully doing that for about a year and a half.

14 It presented some overview slides that  
15 showed that over that year and a half we have been  
16 available for about 99.14 percent of the time. Our  
17 availability in terms of the accuracy, we have hit the  
18 targets as they are currently established inside of  
19 right at 99 percent as well. That is looking at  
20 10-minute intervals for a year and a half worth of  
21 data.

22 Currently, we operate at the maximum  
23 response rate, ramp rate, from a regulation  
24 perspective that is compensated inside the Midwest  
25 ISO. For our range, 70 megawatts of operation, we run

1 about a 4.9 megawatt per minute ramp rate.

2 The reality is, what we have seen internally  
3 is that we can go as much as three times faster than  
4 that. Again, this is purely off of a demand resource,  
5 so there is not a thermal momentum and all of the  
6 overshoot and slop associated with a traditional  
7 thermal generator.

8 I just want to lay that as an example that  
9 there are technologies out there that are successfully  
10 working today. However, there is not a compensation  
11 mechanism that says for a faster response rate --  
12 there is no incentive for us to go any faster or  
13 operate and make those services available.

14 MS. KRAMSKAYA: Thank you.

15 Mr. Ott?

16 MR. OTT: Yes. Again, this isn't being  
17 broadcast, right, so we don't have to say our names;  
18 right?

19 MS. KRAMSKAYA: (Moving head from side to  
20 side.)

21 MR. OTT: What we have seen to date is  
22 definitely the storage-based devices can respond  
23 faster to the signals and more accurately to the  
24 signals than what we have seen with generation. The  
25 only limitation they seem to have is how long they can

1 sustain moving in one direction.

2           Again, because there are different  
3 components of the area control error, one of the  
4 components really is looking more towards fast  
5 response not for sustained periods, and that is  
6 perfect our storage device. We have seen excellent  
7 response. I mean, way above what we are seeing for  
8 generation; it is not even close.

9           MR. PECHMAN: Can I just ask maybe just a  
10 followup question to make sure that we are all on the  
11 same page. Is there anybody that disagrees on the  
12 panel with the idea that these new technologies can  
13 respond both faster and more accurately than the old  
14 technologies? Is there any evidence to the contrary  
15 that anybody wants to bring to our attention? Thank  
16 you.

17           MS. KRAMSKAYA: Mr. Masiello?

18           MR. MASIELLO: You might want a  
19 clarification that the compressed air energy systems,  
20 which look to be the new large-scale storage, are  
21 going to behave more like combustion turbines, so fast  
22 but not different.

23           MR. PECHMAN: Okay.

24           MR. MASIELLO: Pumped hydro systems under  
25 discussion that can be controlled in a pumping mode

1 also will tend to behave more like a hydroelectric  
2 system, again, fast but not in the category of  
3 batteries and flywheels.

4 MR. PECHMAN: Okay. Well, thank you very  
5 much, Mr. Masiello, for that clarification.

6 MS. KRAMSKAYA: Mr. Potishnak, do you have a  
7 comment?

8 MR. POTISHNAK: Basically, what we have  
9 experienced at ISO New England with Beacon's flywheels  
10 is that they do respond very accurately and at least  
11 as fast as our fastest-moving, say, pumped hydro  
12 resources.

13 The main issue for us is sustainability and  
14 how to deal with that. We are still trying to work  
15 that through. Their basic ability to month after  
16 month follow the signals reliably and plenty of  
17 sufficient accuracy is definitely there.

18 MS. KRAMSKAYA: Mr. Walawakar?

19 MR. WALAWAKAR: Yes. Rahul Walawakar with  
20 Customized Energy Solutions. I just wanted to  
21 continue on that thought process. With all the  
22 emerging technologies, there are a number of  
23 technologies.

24 We have already seen the data with Beacon  
25 that these units are able to respond faster. At the

1 same time, there are a number of additional units  
2 which people are right now working on introducing in  
3 the market which can also provide faster response.

4 But one of the key parties that people are  
5 looking for is some indication in terms of is there a  
6 value for faster response. If yes, then they can  
7 introduce devices which can respond faster. But at  
8 the same time, for some of the technologies there is a  
9 pay off.

10 Again, the issues about 15-minute  
11 availability, I think that is also more of an economy  
12 issue. It is not an issue in terms of just technical  
13 characteristics.

14 Possibly you can configure most of the  
15 energy storage devices in different ways so that you  
16 can get longer energy duration. If there are studies  
17 which suggest that instead of 15 minutes there is a  
18 longer duration required, I think most of the emerging  
19 technologies will be able to respond to that. But it  
20 is just a question of if that will be economic to do  
21 that, given the capital cost.

22 But, in terms of the emerging technologies  
23 which we are seeing, particularly when you also  
24 consider demand response capabilities, then in general  
25 I think we can say that, yes, most of these

1 technologies will be able to respond faster than the  
2 existing generation.

3 But at the same time, maybe one issue to  
4 look at is, Are there existing generation technologies  
5 which can also respond faster? Maybe they are right  
6 now just complying with the existing rules and  
7 regulations. But overall I think all the data we have  
8 seen so far suggests that there is a benefit with  
9 emerging technologies.

10 MS. KRAMSKAYA: Thank you.

11 This is very helpful, and I think this  
12 really helps us to transition to the second question  
13 as to whether the newer technologies can potentially  
14 lower the total costs of various TROS and ITOs. We  
15 have heard from Mr. Ott, but would any other  
16 representatives of the TROS and ISOs like to comment?

17 Mr. Ramey?

18 MR. RAMEY: At the Midwest ISO, we are  
19 currently running pretty lean on procured capacity  
20 provide regulation. My perspective on this question  
21 of the potential to continue to lower the cost of  
22 providing regulation service by introduction of more  
23 and more faster sponsor resources is I think there is  
24 limited potential once you reach a certain level of  
25 capacity that you are procuring.

1           It is driven by -- imbalance really is  
2 addressed through primarily two mechanisms: the load  
3 following the redispatch and resetting of energy or  
4 unit base points to and balance the load, and then the  
5 regulation signal in between.

6           The dynamics of that regulation imbalance  
7 really kind of represents a range from zero, so at  
8 Midwest we are recalculating and redeploying  
9 generation on a 5-minute basis. Over a 5-minute  
10 period, the dynamics of our imbalance, given our  
11 system, is in 2 standard deviations, will be plus or  
12 minus 500 megawatts.

13           If we are only carrying currently in the  
14 Midwest 400 megawatts, in those time periods we are  
15 outside of that 400-megawatt range, we don't have  
16 enough regulation to bring us back in balance prior to  
17 the next 5-minute generation dispatch calculation.

18           If I have a lot of resources that can move  
19 from zero to 400 very quickly, that is great to a  
20 point. But I still need a certain amount of capacity  
21 to reach and cover broader periods of time.

22           Can I get there faster with faster-moving  
23 resources? That's true. But I still need to be able  
24 to step out further. If I can get their faster and  
25 replace my existing traditional resources that are

1 providing regulation with fast response resources, if  
2 I'm still at 400 megawatts, the potential for lowering  
3 costs is based on an incremental cost of providing  
4 regulation between the traditional resources and the  
5 new faster resources.

6 MS. KRAMSKAYA: Mr. Lowell?

7 MR. LOWELL: (No microphone.)

8 MS. KRAMSKAYA: In that context, would that  
9 have any effect on the traditional resources? Would  
10 they be freed up to participate in other markets more  
11 actively?

12 MR. OTT: Excuse me. You need to turn your  
13 mike on.

14 MR. LOWELL: With the amount of demand  
15 response and electric vehicles, and so forth, that  
16 could be there 10 years from now, and if my assumption  
17 is correct that it would be a lower cost, then, yes, I  
18 think it is feasible.

19 It could push some of the thermal generation  
20 that today provides regulation to New England out of  
21 the market. That won't be their best use. I don't  
22 know that it would push it all out. There are  
23 multiple dimensions to managing your area control  
24 error.

25 MS. KRAMSKAYA: Thank you.

1                   Mr. Walawalkar?

2                   MR. WALAWAKAR: I think in principle, there  
3 is definitely potential for reduction of cost because  
4 of some of these emerging technologies. Again, within  
5 the emerging technologies, particularly technologies  
6 which have been currently demonstrated in terms of  
7 energy storage technologies like Beacon's flywheel or  
8 nano batteries or similar other technologies, because  
9 typically the marginal costs for these units are  
10 relatively small.

11                   They are typically based on just the  
12 electrical losses for the system, which are typically  
13 somewhere between 15 to 25 percent, at least based on  
14 the current available data.

15                   Whereas, traditionally the regulation market  
16 clearing price also has a link to the energy prices  
17 for a fossil fuel-based generator the potential loss  
18 of opportunity from not providing energies  
19 incorporated in the regulation market clearing price.

20                   There is a likelihood that with some of  
21 these emerging technologies where you do not have the  
22 direct fuel costs associated or these units are not  
23 participating in the energy market, they will end up  
24 having lower marginal costs. Particularly under  
25 current rules, the opportunity cost component is not

1 considered for these units.

2 Definitely I think in terms of the bid they  
3 will come in towards the left end of the supply stack  
4 for the regulation resources. At the same time, sort  
5 of the chicken-and-egg issue is that most of these  
6 technologies expect that they are providing better  
7 service, so as a result they should get paid more.

8 If the regulation process actually does end  
9 up going very low, then I think the incentives for  
10 introducing these new technologies would also  
11 diminish.

12 There is a sort of chicken and egg, but  
13 overall I think principally there should be a  
14 potential for reduction in regulation prices with the  
15 introduction of these resources.

16 MS. KRAMSKAYA: Mr. Capp?

17 MR. CAPP: Thank you. Again, I will refer  
18 to our handout. This would be page 3 of Slide 6.  
19 This is an extract from a study that was actually paid  
20 for by the California ISO and conducted by the Pacific  
21 Northwest National Laboratories. The question they  
22 asked was really the same question: What is the value  
23 of fast-responding resources in terms of regulation?

24 This characterized, first of all, what they  
25 viewed as the perfect resource, which is one that

1 responds very quickly, one that responds very  
2 accurately without hunting overshoot or undershoot,  
3 and one that operates indefinitely.

4           They said if they gave that a hundred  
5 percent on their arbitrary scale of ideal resources  
6 and they said, "What about a fast-responding  
7 resource," this says "flywheels" but it would really  
8 apply to several of the resources you are seeing  
9 gathered here today, fast-responding batteries, and so  
10 forth.

11           They got something like an 82 percent. You  
12 can see the other resources that are available. It  
13 basically said in terms of solving the problem of  
14 regulation in the California ISO, there is vast  
15 disparity between the effectiveness of the various  
16 resources that are or could be deployed on the grid.  
17 They came away, the perspective was "Well, maybe there  
18 should be a differential in payment." There is one  
19 view.

20           This really has to do only with the amount  
21 of regulation. I would agree with the notion that if  
22 you have more resources in the market obviously that  
23 has a secondary effect of more resources tend to bring  
24 down clearing prices.

25           This just speaks to the estimated

1 effectiveness. I mean, they also made a comment that  
2 I think it was if 30 percent of the resources deployed  
3 were fast responding, you would have something like  
4 potentially a 40 percent reduction in the amount of  
5 regulation required.

6 MS. KRAMSKAYA: Thank you, Mr. Capp.

7 Mr. Pike?

8 MR. PIKE: Thank you. I guess from the  
9 New York view of where we see regulation usage, when  
10 we look back at the regulation deployed, we find it is  
11 very unpredictable of what our needs were in any given  
12 5-, 10-, or 15-minute interval in terms of did we have  
13 a regulation signal that was very intermittent.

14 The needs were very intermittent, and we  
15 really had a net zero energy need over that period of  
16 time, but we certainly had fluctuations that we needed  
17 to manage.

18 We also see certainly periods of time where  
19 those can be very sustained needs, either injections  
20 or withdrawals onto the system that can last easily 10  
21 to 15 minutes when you start talking about wind  
22 integration and potentials for low-forecasting error.

23 I think it is important to recognize that  
24 both of those control signals are needed and need to  
25 be managed when we go ahead and figure out what

1 resources to use to best manage that.

2 To the study that Bill Capp was just  
3 pointing out with Pacific Northwest Labs, I think it  
4 is important to recognize that that looked at using  
5 regulation very differently than any ISO currently  
6 uses regulation service.

7 Essentially, that study looked at ignoring  
8 all of the small duration, small inconsistencies in  
9 balancing of generation to load and only went after  
10 some of the more extreme high-ramping events and  
11 catalogued what type of resources could meet that type  
12 of service deployment.

13 The statistics are there, but they are there  
14 for a very different type of regulation deployment  
15 than is seen in any of the ISO markets today or any of  
16 the non-ISO reliability coordinator areas.

17 MS. KRAMSKAYA: Mr. Tretheway?

18 MR. TRETHERWAY: Just to echo what Bob was  
19 saying, first, we do see that the demand for  
20 regulation is increasing as we integrate additional  
21 amounts of renewables. Having additional market  
22 participants will be beneficial.

23 We have seen through some studies that there  
24 is some relative value to fast. I think the key  
25 ability is we are procuring a certain amount of

1 regulation that is currently meeting our needs.

2 Over time, does the attributes associated  
3 with the regulation product we are buying, does that  
4 need to change to meet the future integration and  
5 future regulation requirements going forward?

6 We do see a relative value to fast. There  
7 is a relative cost to short duration. I think you  
8 need to look at them all in context in terms of what  
9 are the regulation characteristics that you need to  
10 procure through the market to meet your operational  
11 needs and to maintain the grid reliably.

12 MS. KRAMSKAYA: Thank you.

13 Mr. Capp, would you like to respond?

14 MR. CAPP: I just wanted to go to a couple  
15 of other slides, too, and receive the feedback. I'm  
16 trying to get a dialogue.

17 MS. KRAMSKAYA: Thank you.

18 MR. CAPP: I am now referring to page 4,  
19 Slide 7. This is a one-hour graphic. The same one I  
20 showed before with a little bit more information,  
21 though. That is, again, the fast-moving resources  
22 exactly following the signal and the slow-moving  
23 resource you can kind of see visually there the dark  
24 green is the portion of the light green that was  
25 covered by the slow-moving resource. But then the

1 pink areas are actually conditions where the  
2 slow-moving resource is actually on the wrong side of  
3 correction because it was dispatched, say, down reg  
4 and then the signal says "No, actually what I want is  
5 up reg." Because of its slow ramp rate, it is still  
6 on the wrong side of the signal.

7 The pink areas here are the places where the  
8 regulation resources actually are going in the wrong  
9 direction from what the dispatch desire is. Since  
10 from a reliability perspective it is all about CPS2  
11 and what happens in the 10-minute interval, we think  
12 that is an important ingredient in terms of meeting  
13 those reliability requirements.

14 If you look at the extract there on the  
15 right-hand side, the flywheel or fast-moving resource  
16 has a certain amount of correction versus the other  
17 one.

18 There is a substantial difference between  
19 the two. It is just a mathematical extract. That  
20 particular draft, I mean, I think this would generally  
21 be the case, but it is a visual way of seeing the  
22 effect of a fast-moving resource.

23 Then, the last slide is at the bottom of  
24 that same page where we have extracted information  
25 from various ISOs for 2009. The key number on here is

1 the amount of regulation procured as a percent of the  
2 average low. That typically has been 1 percent over  
3 the years in most ISOs, but you will see there are  
4 some differences there.

5 ISO New England we view as having the best  
6 tariff in this area because they, first of all,  
7 dispatch fast first. They take advantage of the speed  
8 of response by dispatching those resources first. Of  
9 course, there is a pay-for-performance component as  
10 well.

11 \*\*\*\*\*Substantial savings for rate payers in  
12 terms of the amount of regulation requirement.  
13 Midwest ISO also dispatching past resources  
14 preferentially, there is no payment. Of course, the  
15 Midwest ISO has a similar kind of a performance.

16 PJM and the New York ISO are pretty close to  
17 the traditional 1 percent number. The California ISO,  
18 I think, shows you fairly quickly the real  
19 relationship between speed of response and regulation  
20 requirements. The California ISO to our knowledge is  
21 the only one that has a 10-minute resource  
22 availability.

23 In other words, in every other ISO you can  
24 only bid into the market the amount that you can move  
25 in five minutes. Whereas, in the California ISO, Don,

1 I think I can say that 10-minute resources are  
2 allowed.

3 You can see the difference there in terms of  
4 the amount of regulation requirement is 1.43 percent  
5 in 2009. We think that the main reason for that  
6 difference is the speed of response.

7 MS. KRAMSKAYA: Mr. Lowell and  
8 Mr. Potishnak, would you like to comment on the  
9 statement that Mr. Capp said as to the fact of the  
10 ability of these resources to participate and the  
11 effect on the total amount of frequency regulation  
12 that needs to be procured?

13 MR. POTISHNAK: I think that Bill Capp  
14 showed about 82 percent effectiveness compared to the  
15 ideal is quite accurate when you are in the friendly  
16 scenarios. What we are wrestling at ISO New England  
17 with is what happens with the other 18 percent of the  
18 time.

19 The one scenario that concerns us, and we're  
20 all still thinking this through, but supposing all of  
21 our regulation resources were of these high-speed but  
22 short storage, low storage, characteristics and we  
23 were, say, under generating for a few minutes where  
24 these storage devices were spun down.

25 They have been acting as sources for quite a

1 while. Then, we incur a large loss of generation with  
2 a disturbance control standard event. We lose, say,  
3 Seabrook at 1,200 megawatts or something like that.  
4 These resources would help out, would be sustaining  
5 where they are for a while.

6 During that recovery period if they run out  
7 of energy, they may amplify the size of that  
8 contingency. Now instead of having to recover for  
9 Seabrook, we have to recover for the loss of those  
10 short-term resources being depleted during that  
11 period.

12 One of the solutions that we are  
13 investigating is what Midwest ISO and New York is  
14 planning on doing to basically effect their economic  
15 dispatch such that these devices tend to be optimally  
16 charged.

17 There can be some "hell to pay," so to  
18 speak, if you don't have them properly charged on your  
19 disturbance control standard event. The ISO  
20 New England may incur the proverbial million-dollar  
21 fine for compliance.

22 MS. KRAMSKAYA: Would anyone else like to  
23 comment?

24 Mr. Kathpal?

25 MR. KATHPAL: Yes. I think a useful example

1       that we like to use to illustrate how you get to fewer  
2       megawatts total regulation you use, I think the slide  
3       that Bill was showing with the pink triangles, what  
4       those pink triangles really represent is when a  
5       conventional resource would be acting opposite in the  
6       direction that would benefit ACE.

7                 The implication of that is that some other  
8       resource of equal megawatts needs to counteract it at  
9       each of those times, and some additional resource in  
10      conventional resources that are not fast needs to act  
11      to go in the direction that would benefit ACE. That is  
12      useful in illustrating why you would end up using  
13      fewer megawatts of regulation, if your resources were  
14      fast.

15                Then, also, too, your question earlier about  
16      the effect on the remaining megawatts in the fleet if  
17      fast resources took on the duty, the reserve duty, I  
18      think a project that AES has done in South America is  
19      kind of a microcosm of our greater market and grid  
20      systems where a specific storage unit was deployed to  
21      take on the reserve duty of a specific generator,  
22      freeing up the remaining megawatts of that generator  
23      to produce energy.

24                The same impact applies on a larger  
25      marketwide ISO- or RTO-wide system where those

1 conventional megawatts are now available to produce  
2 energy where they previously hadn't been.

3 In terms of total cost, I think that is part  
4 of the picture as well because you have units that are  
5 on line, they are spinning, but they are not producing  
6 to their capacity even though they have the ability to  
7 below what the market clearing price should be for  
8 energy.

9 MR. PECHMAN: (No microphone) Does that  
10 also imply that the generators are operating --

11 MR. KATHPAL: Yes. I would say that there  
12 were two efficiency benefits that result: One is  
13 ending up at a more optimal heat rate level, and the  
14 other is the reduction in cost for fuel and L&M from  
15 ramping up and down to provide regulation.

16 MS. KRAMSKAYA: Mr. Masiello, did you have a  
17 comment?

18 MR. MASIELLO: Yes. I would like to come  
19 back to Mr. Ramey's comments. This discussion has a  
20 certain abstract unreality to it. You can't separate  
21 regulation from the load following or the real-time  
22 dispatch.

23 For instance, in the discussion around the  
24 behavior in ISO New England, if ACE has indicated the  
25 units need to move up on regulation, that normally

1 means the real-time dispatch needs to move units up  
2 immediately as well to follow that.

3 You would have to look at the data. It  
4 could be the conventional units appear to be moving  
5 counter to an ACE that has gone down, but they are  
6 responding to a combination of regulation and  
7 dispatch. It is not a laboratory with a clean  
8 experiment.

9 Second, we have to think forward. Not only  
10 to storage devices could be half or more of the  
11 regulation resources, but when renewable resources are  
12 a large percentage of the energy resource, ramping of  
13 renewables is pretty widely accepted today to be the  
14 largest operational problem ahead of us.

15 Storage devices that are used to defend  
16 against ramping whether via the regulation scheme or  
17 real-time dispatch or a new service, at least the work  
18 I have been part of, need a one-hour or two-hour  
19 duration to be the only resource used for ramping.

20 That implies that if we have a true zero  
21 energy resource with a 15-minute duration, then those  
22 other units, conventional units, or something have got  
23 to be made available to follow an unforecasted ramp.

24 The cost picture is more complicated than  
25 simply saying you can displace a unit that is holding

1 back 10 megawatts to provide regulation with the  
2 storage. You have to look at the whole picture.

3 MS. KRAMSKAYA: Thank you.

4 MR. Walawalkar and then Mr. Capp.

5 MR. WALAWALKAR: Again, I don't have a  
6 specific answer, but just wanted to share some of the  
7 various technology providers who are struggling with  
8 the issue. The 15-minute regulation for them was its  
9 longer duration.

10 I think sometimes the perception is that by  
11 sort of maybe integrating the load following  
12 requirement with the regulation signal, maybe that is  
13 actually maybe the issue in terms of needing the  
14 resource, maybe needing regulation resources which are  
15 longer than 15 minutes.

16 Possibly that could be maybe handled more  
17 efficiently by having the resources which can respond  
18 within 10 minutes and maybe having the right price  
19 signal for those resources that can take care of it.

20 The faster resources can still provide a  
21 response to the fast part of the regulation signal  
22 within the 15 minutes. Then, if there is right signal  
23 out of the requirements for other ancillary services  
24 outside accordingly based on the ramping needs, which  
25 I think other ISOs are seeing with the wind

1 integration issues, then maybe that could be a more  
2 efficient solution than sort of mandating that all  
3 regulation resources may need a longer duration.

4 Just sort of on a different point, I just  
5 wanted to share a little bit caveat. I agree with  
6 almost everything what DeWayne said. But just in  
7 terms of drawing balance to the Chile situation with  
8 the U.S. situation, I just wanted to discuss this  
9 market-based scenario. Rob and Andy please correct me  
10 if I'm wrong -- right now in these markets we are  
11 co-optimizing for energy and ancillary services.

12 It is not that we are forcing certain  
13 generators to remain on certain idle capacity for just  
14 providing ancillary services, that decision on the  
15 dispatch level is done based on the economics by the  
16 ISOs.

17 At least based on right now, the prices for  
18 those ancillary services I think it would indicate  
19 that there are enough resources available in that area  
20 and some of the emerging technologies may not be cost  
21 competitive just for freeing up that energy capacity  
22 from the generators, particularly because I think that  
23 with the co-optimization that is providing a more  
24 transparent pricing for regulation and other ancillary  
25 services.

1                   MR. OTT: Yes. I mean, the bottom-line  
2 answer to the question is it is a no-brainer. These  
3 resources have to lower the cost. I mean, you bring  
4 in new technology that can provide competitive price  
5 regulation it has to lower the cost.

6                   I mean, you look at the sources of lowering  
7 cost. Of course, one's potential source could be  
8 people get more confident, operators get more  
9 confident, that we can control better because we have  
10 more accurate response, and we lower the overall  
11 regulation requirement. That is fairly small.

12                   Second, is this issue of the product  
13 substitution. The energy price is actually higher  
14 because we have regulation requirements. In other  
15 words, you are pulling generation out and saying "Go  
16 to regulate," so energy prices are higher.

17                   If you can lower energy prices, that is a  
18 big deal because now you are talking about lowering  
19 the marginal price of energy. You have units that I  
20 will call them "reluctant regulators."

21                   They don't really want to regulate. They  
22 don't like to regulate. It increases their L&M cost,  
23 but they submit an offer to do it anyway because  
24 traditionally the needed to and now it is just viewed  
25 as a revenue stream. They don't jump at the chance,

1 let's put it that way.

2 The point is if you can get them displaced  
3 by another type of resource that is better at it and  
4 wants to do it, they have less L&M, so they have less  
5 outages. Their costs go down.

6 I think the product substitution is probably  
7 the big deal because you are essentially not -- you  
8 are using resources that would rather generate and  
9 produce energy to do that.

10 I agree with you we take at least a run at  
11 doing it optimally today, meaning, make a decision.  
12 If you have a new set of supply come in, it can't help  
13 but lower cost. I mean, I don't know how you could  
14 say it couldn't.

15 MS. KRAMSKAYA: In both markets? In both  
16 energy and regulation?

17 MR. OTT: Yes, both energy and in  
18 regulation. I mean, it's not a hedge here. Unless  
19 you say it comes in and it is way above market and it  
20 can't compete, but otherwise how could it not?

21 MS. KRAMSKAYA: Mr. Capp, did you have a  
22 comment?

23 MR. CAPP: I just wanted to followup on  
24 Mike's comment. We learned a lot from Mike about the  
25 regulation markets. We certainly view him as an

1 expert in the area.

2 I think when he said there may be hell to  
3 pay in terms of these resources, I think that was  
4 strictly a view toward this particular combination. I  
5 think all of the ISOs are going to dispatch resources  
6 and procure services in a way that will prevent those  
7 things from happening.

8 It could be that when you rebalance all the  
9 resources, maybe you use a little bit less regulation.  
10 Maybe you bring in a little bit more spending reserve  
11 to handle the contingency events.

12 I don't really think that there is anything  
13 about fast-responding resources that can compromise  
14 reliability. I think it actually enhances it but in  
15 the grand scheme of things it may change a little bit  
16 of the balance of the procurement.

17 MS. KRAMSKAYA: Thank you. This was  
18 actually our third question. Before we move on, I  
19 wanted to see if Mr. Ramey had any comments. Did you  
20 raise your tent card?

21 MR. RAMEY: I would echo Andy's comments  
22 that fast response, new technology coming in, in the  
23 short-term can only have downward pressure on cost of  
24 operating the system.

25 In a market design that includes

1 co-optimization of the available offers to provide  
2 competing services, energy regulation or spin, that  
3 can be co-optimized and managed on a very short time  
4 frame across the fleet maybe on a 5-minute basis, you  
5 are capturing a lot of the value of getting the right  
6 megawatts in the right places, providing the right  
7 resources. You can capture a lot of that value  
8 through available market designs that are out there  
9 today.

10 The value for fast-response resources as  
11 competing against traditional regulation providing  
12 resources comes really from a couple of places. One  
13 is the wear-and-tear factor and cost that traditional  
14 resources do incur for providing regulation as Andy  
15 said.

16 The second is that a traditional resource  
17 that is capable of providing multiple products, energy  
18 in particular, faces a real opportunity cost of  
19 providing regulation but market clearing price.

20 Market design can accommodate cost, put that  
21 in the market clearing price, so the traditional  
22 resources that clears and provides that service is  
23 fairly compensated for it. A new fast-response  
24 resource effectively has a zero opportunity cost  
25 there, so that is a cost advantage as well.

1                   There is potential for in the short-term  
2                   real cost competitiveness of these real resources,  
3                   frees up traditional capacity, provide competing  
4                   services.

5                   As Andy said, it tends to marginally lower  
6                   the overall value, price, and cost of providing all of  
7                   the services to make sure that energy is continuously  
8                   delivered reliably.

9                   MS. KRAMSKAYA: Thank you.

10                   If there are no further questions or  
11                   comments, I would like to move on to the third  
12                   question with respect to the effect that these  
13                   technologies may have on the overall reliability of  
14                   the systems. Would anyone like to start?

15                   Mr. Ott?

16                   MR. OTT: If I could set the stage, I think  
17                   a couple of us have danced around the issue of the  
18                   fast response versus sustainable. I think we just all  
19                   should take a deep dive and talk about the two  
20                   components.

21                   When we are trying to do system control,  
22                   control frequency, essentially there are two  
23                   components we need to worry about. At least the way  
24                   we term it is that we will call it the "tie error  
25                   component," which is essentially tends to be stay in

1 one direction longer. It is the basis for the fact  
2 that we are all interconnected. There is a tie error  
3 component, and there is a frequency component, which  
4 tends to move a lot and is faster.

5 Essentially, when we look at this, I  
6 couldn't have, for instance, all of my regulation  
7 signals being sent out, the type that is very fast  
8 moving.

9 I need to have some respecting sort of the  
10 longer-term trend, if you will. I've got to have both  
11 components. Both components are in the ACE, the "area  
12 control error" measurement. Sometimes they are  
13 opposite. Sometimes, the frequency is high, but the  
14 tie error component would tell you to go in the other  
15 direction. You can't ignore that.

16 Now, I will make a statement, though.  
17 Having devices that are fast and accurate and will  
18 follow the signal they are sent to the letter, if you  
19 will, would be helpful in both of those. In other  
20 words, it wouldn't be unhelpful.

21 It is just what we can't do is assume we can  
22 put everybody on an ACE-based signal or a  
23 frequency-based system and say "Run the system because  
24 you would essentially then get into a situation where  
25 it would be like oversteering a ship, you would be

1 overcontrolled.

2 MS. KRAMSKAYA: Mr. Potishnak, and if you  
3 could, follow up on Arnie's question.

4 MR. POTISHNAK: There are two ancillary  
5 products out there. Signals are sent out based on  
6 your controller, and it is thought of as a minute-plus  
7 kind of product. Just don't fall in the trap thinking  
8 everybody needs to get a fast signal.

9 MR. QUINN: Can I ask a followup, just so  
10 that everyone is on the same page. Does that mean  
11 that you send different signals to different  
12 resources? One signal based on the frequency, and  
13 other signal based on --

14 MR. POTISHNAK: That is what we did when we  
15 had the battery storage device, the AES battery.  
16 Essentially, it wasn't doing well following what I  
17 will call the standard regulation signal, which  
18 essentially looks at the tie error component and these  
19 other things. When we sent up one that was more just  
20 frequency-based, it did extremely well because, again,  
21 it was just sustainability versus fast.

22 Now, of course if you took a bunch of  
23 batteries together, they could be sustainable, too.  
24 They just wouldn't have as much quantity, so you could  
25 certainly have them follow a slower signal.

1           But I think what we are looking at actually  
2           is saying we have to quantify how much of the slower  
3           stuff, the tie error based stuff we need, then  
4           everything else can be the frequency-only based  
5           signal.

6           We would send different signals, but both  
7           signals would want people to be right on the signal.  
8           In other words, it would be very beneficial to our  
9           operator to have people -- because today generators  
10          really can't regulate to save their lives.

11          Today, generators really can't regulate to  
12          save their lives. They don't follow the signal  
13          accurately; the big generators. I mean, they just  
14          don't, and they never have.

15          The point is you can't just throw everybody  
16          pure ACE, either. Yes, we do, in fact, send the  
17          storage devices different signals, and we've found  
18          that to be great. I mean, it was mutually beneficial.

19          MS. KRAMSKAYA: Mr. Potishnak, if you can  
20          also followup, if you have any comments, on Arnie's  
21          question.

22          MR. POTISHNAK: I want to add on to what  
23          Andy was saying. One of the problems I have had with  
24          the question is the terminology using frequency  
25          regulation has been out there.

1           I think we need to be very clear that there  
2           are two ancillary service products. One is  
3           regulation, which in practice the overwhelming  
4           majority of the balancing authorities out there are  
5           controlling their area control error. There is an  
6           area control error computed centrally. Signals are  
7           sent out from the area control based on your  
8           controller to the devices to provide regulation.

9           It is thought of as a minute-plus kind of  
10          product, conventional thermal generators often take  
11          3 minutes to turn around from going down at  
12          3 megawatts a minute, yet we make it worth it. CPS2  
13          criterion has a 10-minute window. The field trial  
14          that is going on in Eastern Interconnection has a  
15          30-minute window. Regulation is thought of as a  
16          shorter-term product.

17          Frequency response is not based on error  
18          controller; it is based on a local measurement of  
19          frequency. The devices respond providing that service  
20          subminute, hopefully a lot of it in less than  
21          4 seconds. It can't have signals coming from the  
22          control center of the balancing authority. They are  
23          very different products for very different solutions.

24          A device like Beacon offers with the  
25          flywheel can provide both services. It is just that



1       having more accurate response to regulation other than  
2       improving reliability?

3               MR. BARRINO: Not only for frequency  
4       response, but for any other.

5               MR. OTT: Well, certainly, I mean, if the  
6       system operators were confident that essentially the  
7       regulating resource would lay on top of the signal  
8       they are sending, that would be a big benefit to  
9       reliability, assuming over time people would adapt how  
10      much regulation they needed in their calculations,  
11      et cetera.

12              I mean, obviously that would presumably  
13      lower costs. The two benefits of course improve  
14      reliability and lower cost. I don't see another one,  
15      if that was your question. I think both of those  
16      would be awesome.

17              MR. BARRINO: Do you see enough information  
18      out there to quantify the benefit over what is  
19      existing today?

20              MR. OTT: I'm sure you could devise a study  
21      to do it. We have some experience. I don't know that  
22      we have enough to have a lot of confidence that we  
23      could accurately quantify it. Certainly, we could  
24      take a run at it.

25              I mean, the components of it are pretty

1 clear. It is just a matter of what do you assume. We  
2 have 1 megawatt or a megawatt-plus of it as opposed to  
3 10 or 20. I think as this penetrates over the next  
4 year, I think the study could be done, yeah.

5 MR. BARRINO: Do you see among the existing  
6 and the new resources of frequency response enough  
7 differences that could justify separating them in  
8 groups for purposes of performance evaluation and  
9 compensation?

10 MR. OTT: Well, there is enough difference  
11 to want to send the two types of signals, which I will  
12 call a "standard regulation signal" and a  
13 "frequency-only regulation signal." Certainly, you  
14 could do that.

15 I think you could measure performance,  
16 though, of following to the signal you are sent the  
17 same way. In other words, whether you are sent a  
18 standard signal or whether you are sent a  
19 frequency-only signal, you measure, okay, how well did  
20 you follow that signal.

21 I think you can standardize that measurement  
22 across both types. Again, let me be sure we are  
23 communicating. The fast resource could qualify to be  
24 either one. The only difference would be on the  
25 standard one they would have to be more sustainable,

1 meaning, for us we are thinking of for the  
2 frequency-only one we would go a 15-minute duration,  
3 and for the standard we would go an hour, for  
4 instance.

5 We're thinking we would probably need less  
6 of the standard than we would need of the frequency  
7 type. Again, it is not a constant. It is that the  
8 split between which way we would split those signals  
9 would depend on system conditions.

10 You wouldn't have to make it two separate  
11 products, and I think you could standardize how you  
12 measure based on what you are sent. If that is your  
13 question, I think you could do it that way.

14 MR. BARRINO: Thank you.

15 MS. KRAMSKAYA: Thank you.

16 Mr. Capp?

17 MR. CAPP: I don't have anything to add.

18 MS. KRAMSKAYA: Mr. Todd?

19 MR. RAMEY: I guess I want to piggyback on  
20 this idea. The systems we have today are designed  
21 around thermal generators. Performance standard CPS,  
22 those elements are written to say, "Well, this is  
23 reliable for what we have traditionally had, which is  
24 large thermal generators."

25 I think Mr. Ott hits on this point that we

1 have brought up and experienced that says, "Even  
2 though we are able to respond faster inside a lot of  
3 the control areas, the system, ACE controls, are not  
4 designed to happen something that happens much faster.  
5 It is really an undesirable element because the system  
6 is designed to handle a large grouping of "This is  
7 generally how thermal generators respond."

8 To me that is what calls up this notion  
9 that inherently the system is designed for a generator  
10 that has a large inaccuracy. It is slow moving. It  
11 is not necessarily going to be there when you want it.  
12 There is availability. Industry average for a thermal  
13 generator is 6 percent. Six percent of the time it is  
14 not even going to show up as available.

15 From liability standpoint, if you can be  
16 assured that something is going to respond. It is  
17 going to be there where you want it, when you want it.  
18 Then, the reliability inherently may redefine what is  
19 a reliable set of conditions by which the system is  
20 operating, the ability to accommodate how those impact  
21 into the system.

22 Today a lot of those mechanism aren't there  
23 to accommodate additional or quicker faster types of  
24 response into the very control systems themselves.

25 MS. KRAMSKAYA: Thank you.

1 Mr. Pike?

2 MR. PIKE: Just kind of one comment to build  
3 on. We have had a lot of discussion about thermal  
4 units providing regulation service and some of the  
5 inherent inaccuracies they have.

6 In New York, most of our regulation service  
7 historically has been provided by large hydro units  
8 with very high response rate and very accurate  
9 response rates.

10 Just kind of a balance to the discussion  
11 that there are traditional resources that are very  
12 accurate and very fast at moving towards regulation  
13 signals and can play big parts in the markets today  
14 for those services.

15 MS. KRAMSKAYA: Mr. Capp, I apologize.

16 MR. CAPP: Oh, don't worry. We just had  
17 page five and six has three slides that talk about not  
18 exactly an improvement reliability today, but really a  
19 need for more of these resources to maintain  
20 reliability in the future. That is related to  
21 variable resources, wind and solar.

22 There have been a variety of studies. We  
23 cite some of them here. They all show an increasing  
24 need for additional regulation associated with the  
25 deployment of wind and solar, especially when you get

1 beyond 20 percent into the 30 percent range. The  
2 amount of additional requirements is still somewhat in  
3 the stage of flux, but it can be a significant  
4 increase.

5 I know there are some concerns around the  
6 table that there won't be enough of those regulation  
7 resources even available at some point in the future  
8 to properly integrate wind and solar without  
9 compromising reliability.

10 MR. PIKE: If I could just touch one more on  
11 the renewable aspect. Actually, ENRAL had a number of  
12 studies, but they had a recent report that I was  
13 reading. They actually buried something in a footnote  
14 that I thought was really important in that it tried  
15 to draw a distinction of what is an intermittent  
16 resource. It was generalizing an intermittent  
17 concept, and said "That might not be the appropriate  
18 definition for wind."

19 Wind is variable in nature. It is ramping  
20 in nature, but it really doesn't suffer from short  
21 duration, high volatility in its output. It is going  
22 to ramp in, and it is going to ramp out. You have got  
23 to be able to manage those ramps. It is a very  
24 different profile that is produced by wind than is  
25 produced by solar.

1           As we talk about integrating intermittance  
2           under the system, we recognize that at least those two  
3           produce different regulation needs.

4           MR. RAMEY: We would agree with that. The  
5           variability of wind as we are looking at higher  
6           penetration levels, I agree with what Robb said. It  
7           is really not changes in wind output that is happening  
8           in the regulation time frame. It is more of a load  
9           following duration time frame question.

10           In the Midwest where we are facing the  
11           potential for significant increases in penetration and  
12           renewables, five years ago we had 300 megawatts or so  
13           of renewables, and today we are over 8,000 megawatt  
14           capacity.

15           Some studies and scenarios are suggesting  
16           that number in the Midwest ISO territory going up to  
17           as high as 40,000 megawatts of intermittent. Even at  
18           those levels we are not seeing or expecting that  
19           penetration of wind to be a strong driver of the  
20           regulation requirement.

21           We, however, do have very significant  
22           concerns about the ramping requirement that high  
23           levels of wind penetration poses and the  
24           load-following time frame.

25           This question of the value of ramp, whether

1 today we are talking about the value of ramp in  
2 providing regulation service or in general, these  
3 systems are very dependent on flexibility to  
4 accommodate changing system conditions.

5 Flexibility really comes down to ramping  
6 capability, how quickly a resource can move and its  
7 range of movement, how far it can move from its  
8 minimum operating point to its maximum operating  
9 point.

10 We see this ramp issue, in general, being a  
11 big issue that we need to think about, strongly and  
12 long and hard about what the implications are for ramp  
13 requirements going forward the low-filing therefore  
14 and the regulation time frame.

15 MS. KRAMSKAYA: Thank you.

16 MR. LOWELL: I would echo a lot of Todd's  
17 comments. In some analysis that we are in the middle  
18 of now looking at various wind integration scenarios,  
19 we have found that if in New England the wind tends to  
20 be developed offshore, we see very different  
21 characteristics than if it is on shore. We see  
22 different utilization of the storage requirements, the  
23 predictability of the events.

24 One of the questions that we are looking at  
25 is: Do we need a different category of reserves to

1 deal with wind rabs? Are they contingencies, or are  
2 they forecastable events several hours of; and if so,  
3 what is the best way to do it? We would prefer not to  
4 create a brand new category just for administrative  
5 purposes, but it may be that that is what necessary.

6 I think, as Mike said earlier, the  
7 difference between the services that the controller  
8 may stop or the grid frequency control regulation  
9 operating reserves, you have to keep that in mind as  
10 you look at all these things. It is definitely not a  
11 one-size-fits all.

12 MS. KRAMSKAYA: Mr. Potishnak?

13 MR. POTISHNAK: I would like to make a  
14 followup comment on our thoughts of conventional  
15 thermo generation and response problems. If you go  
16 back to the early nineties when pulse-based control  
17 was prevalent, and not too many power plants had plant  
18 computers and may be using turbine technology, AGC  
19 performance was pretty ragged. But over time we have  
20 seen the plants get into coordinated control, having  
21 plant computers there. With the conversion set point  
22 control, we do get sufficiently good performance out  
23 of our regulation fleet.

24 We have a lot of combined cycle plant  
25 generators that maybe can turn around in one minute

1       instead of three minutes compared to an old barge coal  
2       plant. One of the things: How closely to they have to  
3       follow signals? How do you value this new potential  
4       product? How important is it when you look at the  
5       control performance standards?

6                 Right now, we are getting 95 percent CPS2  
7       compliance using set-point control. While it is true  
8       qualitatively that these new devices can get there  
9       fast or more accurately, I don't deny that, how do you  
10      value that, given the starting point where we are? Of  
11      course, when we get more valuable resources, what will  
12      it mean then? How do we put that all in perspective?  
13      I am at the front end of wrestling with all that.

14                MS. KRAMSKAYA: Before we move on, I wanted  
15      to recognize Commissioner Moeller, who joined us after  
16      we started. Commissioner, would you like to make any  
17      comments or questions?

18                MR. MOELLER: Thank you, Tatyana. I  
19      appreciate the effort of everyone coming here. Staff  
20      is putting together an excellent briefing book, and  
21      for holding the conference. It is obviously a very  
22      important issue moving forward. Just the last few  
23      minutes of discussion on integration of variable  
24      resources, this is going to be a key part.

25                I was very happy to visit the fine folks at

1 Beacon in December to see the headquarters and the  
2 facility. It is an issue that is important to me. I  
3 can't be here much more than 20 minutes, but I wanted  
4 to show my support.

5 Thank you for the time.

6 MS. KRAMSKAYA: Thank you, Commissioner.  
7 With that, I think we can move on to the last question  
8 for this panel. I think we had already started on  
9 that path of discussing the quantitative benefits of  
10 faster-responding technologies.

11 I know that several of you had mentioned  
12 both economic and reliability benefits. Mr. Ott had  
13 mentioned some of the information that be extracted  
14 from the pilot programs that are currently run. Are  
15 there any other initiatives that the stakeholders and  
16 the ISOs and RTOs are currently undertaking that would  
17 allow to better quantify those effects?

18 Mr. Ramey?

19 MR. RAMEY: In Midwest ISO, January 2009, we  
20 transitioned our footprint from a regime where we had  
21 26 separate balancing areas individually procuring and  
22 deploying and balancing those individual balancing  
23 areas.

24 January 2009, we transitioned from that  
25 multiple balancing area regime to a Midwest ISO

1 balancing area where we began procuring and deploying  
2 ancillary services. One of the things that was key  
3 for us to track and process was the value that was  
4 actually delivered from that transition.

5 The way looked at it was that -- this gets  
6 back to the prior discussion, what is the value of  
7 improved reliability -- our viewpoint is that we  
8 fortunately enjoy a very reliable system today.

9 We weren't looking towards going from a CPS1  
10 of 125 percent and driving it down to 100 percent and  
11 quantifying, or maybe even driving it up to  
12 150 percent in trying to quantify the value of the  
13 reliability improvement.

14 We set the target of performance under  
15 Midwest ISO operation to be consistent with the high  
16 level of reliable performance, controlled performance  
17 that we had prior to MISO's implementation as a  
18 balancing authority.

19 Anyhow, what that turns in is a reduction in  
20 the requirement for capacity to provide regulation.  
21 That is easily quantifiable in terms of value. Prior  
22 to MISO's implementation of regulation service, the  
23 footprint was carrying about 1,200 megawatts or so  
24 average in reserve to provide regulation.

25 That went down to 400 megawatts on

1 January 5th of 2009. We had an 800 megawatt capacity  
2 savings for regulation, which was freed up to provide  
3 other services, and had the other benefits that Andy  
4 kind of reviewed. Just the overall impacts to prices  
5 were generally lower.

6 It is fairly to say that at 1,200 megawatts  
7 we could look at the rate that was being charged  
8 customers for providing regulation versus  
9 400 megawatts under MISO's market operations.

10 We also have the market clearinghouse value  
11 for those 400, so it was really a straightforward  
12 calculation to estimate those benefits. Our  
13 estimation is that that is our footprint in the  
14 \$60 million to \$80 million a year range, just for the  
15 reduction and the requirement to provide regulation  
16 service.

17 MS. KRAMSKAYA: Thank you. This is helpful.  
18 Would any other panelists like to comment on this?  
19 Mr. Kathpal and then Mr. Lowell.

20 MR. KATHPAL: Well, to directly answer your  
21 question, yes, we believe the benefits can be  
22 estimated. I think if you have a detailed enough  
23 production/cost model and you are able to introduce  
24 the types of resources we are talking into it, then  
25 you can properly understand exactly what Andy was

1 talking about earlier, not only the reduction in need  
2 for regulation and therefore the cost of regulation,  
3 but also the corresponding lowering of the marginal  
4 price of energy because that capacity that was held  
5 back -- even though, as Rahul pointed out, it is  
6 co-optimized in the flow of opportunity cost, it is  
7 still capacity that is below the margin that is being  
8 released.

9 I think it would be a relatively simple  
10 exercise of establishing scenarios, obviously you  
11 would need a pretty detailed and sophisticated model  
12 to do that, but our belief is such a thing exists.

13 MS. KRAMSKAYA: Thank you.

14 Mr. Lowell?

15 MR. LOWELL: My view is that there are a lot  
16 of things going on, and it is difficult to tease them  
17 out. In New England, the cost of regulation in 2008  
18 was on the order of \$50 million.

19 Beacon came on line, I think, at the end of  
20 November of 2008. They operated all through 2009.  
21 Our cost of regulation in 2009 was about \$23 million,  
22 more than a 50 percent reduction. However, that was  
23 mostly due to changes in the price of gas.

24 We need an awful lot of experience and an  
25 awful lot megawatts of resources of different types to

1 be able to kind of tease that out. Also, there have  
2 been comments, and I think I made the same comment,  
3 that in the long-run we can see that there could be  
4 reduced requirement from having fast-responding  
5 resources. I think that that is probably true.

6 Over the last 8 to 10 years, our  
7 requirements in New England have dropped pretty much  
8 steadily. I think that the average for 2009 was  
9 something a little bit more than 80 megawatts on a  
10 various seasonally type of day, and so forth. Most of  
11 that reduction has come from shifting to a 5-minute  
12 economic dispatch.

13 As I thought about, "Gee, how could we do a  
14 study that would provide some data to support  
15 conclusions here," I couldn't get away from the  
16 feeling that we did several years of data with a  
17 number of different resources before you could really  
18 do anything other than make speculative guesses, on  
19 quantifying it.

20 I think we may be able to determine trends,  
21 but I think it would be awful hard to get a credible  
22 quantified number without more experience, which is  
23 part of the reason we did the pilot program that we  
24 have now, so we can get that experience.

25 MR. KATHPUL: I was going to ask a followup.

1 So the reason you would need more experience is  
2 because you want to a kind of historic study, or is it  
3 because you feel you need more experience with the  
4 assets providing the service to model them?

5 MR. LOWELL: It's because there are so many  
6 moving parts. How do you separate out the biggest  
7 chunk, and correct me if I'm wrong, of regulation that  
8 we get today comes from gas-fired combined cycle  
9 units. Part of their cost is their energy market  
10 opportunity costs.

11 If new resources that are not in the energy  
12 market but are willing to provide regulation, they  
13 don't have those opportunity costs, they are able to  
14 bid lower, and it lowers the cost of regulation, then  
15 there are two things going on.

16 How have gas prices changed? You have to  
17 have enough data to statistically tease that out, and  
18 there is also a different type of resource with a  
19 different cost structure.

20 My view is in the long-run it is the  
21 different cost characteristics that are the real  
22 benefit that will get resources that need to burn fuel  
23 out of the business of providing regulation and back  
24 into the business of just providing energy.

25 I don't think that a year or two will be

1 enough, other than to identify the trends, to be able  
2 to say it's got a 3 percent impact or a 10 percent.  
3 We just won't have enough data.

4 MS. KRAMSKAYA: Thank you.

5 Mr. Ott?

6 MR. OTT: I think, again, we know the  
7 categories of potential cost reductions. They are,  
8 again, a more efficient procurement of regulation, so  
9 you are going to lower overall procurement cost  
10 regulation by lowering the price or lowering the  
11 quantify you need.

12 The second is, again, this product  
13 substitution cost, which is a much bigger benefit with  
14 energy, and even synchronized reserve of some of the  
15 other reserve products could even benefit to an  
16 extent.

17 I think the best you can do, and the reason  
18 I think some of us are hedging, is we could probably  
19 get a range and that would give you an upper or lower  
20 bound.

21 In other words if you say, "Well, if you  
22 eliminate all of these product substitution costs  
23 against the energy, here is what would happen. If you  
24 only made half of them, here is what would happen, 20  
25 percent, or whatever." You get sort of a range of

1 potential outcomes. We could certainly provide that.  
2 It's not hard to do. Bound the problem and say  
3 "Benefits could be from here to here." We can't say  
4 it is this number, and it will be this number.

5 I think what you are hearing is, I mean, we  
6 can sort of give you the range, the sense of it, but  
7 none of us can attest that is an accurate assessment  
8 of what the benefits are. That is the bottom line.

9 MS. KRAMSKAYA: Thank you.

10 Mr. Walawalkar?

11 MR. WALAWALKAR: Just to continue on what  
12 Andy said or what Praveen said -- again, I do  
13 understand the challenges in terms of looking at  
14 different factors which impact the prices and after  
15 the fact just looking at the impact. One particular  
16 factor, assuming that everything else has been  
17 constant, that is difficult.

18 But I think I basically, again, not looking  
19 at just historical, but in terms of predicting, I  
20 think there are enough statistical and mathematical  
21 models available where you can say, okay, "Under this  
22 scenario with these gas prices, this would have been  
23 the cost for providing regulation, given a certain  
24 load profile."

25 Again, we can look at that information and

1       then compute that calculation and then say that now if  
2       there are different resources of a level, which I have  
3       lowered marginal cost, can respond faster.

4               Assuming that the performance criteria is  
5       not adding too much uncertainty, I think quantifying  
6       the benefit is relatively straightforward, at least  
7       from an academic point of view.

8               Now, then, sort of putting your money on  
9       that particular number would be difficult, but then  
10      you can create sort of, as Andy said, a boundary  
11      scenario saying that under a \$3 gas price we expect  
12      that as a business case the regulation price would  
13      have been this.

14              We can say that even that scenario maybe  
15      adding resources would have saved so much money. In a  
16      \$10 gas scenario, that savings could have been much  
17      bigger. I think that is definitely possible.

18              MS. KRAMSKAYA: Thank you. Would anyone  
19      else like to comment?

20              Mr. Pike?

21              MR. PIKE: I just want to comment. In the  
22      amount of time it will take us to run these studies,  
23      we are also going to have some practical experience  
24      very soon. We have got two storage facilities that  
25      will be on line in New York by the end of the year, a

1 battery-backed and Beacon's flywheel-backed system.  
2 As the other markets are putting in capabilities for  
3 storage to come on line, we are going to have very  
4 practical data very soon on controlled signals and  
5 controlled methodologies and response to those.

6 MR. BARRINO: Can you quantify frequency  
7 response in terms of primary frequency response and  
8 secondary frequency response?

9 MR. PIKE: I'm sure we can quantify it.  
10 But I think what is important and is actually  
11 something we want to make sure we draw a distinction  
12 of is frequency regulation is very different than  
13 frequency response, at least as I am considering them  
14 in my nomenclature, in the sense that I see frequency  
15 response being a very autonomous site-specific,  
16 controlled reaction to an event on the system, an EMIC  
17 event on the system, where fiscal year regulation is  
18 more dealing with the steady state fiscal year control  
19 of the system.

20 I think they are very different products.  
21 They are very different services that Resources can  
22 provide. As the comments are made, we have frequency  
23 regulation markets. The frequency response doesn't  
24 have a market behind it.

25 MS. KRAMSKAYA: Thank you.

1                   MR. BARRINO: Would you consider that  
2 frequency response immediately after the contingencies  
3 more valuable than the later one, or it doesn't make  
4 any difference?

5                   MR. PIKE: I think they are different. I  
6 mean, I wouldn't try to qualify one as more important  
7 than the other. I think they are both services and  
8 reactions that we need to be able to maintain on the  
9 system to run a reliable grid.

10                  MR. BARRINO: Thank you.

11                  MS. KRAMSKAYA: Mr. Masiello?

12                  MR. MASIELLO: Yes. I mean, those terms  
13 have formal definitions under NERC, going back  
14 decades. Primary frequency response is the governor.  
15 All rotating machines have a governor. The droop  
16 setting is established for NERC for each control area.  
17 It is actually very important, from a reliability  
18 point of view, that the droop settings on those  
19 machines are coordinated.

20                  If they varied widely from machine to  
21 machine, the system stability would be at risk. the  
22 primary frequency response, especially in a situation  
23 like Ercot, where it is an electrical island.

24                  MR. OTT: If I could jump in just quickly.  
25 It is not compensated. In other words, it is good

1 utility practice. It is like do the right thing, but  
2 there is no compensation for that capability. In the  
3 regulation market there is lots of compensation, but  
4 that kind of response isn't.

5 MS. KRAMSKAYA: I would like to add that we  
6 had two written comments or rather questions on  
7 whether it should be compensated, and we will try to  
8 maybe get to those in the second session. It is not  
9 that we are ignoring it, but we will get to it in the  
10 second section.

11 If there are no further comments, maybe we  
12 can break a little earlier, but then start a little  
13 earlier as well because I think we have a lot more  
14 questions in the second session.

15 Now it is 10:25 almost. If we can get back  
16 in this room at 10:40, I would greatly appreciate it.  
17 If anyone hasn't been to this building before, there  
18 is a caf, which is on this (pointing)  
19 side of the building. We will be back here at 10:40.

20 Thank you again.

21 (A recess was taken from 10:25 a.m. to  
22 10:40 a.m.)

23 SESSION II

24 MS. KRAMSKAYA: While we are still expecting  
25 a couple of the panelists to return back to the table.

1 I wanted to maybe start reading the first question of  
2 the second session. We would like to dedicate this  
3 session mainly to the issues related to compensation  
4 and market design. The question that I hope will lay  
5 the foundation for this discussion is very broad.

6 The existing frequency regulation market  
7 designs in the ISO or RTO markets provide  
8 compensation-efficient price signals for investment in  
9 new technologies that respond to a regulation dispatch  
10 signal faster and follow it more accurately than the  
11 traditional resources. Why or why not?

12 We have heard some of you address this  
13 question already in the first session. But now if you  
14 would like to provide any additional details or  
15 insights from your operational experience, we would  
16 greatly appreciate it as it would help us build the  
17 record in this proceeding and then eventually decide  
18 whether any further Commission action is necessary in  
19 this respect.

20 Would anyone like to start?

21 Mr. Todd and then Mr. Capp.

22 MR. TODD: I guess our feedback is that  
23 right now ALCOA has five U.S. smelters, only one of  
24 them is providing regulation type of response. It  
25 isolated in the Midwest ISO, and it is primarily of

1 the way it is being FCB and the opportunities to  
2 participate in the market there.

3 First of all, the market design has to be  
4 there that allows alternate sources, in our case,  
5 load-acting as a resource to participate in the  
6 market.

7 Our experience in the Midwest ISO is  
8 basically we don't have any incentive to overperform  
9 or perform faster or more reliably than what the  
10 market has set up, which currently there is a  
11 4 percent dead band or a six-megawatt minimum for  
12 performance characteristics.

13 If we can hit our target across a 3-minute  
14 to 5-minute interval within plus or minus 6 megawatts,  
15 then we are okay. There is no additional incentive to  
16 respond at a faster ramp rate than what is defined by  
17 5 minutes of total regulated capacity.

18 We have a range of operation. We don't have  
19 any incentives inside of that to respond tighter or  
20 more frequently at a faster rate inside of that  
21 market. To us this is the question that says, "If  
22 there's a value to it, it needs to be explored."

23 MS. KRAMSKAYA: Thank you.

24 Mr. Capp?

25 MR. CAPP: Thank you. I will refer to

1 Slide 13 on page 7 of our handout. It shows you the  
2 effect of fast-responding resource versus a 5-minute  
3 ramping resource. It is just another way of  
4 addressing that issue that there is certainly value  
5 there. Our view is that only ISO New England's  
6 compensation incents that moving quickly.

7 As Alcoa said, there will be potential to do  
8 that. In many cases, there is a cost to provide that.  
9 In many cases, batteries will incur a shorter life, if  
10 they are exercised more aggressively. Throughput is  
11 on first order, an indication of the life of the  
12 system. If you want to get the value of fast  
13 response, I think it is essential to pay for it.

14 MS. KRAMSKAYA: Thank you.

15 MR. PECHMAN: Could I maybe just ask, if you  
16 were looking at a blank slate right now and you were  
17 saying "Okay, we've got these resources. We've got  
18 various different kind of resources, and we understand  
19 that there are some limitations in terms of durability  
20 of the resources. We also understand there is value  
21 in terms of speed and accuracy. We are now creating a  
22 market and you don't have any constraints.

23 What ideas would you have in terms of how  
24 would you think about pricing these resources? Would  
25 it be different than what you've got now? Do you

1 think what you have now, as we say in the question,  
2 efficient?

3 I would like to hear from the different ISOs  
4 about how you would do things differently. What is  
5 about the characteristics of these resources? Or, do  
6 you think what we have now is good and should stay  
7 this way for the next 10 years?

8 Andy?

9 MR. OTT: I will start by admitting that I  
10 don't think we are in a good enough spot right now. I  
11 think if you look at how we compensate in PJM today,  
12 we've essentially established what we call "regulation  
13 marketing clearing price," which recognizes the  
14 product substitution or the substitution of energy and  
15 reserves.

16 When a unit has to forego providing energy  
17 to go on regulation, that is part of the clearing  
18 price. It is necessary to have that obviously,  
19 because you will have resources for some period of  
20 time that have this decision to make, whether they  
21 provide energy or reserve.

22 Through the optimization establishing that  
23 as a clearing price and making fair compensation is  
24 important. I mean, it is important incentive to make  
25 the machine indifferent to which product it provides,

1 and it is doing the best thing for reliability, so  
2 that is important to keep. I wouldn't change that  
3 specifically.

4 What is missing is we don't do any measure  
5 of performance of delivery other than we have a  
6 testing requirement that is done periodically to  
7 qualify whether a unit provides regulation. But in  
8 the actual hour of delivery, there is no measurement  
9 of performance.

10 In fact, I think that needs to change. I  
11 think we need to change that and actually measure  
12 performance against a standard. We have to set a  
13 standard. I think, hopefully, the standard is the  
14 signal we send them that they actually respond to it.

15 I think it may be appropriate at that point  
16 to compensate based on how well you respond. Now, I  
17 think there is a question of, Is the compensation in  
18 the form of a penalty that says "You didn't perform  
19 well enough, so I'm taking the money I gave you away,"  
20 which I think it would be a bad thing.

21 Then, remember we had a product substitution  
22 decision, so they had to decide whether they gave  
23 energy or reserve. They decided to reserve because  
24 they are indifferent, or we decided for them.

25 Now then we tell them, "Oops, wrong answer.

1 You didn't do well, so now we're taking your money  
2 back." I mean, that is not going to do anything. I  
3 think it is an additional payment for performance that  
4 you performed well that is probably the most fertile  
5 ground for the correct incentive.

6 We probably are underpaying right now for  
7 good performance. If your question was: Would we do  
8 something different with a blank slate? I think the  
9 answer is yes. I think you would have some  
10 performance-based payments during the hour in some  
11 way.

12 MS. KRAMSKAYA: Mr. Ramey?

13 MR. RAMEY: Just in terms of design choices,  
14 I think co-optimization of capacity for energy and  
15 ancillaries is the right direction for us to head in.  
16 Midwest ISO uses co-optimization. At the unit level  
17 or asset-owner level, there is no real choice about  
18 which products their capacity is being requested to  
19 provide.

20 They are cleared in such a manner and priced  
21 in such a manner that they are ultimately indifferent  
22 to whether they are providing using their capacity to  
23 provide energy regulation or spin.

24 I think that is demonstrated and proven  
25 effective at getting to a lot of the benefits that are

1 already available just in terms of maximizing  
2 efficiency of which units are providing which products  
3 in which locations.

4 In terms of a blank slate, what is it that  
5 MISO is working on? Again, we are working on this  
6 notion of: Is ramp capability -- is flexibility an  
7 ancillary service that needs to be defined?

8 It is not really kind of defined as an  
9 ancillary service today, but any system operator will  
10 tell you "I need flexibility to manage the system  
11 well."

12 Again, flexibility looks like dispatch range  
13 and ramping capability. Is there a product that we  
14 can define that actually provides direct compensation  
15 for providing the system flexibility? We are looking  
16 at that.

17 Today's dispatch engines typically enforce  
18 ramp constraints at the unit level, so there will be  
19 constraints in the algorithm that says this individual  
20 unit can only move at 4 megawatts a minute. It is not  
21 going to get a dispatch instruction that exceeds that  
22 ramp limitation.

23 What the algorithms don't necessarily  
24 include is a specific procurement requirement for  
25 ramping capability. You may solve your dispatch at

1 the unit level, enforcing all ramp constraints, and  
2 you end up with a configuration of your fleet that  
3 provides 100 megawatts per minute ramping capability,  
4 but you may very well need 120.

5 That is another area where there could be  
6 some improvements in the algorithms to directly  
7 determine a requirement for ramp, have that as an  
8 input either from the operator saying, "This is what I  
9 need" and the algorithms providing it, or probably a  
10 preferable approach would be to have some sort of  
11 market mechanism that says, "The value of this much  
12 ramp is 'X,'" and it is cleared and compensated  
13 directly.

14 MR. QUINN: Can I ask a followup and ask  
15 whether you just care primarily about just the ramp  
16 rate per minute, or whether you care about ramp rate  
17 plus ability to sustain that ramp rate over a period  
18 of time?

19 MR. RAMEY: Yes, the sustainability question  
20 can also be addressed in a couple of different ways.  
21 In our market design, we have included in the  
22 algorithm the notion that we are going to manage the  
23 energy charge state, a variable or of short-term  
24 energy storage devices in such a manner that maximizes  
25 their capability continuously to provide the service.

1           We are giving them on a five-minute dispatch  
2 basis, a dispatch target that is intended to drive  
3 them to the midpoint of their charge state. That has  
4 the upside from a system operator's perspective of not  
5 exhausting either full charge or zero charge on those  
6 devices.

7           The cost of that type of design is that it  
8 prevents the resource from clearing its maximum  
9 theoretical capability to provide regulation service  
10 in a 5-minute period. We have addressed that  
11 question. We don't exhaust the storage capability's  
12 resources because we manage that charge state.

13           MR. QUINN: Rob?

14           MR. PIKE: I honestly don't think it would  
15 be far from where we are today in New York. We have a  
16 regulation market that allows generation demand side  
17 and energy storage resources to participate.

18           It is a control signal that has two  
19 different types of attributes to it, but I don't know  
20 how you would separate those attributes in a  
21 short-duration/long-duration component without ending  
22 up having to buy twice as much regulation as you are  
23 already buying.

24           I don't know going into an interval what  
25 type of regulation service is going to need to be

1        deployed in that instance.  If you are going to  
2        separate it, you need to be able to deal with both, I  
3        guess, and so you are going to actually see a  
4        reduction in what's available.

5                The resources all compete within the market,  
6        which is simultaneously co-optimized every 5 minutes  
7        producing clearing prices that balance regulation and  
8        energy.

9                They are paid based on their performance of  
10        delivering that signal.  We do a 30-second validation  
11        that the units are controlling to the regulation  
12        signal and essentially prorate their payment based on  
13        the quality of service that they are delivering.

14                We bought a contract for so many megawatts  
15        worth of service, and if we are not getting that  
16        quality of service, we are reducing the payment to the  
17        resource.

18                We are managing energy storage facilities to  
19        maximize their ability to participate in the market,  
20        both from an energy capacity perspective, but also  
21        from a regulation signal perspective.

22                Whenever the signal of regulation needs is  
23        beneficial to the state of storage, they are getting  
24        that signal first.  Yes, we are benefitting from a  
25        fast control signal, but they are benefitting by

1 getting back to the maximum operating point, the  
2 optimal place to be in that state of charge to be able  
3 to use that resource.

4 It is all contained in a transparent  
5 clearing price. All of the value of the service is in  
6 a publicly available, publicly seen transparent market  
7 clearing price.

8 There is no behind-the-scenes payments that  
9 can distort that clearing price, that can see a  
10 different set of payments being made that isn't  
11 transparent to the market in allowing the market to  
12 react, but is exposed and available.

13 I think the prices that we have posed and  
14 the response that we've gotten is an indication that  
15 the market is working. We have storage technologies  
16 that are interested.

17 We have had a growth in the traditional  
18 resources that want to participate in New York's  
19 market. We have had demand responses that want to  
20 participate in the market. The price signals have  
21 been there. They are available, and the market is  
22 responding to delivering those services.

23 MR. LOWELL: If I can touch on several of  
24 the points that came up and how they relate to  
25 New England, I think we have some principles that we

1 would like to try to follow as we look at how we  
2 change our regulation market design.

3 I don't think it will change radically from  
4 where it is, but there are a few things that we would  
5 like to change, and then there are other things that  
6 if we truly had a clean slate, maybe we would change.

7 But, as a practical matter, if the  
8 regulation market is \$25 million and it would cost  
9 \$3 million to go in and change all of the energy  
10 management software to implement some new feature,  
11 then that might not be the best use when we could put  
12 those development resources to changes in the energy  
13 market that could change hundreds of millions of  
14 dollars.

15 That is part of the issue we are struggling  
16 with, the balance point between theoretical  
17 improvements you could make and are they the ones that  
18 we should focus on? Should they be the priority, or  
19 should it be something else?

20 The principles, the first one is I think  
21 maybe the most important one, eliminate the barriers.  
22 Two years ago, the New England tariff restricted  
23 regulation to only generators. Alternative  
24 technologies were not even allowed to participate.

25 Well, that was a very easy barrier to

1 eliminate formally, but that doesn't mean that we have  
2 the infrastructure in place, and we are working on  
3 that now, to allow non-generators to participate.

4 The second principle is pay for performance.  
5 This relates to the commentary about should you have  
6 penalties. We believe if we get it right that paying  
7 somebody to perform is all the incentive they need.  
8 There is no reason to penalize.

9 If a participant has to deal with the risk  
10 of incurring a penalty, it will just go into their  
11 bid, and it will drive up the clearing prices. Why do  
12 that?

13 Now, that is not to say we don't have  
14 penalties for certain things in our other markets.  
15 But the approach in regulation we believe should be if  
16 somebody can accurately follow the signal, then they  
17 should get paid for exactly what they do.

18 If they tell us their perform characters are  
19 "X" but they don't do "X," well, then they are not  
20 going to get paid the full amount. That should be  
21 enough of an incentive to give us accurate  
22 information, and characteristics that they can  
23 actually perform to.

24 Right now, we have opportunity costs paid on  
25 a resource-specific basis. I don't want to say it is

1 not a level playing field. It was a level playing  
2 field when you had only generators. When you don't,  
3 then it becomes sort of a pay-as-bid market instead of  
4 uniform clearing price.

5 That is an issue that we are looking at and  
6 working on, but it may fall in the category of given  
7 the nature of existing systems, implementing that  
8 change might be very difficult and expensive. We are  
9 exploring different ways to do that.

10 I think to get the long-run investment  
11 signals right, you have to allow everybody to receive  
12 the same price. If we accomplish that over the  
13 long-run, the right resources will come into the  
14 market, and the ones whose best use is to provide some  
15 other service will pull out of the regulation market.

16 Yes, I think those are the points that I  
17 want to make. Thank you.

18 MS. KRAMSKAYA: Mr. Tretheway?

19 MR. TRETHERWAY: I just wanted add that we  
20 are going through a similar process where we are  
21 starting with the first step, which is eliminating the  
22 barriers that have previously prevented storage  
23 resources or demand from participating in our  
24 regulation market.

25 The next is really to look in terms of what

1 are our actual standards and requirements for  
2 regulation; did we set those in terms of a mind-set  
3 that it was always going to be provided by generation;  
4 and trying to look at how we are actually  
5 operationally using those products to meet the needs  
6 that our operations team has.

7 Then, also understanding that based upon how  
8 we then set those requirements, there may be  
9 additional sort of changes in terms of what signal you  
10 send to a limited-energy storage device. Because, for  
11 instance, in a regulation-up environment, we need a  
12 resource to sustain for the entire hour.

13 However, we can find ways to send the  
14 different signals such that a limited-energy storage  
15 device, in essence, stays able to provide up within an  
16 entire hour.

17 I think you can look to eliminate the  
18 barriers, look at understanding how you are actually  
19 using that regulation product, and then working to see  
20 if there are additional changes you need to have an  
21 even deeper pool of resources able to provide the  
22 regulation products you procure.

23 MS. KRAMSKAYA: Mr. Ramey?

24 MR. RAMEY: Another area of improvement in  
25 the Midwest I think generally is I think in the area

1 of deployment of regulation. I spoke earlier about  
2 the clearing process, which is just reserving capacity  
3 of the AGC systems actually deploy the regulation  
4 capacity in response to imbalances in frequency  
5 deviations.

6 AGC systems tend to bias that deployment  
7 instruction to those resources that appear or have  
8 available ramp capabilities. The faster you move, the  
9 more work you are actually asked to do.

10 In the Midwest, there is no formal  
11 recognition in our compensation or market design that  
12 recognizes that those that move faster are actually  
13 asked to do more work, so that is another area for  
14 possible improvement.

15 MS. KRAMSKAYA: Could you elaborate on that  
16 or maybe provide an example?

17 MR. RAMEY: Yes. Again, it gets back to my  
18 flexibility theme. System operators need flexible  
19 resources to manage the system. In a regulation  
20 deployment sense, actually a unit has the capability  
21 to provide multiple products.

22 Load following, it can change its energy  
23 set-point; it can be cleared and deployed to provide  
24 regulation service. But the unit only has a single  
25 ramp rate to cover those various uses, typically.

1           Our system will actually look at each unit  
2           that clears regulation, and it looks at its  
3           change-point request for energy. If the unit has all  
4           of its ramp capability being consumed in an interval  
5           because we have asked it to make a big set-point  
6           change to follow load, that unit will go at the back  
7           of the line in interval for regulation deployment. It  
8           doesn't have any ramp.

9           The regulation deployment algorithm within  
10          our AGC system identifies those units that have the  
11          most ramp capability, those that are most likely to  
12          provide a positive regulation response, if you ask  
13          them to. Those are the ones that are asked to move  
14          first.

15          That looks like units that have few  
16          competing resources for its limited ramp, and those  
17          resources that have higher ramp capability than  
18          others, those units will go to the front of the stack  
19          for deployment.

20          They will over time be asked to provide more  
21          regulation service in deployment than a slower  
22          resource or a low-cost resource that may be moving to  
23          provide a change in the energy dispatch point.

24                 MS. KRAMSKAYA: Mr. Ott?

25                 MR. OTT: Right, if I could follow on that.

1 I think that is the real crux of it. The way we  
2 assign regulation is we essentially say, "Be available  
3 to move a certain amount."

4 Now, what we are seeing is the emergence of  
5 resources that now have capability to move in  
6 megawatts per second as opposed to other megawatts per  
7 minute, and that is the point.

8 Now those resources are really going to  
9 move. We have no compensation structure for how much  
10 movement we ask for. That is why I made the comment  
11 that we are more than likely undercompensating.

12 Even today a hydro unit versus a traditional  
13 steam unit, if we don't differentiate, they are both  
14 on regulation. How much they move? We really don't  
15 differentiate. I think that is probably one of the  
16 gaps.

17 I think another gap PJM happens to have,  
18 which we are working on, is a 5-minute price for  
19 regulation versus an hourly, which also had some  
20 embedded incentives. I think others don't have that  
21 problem. There are some compensation gaps is what we  
22 are seeing.

23 MS. KRAMSKAYA: Thank you.

24 Would anyone else like to comment on this  
25 issue?

1                   Mr. Potishnak?

2                   MR. POTISHNAK: One thing that has been very  
3                   successful in ISO New England is we've had our mileage  
4                   payment. We actually pay those generators that do  
5                   more movement a greater amount of money.

6                   We have calibrated our market so that the  
7                   typical generator would get 50 percent of its revenue  
8                   for the capacity reservation payment just being there  
9                   and 50 percent for mileage.

10                  Those resources that move faster -- and we  
11                  have that replicated in our pilot program and they  
12                  have been the beneficiary of that with the flywheels  
13                  -- they may get two and a half times more revenue for  
14                  a particular busy hour out of the service or mileage  
15                  component.

16                  I think that has been pretty well road  
17                  tested and available for anyone to come and borrow  
18                  should they want to do that from us.

19                  I am hearing talk about accuracy, and I  
20                  would like to comment a little bit about that. How  
21                  accurate is accurate enough? If you take what the  
22                  requirement for a balancing authority is, and the more  
23                  constraining criteria that has been out there is a  
24                  CPS2 criteria over the last decade or so, once a  
25                  balancing authority gets to 90-plus percent of meeting

1 that criteria, in the month they are compliant there  
2 are no penalties. That is sort of a close enough  
3 level.

4 What we have tried to do on a performance  
5 basis is to bring that 90 percent performance level  
6 down to the generator level where if the generator is  
7 claiming 10 megawatts a minute, and we have samples  
8 that show, I have 10 samples, and 9 of them they did  
9 at least 9 megawatts a minute, then you are okay. But  
10 if you fall below that level, you are not okay.

11 We cajole them either to reduce their offer  
12 or increase their rate or get out of the market. But  
13 to pay progressively more money for greater and  
14 greater accuracy seems to be kind over -- the accuracy  
15 is well achievable with the technology. I think we're  
16 kind of in an "If it ain't broke, don't fix it" for  
17 the accuracy part of the equation.

18 Sustainability is very important.  
19 Sustainability is impacted on how you do your economic  
20 dispatch. The plans for New York ISO and MISO are to  
21 try and keep these limited-energy devices optimally  
22 stored at 5-minute resolution.

23 In our world, that is a challenge. We  
24 approved new economic dispatch executions by the  
25 operator at 5- to 15-minute resolution. How do we

1 work that, optimizing those resources in that  
2 time frame? We don't have a 5-minute selection  
3 process. Our regulation market is typically once an  
4 hour. At the top of the hour, we find the resources  
5 that seem best for the hour and run with them.

6 How much more optimal can it be? Well, it  
7 seems that our costs in the market are quite a bit  
8 lower than the other ones from I've been hearing. How  
9 optimum do we really need? What is the point of  
10 conditioning returns with the technology you have to  
11 think through?

12 MS. KRAMSKAYA: Thank you.

13 Mr. Capp?

14 MR. CAPP: Thank you.

15 I just wanted to agree completely with what  
16 Mike said. We think that the New England model  
17 provides an excellent way of providing compensation  
18 for comparable -- I mean, to provide essentially a  
19 comparable treatment for fast-responding resources.

20 It does, in fact, pay in accordance with the  
21 amount of work that was done. I think it is really  
22 among the ISO we've seen, we think it is the best  
23 approach to providing comparable treatment for fast  
24 response and would recommend it to others.

25 One of the things we have observed, just

1       parenthetically, is that when we first started working  
2       with the ISOs, there wasn't a lot of cooperation among  
3       them. One of the things that I've observed in the  
4       last five years is there has been a lot of interest  
5       really in best practices.

6               We are very pleased to see -- we know all  
7       the folks in the ISOs, and they have really taken a  
8       much aggressive approach in learning from each other  
9       and adopting the best practices. This is certainly  
10      one that we would recommend as a best practice for the  
11      other ISOs.

12             MS. KRAMSKAYA: Thank you.

13             Speaking on best practices, Mr. Ott  
14      commented on the preferences for performance  
15      measurements. Would Mr. Ramey or Mr. Pike like to  
16      comment on how performance measurements are done in  
17      their market designs?

18             MR. PIKE: Within the New York market,  
19      conventional generating assets and demand-side assets  
20      have what we would term a "performance index" for  
21      validating that they are responding to the control  
22      signals that are being sent.

23             AGC is determining the regulation needs. It  
24      is partitioning that out based on the award that was  
25      received. They are eventually moving in response to

1 the contract that they have got, a portion of the  
2 contract that they have in constraints of ramp rates  
3 and recognition of that.

4 Then, we are looking at basically every  
5 30 seconds to validate that the units are moving to  
6 those control signals. It is not a has to be  
7 precisely at the point that they were to find that,  
8 but are they moving in the same direction that the  
9 control signals are going? Are they within a bounded  
10 range of that control signal?

11 That is a continuous snapshot of every 30  
12 seconds revalidating that that control signal is being  
13 reflected into the plant's output and responded back  
14 to the grid.

15 We do not have a performance index on energy  
16 storage facilities at this point in time. We went  
17 live with the program with the recognition that after  
18 we gained experience with controlling those types of  
19 facilities we would determine what an appropriate  
20 equivalent performance index would be.

21 The scenario was simply that the 30-second  
22 window was likely to be inappropriate for a storage  
23 facility because it is moving so much within that  
24 window that it would be challenging to try to say that  
25 they did or they didn't come into that same direction

1 that you were trying to achieve control for, just  
2 because the movement is so significant over those  
3 30 seconds.

4 We chose to not implement one at the start,  
5 recognizing that after we gained operation experience,  
6 we would have a better opportunity to match up the  
7 control signals with a response and develop a  
8 performance index.

9 MS. KRAMSKAYA: Thank you.

10 Mr. Ramey?

11 MR. RAMEY: In MISO, we struggled with this  
12 question of performance monitoring and applying  
13 incentives or negative incentives as they are  
14 penalties.

15 What we came to understand very quickly is  
16 that it is a fine balance. If you don't have any  
17 performance measurement or any expectation of  
18 performance by generators, then you run the risk of  
19 making capacity reservation payments to provide  
20 services that you don't have to provide, and you still  
21 get to enjoy the benefits of the reservation payment.

22 The downside or the other extreme of that is  
23 a system operator's concern that if your performance  
24 measurement criteria is too stringent and the  
25 penalties or incentives are too punitive, then what

1       you see is individual generators pulling back their  
2       flexibility.

3               It is not worth it to them to offer you  
4       5 megawatts a minute, if at one interval they give you  
5       4 and you give them a penalty, then they are only  
6       going to give you 3 megawatts a minute.

7               We have evolved over time in the Midwest  
8       where we currently do have performance measures and a  
9       combination of incentives, primarily penalties. If a  
10      resource is getting a dispatch instruction, and their  
11      dispatch instruction on a 4-second basis is the sum of  
12      their requested deployment for energy regulation or  
13      even deployment on the spin that they carry, if they  
14      fall outside of a certain range for a 5-minute period,  
15      it sets a flag.

16              If they get four consecutive flags in a row,  
17      then they progressively enter into settlement  
18      implications where they may forego their capacity  
19      regulation payment, for instance, for that hour. If  
20      it continues, they can forfeit their payments for a  
21      full day.

22              They also get the opportunity to participate  
23      in the allocation of regulation procurement costs, if  
24      they fall outside of performance boundaries as well.  
25      In terms of impact, in any 5-minute interval we see

1 about 2 percent of the generators that are on line,  
2 that for that interval are exceeding that threshold.

3 But in terms of the percentage of an  
4 individual unit falling outside for four consecutive  
5 intervals, it is a much lower percentage than that.  
6 It is not very punitive in Midwest ISO, but there are  
7 rules there that say "At least we've got this  
8 expectation of performance, this is how it is  
9 measured, and these are the implications of falling  
10 outside those bounds.

11 MS. KRAMSKAYA: Would anyone else like to  
12 comment on this issue?

13 Mr. Walawalkar?

14 MR. WALAWALKAR: Since we have talked a lot  
15 about the sort of price signals and market mechanisms,  
16 I just wanted to bring attention to a couple of  
17 additional points.

18 I think we just see when I'm talking with  
19 potential technology providers or project developers  
20 who are evaluating the situation across markets, I  
21 think apart from the market design issues and maybe  
22 pay for performance towards additional incentive,  
23 other factors which people are considering is just  
24 looking at the market dynamics and which market is  
25 right now providing enough price level which justifies

1 an investment.

2           There we see that there is a lot of  
3 attraction, particularly in New York, particularly  
4 since they seem to do implementation have sustained  
5 are more efficient. There is the interest in PJM.  
6 But I think one concern particularly for some of the  
7 emerging technologies in PJM is that there is this  
8 sort of after the market cost payment, which  
9 regulation only provide is not able to achieve.

10           There is a difference in terms of the cost  
11 which a load is paying for regulation versus the  
12 payment which regulation-only provider can receive.  
13 There is that discrepancy. There are ways to get away  
14 with that by possibly doing BPAs. But, again, the  
15 issue with long-term BPAs for regulation is not that  
16 common, so that is a factor.

17           Another issue, which again if you look at  
18 the issues for demand response, then one of the issues  
19 is a faster response required, and would there be any  
20 compensation? Would there be any compensation?

21           Apart from that I think in terms of demand  
22 response, we could see possibly a lot more resources  
23 participating in the market, but one of the issues is  
24 apart from the price signals also in terms of the  
25 requirement for communication or even interconnection

1 or some other things.

2 I think in the case of PJM and the New York  
3 ISO they have now in the same market, over the last  
4 couple of years, which have removed some of those  
5 barriers. But still we see that at least in New York  
6 there is some concern that the ISO communications  
7 requirements right now, how to go to the transmission  
8 owner.

9 There are certain demand response providers  
10 who can provide -- they are happy with the price  
11 points especially since they have certain costs in  
12 terms of the capability or equipment, and they are  
13 only looking at their marginal costs. Pricing is not  
14 efficient.

15 Apart from just the market design, the  
16 interconnection or communication issues, those are  
17 also critical for new resources to come into the  
18 market.

19 MS. KRAMSKAYA: Thank you.

20 Mr. Lowell and then Mr. Kathpal.

21 MR. LOWELL: Just one comment following up  
22 on the demand response theme, one of the issues that  
23 we are giving thought to as we transition from a pilot  
24 program to permanent regulation market rules is making  
25 sure that the performance monitor requirements don't

1       become essentially a barrier to entry for the demand  
2       response type resources.

3               One participant who is actually providing  
4       regulation now and another one who is not yet quite on  
5       line are both essentially aggregators of very small  
6       resources.

7               The type of metering that might be  
8       appropriate at a generating plant, would make it  
9       totally impractical for a homeowner to allow their  
10      electric storage heat system to provide regulation.

11              It is an issue that we need to look  
12      carefully at. I hope that we can learn from what the  
13      demand response industry is doing. I know that there  
14      are efforts to develop appropriate standards there,  
15      and I hope that those will be applicable. But, if we  
16      are not careful, we may create a barrier that would  
17      prevent a potentially large resource from entering  
18      this market.

19              MS. KRAMSKAYA: Thank you.

20              Mr. Kathpal?

21              MR. KATHPAL: I think it is important to  
22      point that for any type of resource, a generator or a  
23      demand resource, that is based on an industrial  
24      process or for energy storage, there may exist a gap  
25      between how fast you are able to respond and how fast

1       you need to respond to meet the performance  
2       requirement of the service that you have committed to.

3               Assuming for a second that responding as  
4       fast as you are able to incurs some incremental cost  
5       to you in terms of fuel use or reduced productivity,  
6       degradation on an energy storage resource, additional  
7       L&M, any of these things, if you are not getting paid  
8       more to move faster than you have to, then you are not  
9       going to provide the full benefit to the system that  
10      you are capable of.

11             I think this is especially highlighted in  
12      the energy storage area where a lot of these resources  
13      are controlled by software. They can be programmed to  
14      do whatever the owner and operator desires it to do.

15             The response to a signal from an ISO that  
16      tells you to move, you might be able to move in  
17      megawatts per second, but you might only move in  
18      megawatts per minute, if that is the standard that you  
19      and the rest of the resources in the fleet are held  
20      to.

21             MS. KRAMSKAYA: Thank you. I think this  
22      will allow us to transition to the second question,  
23      which is related to the benefit that the resource can  
24      bring to the system. Here we would like to hear  
25      reactions from the ISOs and RTOs as to how accurately

1 they can measure the impact on the systems frequency  
2 and its area control error that results from the  
3 individual facilities provision of regulation service,  
4 if anyone would like to comment on that

5 Mr. Ott?

6 MR. OTT: I can start. At least what we can  
7 measure on a 2 second scan presently is how accurately  
8 the device, whether it be a generator or any device,  
9 follows the signal that we send to them. We can  
10 measure how well they are following what we are doing  
11 on a 2-second scan and what we are sending.

12 By assumption, if it follows the signal more  
13 accurately, it is doing the optimal. In other words,  
14 if it is following exactly what we said, then it is  
15 providing the most optimal result for frequency  
16 control.

17 By extent, that is an assumption, but not  
18 necessarily a bad one. I think using that logic, yes,  
19 I think we have the ability at least on a 2-second  
20 scan basis to measure that.

21 Now, below that, going sub 2-seconds at this  
22 point, it would be extremely costly for us to move  
23 below that kind of accuracy measure and, again,  
24 accuracy based on signal response as opposed to  
25 anything else.

1                   MR. QUINN: Just a followup. If we kind of  
2 change the premise of the question to be, again, blank  
3 slate, we are trying to come up with a way to  
4 compensate for regulation service, if we wanted to  
5 start out by saying: "Can we measure what you are  
6 giving to the system?"

7                   What you are giving to the system is either  
8 controlling ACE or changing the frequency. Could we  
9 measure what an individual unit is doing to either  
10 change the balancing areas as ACE or change frequency?

11                  Mr. Potishnak?

12                  MR. POTISHNAK: Yes. I would say very much  
13 so yes to ACE and probably not the frequency. We deal  
14 with just area control error. That is what our  
15 signals are based on, what we send out for our  
16 set-points.

17                  We have been very successful in monitoring  
18 our fleet of generation with one methodology, I  
19 discussed it earlier, providing 90 percent of their  
20 rate or capacity. That is close enough that we are  
21 held to that standard.

22                  We trickle down that standard. We have  
23 something different within the pilot program, which  
24 that methodology we have a tolerance that you must be  
25 within the target within a given grace period.

1           It is different, but it achieves the same  
2 result. I think right now we can do that. We  
3 actually did have an instance where one generator a  
4 few months ago for some reason did not respond to its  
5 set-point signals, and we incurred a CPS2 violation.

6           I was literally able to go into the data and  
7 back out and said, "Had that generator not followed  
8 its signals like it should have, we would not have had  
9 that violation."

10           That happened to be a single instance. We  
11 don't commonly do that because we are getting the  
12 results we need. Our generators are meeting our  
13 standards.

14           Maybe once or twice a year I have to get  
15 involved in talking to a generator to get them to do  
16 what they are supposed to be doing over the last 10  
17 years or so. We are there. We have the ability to  
18 monitor that we are getting what we are asking for  
19 already.

20           MR. RAMEY: Yes. My answer would be pretty  
21 similar to that. Can we do it? Sure. We have the  
22 data the unit level. We know their set-point. We  
23 know where they are actually performing at. We can  
24 see the detail.

25           The question comes back to: Is it worth it?

1 Is it worth it to track at that level and to have  
2 mechanisms, either settlement or market mechanisms,  
3 that somehow differentiate individual unit-level  
4 performance, given that the goal of a system operator  
5 is the aggregate response of the fleet to a request to  
6 move?

7 You get back into a question of individual  
8 units doing what you're told, or there may be  
9 penalties, or there could be incentive payments. That  
10 is certainly a good idea.

11 But at the end of the day, a system operator  
12 needs the fleet to behave in such a way that they can  
13 man acceptable system control performance, so you can  
14 get back into this balance of "Am I applying too much  
15 focus on individual performance rather than over time  
16 a unit's contribution to the overall fleet's  
17 performance?"

18 MS. KRAMSKAYA: I guess in the context of  
19 compensation, would it help the ISO and RTO to able to  
20 measure that to more accurately compensate the unit  
21 for its performance?

22 MR. RAMEY: Well, that's the question that I  
23 asked you and you just asked me back.

24 (General laughter.)

25 MR. RAMEY: That is the question. Is it

1 really worth doing that? Possibly. I like the idea  
2 of the pay-for-performance issue, so I will at least  
3 get some of my folks thinking about that and what kind  
4 of incentives that provides and whether that is a  
5 better design overall.

6 MS. KRAMSKAYA: Mr. Walawalkar?

7 MR. WALAWALKAR: Just maybe going back to  
8 some of the earlier comments on some of the system  
9 dynamics and how larger factors are integrated. The  
10 one solution I have regarding sort of pay for  
11 performance, again, we are right now talking about,  
12 like, maybe the goal forward moving towards pay for  
13 performance is to provide maybe a higher incentive for  
14 new resources to come into the market.

15 But then if that ends up reducing the need  
16 for regulation, then that is again going to have a  
17 downward impact on the pricing.

18 I think, again, there is lots of  
19 interdependence on these factors and how the system  
20 requirements, I think, are maybe trying to set a  
21 pricing point or trying to come up with mechanisms to  
22 come up to a pricing point, and it may not yield the  
23 desired result, at least in the markets where --  
24 again, markets are going to respond to the prices. As  
25 more supply comes in, you would end up seeing lower

1 prices.

2 I think the overall goal should be that we  
3 need to have maybe set some uniform standards and then  
4 be clear on those technology standards, either it  
5 could be through pay for performance or it could be  
6 maybe the penalties or some performance monitoring in  
7 order to get compensated. I think either could work.  
8 But, again, it could be almost impossible to guarantee  
9 any level of payment with the market dynamics.

10 MS. KRAMSKAYA: Thank you.

11 Also, I think some of you had mentioned that  
12 in your market designs there is compensation for both  
13 the capacity that the resource makes available on a  
14 call for regulation service as well as for the actual  
15 changes in the level of power that the resource  
16 supplies. Should resources be compensated for both?  
17 Why or why not?

18 Mr. Capp?

19 MR. CAPP: Thank you. I would just refer to  
20 Slide 14 on page 7 and also slide 15 on page 8.  
21 Absolutely would be my answer to that question, and it  
22 is from several points of view. I understand Todd's  
23 point about if you get the system to respond well  
24 enough, is that good enough?

25 I understand that from a reliability

1 perspective. But I think when you take into account  
2 the need for comparable treatment among various  
3 resources, then the answer is yes. I think you should  
4 have a methodology for compensating for both of those  
5 things.

6 We feel very positive about the system that  
7 has been established by ISO New England in terms of  
8 the mileage payment. We think that is an established,  
9 proven approach to accomplish both payment for  
10 capacity and for performance.

11 I think the other reason that it is  
12 appropriate to do that is that it will encourage the  
13 most resources to show up, which can only have a  
14 beneficial effect, whether you need them because of  
15 the deployment of more renewable energy or you just  
16 want to take advantage of the fact that you have more  
17 market participants and the effect that has on the  
18 price of services.

19 MS. KRAMSKAYA: Thank you.

20 Would anyone else like to comment?

21 Mr. Todd?

22 MR. TODD: I would also like to highlight  
23 that breaking this apart into two pieces really  
24 captures how, again some examples like a load acting  
25 as a resource, how it actually is performing.

1           I mean, there is a cost to our business of  
2 the fact that we are making a piece available for  
3 regulation, but then there is also a direct production  
4 impact, depending on how much regulation we are doing.

5           If we are regulated down for a long period  
6 of time, we are going to have a production impact.  
7 That is separate and apart from the fact that if we  
8 move up and down over a period of time, that has a  
9 separate impact to what our cost of operations are.  
10 It allows us to separate those out.

11           Certainly within the Midwest ISO that is the  
12 market mechanism that works very well for us. Rather  
13 than trying to package into one price an offering in  
14 anticipation of how much we are going to regulate on  
15 the lower side or the upper side, we are able to price  
16 those in two separate parts, the simultaneous  
17 co-optimization mechanism captures both of those. We  
18 think that works very well in terms of capturing the  
19 essence of how the offering itself works.

20           MS. KRAMSKAYA: Thank you.

21           Mr. Pike?

22           MR. PIKE: I guess I would just like to take  
23 the question maybe to a higher level. What we want to  
24 be able to have is resources bid their cost of  
25 providing services to ensure that if they get

1 scheduled, the receive the compensation for providing  
2 that same service.

3 We don't want to create incentives where our  
4 resource is motivated to not bid their actual costs  
5 because there is some other mechanism for them to get  
6 compensated because then you are not going to achieve  
7 the lowest cost selection of resources in the complete  
8 pool of assets.

9 If all of the resources are incentivized to  
10 provide their variable cost for a service and the  
11 market can account for that and establish a settlement  
12 mechanism to make sure that is reimbursed, you are  
13 going to get the most efficient set of resources into  
14 the marketplace.

15 Yes, I'm competing for that clearing price  
16 and delivering the services that you need onto the  
17 grid. We don't want to have any counterincentives  
18 that try to distort their behavior.

19 MR. QUINN: Can I ask a followup and maybe  
20 use the analogy to spinning reserves?

21 (No verbal response.)

22 MR. QUINN: If I take what you are arguing,  
23 I would extend it by saying it makes sense to pay  
24 spinning reserves when they actually provide energy,  
25 because they have been able to tell you, first, how

1 much they need to be compensated to be available to  
2 provide spin reserve reserves for an option, a  
3 capacity payment. But then they have also been able  
4 to tell you how much they will need how much they will  
5 need to be paid if you want them to provide energy.

6 Your belief that with regulation service  
7 that resource can only tell you that first piece, how  
8 much they need to be compensated to be available to  
9 provide regulation service, but they can't tell you  
10 how much they need to be compensated to move within  
11 the dispatch period?

12 MR. PIKE: I would expect a resource in the  
13 regulation market to have a good expectation of what  
14 their costs are going to be to provide the service and  
15 to move over the course of the interval.

16 I don't have any grand insight into what the  
17 next interval costs are going to be. The ISO could  
18 throw a dart and pick a number that we should use for  
19 the next interval, but that is transferring all of  
20 that risk to the ISO to make those types of decisions  
21 of what the actual usage is going to be for the next  
22 hour.

23 A better place for that risk is in the  
24 marketplace. Can the market make an expectation of  
25 what my movement costs are going to be for the next

1 hour and offer the most efficient set of resources, or  
2 offer what my expected costs will be for providing  
3 that?

4 Then, the market can select the most  
5 efficient resources with that risk explicitly taken  
6 into account and reflected in the market and reflected  
7 in the clearing prices, again, rather than the ISOs  
8 trying to make some assumptions of what those  
9 additional costs might be over the course of a  
10 5-minute interval in this case.

11 I think those costs can be estimated over a  
12 period of time. I don't know that anybody can  
13 estimate those costs for the next five minutes, but I  
14 think of a sample size those costs can be estimated.

15 They can be incorporated into the offer  
16 price for providing the service, and that leaves the  
17 risk of making that estimate in the market's hands  
18 rather than in the ISO's hands.

19 MR. OTT: Maybe I can help a little bit  
20 there. If you think about, at least in PJM, the  
21 clearing price for regulation is driven by two  
22 components.

23 It is an offer that the regulating unit  
24 makes that is, presumably, based on the wear and tear  
25 that they are going to experience on the unit for

1 moving around.

2 The much larger share of the clearing price  
3 is the opportunity cost to forego providing energy.  
4 There are essentially two components that make up the  
5 clearing price. Again, the dominant one is energy.

6 If what you are saying is you could take the  
7 calculation and just go on the regulation clearing  
8 price for the hour, make it based on just the  
9 opportunity cost component, and then somehow put the  
10 cost to move around and the wear and tear on the unit  
11 in some other part of the price, which would help you  
12 to determine what to pay them when they actually  
13 perform as far as movement, maybe there is fertile  
14 ground there.

15 But I think, as Rahul said, to actually say  
16 for a specific instance in time what that number is,  
17 is probably difficult, in fact, impossible. It is  
18 based on maintenance cycles and other things like that  
19 for traditional units. For storage devices, we  
20 probably have the experts here, so they could tell you  
21 that.

22 But I think the concept of breaking that  
23 down, though, to say the standby, the capacity  
24 payment, is based on what you are giving up and then  
25 the mileage payment is based on maybe the marginal

1 cost of movement, it may be worth exploring. There  
2 may be a way to get there; I don't know.

3 MS. KRAMSKAYA: Mr. Masiello?

4 MR. MASIELLO: New England and PJM settled  
5 the real-time dispatch, I believe, using an hourly  
6 average number.

7 MR. OTT: Hourly on B's.

8 MR. MASIELLO: Hourly on B's?

9 MR. OTT: The opportunity cost payments.

10 MR. MASIELLO: This intertwines with whether  
11 the ISO is controlling the storage level of the device  
12 also. A storage device with a longer duration and  
13 also higher losses in the discharge cycle is going to  
14 be more sensitive to the arbitrage from one real-time  
15 dispatch period to the next.

16 Now, you would like to think that when it is  
17 asked to regulate up, the real-time dispatch is going  
18 up and prices should go up and vice versa. In theory,  
19 it should make enough money on the arbitrage to cover  
20 the losses, but that's not necessarily the case.

21 The operator of such a device would probably  
22 be watching that real-time price and making decisions  
23 about how to maintain the charge level, looking at the  
24 energy economics which are going to be more  
25 significant than the regulation payments in the hour.

1           A very high-efficiency device, which I think  
2           is characteristic of the Beacon device, wouldn't think  
3           about that problem to the same extent, and certainly  
4           not when the hourly average is used.

5           I don't know what the right answer to that  
6           is, but I think it is a factor to be considered.  
7           Certainly, it is paying for the power used. It helps  
8           mitigate that issue because then you are getting paid  
9           to move, which might compensate for a cost in the  
10          energy price that is borne.

11          MR. POTISHNAK: Can I make a followup  
12          comment?

13          MS. KRAMSKAYA: Please do so.

14          MR. POTISHNAK: Just to give some real  
15          numbers to why the mileage payment is of value, we did  
16          a study about 15 years ago when combined cycle plants  
17          were just starting to perform regulation in  
18          New England where we took this generator that was  
19          supposed to be about 250 megawatts output and fed it a  
20          slow-moving signal that is 2 sign waves in hour, a  
21          30-minute periodicity. We measured compared to the  
22          same 250 megawatts of flat hour. Their increase in  
23          fuel consumption was 1.6 percent.

24          The subsequent hour we gave it a periodicity  
25          that may have been like 5 or 6 minutes. I don't

1 remember exact numbers, but a faster signal. Their  
2 increased fuel consumption was 2.6 percent.

3 That mileage payment that we give them  
4 increases as we move them around more, which helps  
5 them manage the 1.6 percent. In the slow hour when we  
6 pay them less, the 2.6 percent; in the busy hour, we  
7 pay them more.

8 It also explains maybe some of the trouble  
9 in unbundling regulation from energy market. We had  
10 that period where the gas prices went up by a factor  
11 of two or three for a while, and the regulation, the  
12 the 1 percent of production, caused those gas units to  
13 increase their regulation offer prices. Those are  
14 just two considerations I wanted to throw out there.

15 MS. KRAMSKAYA: Mr. Capp?

16 MR. CAPP: Thank you.

17 Yes, I would certainly agree with Mike's  
18 perspective. There are a variety of costs that do get  
19 incurred associated with being dispatched. I think we  
20 have heard various examples around the table today.

21 I am a little confused with the notion of we  
22 should drive everything on the basis of cost. I think  
23 it should be on the basis of value. What is the  
24 effect on reliability? What is the effect on  
25 improving area control error based on the performance?

1           I think that is the real place where the  
2 combination of payment for capacity and payment for  
3 movement or mileage gets closest to that. If a  
4 resource is particularly inexpensive and yet provides  
5 a greater value, then I think the logic from a  
6 comparability perspective would be to provide an  
7 appropriate payment based on the value that it  
8 delivers. We believe that mileage is the best way to  
9 accomplish that.

10           MS. KRAMSKAYA: Thank you.

11           I think we have discussed some of the  
12 questions that we wanted to ask under Session II. We  
13 have discussed some of the models which would describe  
14 the mileage-based model in Question 4 and then the  
15 alternative market designs, the so-called accuracy-  
16 based compensation model, which my understanding is  
17 the model that is currently used in the New York ISO  
18 and the Midwest ISO.

19           But one other alternative that had been  
20 mentioned in some of the publications is to have two  
21 classes of service. The current AGC-based regulation  
22 service class and a new fast response regulation  
23 service class.

24           Have any of you given any thoughts to this  
25 type of alternative and what would be the advantages

1 and the drawbacks of this type of approach?

2 MR. Walawalkar?

3 MR. WALAWALKAR: There are some advantages  
4 for maybe having a separate class of partial response.  
5 I think particularly based on looking at the market  
6 side I think there are some real risks with sort of  
7 splitting the regulation market.

8 Maybe it might work in this where maybe the  
9 market size is currently around 800 to 1,200. But in  
10 most of the other cases with either ISO New England or  
11 New York ISO and California, I think with the amount  
12 of regulation which is currently required, if you end  
13 up splitting that again between faster response and  
14 regular response, and then if you also sort of go with  
15 the PNL Study that faster response adds a value that  
16 you don't need as much regulation as you originally  
17 requiring, that ends up creating issues.

18 You end up getting issues with market power  
19 or just price collapse. Again, there is more value  
20 provided by faster resources.

21 But if you just have multiple faster  
22 responses, resources competing against each other and  
23 all of them have marginal costs which are much lower,  
24 then most likely that price, market clearing price, is  
25 not going to be sufficient to drive investment in that

1 category.

2 There may be some who may get value. But,  
3 again, in doing that scenario there could be issues  
4 with market power and the price, market clearing  
5 price.

6 MS. KRAMSKAYA: Mr. Tretheway?

7 MR. TRETHERWAY: We have had some discussions  
8 on whether we would create a new product around a fast  
9 response. In essence, carving out that one attribute  
10 associated with regulation, we have seen some studies  
11 that there is some relative value to traditional  
12 regulation. Could you actually split two products?  
13 There is a relative value to the two that you could  
14 co-optimize the two of those product.

15 I think the issue we come back to is the  
16 market is so small that it doesn't warrant, for  
17 instance, a new specific product at this time. You  
18 are only going to carve off -- maybe you only need  
19 30 megawatts of fast. If you get a little more than  
20 that, there is some other issue you have.

21 Then, it comes back to is the size of the  
22 market sufficiently large? Are there a sufficient  
23 number of market participants able to participate in  
24 that new segment of the product.

25 MS. KRAMSKAYA: Thank you.

1 Mr. Ott?

2 MR. OTT: Well, I think 20 years ago we had  
3 a Regulation A and a Regulation B, which was  
4 fast/slow. Back then, I mean, it was hydro versus  
5 other. We thought about, as we're thinking about  
6 this, we thought about having it as separate.

7 There are a couple of challenges that it  
8 creates that almost make it not worth it. Part of it  
9 is, again, the concept of the fast kind. The folks  
10 who can do fast can also do the slow, if they can  
11 sustain.

12 Again, they can make that decision based on,  
13 "Well, I can sustain if I lower my megawatt amount and  
14 distribute." That is a very complicated decision for  
15 them to make, to offer into both of those. It would  
16 seem to create a barrier and be somewhat inefficient  
17 to force that, because then we clear those markets and  
18 they may or may not have made a good decision a bad  
19 decision. I'm not sure the incentive you are trying  
20 to produce would be helped by that kind of process.

21 I think we very quickly realized that if we,  
22 the RTO, can differentiate the signals we need to  
23 send. We settled on this concept that we can send a  
24 frequency-only regulation, so you know a standard  
25 regulation, so you will manage performance against of

1       them and still have one market.

2               There is so much commonality. It seems that  
3       is a much more optimal approach than trying the route  
4       of two separate products, two separate markets. We  
5       did think about it, and certainly we are continuing to  
6       think about it.

7               But the differentiation of what signal you  
8       sends seems to be much more important because there is  
9       so much commonality between the opportunity cost  
10      component.

11              What Ralph was talking about before was you  
12      have to pay a certain amount to charge, a battery  
13      device, and then you obviously use up some of that  
14      energy. Well, that looks a lot like opportunity cost  
15      to forego energy, if you will.

16              Although, it is the same calculation, so  
17      that could be a component of a bid, for instance, that  
18      kind of thing. It sort of marries together and allows  
19      you to make that more competitive market across the  
20      system by having it all together. It is more the  
21      performance measure, I think, can differentiate.

22              MR. QUINN: Can I ask a followup, then?

23              (No verbal response.)

24              MR. QUINN: If they are getting two  
25      different signals. You give fast-responding resource

1 a quick signal and a slow-responding a more  
2 traditional signal based on ACE. One ends up doing a  
3 lot more work than the other, moves up and down a lot  
4 more. The fast resource moves more than the slower  
5 resource, the only compensation that they are getting  
6 is based on how accurately they are following the  
7 signal.

8 The slow guy is spot on their slow signal,  
9 the fast guy is spot on their fast signal. Presumably,  
10 they are both going to get exactly the same payment.

11 MR. OTT: I wasn't presuming that.

12 MR. QUINN: Okay.

13 MR. OTT: What I was presuming an  
14 accuracy-based -- again, the concept of the mileage  
15 payment thing I think important of how much you do.  
16 In other words, you can't also say, "Just how much you  
17 move is it," and you don't have anything in the  
18 equation that says what you are asked to do.

19 The performance, the accuracy thing, is a  
20 measure of what you are asked to do. If you are  
21 exactly doing what I asked you to do, you get an  
22 accuracy score of 1, and therefore you will get the  
23 premium payment for all of the mileage you moved.

24 If you are doing half of what I asked you to  
25 do, you will get half of the premium payment for all

1 the mileage you move. You are still getting the  
2 payment for the mileage you moved.

3 I mean, when I'm thinking accuracy, at least  
4 I'm thinking accuracy versus what you were asked to do  
5 as a component of something along the lines of  
6 mileage. I think you need both accuracy and movement.

7 MR. QUINN: Okay. That is a great help. I  
8 guess the kind of follow-on would be then, if you're  
9 going to give the resources different signals, does it  
10 then follow that you have to do something like a  
11 mileage payment to acknowledge the fact that, one,  
12 resources are getting one signal and a different  
13 resource is getting a different signal?

14 MR. OTT: I think if you follow that logic,  
15 yes. I think you need to somehow differentiate.  
16 Again, the phenomena that Todd had described earlier  
17 and I had commented on, that the units that can move  
18 in megawatts per second, you are going to ask them to  
19 do it. I mean, that is a fact.

20 If that is a more valuable service, which I  
21 think it is for reliability, I think if we had a lot  
22 of those around, I think we would all sitting here  
23 saying, "Wow, this is wonderful."

24 The fact the we don't have them yet, we are  
25 all sort of saying, "Well, we think it might be

1 wonderful." I think setting up a mechanism that  
2 measures -- make sure you don't set up an incentive  
3 just to move.

4 (General laughter.)

5 MR. OTT: You can't just have mileage. It  
6 has to be mileage based on what you've asked. I think  
7 that seems to be the best way if you are going to keep  
8 the markets as one.

9 MS. KRAMSKAYA: Mr. Pike?

10 MR. PIKE: Just maybe a comment, though, on  
11 that, that we need to think about in the concept. If  
12 you've got a fast resource that is getting the fast  
13 signal first, and you're paying them a mileage  
14 payment, you have also created a conflict there. You  
15 have created a compensation mechanism and isolated a  
16 set of units that can get it.

17 If you were one of the other assets, the  
18 fast responder came, and therefore you missed out on  
19 this additional compensation, my first request would  
20 be, "Move me, too because I want some of that  
21 additional compensation that is associated with  
22 moving."

23 If you take that and you play that out, you  
24 end up with everybody gets a pro rata share because  
25 everybody wants a slice of that compensation for

1 moving.

2 I think you need to walk that down further  
3 on how units would react to that. If there is more  
4 compensation and I want more of that compensation, I  
5 want to move and get that compensation. You could  
6 find yourself doing pro rata.

7 MR. OTT: If I could do a quick conversation  
8 here. If you do make that decision based on the  
9 flexibility, they have offered, then you solved the  
10 problem that was indicated before. I have no  
11 incentive to provide you all the flexibility I can.

12 I think it is not a tie. It is you are  
13 actually making a rule that says if you give me  
14 everything you've got, then you will win. I mean, I  
15 can't imagine we would have that many ties.

16 MR. PIKE: No. Yeah, it's certainly got to  
17 be an offer-based service. But I don't think if  
18 you've offered another set of compensation out there,  
19 that you can preclude people from access to that  
20 compensation. It is a barrier. We have now created a  
21 barrier to a traditional asset.

22 MR. OTT: The point is if somebody can ramp  
23 5 megawatts a second, and I say "I'm picking him to be  
24 the fast guy" versus somebody who said "I can ramp  
25 3 megawatts a second," having competition between the

1 fast guys, then I have a justification that I picked  
2 you to be the fast guy and you are getting the more  
3 mileage payment. I pick you to be on the slow-burn  
4 just because that is what you offered, I don't see  
5 that as being discriminatory.

6 MR. PIKE: Now you've just created a rule as  
7 to what is fast and what is slow.

8 MR. OTT: Right, but I don't think it  
9 creates a perverse incentive, though. I don't think  
10 it is discriminatory because you are basing decision  
11 based on their capability.

12 MS. KRAMSKAYA: Mr. Ramey, did you want to  
13 comment?

14 MR. RAMEY: My concern would be if you've  
15 got a guy who can move 5 megawatts a second and a guy  
16 who can move 3 megawatts a second, and you are always  
17 picking the 5 megawatts a second guy when really the  
18 only think you need is 2 megawatts a second.

19 Then, you're asking one resource to do a lot  
20 more work than another when both of them could solve  
21 the problem equally. One may incur actually more cost  
22 by being asked to do more work, but potentially are  
23 receiving the same revenue from the clearing of their  
24 capacity.

25 MS. KRAMSKAYA: Mr. Lowell?

1                   MR. RAMEY: I think that is the issue in the  
2 Midwest. We are always relying on the people who have  
3 ramp, and we tell them to move because they can.  
4 Someone else may be asked to do less work, but they  
5 are getting comparable revenue.

6                   MR. LOWELL: The way I see all the pieces  
7 fitting together is, number one, we want people to  
8 tell us accurate information. If they tell us they  
9 can do something, we ask them to do it and they can't,  
10 they won't get paid for that, whether you consider  
11 that a penalty or just pay for performance.

12                   In other ways, if somebody doesn't want to  
13 move at their maximum rate, they shouldn't offer that.  
14 We won't dispatch them beyond what they offer. This is  
15 really true for not just regulation. We want that in  
16 the energy market, too.

17                   We want people to tell us the truth, and we  
18 want them to do what we tell them to do. Because if  
19 they don't do what we tell them to do, then very soon  
20 everything goes totally kaput. I don't know if it  
21 goes kaput faster in the regulation market or energy  
22 market, butt is fundamental.

23                   You want people to offer accurately, and you  
24 want them to do what they can do. If they don't do  
25 that, then they should suffer somehow, whether it is

1 pay for performance or penalty or whatever.

2 I think the incentives all work together.  
3 If you pay them for what they do and you tell them,  
4 "Here are the rules, here is how it works, if you bid  
5 a faster response rate, you will get more," I think  
6 the pieces just fit together.

7 MS. KRAMSKAYA: Maybe to summarize what we  
8 are hearing, there are different economic values or  
9 goals that I guess all of these market designs are  
10 trying to achieve.

11 Would you agree that these goals would be  
12 one to compensate regulation providers for the  
13 incremental costs they incur, I think I heard some of  
14 you say that, as well as to compensate the suppliers  
15 for the value they provide to the transmission system?  
16 I think Mr. Capp had mentioned that.

17 Third, to compensate the ISO/RTO and  
18 ultimately consumers for the cost ISO or RTO incurs if  
19 a regulation supplier imposes cost on the system, for  
20 instance, by withdrawing energy from the grid to  
21 charge a storage device for a form of regulation down  
22 service. Would all of you agree on those three  
23 principles?

24 Mr. Pike?

25 MR. PIKE: I think you have to be careful.

1 with the value of service to the grid. I think we  
2 expect resources to bid their marginal costs, to clear  
3 the market and to make a profit.

4 To arbitrarily say that there is an added  
5 value that you are not securing for and explicitly  
6 running a market for, I'm not sure that is the  
7 intentions of our market. Our intentions are to bid  
8 cost and make money by not being the marginal provider  
9 of that service.

10 MR. QUINN: Just a followup. For those  
11 folks who think that a mileage charge makes sense,  
12 what should we pay per mile? What should that be  
13 based on? Are we back to Mr. Capp's question about  
14 value?

15 To some extent, what we are trying to  
16 understand in Question 2 is can we measure the value  
17 or the contribution to managing frequency, and can we  
18 attach some sort of value to incremental contributions  
19 to managing frequency or ACE?

20 Is it simply cost-based, or are we  
21 ultimately going to have to do something  
22 administrative that tries to get it about right?  
23 Tries to get it about right, then, what we are trying  
24 to get right is in the thing that we will debate.

25 MS. KRAMSKAYA: Mr. Capp?



1       notion of could we or should we make a new product for  
2       what the fast-moving but maybe energy-limited  
3       resources can do. Could we? The answer is with a lot  
4       of work, we could, yes. Should we? Well, then I  
5       would come back and say, Why? Why should we do it?

6                If I have to rationalize what we do based on  
7       meeting industry standards, the ISO New England market  
8       and all our regulation markets take money away from  
9       the consumers to pay for this service that we are  
10      providing; okay.

11              How much do we need? What does the standard  
12      say we need to do? If you look at how regulation is  
13      talked about and NERC has put out some balancing  
14      fundamentals, they talk about regulation being a  
15      minute-plus.

16              The fact that they can do it faster, should  
17      we ask them to do it faster? The answer may be we  
18      don't want to ask them to do it faster. Because if I  
19      have a slow-moving resource, following some slower  
20      changes, I will pay them a relatively low mileage.

21              But if I am quickly saying, "I want you up,  
22      up and down, up and down," like what Bill showed here,  
23      they can really track that signal. That is very good  
24      if you need that quality service.

25              But the good people of New England would be

1 shelling out one buck at a time extra for all those  
2 quick -- his mileage payment will go up, but that  
3 comes from somewhere.

4 I think as the ISOs we have a responsibility  
5 to not take more than we need in regulation, and try  
6 and meet the industry standards, which should reflect  
7 reliability and not take more than we need. We don't  
8 have all the answers, John and I and others that I  
9 assume are trying to think it through.

10 Where I'm leaning right now, the important  
11 thing is providing the resources access to be on a  
12 comparable footing to the generator. We want them to  
13 have an equal opportunity to provide the service we  
14 define that we need, and not be biased based on  
15 technology. It is not an easy thing to achieve.

16 That is here my mind is at in this, but the  
17 wheel is still turning. If there is some other value  
18 in encouraging new technologies for a certain number  
19 of years, that is a different story. Someone has to  
20 tell us that that is more important. I'm handing in  
21 my soapbox.

22 MS. KRAMSKAYA: Thank you.

23 Mr. Masiello?

24 MR. MASIELLO: If we imagine in the future  
25 one of the ISOs in the market has the mileage tariff,

1 the mileage product or payment mechanism in place, and  
2 a mix now of much faster storage-based providers and  
3 others, they will get bids.

4 All of the bids will have a capacity, a  
5 regulation capacity and a mileage component. The  
6 formula in the Beacon slide has 1/10th of the miles  
7 as a multiplier, which I assume right now is an  
8 administrative function.

9 However, in the future, each market operator  
10 would have to decide "How many megawatt miles are we  
11 going to need, we think, in the next hour, and how  
12 much bandwidth are we going to need," and then  
13 co-optimize among those two bid factors to decide what  
14 awards to make going into the hour for regulation.

15 Theoretically possible, but far more  
16 complicated than today's regulation market. That will  
17 have an administrative factor to be applied to the  
18 megawatt miles, which done in all the different  
19 markets on large scale might or might not lead to an  
20 ongoing tariff process; right? These (indicating)  
21 gentlemen know far more about it than I do.

22 MS. KRAMSKAYA: Mr. Ramey and Mr. Ott, would  
23 you like to comment?

24 MR. OTT: Go ahead and jump right in.

25 MR. RAMEY: No, I wasn't going to respond.

1 (General laughter.)

2 MR. OTT: I was going to respond directly to  
3 that. I think the decision, at least where we are  
4 headed, you're making based on what components of area  
5 control are out there at the time, is going to drive  
6 how much fast versus slow. I didn't envision that  
7 being based on minimizing cost available. It was  
8 really more of a control system need thing.

9 It is really performance against, again, the  
10 two components of ACE, which are the tire and the --  
11 obviously, the frequency-only, that stuff is all fast.  
12 I think it was more that than it was this concept of  
13 minimizing mileage payments or something like that.

14 Although, I think if you went to a  
15 cost-based approach and said if you go ahead and  
16 schedule all of the regulation, and you do that based  
17 on, again, a co-optimization, so the marginal price is  
18 based on the highest unit's opportunity cost, I guess  
19 you could then go in and say, "Look at all the units  
20 that were scheduled. What is the highest cost to  
21 move?" You could then pay everybody that, I guess?  
22 Is that what you meant? But I don't know how you  
23 get --

24 MR. MASIELLO: I don't know, Andy. I asked  
25 because I don't know, but I can imagine that if you

1 have a lot fast providers and the algorithms in the  
2 AGC are allocating the regulation movements based on  
3 the megawatt per-minute-rates available from these  
4 things, right, back to the points around one provider  
5 saying "You didn't move me. Why didn't you move me?  
6 I didn't have access to that?" That leads you to a  
7 price-based.

8 If it is administrative-based, then how do  
9 you pick the number to set? I'm just asking the  
10 questions. I'm not advocating good or bad or what it  
11 ought to be, just where is this going to lead to?

12 MR. RAMEY: I struggled a little bit with  
13 the concept of the mileage payment in the context of a  
14 co-optimized solution that creates a market clearing  
15 price that is fully loaded, if you will, and includes  
16 an opportunity cost for regulation providers of not  
17 making energy.

18 That is a capacity payment for a specific  
19 amount of megawatts. The deal is that that is based  
20 on a contingent deployment of energy on that capacity.  
21 They are already getting a payment based on their  
22 submitted preference based on their economics of  
23 providing that service. They get that deal if they  
24 clear.

25 If they are asked to deploy, assuming

1 comparable treatment, if they are asked to deploy, I  
2 don't see a need for a mileage payment. I can start  
3 to think maybe we need to think about that in the  
4 context, again, of this AGC deployment that really  
5 does maybe ask certain resources to do more work than  
6 others.

7 Maybe the right solution is pro rata  
8 deployment. My systems operations guys wouldn't like  
9 that idea, but that would be a solution to this  
10 disparate treatment, just based on AGC deployment.

11 If you had comparable treatment throughout  
12 the whole process, I don't see any need for the  
13 mileage payment. Also, it would include if you asked  
14 someone to deploy and they actually incur cost if they  
15 burn fuel to deploy, then the market design should  
16 include compensation for that out-of-pocket cost. If  
17 you had all those pieces together, fundamentally I  
18 don't see why you would need the mileage payment.

19 MR. QUINN: Can I ask a followup, and  
20 provide maybe a possible reason in addition to the way  
21 you are deploying those resources? It goes back to  
22 Mr. Todd's statement that right now he is range  
23 constrained, but he is not ramp rate constrained, and  
24 so he is only going to give you the ramp rate that you  
25 ask him for. But if you were to pay him, and this

1 really goes back to a comment you made earlier, for a  
2 ramp rate or how fast he could go or if you are going  
3 to deploy him based on the ramp rate he provides so he  
4 would go more miles, he would tell you, "I can go  
5 faster. You can have everything you want." He and  
6 everyone else who can do that would enter your market  
7 and provide that to you.

8 MR. RAMEY: Two thoughts on that. To the  
9 extent that he is offering a higher ramp rate, he has  
10 an opportunity to clear more megawatts, to reserve  
11 more megawatts to clear for the service.

12 The second question is, again: Is there a  
13 value of asking a unit to move at 10 megawatts a  
14 minute when the system can meet its control goals by  
15 moving 4 megawatts a minute? Where is the additional  
16 value there in moving faster if the system doesn't  
17 need it?

18 MS. KRAMSKAYA: Mr. Todd, would you like to  
19 respond?

20 MR. TODD: Yes, just a quick comment. Right  
21 now, we ramp rate to the full extent of our range, so  
22 there is no additional opportunity if I go to the  
23 20 megawatt per minute. I agree I would get moved  
24 more, but I clear my full capacity. All the time I  
25 clear my full capacity.

1                   MR. RAMEY: You can go top to bottom at  
2                   5 megawatts just as easy as you can go top to bottom  
3                   at 10. So you offer five?

4                   MR. TODD: Right.

5                   MR. RAMEY: That is a question of constraint  
6                   of how much capacity you have to move.

7                   MR. TODD: Correct. The capacity is there.  
8                   We can move a lot faster. We believe there is  
9                   inherently a value to that. We don't have the answer  
10                  of what the value, but believe that it should be  
11                  something that is explored and taken a look at to give  
12                  an opportunity to capture that.

13                  MS. KRAMSKAYA: Thank you.

14                  Mr. Walawalkar and then Mr. Ott.

15                  MR. WALAWALKAR: Just one point regarding,  
16                  Todd, your comment about possibly sort of factoring in  
17                  any cost for moving and including that in the payment.  
18                  I think as long as that decision is made and included  
19                  as part of the market clearing price, I think that  
20                  would be fine.

21                  But if it ends up being sort of an  
22                  after-the-market to extract payment, then I think that  
23                  could end up creating a barrier for maybe more  
24                  efficient technologies which do not incur that cost.

25                  MR. OTT: I just wanted to comment, follow

1 up on Todd. The point is if you are paying for  
2 something you perceive you don't need, because the  
3 criteria doesn't require it, I mean, one thought to  
4 have is to say, "Well, if I start paying for that kind  
5 of performance, then I can measure, I have better  
6 control performance, then perhaps you can lower your  
7 regulation requirements and save everybody."

8 The point is sort of a chicken and egg.  
9 You've got to throw the performance signal out there  
10 to see that benefit. Because as an industry, I don't  
11 think we are ever going to lower our regulation  
12 requirements unless we actually see the performance  
13 increase. It is sort of a chicken and egg.

14 MR. RAMEY: I completely agree that that is  
15 real opportunity value, but then you question, When do  
16 you get to diminishing returns? When is low, low  
17 enough that even if I have a demonstrated increase in  
18 control performance for CPS1, you may have  
19 insufficient regulation reserved to be successful  
20 about CPS2. You can't go any lower. At that point,  
21 you really don't have any incremental value from  
22 increased responsiveness.

23 MR. OTT: We may not be there today.

24 MR. RAMEY: We may not be there, but some of  
25 us might feel like we're close.

1 (General laughter.)

2 MS. KRAMSKAYA: Mr. Walawalkar?

3 MR. WALAWALKAR: I just wanted to add  
4 because, again, when I'm talking with potential  
5 project owners that are looking at investing into this  
6 emerging technologies and looking at sort of their  
7 potential compensation in the future, apart from the  
8 market design issues, the other factor which they are  
9 considering is: Is there going to be a change in the  
10 regulation requirement, and a different or a higher  
11 variable scenario?

12 I think, again, right now the way the  
13 regulation requirement is set is purely based on a  
14 certain percentage of the load requirement. There is  
15 I think one issue: Is there a likelihood that  
16 potentially in a few years there will be more  
17 regulation procured because now there is additional  
18 availability in the supply which needs to be  
19 addressed?

20 I know that FERC has already commissioned  
21 the study, I believe, last year to address that  
22 question. I don't know if that decision is best made  
23 by ISOs versus NERC.

24 But that is another way of possibly getting  
25 more emerging technologies because if you end up

1       having maybe the regulation requirement which is set  
2       at 1 percent of load plus maybe 2 percent of amount of  
3       available resources or something, then it could end up  
4       driving the demand up, and that could have again the  
5       same impact in terms of raising the prices, and thus  
6       enough incentives for new technologies to come in.

7                Again, the main issue is there a technical  
8       need for that. I got some comments, which said that  
9       maybe there is more needed toward the ramp, ramp  
10      control. But that is uncertainty, which is weighing  
11      on the mind.

12             MS. KRAMSKAYA: Thank you.

13             Mr. Ott, did you have a comment?

14             MR. OTT: No.

15             MS. KRAMSKAYA: Mr. Capp?

16             MR. CAPP: Thank you. I mean, I think we  
17      have all said in different ways that there is value  
18      for fast response. I think the data that has been  
19      shown, the studies that have been conducted all point  
20      to that.

21             I think if the only compensation is based on  
22      a bid, then that is not going to be realized either  
23      because you have a resource that can move quicker that  
24      chooses not to because it has economic disadvantage to  
25      do so, or perhaps there would be resources that won't

1 even participate in the market.

2                   You won't be able to get a project  
3 financed or something because the economics won't be  
4 as attractive. We are facing a situation now where  
5 regulation prices have gone down dramatically, last  
6 year primarily because of the natural gas prices and  
7 the general decline in the consumption of electricity.  
8 I think to just say "It is complicated, it is hard to  
9 change is not good enough" is not good enough.

10                   I mean, we really need to think about  
11 bringing new resources in and compensating them fairly  
12 for what they can provide. I think that the data to  
13 suggest that a mileage-based system can reduce those  
14 costs is pretty clear, and I think the studies have  
15 been unambiguous about that as well.

16                   MS. KRAMSKAYA: Thank you.

17                   While we are still on the question of  
18 creating new products, I wanted to bring back the  
19 questions that we received during the first session.  
20 We received these questions from Mr. David Taylor, who  
21 is with the North American Electric Reliability  
22 Corporation and Mr. Howard Gillian. Let me just read  
23 these questions, and see if any of the ISOs and RTOs  
24 or the market participants would like to comment on  
25 them.

1           The first question says a very important  
2           issue, the differentiation between frequency response  
3           and regulation dispatch that was brought up by  
4           Mr. Lowell, what are the ISOs and RTOs doing with  
5           respect to compensation for frequency response?  
6           Frequency response has a direct impact on bulk  
7           electric system reliability.

8           A related question is: How do we use the new  
9           fast response capability and provide market  
10          compensation for the faster capability under the  
11          regulation service?

12          A sub-question, most markets have  
13          co-optimization of clearing methods. Does the  
14          co-optimization clearing reduce the problems of having  
15          smaller individual markets?

16          Would any of you like to respond to these  
17          questions?

18          Mr. Ott?

19          MR. OTT: I can tell you for the frequency  
20          response, we have guidelines on interconnection, but  
21          there is no compensation. I mean, it is essentially  
22          consistent with good utility practices that capitalize  
23          term and tariff, and that's where it stops.

24          I don't know of any effort to make  
25          compensation based on that. You could argue that the

1 current compensation in our generation capacity market  
2 or a our resource capacity market could be considered  
3 as a place folks can put that, the cost of that, but  
4 there is no direct effort that I know of to deal with  
5 that.

6 Anyone else?

7 MS. KRAMSKAYA: Mr. Potishnak?

8 MR. POTISHNAK: FERC has directed NRC to  
9 address how much frequency response is needed on  
10 interconnection level and to determine how much is  
11 needed on a per-balancing authority basis and  
12 eventually get to the point to have the metric to  
13 measure how much that balancing authority is  
14 providing. If you are come up short, have the  
15 appropriate penalties in place.

16 There was an order issued, I believe,  
17 March 18th, which has since been adjusted to some  
18 extent, but I am on the Frequency Response Initiative  
19 Team, as is Howard, who is seated over there  
20 (indicating).

21 A lot of work is being done, and it is  
22 coming, and we will be hearing loud and clear about  
23 the need for providing frequency response. We are  
24 going to have to respond with some creative ways to  
25 meet our requirements that are coming.

1 MR. PECHMAN: What is the schedule for that?

2 MS. KRAMSKAYA: There is a tech conference  
3 scheduled for next month.

4 MR. POTISHNAK: Originally, it was 90 days  
5 from March 18th to turn this all around, but the NERC  
6 had some appeals which were turned around.  
7 Unfortunately, I'm not really up to speed. But a lot  
8 will be done in this year on determining that. It may  
9 change the playing field in that area quite a bit.

10 MS. KRAMSKAYA: If there are no further  
11 comments, I would like to move on to Question 7. I  
12 think previously when I tried to lay out the  
13 foundational principles for how compensation should  
14 work or what are the economic signals that should be  
15 sent to the industry in order to ensure sufficient  
16 investment in these faster, more accurate  
17 technologies, one of the principles that we haven't  
18 really discussed is whether a storage-based facility  
19 that is selected to provide regulation and which  
20 responds to an ISO or RTO regulation down control  
21 signal by charging the storage facility and thus  
22 placing a net load upon the network should be paid by  
23 the ISO or RTO for incrementally regulating down? Or,  
24 should the facility pay the ISO or RTO for the energy  
25 the facility absorbs from the network? Would any of

1 you like to comment on this?

2 Mr. Pike?

3 MR. PIKE: The way the New York ISO design  
4 functions for storage devices of this nature is we  
5 treat energy produced and absorbed as more of a  
6 conversion process. There is a process of absorbing  
7 to charge the facility in producing and discharging  
8 the facility. There is not an explicit payment for  
9 the energy purchased or delivered on the system.

10 What we do charge is over the net hour an  
11 absolute hourly value of energy produced or consumed.  
12 Really what we are aiming to capture within that are  
13 the conversion losses. To the extent that a resource  
14 has losses can charging and discharging, those  
15 accumulate over the course of an hour. That is what  
16 the resource is ultimately being asked to pay for as  
17 part of providing these services.

18 What we believe that does or feel that does  
19 for the market is incentivize the most efficient  
20 technologies. If you have a resource that's got a 50  
21 percent conversion losses and a resource that's got 10  
22 percent conversion losses, there is a very different  
23 outcome in the settlement the resource with the higher  
24 efficiency has the greater revenue compensation.

25 MS. KRAMSKAYA: Mr. Walawalkar?

1                   MR. WALAWALKAR: I agree with Robb that I  
2 think that is best way where you are accounting for  
3 the total energy losses and then in most of the cases,  
4 most of the energy storage resources at least will end  
5 up paying for the losses, and that will provide  
6 incentive for having more efficient resources  
7 integrated because your payment is same for the  
8 moment, but then it would depend on how much losses  
9 you have.

10                   Just a related question, right now I think  
11 in most of the ISOs this is settled that a fast  
12 resource which will be participating in the regulation  
13 market, it will end up paying for the energy at the  
14 wholesale rate.

15                   We do see that in some ISOs there is still  
16 ambiguity on that. Just sort of from an economy point  
17 of view, I think if that ends up being the case, then  
18 I think that could kill incentive for most of the  
19 storage devices to participate in frequency  
20 regulation.

21                   I think maybe the right approaches work.  
22 The New York ISO and PJM has already come through it  
23 on the same area, that they would end up charging the  
24 resources that participate in the frequency regulation  
25 for net energy at the wholesale rate, but there is

1 some ambiguity across the markets on that.

2 MS. KRAMSKAYA: Mr. Ott or Mr. Lowell, would  
3 either of you like to comment?

4 MR. LOWELL: Yes. just to describe,  
5 briefly, how our pilot program is set up. On the  
6 wholesale level, people pay for or get paid for the  
7 energy that they consumer. The energy is settled at  
8 the wholesale LMP, especially because some of the  
9 participants were talking to were aggregating  
10 retail-level resources.

11 It just wasn't going to make sense for them  
12 to install the appropriate interconnection to be  
13 metered and settled at the wholesale level. We  
14 provide for within our rules for these participants to  
15 buy their power retail on a net metering basis. That  
16 is potentially a barrier to entry.

17 The two resource that we have on line now  
18 are both served by the same distribution company. We  
19 get them up the learning curve once, and that was a  
20 good thing, but it did take a while.

21 It took a lot of meetings, a lot of  
22 coordination to work all of that out. It varies quite  
23 a bit from state to state how receptive both the  
24 utility and the regulators are towards the net  
25 metering concept. From our perspective, we think net

1 metering is good, that they should pay for or be paid  
2 for the energy independent of the actual regulation,  
3 but it is not necessarily easy to do for somebody who  
4 is aggregating small resources, at least not yet.

5 MS. KRAMSKAYA: Mr. Ott, did you have a  
6 comment?

7 MR. OTT: I didn't have anything.

8 MS. KRAMSKAYA: Mr. Kathpul?

9 MR. KATHPUL: Thanks. I think, again, I  
10 agree with Robb's description of how things are  
11 working in New York.

12 I think to expand on it, if you kind of  
13 abstract what the absolute level of output of a  
14 resource is or what its sign is, then for direct  
15 comparability to a generator, a generator whose output  
16 is always positive, but it moves around in the process  
17 of providing regulation, if they are asked to reg  
18 down, to provide that service, then the net effect is  
19 a decrease in their injections, and therefore the  
20 amount of energy that they deliver on the grid and get  
21 paid for.

22 Netting and wholesale provide a directly  
23 comparable treatment for a storage resource. I think  
24 one implication that it is important to clarify that  
25 when a storage resource is withdrawing, it is not to

1 charge the storage, it is to provide the service of  
2 regulation. I think that is an important distinction  
3 in terminology that everyone should be aware of.

4 MS. KRAMSKAYA: Mr. Tretheway, would you  
5 like to comment?

6 MR. TRETHERWAY: No, I would agree with that  
7 comment.

8 MR. RAMEY: Let's be careful. In our  
9 design, the unit that is not at mid-charge will  
10 receive a set-point instruction to get them to the  
11 midpoint. You can't have a deployed injection or a  
12 withdrawal for the resource just to maintain his level  
13 without having a specific deployment instruction.

14 MR. TRETHERWAY: I agree. I think the key  
15 here is you are separating the two signals: one, to  
16 ensure that that resource is at its midpoint so that  
17 it can give you the full range up and the full range  
18 down when you need it.

19 The second is for that one instance in terms  
20 of what the actual regulation you want them to provide  
21 in that 4-second interval.

22 MR. RAMEY: In the day, it is net energy.  
23 It is net energy for the resource, for the hour.  
24 Actually, I am not positive on this. I believe our  
25 settlement is similar to what Robb described. It is

1 just based on our the hourly net energy for the  
2 resource, which includes both of those there, the  
3 instruction to maintain the charge level as well as  
4 deployment energy.

5 MS. KRAMSKAYA: Mr. Potishnak?

6 MR. POTISHNAK: ISO New England with our  
7 pilot program, we have struggling with how to deal  
8 what I will call "opportunity cost equivalents."  
9 Generators are made whole for hoe they are displaced  
10 in the energy market.

11 We are hoping to come up with one common  
12 rule to apply to all technology types. Some of what  
13 we have looked at, it is hard to discern any  
14 particular opportunity costs.

15 They just may be deferring the work that is  
16 done via electricity to a more advantageous time while  
17 we are getting a revenue stream for helping provide  
18 regulation. In the instance of Bill's device his  
19 flywheel will incur certain inefficiencies.

20 It is not a hundred percent efficient and  
21 charging and discharging at the end of the hour. It  
22 may not be exactly zero megawatts. He is not an  
23 active participant in the energy market.

24 If he wasn't providing regulation to us, he  
25 would have turned his flywheel off and consumed zero

1 megawatts, but maybe he consumed a tenth of a  
2 megawatt.

3 Even though he is not an active direct  
4 energy market participant, should we make him whole  
5 for that his energy that is there. I'm sure Bill  
6 would say "Thank you very much."

7 We haven't figured all that out, but we are  
8 trying to find commonality among the different  
9 technology types, but the cards are not all falling in  
10 a nice row where we have an easy answer to that.

11 I would like to hear if anyone has any of  
12 those thoughts along those lines, how to deal with the  
13 different technology types and dealing with make whole  
14 payments/opportunity cost payments.

15 MS. KRAMSKAYA: I would certainly welcome  
16 comments because this is our Question 8. How should  
17 opportunity costs be calculated?

18 Mr. Capp?

19 MR. CAPP: Well, I think the other ISOs that  
20 we have worked with have incorporated the opportunity  
21 costs into the clearing price, which we think is the  
22 simplest and most reliable way of accomplishing that.

23 We have a slide in here on page 10 that sort  
24 of gives you an example of how you can distort the  
25 marketplace if you have individual settlements. But I

1 think that is an issue that I think there is strong  
2 agreement on how to resolve that.

3 MS. KRAMSKAYA: Would anyone else like to  
4 comment on this issue? I know we have discussed  
5 opportunity costs really in both sessions? But if  
6 there are any other aspects that you would like to  
7 bring up or changes that you are currently discussing  
8 with your stakeholders, please speak up.

9 Mr. Ott?

10 MR. OTT: Well, I was just going to comment  
11 on the concept of it there is a cost incurred by the  
12 storage device, again, that looks like an opportunity  
13 included in your bid. You will clear it with  
14 everybody else, and you receive a clearing price.

15 I mean, I think that is the most efficient,  
16 it's competition, and it's clearing price-based. It  
17 seems to be most sound way to go. I don't see why you  
18 would deviate from something that that has that kind  
19 of strong economic basis.

20 If you clear the market, in our case, we  
21 cleared the market, this was mentioned before, an hour  
22 ahead and we're estimating opportunity costs, which  
23 has displayed some significant problems.

24 We are headed towards moving away from that  
25 and going to 5-minute opportunity costs like I think

1 others are doing. I will just mention that I did hear  
2 that in the discussion and I certainly agree having  
3 some of those costs hidden and not the clearing prices  
4 is not the best way to go. Other than that, that is  
5 all I had to elaborate on.

6 MR. QUINN: Can I ask a pointed version of  
7 that? I think it follows on what Mr. Ott said. Does  
8 anybody disagree with the notion or the assertion that  
9 the right clearing price should include the  
10 opportunity costs paid to the marginal unit providing  
11 regulation service? You shouldn't take bids, find the  
12 market clearing price, and then pay everyone their  
13 opportunity cost.

14 MS. KRAMSKAYA: Mr. Lowell?

15 MR. LOWELL: I think in general I agree with  
16 that, and that's the direction we're heading. But  
17 just by way of background, and I'm not sure how far  
18 back in history we have to go to get to this point,  
19 but why do we do it the way that we do it now? We pay  
20 resource, individual resource, unit-specific  
21 opportunity cost.

22 This happened before my time, but I am  
23 relating anecdotes that may not be a hundred percent  
24 accurate. My understanding is that the thinking at  
25 the time was if you ask a resource to estimate what

1 their opportunity cost will be for the hour ahead, and  
2 that is the way our market operates, they will have  
3 some uncertainty.

4 All they have in their information and a  
5 vague sense of maybe what is happening in the market.  
6 It is a risk. They have to price that risk into their  
7 bid.

8 Who has the most information? Well, it the  
9 system operator. Who could do a better job of  
10 estimating what those opportunity costs are, the  
11 person with the most information.

12 There is still some risk. But if you can  
13 reduce the risk, it kind of sucks that cost out of the  
14 market. I believe that was part of the rationale for  
15 doing it that way.

16 Now, it has consequences. It affects  
17 prices, it affects short-run, long-run investment  
18 signals, and things like that. By providing this  
19 background, I am not trying to argue that "Well,  
20 therefore it's good and we should keep doing it."

21 But I think there were some legitimate  
22 reasons for doing it a certain way, and it will be  
23 difficult for resources to estimate what their  
24 opportunity costs will be, and they will have to price  
25 that into their bid. Having said that, that is still

1 probably the efficient way to go. Let the market  
2 price the risk. I think that is part of why we have  
3 what we have today.

4 MS. KRAMSKAYA: Mr. Ott?

5 MR. OTT: Today, when people put a bid in  
6 PJM at least the bid they are putting in, they have an  
7 energy offer and they have a regulation offer, which  
8 is based on their cost to move.

9 There is a cap that they can only put a  
10 certain amount, but then the actual opportunity cost  
11 that ends up in the clearing price is actually  
12 calculated as part of the simultaneous optimization.  
13 They are not estimating their opportunity cost to us.  
14 We are actually calculating it.

15 MR. LOWELL: I think that may be the  
16 difference between how it works in New England and  
17 PJM.

18 MR. RAMEY: Is that a unit-level  
19 calculation, or is it a marginal unit calculation?

20 MR. OTT: Well, it is unit-level, but  
21 obviously the marginal unit is the one that sets the  
22 price, then. Each opportunity cost is unit-level.

23 MR. RAMEY: Everyone receives that same  
24 opportunity cost?

25 MR. OTT: Everyone receives the same

1 clearing price. Remember, the clearing price based on  
2 opportunity cost plus the offer to regulate.

3 MS. KRAMSKAYA: Mr. Potishnak?

4 MR. POTISHNAK: I have a question for  
5 Andrew. ISO New England had an AGC market that did  
6 not include the opportunity cost in the regulation  
7 clearing price and paid opportunity cost on a  
8 per-generator basis.

9 We went to the standard market design. I  
10 can't remember the year. It was in 2000 or 2002, or  
11 whatever. We basically copied your regulation market  
12 for the most part.

13 I recall that the regulation clearing price  
14 was determined a day ahead. For hour ending 13 today,  
15 yesterday you ran a study and said Generators A, E, I,  
16 O, and U would be providing the regulation.

17 From that, you calculated a regulation  
18 clearing price for the next day for that hour that  
19 served as a floor price that included the offer price  
20 times the capacity plus the opportunity costs and then  
21 all divided by the capacity again.

22 You had a clearing price that was based on  
23 A, E, I, O, U for yesterday for this. But when it  
24 came in real time, if you selected Generators X, Y,  
25 and Z for regulation, that only served as a floor

1 price, and the generator in real time with get the  
2 greater of the regulation clearing price times its  
3 capacity or its individual offer price plus its  
4 opportunity cost.

5 Do you still have that arrangement now, or  
6 has it changed since way back then?

7 MR. OTT: I don't ever recollect it being  
8 that far forward. There was an hourly one, and this  
9 was the phenomena we were discussing where 30 minutes  
10 before the hour starts, we do said calculation, which  
11 is essentially forecasting what the hourly energy  
12 price will be next hour, which calculates their  
13 opportunity cost. Then, the clearing price for that  
14 hour is set by the marginal regulating resource.

15 You calculate the regulation clearing price  
16 for each hour 30 minutes before the hour starts, not  
17 day ahead. It was never a day ahead on my watch, and  
18 I've been watching since we started regulation.

19 (General laughter.)

20 MR. OTT: There is a day ahead; they have to  
21 offer day ahead, but the actual calculation of the  
22 regulation assignments and clearing prices was always  
23 hour ahead.

24 There may be some miscommunication, but I  
25 think certainly the phenomena of doing a forward

1 regulation assignment and a forward calculation of a  
2 clearing price, we see a flaw there because it takes  
3 some of the money -- in the regulation market, prices  
4 tend to be depressed versus if you calculate them  
5 every five minutes.

6 We are hoping to you can do a regulation  
7 assignment hourly, but you are actually clearing  
8 prices every five minutes, and then you don't have  
9 this forecasting phenomena because it is a problem we  
10 have had uplifts and things like that, which you would  
11 expect.

12 Day ahead? I don't know how you could  
13 possibly do day ahead. I apologize. I just don't  
14 remember it. What we are hoping to do is calculate  
15 the price every five minutes. The compensation would  
16 be based on the average of those five minutes over the  
17 hour. We are not headed to 5-minute billing yet.  
18 Someday, I'm sure.

19 MR. RAMEY: I think maybe you are referring  
20 to on an hourly basis you would determine reg  
21 eligibility for the unit. Each unit you would select  
22 which resources were going to be eligible to provide  
23 for that hour or you will clear on 5-minute basis.

24 MR. OTT: Right.

25 MR. RAMEY: Switching units eligibility to

1 provide regulation on a 5-minute basis is --

2 MR. OTT: No, no, what you could do -- in  
3 other words, the way you do it is you essentially  
4 treat regulating resources, a min regulation time of  
5 one hour; okay. If it has been on regulation for more  
6 than an hour, during the middle of the hour, should  
7 you need to, you could yank it out. The concept of  
8 having that hourly commitment --

9 MR. RAMEY: Commitment?

10 MR. OTT: Commitment, right.

11 MS. KRAMSKAYA: The question as to who  
12 should be calculating the opportunity cost was raised,  
13 but I don't know that it was answered especially with  
14 respect to the energy storage resources if they would  
15 have an intertemporal opportunity cost and also the  
16 same for the traditional resources?

17 MR. OTT: I can start on that, if you want.  
18 I think this concept of an intertemporal opportunity  
19 cost, if they think they have one, and I'm sure they  
20 do, I think the most efficient thing is for them to  
21 include that as part of their cost of moving kind of  
22 offer.

23 The compensation for the regulation market  
24 clearing price would include the opportunity cost to  
25 the highest. That is probably the most efficient. I

1 don't know how you do the intertemporal thing  
2 accurately.

3 MR. RAMEY: That's co-optimization of hours,  
4 problem solved.

5 MS. KRAMSKAYA: Mr. Pike?

6 MR. PIKE: Yes. Just following up on that,  
7 I wanted to chime in to Mr. Quinn's question on  
8 agreeing to lost opportunity cost. I agree, but I was  
9 just going to add some qualifiers to the statement,  
10 that lost opportunity cost from the energy market, not  
11 just lost opportunity costs.

12 What you are talking about is a resource  
13 that could be in multiple products. He is requesting  
14 to be in one, or you are asking him to be one. I  
15 guess that is the key is this is lost opportunity  
16 costs from the energy market.

17 In the case of scheduling of energy storage  
18 resources in the New York design, they are not  
19 eligible to be energy market providers, so they  
20 wouldn't have a lost opportunity cost associated with  
21 being an energy market provider.

22 They could have a lost opportunity cost  
23 intertemporally of not being able to provide  
24 regulation at a later point in the hour. But that, as  
25 Andy said, would expect to be captured in within the

1 offer price of the resource submitting that bid into  
2 the system. We are optimizing every five minutes and  
3 settling every five minutes on regulation service.  
4 It's a ball.

5 MS. KRAMSKAYA: At this time, I would like  
6 to see if there are any additional questions from the  
7 staff or from the audience?

8 MR. ILLIAN: I have a couple.

9 MS. KRAMSKAYA: Maybe if you would like to  
10 sit at the microphone here.

11 MR. ILLIAN: First, there is one that I  
12 think you missed, Tatyana.

13 MS. KRAMSKAYA: Could you identify yourself,  
14 please?

15 MR. ILLIAN: Howard Illian, Energy Mark.  
16 One of the issues is related to opportunity costs. I  
17 guess the issue is if frequency response, the delivery  
18 of it requires capacity, is there an opportunity cost  
19 associated with the delivery of frequency response,  
20 rather than it just being good operating practice to  
21 deliver it?

22 In other words, can you have a fair market  
23 if you require the delivery of energy from a resource  
24 who has an opportunity cost, but you don't have a  
25 mechanism to reward them for it?

1                   MR. POTISHNAK: There is not an explicit  
2 marketing compensation settlement scheme today for  
3 frequency response. We are actively watching the  
4 technical conference that I know FERC staff is  
5 organizing on the topic and NERC is working on.

6                   Is there a future that there is a frequency  
7 response market similar to a regulation service? I  
8 mean, certainly that is an outcome you could envision,  
9 and there could be tradeoffs between those two product  
10 lines that would create opportunity costs, if that  
11 market was conceived and needed to be implemented that  
12 way. Today, that is expected to be a cost of service  
13 and captured through other mechanisms.

14                  MR. ILLIAN: I have two other quick  
15 questions. One has to do with the net metering and  
16 LMP pricing. I am not sure I understand how LMP  
17 pricing can work with net metering when net metering  
18 essentially blends a whole bunch of periods together  
19 and LMP pricing differentiates those periods.

20                  Is this giving some advantage to some  
21 participant in the market when you offer them net  
22 metering?

23                  MR. LOWELL: I will respond to that because  
24 I think I was one of the first people to use the term.  
25 within our pilot program, a participant has a choice

1 to connect at the wholesale level, and then they pay  
2 their net consumption hour by hour at the LMP, at the  
3 note of which they connect. That is fairly  
4 straightforward.

5 If they are connecting at the retail level,  
6 and an example might be somebody who is aggregating  
7 the fleet of 20 electric vehicles who plug in at  
8 various locations, from our perspective that is up to  
9 them to make the arrangements with the local utility.

10 You're right, they would be averaging or  
11 aggregating over multiple time periods, but they are  
12 probably paying a flat or a more or less flat retail  
13 rate anyway.

14 The tradeoff that they need to make is  
15 additional cost of connecting at the wholesale level  
16 is just not going to be feasible for a fleet of  
17 20 vehicles, and they would choose to pay the higher  
18 electric cost at the retail rate.

19 We have had participants choose both. It  
20 just depends on their circumstance. Our approach was  
21 to try to maximize the possibilities and then let the  
22 participant make the choice that they felt was best  
23 for them.

24 MR. ILLIAN: That clarifies what I was  
25 trying to raise, which is the question of netting

1       versus LMP at the wholesale level, which is what the  
2       storage participant would be faced with, and whether  
3       that is a fair way of doing it.

4               MR. LOWELL:  If it was a large storage  
5       resource, a utility scale resource, it almost  
6       certainly would make sense in our system for them to  
7       connect as a market participant at the wholesale level  
8       and get the LMP.  Now, if you are talking about the  
9       difference between 5-minute LMPs and hourly LMPs, that  
10      is also an issue.  That is not how we settle today.

11              MR. ILLIAN:  I have I believe one final  
12      question that I wanted to ask, if I can remember what  
13      it is.  No, it's gone.  I will just shut up right now.

14              Thank you for the opportunity to ask the  
15      questions.

16              MS. KRAMSKAYA:  Is there an additional  
17      question?

18              MS. KRAMSKAYA:  Well, I know that I am the  
19      person who is standing between all of you and lunch.  I  
20      think we will entertain one more additional question  
21      from the audience.

22              NICK MILLER:  (No microphone)  Nick Miller,  
23      GE.  Asymmetric markets are more complicated.

24              MS. KRAMSKAYA:  Mr. Walawalkar?

25              MR. WALAWALKER:  At least most of the

1 resources which we have went on demand response. If  
2 you end up just having one single rate within certain  
3 time, you may have the ability to move in just one  
4 direction.

5 Unless you are moving back in terms of  
6 providing the regulations, I think it would be  
7 difficult for most of the resources to just  
8 participate in a single reg down or a reg up market.

9 I think most of the cases at least which we  
10 have looked based on the interest which people have  
11 expressed in various markets, I think actually having  
12 the symmetrical regulation may enable more resources  
13 to participate.

14 MS. KRAMSKAYA: Mr. Todd?

15 MR. RAMEY: I think it is just a tradeoff in  
16 choice of lots of options. If you have a separate up  
17 and down regulation products that in one hand have  
18 some advantages, but the disadvantages are that it  
19 complicates your market design, complicates your  
20 optimization solution, and creates some additional  
21 complications for participants to manage multiple up  
22 and down offers.

23 Midwest ISO, that was debated hotly for  
24 months and the decision of stakeholders was one  
25 product. In terms of intermittance being qualified,

1 they provide regulation. I think it would be helpful  
2 to have separate up and down products because of the  
3 reasons stated.

4 But at the end of the day, where is the real  
5 value in that even to the asset owner. We are talking  
6 about resources that have negative real opportunity  
7 costs for providing energy. Those resources, if they  
8 are available, at least in our market today, except  
9 for a specific time and locational issues, those  
10 resources are going to clear to provide energy. There  
11 is not a whole lot of value.

12 MS. KRAMSKAYA: Thank you again for all of  
13 your patience. We had a really long morning session  
14 which went into part of the afternoon. I think the  
15 discussion was very helpful to us. We received a lot  
16 of useful information that we will be processing and  
17 reading over the transcript.

18 In the meanwhile, we would also appreciate  
19 if all the panelists as well as members of the  
20 audience and other market participants would submit  
21 comments, which we will be hoping to receive in 21  
22 days.

23 We will be issuing a notice with exact days,  
24 the common due period. Thank you again. It was very  
25 productive. Thank you for coming here. With this, I

1 would like to close this conference. Thank you.

2 (Whereupon, at 12:43 p.m., the hearing was  
3 concluded.)

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