

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

BEFORE THE

FEDERAL ENERGY REGULATORY COMMISSION

- - - - - x

IN THE MATTER OF: : Docket Number

ALGONQUIN GAS TRANSMISSION, LLC : CP08-420-000

- - - - - x

Norwich City Hall Council Chambers

100 Broadway

Norwich, CT 06360

Thursday, December 11, 2008

The above-entitled matter came on for scoping meeting, pursuant to notice, at 7:10 p.m., Shannon Jones, presiding.

1 P R O C E E D I N G S

2 (7:10 p.m.)

3 MS. JONES: We'll go ahead and get started. Good
4 evening and welcome. My name is Shannon Jones and I'm an
5 environmental scientist with the Federal Energy Regulatory
6 Commission, also referred to as the FERC.

7 Seated on my right is Lieutenant Colonel Stephen
8 Lefebvre, he's the Deputy District Commander, U. S. Army
9 Corps of Engineers in New England. To my right is -- my
10 left is Amy Davis with Natural Resources Group. They're an
11 environmental consulting firm that's been assisting the FERC
12 in our review of this project.

13 This is a public comment meeting regarding
14 Algonquin Gas Transmission's proposed hub line east to west
15 project. We're here tonight to receive your comments on the
16 draft Environmental Impact Statement that we've prepared.
17 In addition, the Corps of Engineers is here tonight to
18 gather comments regarding its permit process and review.
19 Energy representatives are manning this side of the table
20 and in the back there and they have some handouts that are
21 helpful you might want to grab tonight. Also, if you have
22 any questions during the meeting, please feel free to see
23 Steve at the sign-in table.

24 Representatives from Algonquin are here tonight.
25 They've brought detailed maps of the pipeline route which is

1 posted in the hall. After the formal portion of the meeting
2 concludes, we'll all be available if you'd like to talk and
3 directly review the maps with Algonquin or the FERC.

4 I'd like to provide a brief introduction to the
5 FERC and our process. The FERC is an independent federal
6 agency that regulates the interstate transmission of
7 electricity, natural gas and oil. We're located in
8 Washington, D.C., headed by five presidentially appointed
9 commissioners and about 1200 staff. We review proposals and
10 authorize construction of interstate natural gas pipelines,
11 storage facilities and liquefied natural gas terminals. We
12 also have jurisdiction over the licensing and inspection of
13 hydroelectric projects in some electric transmission
14 corridors.

15 The FERC's primary purpose is to oversee energy
16 industries and the economic, environmental and safety
17 interests of the American public. The FERC is the lead
18 federal agency responsible for approving or denying this
19 project. We're also working in formal cooperation with the
20 Corps of Engineers, represented here tonight, and the EPA.
21 These agencies have assisted in providing input and review
22 of our work as we evaluate Algonquin's proposal.

23 Algonquin has requested authorization to
24 construct approximately 31.4 miles of natural gas pipeline.
25 Thirteen miles would be new 36-inch diameter pipeline

1 constructed in Norfolk County, Massachusetts, and 18.5 miles
2 would be replacement of existing pipelines with larger
3 diameter pipe in Norfolk County, Massachusetts and New
4 London County, Connecticut.

5 The project also includes a new compressor
6 station in Bristol County, Massachusetts called the Rehobeth
7 compressor station. There will also be modifications to
8 three existing compressor stations in Rhode Island,
9 Connecticut and New Jersey and other pertinent facilities
10 necessary to safely operate pipelines. That includes
11 valves, meter and regulator stations, pig launchers and
12 receivers.

13 Algonquin's pipeline system has traditionally
14 received gas supplies from the Gulf and Appalachian regions
15 and delivered those supplies to the Northeast. This project
16 would allow Algonquin to reverse flow and accept increased
17 supplies of natural gas at the east end of its system for
18 delivery to markets in the Northeast. Increased supplies
19 include new LNG terminals constructed offshore in
20 Massachusetts and in Canada.

21 Before any decisions are made, FERC Staff
22 conducts an extensive environmental review to comply with
23 the National Environmental Policy Act, also called NEPA.
24 Over the past year, we've been compiling and analyzing data
25 and comments from a variety of sources including the

1 applicant, the public, other resource agencies and our own
2 independent analysis and field work. Our analysis findings
3 and recommendations to ensure environmental impacts are
4 minimized are summarized in the draft Environmental Impact
5 Statement and we're prepared to take your comments on that
6 document here tonight.

7 The draft Environmental Impact Statement, or EIS,
8 was issued on November 7th and mailed to everyone on our
9 environmental mailing list. We also brought limited copies
10 of the document with us here tonight. The document is also
11 available for download from our website at www.ferc.gov.

12 At this point, we're about three-quarters of the
13 way through the formal comment period on the draft EIS.
14 That comment period ends December 29th. There are a couple
15 of ways we can take comments. You can provide verbal
16 comments here tonight and, if you want to, there's a speaker
17 sign-up list that Steve has at the table in the back. You
18 could also provide us written comments by mailing a letter
19 to the FERC or submitting your comments electronically
20 through our website. There are instructions on how to do --
21 how to provide written comments in the first few pages of
22 the draft EIS and we also have some yellow handouts at the
23 table that provide those instructions as well.

24 If you are going to send us written comments,
25 please try to get them in before December 29th so that we'll

1 have time to analyze your issues and provide an appropriate
2 response. The Corps has a separate comment period and
3 procedure for their permanent review process, which
4 Lieutenant Colonel Lefebvre will explain in a moment.

5 All of the comments provided to the FERC are
6 placed in our public record and will be addressed in a
7 revised version, called a final VIS -- a final EIS, excuse
8 me. Written comments have equal stature to verbal comments
9 in our review. All of the comments we receive will be
10 listed in an appendix to the final EIS and we'll provide a
11 response to each and every one of them. If you received a
12 copy of the draft EIS, you're on our mailing list and will
13 receive a copy of the final EIS. If you did not get a copy
14 and would like to be added to our mailing list, you can do
15 so tonight by signing up at the sign-in table.

16 It's important to note that the FERCs EIS is not
17 a decisional document. It is prepared to advise the FERCs
18 Commissioners and to disclose to the public the
19 environmental impact of constructing and operating the
20 proposed project. Once our final EIS is complete, the
21 document is published, mailed to those on our mailing list
22 and forwarded to our Commissioners. The Commissioners
23 independently consider the environmental information in the
24 EIS, along with other non-environmental issues, in
25 determining whether to authorize the project.

1 If approved, the Commission will provide
2 Algonquin a certificate of public convenience and necessity,
3 which is essentially a permit authorizing the project. The
4 certificate will require that Algonquin meet certain
5 conditions to limit adverse environmental impacts.
6 Algonquin will also have to obtain various other permits
7 before it can construct this project, including those under
8 the Corps of Engineers' jurisdiction that you'll hear about
9 in a moment. If approved, FERC environmental inspectors
10 would monitor the project through construction and
11 restoration, performing regular inspections to ensure
12 environmental compliance with the conditions of the FERC
13 certificate.

14 At this time, I'll turn the floor over to
15 Lieutenant Colonel Lefebvre.

16 LT COL LEFEBVRE: Good evening. I'd like to
17 welcome you to this joint public hearing on a request from
18 Algonquin Gas Transmission for a U.S. Army Corps of
19 Engineers permit to place fill material and impact wetlands
20 in conjunction with the expansion of its existing 1100-mile-
21 long gas transmission pipeline system in Massachusetts,
22 Conneticut, Rhode Island and New Jersey. The proposed
23 project is the subject of an Environmental Impact Statement
24 being prepared by FERC with the U.S. Army Corps of Engineers
25 as a cooperating agency.

1 We are here because an Army Corps of Engineers
2 permit will be required to fill and/or impact an
3 undetermined amount of wetlands in conjunction with the
4 proposed project. Wetland impacts for the proposed
5 alternative are about 59.6 acres of temporary wetland
6 impacts, with permanent fill of approximately 0.16 acre, and
7 conversion from forested wetland to scrub shrub and emergent
8 wetland of approximately 4.4 acres. The joint hearing will
9 serve two purposes: to gather comments about the Corps of
10 Engineer permit review and to receive comments about the
11 draft EIS being prepared by FERC.

12 Before we begin, I would like to thank you for
13 involving yourself in this environmental review process.
14 Please feel free to bring up any and all topics that you
15 feel need to be discussed on the Corps of Engineers record.
16 I assure you that all your comments will be addressed during
17 this permit decision process.

18 I am Lieutenant Colonel Stephen Lefebvre, the
19 Deputy District Commander of the U.S. Army Corps of
20 Engineers in New England. Our headquarters office is
21 located in Concord, Massachusetts. Other Corps of Engineers
22 New England District representatives with me tonight are
23 Rick Christoph from our regulatory division and Tim Dugan
24 from our public affairs office.

25 The work related to this project is proposed in

1 waterways and wetlands within Bristol and Norfolk Counties
2 in Massachusetts and New London County in Connecticut. This
3 hearing is being conducted as part of the Corps of Engineers
4 regulatory program to listen to your comments, to understand
5 your concerns and to provide you the opportunity to put your
6 thoughts on the record should you care to do so.

7 I'd like to point out that no decision has been
8 made by the Army Corps of Engineers with regard to the core
9 permit decision. My job tonight is simply to listen to your
10 comments, to make sure the Corps of Engineers is fully
11 informed of all the issues as we begin our deliberations on
12 the permit application. I would like to briefly review the
13 Corps of Engineers' responsibilities in this process.

14 The core jurisdictions in this case are Section
15 10 of the Rivers and Harbors Act, which authorizes the Corps
16 of Engineers to regulate structures and work in navigable
17 waters of the United States, and Section 404 of the Clean
18 Water Act, which regulates the discharge of dredged or fill
19 material in waters of the United States, to include
20 wetlands. The detailed regulation that explains the
21 procedures for evaluating permit applications and
22 unauthorized work is Title 33 of the Code of Federal
23 Regulations, Parts 320 through 330.

24 The core decision rests upon several important
25 factors. First, the Corps must make a public interest

1 determination. That is, we must determine whether or not
2 the project is in the overall public interest based on the
3 probable impacts of the proposed project on a wide variety
4 of public interest factors. All factors which may be
5 relevant to the proposal will be considered prior to our
6 making a decision. Those factors include, but are not
7 limited to, conservation, economics, aesthetics, the
8 environment, fish and wildlife values, navigation,
9 recreation, water supply, food production, and, in general,
10 the needs and welfare of the American people.

11 The public interest determination is done by
12 weighing the benefits that may reasonably accrue from the
13 proposal against the reasonably foreseen detriments. Only
14 project deemed not contrary to the public interest may
15 receive a permit.

16 Second, our decision will reflect the national
17 concern for both the protection and utilization of important
18 resources.

19 And third, in accordance with the National
20 Environmental Policy Act or NEPA, any project that
21 significantly affects the environment must have an
22 Environmental Impact Statement. In this case, the Federal
23 Energy Regulatory Commission is the lead federal agency for
24 preparing the EIS.

25 All factors affecting the public will be included

1 in our evaluation. Your comments will help us in reaching a
2 decision. The record of this draft EIS hearing will remain
3 open and written comments may be submitted tonight or by
4 mail to the FERC by December 29th, 2008. Comments on the
5 Corps of Engineers permit review of this proposal should be
6 sent to the Corps of Engineers by January 11th, 2009. All
7 comments will receive equal consideration.

8 Lastly, to date no decision has been made by the
9 Army Corps of Engineers with regard to this permit. It is
10 our responsibility to evaluate both the environmental and
11 socioeconomic impacts prior to our permit decision. And in
12 order to accomplish that decision we need your input. Your
13 testimony and comments from this hearing will be posted on
14 the FERC website after this hearing. Again, it is indeed
15 crucial to this public process that your voice is heard, and
16 I thank you for your involvement in this environmental
17 review.

18 Thank you. I'll turn it back over to Shannon.

19 MS. JONES: Thank you.

20 We're now at the point where we're ready to take
21 comments. Do we have any speakers signed up?

22 Thank you. So far we only have one person,
23 Douglas Lee. If you could come up and please state and
24 spell your name for the transcriber.

25 And just a note about the transcriptions, we're

1 having the meeting transcribed so that we have an accurate
2 record of all the comments that are made, since we do need
3 to respond to them all. Ace-Federal Reporters is providing
4 that service. The transcripts will be placed on our website
5 -- on our public website. You can also make arrangements
6 directly with the court reporter if you need an immediate
7 hard copy of the transcripts.

8 MR. LEE: Good evening. My name is Doug Lee. I
9 own property, along with my wife, Mary Beth, is at 62 Bog
10 Meadow Road in Norwich, Connecticut. The wetland E3W2
11 exists entirely on our property and we'd like to provide
12 comments on the proposed activities this evening.

13 But just a little bit of background before I
14 launch into the short material that I provided to the
15 panelists, I do have a Bachelors and Masters Degree in
16 Fishery Science from Oregon State University, Ph.D. in
17 Zoology from Michigan State University with an emphasis in
18 Aquatic Community Ecology and Population Dynamics. I was an
19 adjunct assistant professor with the University of
20 Connecticut for seven years, running research programs with
21 the National Oceanic and Atmospheric Administration, so
22 that's just a little bit of background.

23 Flipping to the first page, on the easement
24 looking west from the east side of the property, this is
25 just a quick picture that gives you a shot of the easement

1 looking west and you can see a stand of phragmites in the
2 center of the picture. And to the right, which is to the
3 north of the easement, is a heavily wooded buffer, and that
4 happens to be immediately adjacent to a two-acre pond.

5 Going to the next page, this is a photograph of
6 the black-and-white portion of E3W2 that's on file with the
7 City of Norwich planning office. The thick black line
8 running from the top to the bottom denotes the position of
9 the pipeline. The narrow black lines give you the property
10 boundaries and the white solid lines represent the proposed
11 areas of activity for the trenching and replacement of the
12 pipe.

13 The dashed lines represent the 100-foot upland
14 review boundaries but in certainly the black-and white
15 renditions you can't tell that those lines, and especially
16 the one particularly to the right as you look at the page --
17 that's to the north -- runs through the pond.

18 So if you flip to the next page, you can see the
19 satellite photograph where I've gone ahead and overlaid the
20 position of the pipeline, the position of the north boundary
21 of the upland review area as depicted in the applicant's
22 DEIS. And the solid yellow line represents the width of the
23 proposed area of activity, that would be 25 feet to the
24 north of the pipeline. And 50 feet to the south, and the
25 solid white line moving to the north from the red line, the

1 pipeline, represents the distance between the pipeline and
2 the edge of the pond. So you can't quite tell from the
3 picture because it was taken in the late spring/early
4 summer, but the pond edge is actually well inside of the
5 canopy and, at its closest point, the pond edge is 23 feet
6 away from the pipeline.

7 So this is a view of the pond from the north
8 looking south, and so it would be looking towards the
9 easement; obviously you can't see it. But I included this
10 shot just to give you a sense of the overall size. It's
11 about 500 feet of distance between the north edge of the
12 pond and the far edge of the pond.

13 And the pond itself is actually quite high
14 functioning. It has an extensive population of odenates,
15 tipulids, stoneflies, a very high population of -- and a
16 diverse population of amphibians. No fish in this
17 particular pond. We keep it that way because it keeps the
18 mosquitoes down. And the population of amphibians has been
19 healthy enough in some years to actually support the
20 occasional visiting river otter.

21 The applicant's proposed construction activities
22 would result in clearing of all trees along the southern
23 edge of the pond right up to the edge of the pond in order
24 to give them the 25 feet to the north of the pipeline to
25 work, and the applicant's proposed construction activities

1 would result in dredged soils being stored immediately
2 adjacent to that pond.

3 And at this point I want you to think back to the
4 phragmites stand, because that means that the topsoils that
5 are currently contaminated with phragmites would be
6 stockpiled to the north of where they currently exist and,
7 in fact, in that -- what is currently that wooded buffer
8 between the easement and the pond edge.

9 So installation of the pipeline as planned will
10 result in clearing to the edge of the pond and placement of
11 phragmites-contaminated topsoil in areas where heavy tree
12 growth and shading currently prevent expansion of
13 phragmites. Clearing of all trees along the southern edge
14 of the pond leaves no undisturbed buffer between the pond
15 and the work area as proposed. Both clearing of the edge of
16 the pond and introducing wetland topsoils contaminated with
17 phragmites to previously undisturbed areas represent poor
18 practice and are not in keeping with the ENS or invasive
19 species control plans that are in the applicant's draft
20 Environmental Impact Statement.

21 Property owners suggest that there are two
22 prudent and feasible alternatives to the current proposal.
23 These alternatives are in compliance with the intent of the
24 applicant's erosion and sediment control, as well as the
25 invasive species control plans in the draft EIS.

1 The first alternative is to restrict the limit of
2 clearing north of the pipeline in E3W2 to 15 feet -- that's
3 the current limit of clearing for the easement -- and that
4 leaves a fully wooded and undisturbed wetland with a minimum
5 eight-foot buffer between the work area and the pond edge.

6 If you stockpile the phragmites-contaminated
7 topsoil on the south side of the pipeline to prevent further
8 expansion into undisturbed wetland north of the easement and
9 adjacent to the pond, and the applicant could work with the
10 owners to temporarily use up to 65 feet as opposed to the 50
11 feet that's proposed of work space south of the pipeline to
12 compensate for restriction on clearing north of the
13 pipeline.

14 This may not necessarily be the most attractive
15 alternative depending on the contractor that the applicant
16 utilizes, so we've offered a second alternative as well, and
17 that is to in fact re-route the position of the new pipeline
18 to be installed in E3W2 15 feet or more to the south of its
19 current position and then install a new pipeline using the
20 proposed construction approach. The current pipeline would
21 be left in place and the new pipeline easement would be
22 shift accordingly.

23 And if you look at the aerial photograph with the
24 applicant's construction overlays and you look closely at
25 the property boundaries, you see that in fact on our

1 property we have plenty of room to facilitate moving the
2 pipeline and the easement further south and farther away
3 from the pond.

4 Thank you very much for the opportunity to speak
5 tonight.

6 LT COL LEFEBVRE: Okay. We appreciate your
7 input. Thank you.

8 MS. JONES: Thank you.

9 Is there anybody else who would like to provide
10 comments here tonight?

11 (No response.)

12 MS. JONES: Okay. Without any more speakers, the
13 formal part of this meeting will conclude. We will remain
14 afterwards if there are additional questions or if anyone
15 wants to review the maps.

16 On behalf of the FERC and the Corps of Engineers,
17 I'd like to thank you all for coming tonight. This meeting
18 is concluded.

19 (Whereupon, at 7:25 p.m., the scoping meeting was
20 concluded.)

21

22

23

24

25