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UNITED STATES OF AMERICA
FEDERAL ENERGY REGULATORY COMMISSION

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CONSENT MARKETS, TARIFFS AND RATES - ELECTRIC :
 CONSENT MISCELLANEOUS ITEMS :
 CONSENT MARKETS, TARIFFS AND RATES - GAS :
 CONSENT ENERGY PROJECTS - HYDRO :
 CONSENT ENERGY PROJECTS - CERTIFICATES :
 DISCUSSION ITEMS :
 STRUCK ITEMS :

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1,031st COMMISSION MEETING

Thursday, October 20, 2016
 Commission Meeting Room
 Federal Energy Regulatory Commission
 888 First Street, NE
 Washington, DC 20426

The Commission met in open session at 10:01 a.m., when were
 present:

- CHAIRMAN NORMAN BAY
- COMMISSIONER CHERYL LaFLEUR
- COMMISSIONER COLETTE HONORABLE

1 PRESENTERS:

2 G-1, DEREK ANDERSON, Office of General Counsel

3 ADRIANNE COOK, Office of Energy Market Regulation

4 JAMES SARIKAS, Office of Energy Market Regulation

5 MONIL PATEL, Office of Enforcement

6

7 A-4, PETER BRANDIEN, Vice President, System Operations,

8 ISO-NE

9 WES YEOMANS, Vice President, Operations, NYISO

10 MICHAEL BRYSON, Vice President, Operations, PJM

11 TODD RAMEY, System Operations and Market Services,

12 MISO

13 BRUCE REW, Vice President, Operations, SPP

14 NANCY TRAWEEK, Executive Director, System Operations,

15 CAISO

16

17 A-3, ADAM BENNETT, Office of Enforcement

18 HILLARY HUFFER, Office of Enforcement

19 JOHN SILLIN, Office of Enforcement

20 RAMSES CABRALES, Office of Enforcement

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1 P R O C E E D I N G S

2 SECRETARY BOSE: The purpose of the Federal
3 Energy Regulatory Commission's open meeting is for the
4 Commission to consider the matters that have been duly
5 posted in accordance with the government and the Sunshine
6 Act.

7 Members of the public are invited to observe,
8 which includes attending, listening, and taking notes, but
9 does not include participating in the meeting or addressing
10 the Commission. Actions that purposely interfere or
11 attempt to interfere with the commencement or conducting of
12 the meeting or inhibit the audience's ability to observe or
13 listen to the meeting, including attempts by audience
14 members to address the Commission while the meeting is in
15 progress, are not permitted.

16 Any persons engaging in such behavior will be
17 asked to leave the building. Anyone who refuses to leave
18 voluntarily will be escorted from the building.

19 Additionally, documents presented to the
20 Chairman, Commissioners, or Staff during the meeting will
21 not become a part of the official record of any Commission
22 proceeding, nor will they require further action by the
23 Commission. If you wish to comment on an ongoing
24 proceeding before the Commission, please visit our Web site
25 for more information.

1 Thank you for your cooperation.

2 CHAIRMAN BAY: Good morning, everybody. This is
3 the time and place that has been noticed for the open
4 meeting of the Federal Energy Regulatory Commission to
5 consider the matters that have been duly posted in
6 accordance with the government and Sunshine Act.

7 Please join us in the Pledge of Allegiance.

8 (Pledge of Allegiance recited.)

9 CHAIRMAN BAY: I have one announcement to make
10 at this time, and that is, I would like to recognize a
11 member of Staff who is retiring at the end of this month
12 who has been at FERC since 1978 and who has 41 years of
13 public service. I'm referring to S. L. Higginbottom, who
14 unfortunately is not here today, but who has served with
15 great distinction here at FERC. He's been in the Office of
16 General Counsel. He has become our Mr. QF, not only being
17 intimately involved in every QF-related rulemaking and
18 order, but serving as the Commission's chief point of
19 contact with visitors and callers interested in exploring
20 QF-related issues.

21 In this capacity, he has mentored any number of
22 attorneys and other Staff members, helped guide the
23 Commission through a thicket of difficult QF issues, and
24 guided both utilities and QFs alike in compliance with the
25 requirements of PURPA and the Commission's regulations

1 implementing PURPA. So after 41 years of public service,
2 S. L. will be retiring, and we are going to sorely miss his
3 expertise.

4 Colleagues, any other announcements?

5 COMMISSIONER LA FLEUR: Thank you, Mr. Chairman.

6 I'd also like to congratulate S. L., who is not
7 only a FERC lifer since it's begun, but has really shaped
8 every stage of PURPA, from the initial regulations right up
9 through today. And I consider him a friend and wish him
10 and his family Godspeed.

11 A couple other things I just wanted to mention,
12 I want to congratulate the Southwest Power Pool, because
13 we're lucky to have them here today, and the persons are
14 Paul Suskie and Bruce Rew, who are going to be in the
15 winter preparation item. But later this month, SPP will
16 celebrate their 75th anniversary.

17 If some of you don't know this, SPP was actually
18 launched immediately after the Pearl Harbor invasion in
19 1941 so a bunch of electric companies could put their
20 resources together to power up an aluminum factory for the
21 war effort, which is a pretty interesting history. And
22 obviously, they've evolved and grown a lot since that time,
23 but still critical to their region, so congratulations to
24 them.

25 Finally, I just wanted to mention that earlier

1 this week I was honored to represent the Commission at it's
2 trilateral meeting in Mexico City with the Mexican
3 regulatory community and some of our Canadian colleagues.
4 I've been trying to follow the tremendous growth and
5 transformation of the Mexican energy system, and I was
6 happy to have the opportunity to learn more.

7 Thank you.

8 CHAIRMAN BAY: Thank you, Cheryl.

9 Colette?

10 COMMISSIONER HONORABLE: Thank you,
11 Mr. Chairman.

12 Good morning, everyone.

13 First, I'm wearing a very bright color today in
14 recognition of Breast Cancer Awareness Month. And of
15 course, it's all month long. We've seen our favorite or
16 not so favorite NFL teams, for me that would be the Dallas
17 Cowboys, wearing pink. I hope that you will take a moment
18 to mention it to the special women in your lives to ensure
19 that we continue to make this fight one of importance.

20 I, too, want to congratulate Mr. QF,
21 Mr. Higginbottom, on an incredible tenure. And we've been
22 honored to have him here with us, and we've certainly
23 learned so much from him, and his legacy will continue on.

24 Thank you, Cheryl, for mentioning SPP, and my
25 friends from Arkansas, Paul and Bruce, I've learned a lot

1 from them and worked with Paul at the Arkansas Public
2 Service Commission. And we worked well most of the time
3 together. We had a few missteps about what the law meant
4 and what it said and how it should be interpreted, but it
5 was a pleasure to work with both of them.

6 I'm also honored to be able to join SPP at the
7 75th anniversary for the evening to review and to take time
8 to acknowledge the tremendous work, not only that's
9 occurring in the south SPP region but throughout regional
10 transmission organizations and independent system
11 operations around the country. So I look forward to it.

12 Thank you so much.

13 CHAIRMAN BAY: Thank you, Colette.

14 Madam Secretary, I think we're ready to proceed
15 to the consent agenda.

16 SECRETARY BOSE: Good morning, Mr. Chairman.
17 Good morning, Commissioners. Since the issuance of the
18 Sunshine Act on October 13th, 2016, item E-1 has been
19 struck from this morning's agenda.

20 Your consent agenda is as follows: Electric
21 items: E-3, E-4, E-5, E-6, E-7, E-8, E-9, E-10, E-11,
22 E-14, E-15, E-16, and E-17.

23 Gas items: G-2, G-3, and G-4.

24 Hydro items: H-1 and H-2.

25 Certificate items: C-1.

1 As to E-9, Commissioner Honorable is concurring
2 with a separate statement. As to E-10, Commissioner
3 Honorable is concurring with a separate statement. As to
4 E-11, Commissioner Honorable is concurring with a separate
5 statement. We are now ready to take a vote on this
6 morning's consent agenda items.

7 The vote begins with Commissioner Honorable.

8 COMMISSIONER HONORABLE: Thank you, Madam
9 Secretary. Noting my concurrence in items E-9, E-10, and
10 E-11, I vote aye.

11 SECRETARY BOSE: Commissioner LaFleur?

12 COMMISSIONER LA FLEUR: I vote aye.

13 SECRETARY BOSE: Chairman Bay?

14 CHAIRMAN BAY: I vote aye.

15 SECRETARY BOSE: We are now ready to move on to
16 our first presentation.

17 CHAIRMAN BAY: Madam Secretary, before we
18 proceed to that, I would like to ask my colleagues if
19 either one has any statements that she would like to make
20 with respect to items on which we've just voted.

21 COMMISSIONER HONORABLE: Thank you,
22 Mr. Chairman. I will yield first to Commissioner LaFleur.

23 COMMISSIONER LA FLEUR: No, I'm fine. Thank
24 you.

25 COMMISSIONER HONORABLE: Thank you,

1 Mr. Chairman.

2 I'd like to quickly call attention to my
3 concurrence statements in items E-9, E-10, and E-11. As
4 you are aware, each of these orders deal with late-filed
5 qualifying facilities certifications, and I'm concurring in
6 these dockets separately because I do agree with the
7 outcome in each, which is to require time-value refunds on
8 revenues received by the QFs when they were out of
9 compliance with Commission regulations. This is a
10 long-standing policy, and I do not believe that we should
11 depart from it at this time.

12 The time-value refund calculation, however, is
13 only part of the picture, and something that became clear
14 to me with the help of my staff in evaluating them is the
15 other part of the picture that I wish to emphasize and
16 attempted to do so through my concurring opinions.

17 The Commission allows for adjustments to
18 time-value refund calculations to ensure resources are not
19 forced to operate at a loss. And this refund floor is
20 calculated in several ways, or has been over the time that
21 we've conducted this work. For generation resources, we've
22 looked at variable O&M costs. For transmission resources,
23 we've looked at fixed O&M costs.

24 And the Commission has justified this different
25 treatment based upon the cost structure for each resource

1 type. For instance, generation resources typically incur
2 more variable costs than fixed costs, and conversely,
3 transmission resources typically incur more fixed costs
4 than variable costs.

5 The generation resources at issue today in these
6 three dockets, namely wind and solar, don't fit that mold.
7 And so I'm writing separately to note that I stand willing
8 to consider whether certain resources, based upon their
9 cost structure, should calculate refund floors using fixed
10 O&M costs.

11 And I'm taking this position and expressing an
12 openness on this point to ensure that the refunds are
13 calculated fairly for both generation and transmission
14 resources. Finally, I hope that we will look closely at
15 this and other long-standing policies to ensure that our
16 approaches are evolving with the markets that we regulate.

17 Thank you, Mr. Chairman.

18 CHAIRMAN BAY: Thank you, Colette.

19 Madam Secretary?

20 SECRETARY BOSE: We will now move on to our
21 first presentation and discussion item for this morning,
22 which is G-1, a draft advanced NOPR of proposed rulemaking
23 concerning revisions to indexing policies and Page 700 of
24 FERC Form Number 6. The presentation --

25 (Audience interruption.)

1 SECRETARY BOSE: There will be a presentation by
2 Derek Anderson from the Office of the General Counsel and
3 Adrienne Cook from the Office of Energy --

4 (Audience interruption.)

5 SECRETARY BOSE: Accompanying Derek and Adrienne
6 are James Sarikas and Monil Patel from the Office of Energy
7 Market Regulation.

8 MR. ANDERSON: Thank you. Good morning,
9 Mr. Chairman, and Commissioners. The draft advanced notice
10 of proposed rulemaking in G-1 seeks comment on potential
11 modifications to the Commission's policies for evaluating
12 oil pipeline index rate changes and to the data reporting
13 requirements on Page 700 of FERC Form Number 6. The
14 purpose of these proposed changes is to improve the
15 Commission's ability to ensure that oil pipeline rates are
16 just and reasonable.

17 The Commission regulates the rates, terms, and
18 conditions that oil pipelines charge under the Interstate
19 Commerce Act. In the Energy Policy Act of 1992, Congress
20 mandated that the Commission establish a simplified and
21 generally applicable ratemaking methodology for oil
22 pipelines, while maintaining the statutory requirement that
23 all oil pipeline rates be just and reasonable.

24 The Commission's index ratemaking methodology
25 has served as a predominant mechanism for adjusting oil

1 pipeline rates for over two decades. The ability to ensure
2 that index rate increases do not cause pipeline revenues to
3 unreasonably depart from oil pipeline costs, as well as
4 ensuring that the Commission and oil pipeline shippers have
5 sufficient information to assess the relationship between
6 oil pipeline rates and costs, is essential to the
7 Commission's implementation of its statutory obligations
8 under the ICA.

9 The proposals presented in the draft ANOPR are
10 the result of the Commission's ongoing monitoring and
11 evaluation of the relationship between oil pipeline costs
12 and rates. In part, G-1 is an outgrowth of a petition for
13 rulemaking filed by a consortium of shippers in April 2015
14 that urged the Commission to require pipelines to report
15 additional information on Page 700.

16 Through the Commission's ongoing monitoring of
17 the oil pipeline index and how it affects pipeline's rates,
18 the draft NOPR notes that some pipelines continue to obtain
19 additional index rate increases, despite reporting on Form
20 Number 6, Page 700, that revenues significantly exceed
21 costs.

22 Experience with index proceedings has also
23 indicated that the standards for evaluating shipper
24 objections to index filings could be strengthened and
25 clarified to both protect against excessive rate increases

1 and, consistent with the streamlined and simplified
2 methodology required by Congress, minimize costly and
3 time-consuming litigation regarding pipeline rates.

4 MS. COOK: Accordingly, G-1 proposes reforms to
5 the Commission for the oil pipeline index rate filings in
6 the reporting requirements for FERC Form 6 Page 700 to
7 better fulfill the Commission's statutory obligations under
8 the ICA.

9 First, G-1 seeks comment on whether the
10 Commission should adopt a new policy that would deny
11 proposed index increases if a pipeline's Form 6 Page 700
12 revenues exceed the Page 700 total cost of service by 15
13 percent for both of the two prior years or the proposed
14 index increases exceed the annual cost changes reported on
15 the pipeline's most recently filed Page 700 by 5 percent.

16 Second, G-1 seeks comment on whether the
17 Commission should apply these new reforms to costs more
18 closely associated with the proposed indexed rate than the
19 total company-wide costs and revenues presently reported by
20 oil pipelines on Page 700. In particular, G-1 proposes to
21 require oil pipelines to file supplemental Page 700s for
22 crude pipelines and product pipelines, noncontiguous
23 systems, and major pipeline systems.

24 G-1 also seeks comments regarding a proposed
25 requirement that pipelines report information regarding the

1 allocations used to prepare these supplemental page 700s
2 and separate revenues for cost-based rates, such as
3 indexing, noncost-based rates, such as market-based rates
4 or settlement rates, and other jurisdictional revenues,
5 such as penalties.

6 In considering the revisions to Page 700, G-1
7 declines to adopt the April of 2015 proposal by the shipper
8 consortium to require pipelines to file separate
9 supplemental Page 700s for each rate design segment and to
10 require pipelines to file workpapers. Among other things,
11 G-1 notes that most pipelines have never made a filing with
12 the Commission identifying their rate design segments, and
13 rate design segmentation at Page 700 would likely insert
14 into the Commission's simplified indexing methodology a
15 complex, fact-specific dispute regarding the appropriate
16 rate design segmentation.

17 Regarding workpapers, G-1 states that the
18 proposal in the ANOPR should provide sufficient information
19 to allow the Commissions and shippers to evaluate index
20 findings and conduct a preliminary evaluation of a oil
21 pipeline's rates prior to bringing a cost-of-service
22 challenge. However, G-1 invites comments on the
23 sufficiency of this additional information in evaluating
24 index filings and conducting preliminary evaluations of a
25 pipeline's rates.

1 Finally, G-1 seeks comment on the potential
2 costs associated with the proposals being considered.

3 This concludes our presentation. We're happy to
4 answer any questions you may have.

5 CHAIRMAN BAY: Thank you, Adrienne, Derek,
6 Monil, and Jim for this presentation that reflects the
7 significant work and consideration that has gone into this
8 advanced notice of proposed rulemaking.

9 I believe that this ANOPR is a good example of
10 the Commission's ongoing efforts to ensure that oil
11 pipeline rates and practices remain just and reasonable.
12 The proposed reforms introduce potential improvements to
13 the Commission's indexing methodology and refinements to
14 the data reporting requirements that will enhance the
15 Commission's and shippers' abilities to evaluate the
16 relationship between oil pipeline rates and costs. So I
17 very much look forward to hearing the comments from
18 stakeholders with respect to this ANOPR.

19 I just have one or two questions for the team.
20 And one question is whether you could highlight how the
21 proposed reforms to the indexing policies could reduce the
22 likelihood that an oil pipeline's rates may substantially
23 deviate from its costs.

24 MR. PATEL: Under the excessive rate test, if a
25 pipeline's revenues exceed costs by 15 percent for two

1 straight years, it will not be able to obtain index rate
2 increases until the gap between its revenues and costs is
3 reduced. Because these pipelines cannot receive an index
4 increase, that cost and gap between revenues and costs to
5 expand further, it constrains the differences that may
6 emerge between rates and costs over time.

7 Also, by only permitting annual rate check rate
8 increases that are within 5 percent of pipeline's costs
9 changes, the Commission constrains the difference that can
10 emerge in one year between pipeline's costs and its
11 revenues.

12 CHAIRMAN BAY: Thank you. Thank you, Monil.

13 And one other question. Could the team provide
14 an example of how the proposed changes to Page 700
15 reporting requirements will help ensure that rates better
16 reflect costs.

17 MR. ANDERSON: One example involves our proposal
18 to separate revenue reporting between cost-based and
19 noncost-based sources. By separating revenue generated by
20 cost-based vis-a-vis noncost-based rates, the Commission
21 will be better able to compare cost and revenues associated
22 with those rates that actually utilize the indexing
23 methodology. This will allow the Commission to more easily
24 identify any potential overrecoveries related to the use of
25 the index itself.

1 CHAIRMAN BAY: So basically, it would allow for
2 an apples-to-apples comparison as opposed to apples and
3 oranges?

4 MR. ANDERSON: Correct.

5 CHAIRMAN BAY: Thank you, Derek.
6 Cheryl?

7 COMMISSIONER LA FLEUR: Thank you, Norman, and
8 thank you Derek, Adrienne, James, and Monil and everyone
9 else on the team who worked on this order in all the couple
10 years of consideration that went up to it.

11 I also want to give a special shout out to Andy
12 Knudsen, who has done a ton of work on this, but is
13 unfortunately not able to be here today to be able to
14 present it. I'm very happy to support this order. I think
15 it's an important next step in the evolution of our
16 oversight of oil pipeline rates.

17 While electricity, gas, and oil regulation all
18 use the common term "just and reasonable," it's often
19 correctly observed that the history and structure of oil
20 regulation is very different than electricity and gas
21 regulation.

22 Today's ANOPR certainly is an example of the
23 different regulatory constructs that we use to ensure that
24 rates are just and reasonable. We've obviously been
25 deliberating for a while on the Page 700 petition,

1 including the tech conference last year and many meetings
2 with stakeholders on all sides of this issue, and I hope
3 that the proposal on Page 700 is a workable framework that
4 balances the Commission and shipper need for information
5 with the regulatory burden on the pipelines.

6 Today, we're also proposing changes to clarify
7 how we review index rate increases. As you noted, indexing
8 has become the predominant mean for pipelines to adjust
9 their -- means for pipelines to adjust their rates. For
10 potential we have clear standards for how we will apply
11 indexing to identify situations in which the pipeline
12 revenues unreasonably exceed costs. I support the proposal
13 to tighten and simplify our analysis of pipeline index
14 filings using Page 700 data. I believe it'll help us
15 satisfy our statutory obligation, while operating within
16 the streamlined regime that Congress required.

17 This is the first -- to the best of my memory,
18 which I think is still pretty good, this is the first ANOPR
19 we've put out since I've been on the Commission in six
20 years. It's not a format we use that often, but I think
21 it's the right structure for this proposal because it's
22 quite a change and something we don't change that often,
23 and this extra round of commentary will allow us to shape a
24 proposed rule in the next stage that will really allow
25 focused comment.

1 So I hope it's thoroughly vetted, and I know I
2 don't have to ask for robust comments on this one. I know
3 we'll get them.

4 I did have one question. One of the big debates
5 at the tech conference was how much additional information
6 the pipeline owners had available to put in Page 700 and
7 what the burden was. There was a lot of discussion of
8 separating crude and products, which of course the ANOPR
9 requires, but you also mentioned that the proposal requires
10 separating noncontiguous systems and major pipeline
11 systems, but not rate design segments. So could you
12 explain the thinking that went into that and, you know,
13 what new or additional data you think we're going to get
14 from this.

15 MS. COOK: Sure. As you mentioned, we utilized
16 both the shipper petition as well as our own internal
17 analysis, just kind of looking at the program as a whole.
18 And we felt that, you know, the shipper proposal, as you
19 mentioned, was based on a rate design segment. It was a
20 little bit unworkable for us and utilized the definition of
21 segmentation that was actually more akin to an accounting
22 definition, which didn't work particularly well for our
23 purposes. So we did very carefully examine this proposal
24 from all angles, but just determined that it was a burden
25 question onto the pipelines to provide that type of -- that

1 level of detail.

2 Because again, most pipelines have never filed a
3 rate case at the Commission. We're talking about a limited
4 universe. So it was just too large to try to ask folks to
5 do that.

6 We appreciated the sentiment of segmentation and
7 tried very hard to craft the ANOPR to kind of have a
8 constrained definition of segmentation and something that's
9 workable for everyone. And with that clear definition,
10 shippers should be able to better estimate the specific
11 cost of service that are important to them and have better
12 information to determine whether or not a challenge to a
13 pipeline rate is warranted, while not unduly burdening the
14 pipelines for that.

15 So again, it was a limited universe of oil
16 pipeline rate cases that we were able to review. But
17 between that, the comments in response to the shipper
18 proposal, and just the general analysis, the areas of
19 segmentation, the crude product, noncontiguous, and major
20 pipeline systems should reflect a definition of
21 segmentation that will be useful in providing cost and
22 revenue data while minimizing that burden.

23 We clearly expect significant comment on this
24 particular proposed definition.

25 COMMISSIONER LA FLEUR: Thank you, Adrienne.

1 I know it sounds a little wonky, but there's
2 been a lot of sound and fury on this one. And I hope we
3 especially get comment on what is and is not doable and
4 whether it'll meet the needs of the shippers. Thank you.

5 CHAIRMAN BAY: Thank you, Cheryl.

6 Colette?

7 COMMISSIONER HONORABLE: Thank you,

8 Mr. Chairman.

9 Thank you to the team, those sitting here today
10 and also those who worked hard at their desks as well. I
11 also want to thank the stakeholders that submitted comments
12 and the many, many stakeholders on all issues that have
13 come in to visit with me and my team, I'm sure my
14 colleagues, as well as Staff, about the issues attendant
15 with this ANOPR. And I especially would like to thank
16 those that participated in the July 2015 technical
17 conferences and provided comments as well. They have been
18 very helpful to me as I have considered these matters.

19 Today's ANOPR sets forth several potential
20 reforms to our review of oil pipeline index rate filings
21 and oil pipeline reporting requirements found in Form
22 Number 6, Page 700. In my mind, these potential reforms
23 should improve our ability to ensure that oil pipeline
24 rates are just and reasonable, and that is our role here at
25 the Commission, to further simplify and streamline our

1 ratemaking process for oil pipelines, which is mandated by
2 Congress, and also to enable oil pipeline shippers to
3 better evaluate the index rate filings. And I think as
4 Adrienne has mentioned, our attempt to in this ANOPR
5 propose estimates will hopefully be a way to do that. I
6 will certainly look forward to hearing from stakeholders,
7 in particular shippers who I know will be very sensitive to
8 that particular portion of the proposal.

9 I look forward to hearing from all stakeholders
10 about the portions of the ANOPR and any other issues
11 attendant thereto that you think need to be brought to our
12 attention. I do appreciate the hard work of all of those
13 involved, and I've been here, it will be two years in
14 January, and I've learned a new acronym, the ANOPR.

15 And I think that Cheryl has succinctly and
16 accurately referenced really the benefits of the use of
17 this tool, but I wanted to ask you, other than an
18 additional opportunity to allow for comment in recognition
19 of how robust reengagement has been and potentially could
20 be on this issue, what were the other reasons that led
21 Staff to recommend an ANOPR in this matter?

22 MS. COOK: Of course. So as it's been
23 recognized, the record in the RM15-19, which is where the
24 technical conference came in last year, was very robust.
25 But in the evolution of Staff's analysis, we just needed

1 another round of input, because the scope had changed so
2 dramatically in those cases. And it is very appropriate
3 for an agency that's trying to gather that type of
4 information, and we felt that was more appropriate than
5 trying to go to a NOPR in which we needed -- we needed some
6 more information to bolster a NOPR.

7 So hopefully that helps.

8 COMMISSIONER HONORABLE: Indeed. And I think
9 another point that you mentioned was the fact that we don't
10 have rate filings here with regard to oil pipelines as
11 frequently, and I want to conclude by mentioning that I
12 will be very interested in the comments from stakeholders
13 on how we can ensure that shippers get the information they
14 need to be able to respond to rate matters in a way that is
15 balanced.

16 So I appreciate the ANOPR structure in
17 recognizing the burden that would be placed on the
18 pipeline, but I also want to make sure there's an even
19 playing field.

20 Thank you.

21 CHAIRMAN BAY: Thank you, Colette.

22 Madam Secretary?

23 SECRETARY BOSE: We are now ready to take a vote
24 on G-1. The vote begins with Commissioner Honorable.

25 COMMISSIONER HONORABLE: Aye.

1 SECRETARY BOSE: Commissioner LaFleur?

2 COMMISSIONER LA FLEUR: Aye.

3 SECRETARY BOSE: And Chairman Bay?

4 CHAIRMAN BAY: I vote aye.

5 SECRETARY BOSE: The next item?

6 CHAIRMAN BAY: At this point, Madam Secretary, I
7 just noticed that three of our new administrative law
8 judges are here this morning, and I'd like to acknowledge
9 their presence. We have Judge Andrea McBarnette, if you'd
10 please stand, Judge Suzanne Krolikowski, and Judge Jennifer
11 Long. I thought Judge Long was in here, but perhaps, not.

12 (Applause.)

13 SECRETARY BOSE: The next item for presentation
14 and discussion this morning is A-4, concerning the winter
15 operations and market performance in RTOs and ISOs.

16 I will now introduce today's speakers in the
17 order in which their presentations will be given. In the
18 interest of time, discussion and questions will be held to
19 the end of the final presentation.

20 Our first presentation will be given by Peter
21 Brandien. He's the vice president of system operations at
22 ISO New England. Next will be Wes Yeomans, vice president
23 of operations at NYISO. Following Mr. Yeomans will be
24 Michael Bryson. He's the vice president of operations at
25 PJM. Next will be Todd Ramey, the vice president of system

1 operations and market services at MISO. Following
2 Mr. Ramey will be Bruce Rew. He's the vice president of
3 operations at SPP, and the final presentation will be given
4 by Nancy Traweek. She's the executive director of system
5 operations at the California ISO.

6 CHAIRMAN BAY: Good morning, everyone, and
7 welcome to our panel discussion on the regional
8 transmission organizations and independent system
9 operators' efforts to prepare for the upcoming winter.
10 We're pleased to have all of you here to discuss this
11 important topic.

12 As you know, the Commission asked each RTO and
13 ISO to make a presentation at our September Commission
14 meeting last year as part of its efforts to prepare for the
15 upcoming winter. That request was, in part, a response to
16 the operational challenges presented by the extreme weather
17 events in the winter of 2013 to 2014, including what became
18 known as the polar vortex.

19 And we wanted to hear from the ISOs and RTOs
20 about how they were preparing for the possibility of a
21 similar event in the future. We understand that since the
22 polar vortex, the RTOs and ISOs have undertaken major
23 efforts to improve winter preparedness.

24 In addition, the Commission has continued to
25 facilitate gas and electric industry coordination to

1 improve fuel availability. Specifically, in Order Number
2 809, the Commission revised its regulations to better
3 coordinate the scheduling of wholesale natural gas and
4 electricity markets in light of increased reliance on
5 natural gas for electricity generation and to provide
6 additional scheduling flexibility to all shippers on
7 interstate natural gas pipelines, with the goal of
8 improving generators' access to fuel during extreme weather
9 events.

10 As of this June, the Commission has approved the
11 compliance filings that all six RTOs and ISOs made to
12 comply with Order Number 809. We have also heard through
13 our monitoring efforts in the RTOs and ISOs that general
14 operational preparedness and winter preparedness in
15 particular continues to improve. With the passage of time
16 since the polar vortex, we must not lose sight of the
17 potential for future significant operational challenges to
18 arise due to unusually severe and/or sustained winter
19 weather events. We must continue to do all that is
20 possible to be prepared to respond to them.

21 Moreover, the past year has seen new operational
22 challenges as well, such as the Aliso Canyon natural gas
23 storage facility leak in California. These new challenges
24 further highlight the ongoing need for us to monitor our
25 preparedness efforts.

1 With that in mind, I look forward to hearing
2 from you about how each of your regions is preparing for
3 this upcoming winter, as well as an opportunity for some
4 dialogue and exchange of ideas. Please help us understand
5 what you've done since last year's panel to prepare for
6 this coming winter season and whether there are any further
7 efforts or new initiatives that you will undertake to
8 improve winter preparedness beyond this winter. Any
9 thoughts as to how the Commission can assist your efforts
10 are especially welcome.

11 With that, I look forward to what I'm sure will
12 be an informative presentation.

13 Colleagues, if you have any other opening
14 remarks.

15 COMMISSIONER LA FLEUR: I will save my time for
16 questions.

17 COMMISSIONER HONORABLE: Same.

18 CHAIRMAN BAY: Please proceed.

19 MR. BRANDIEN: Good morning, Chairman Bay and
20 Commissioner Honorable, Commissioner LaFleur. I provided
21 written comments that were responsive, I believe, to all
22 the questions that the Commission asked us to discuss here
23 today. I think I'm in the minority, maybe the only one who
24 will not make a PowerPoint presentation here this morning.

25 As you probably will hear from others as we go

1 down through the panel, ISO New England does a number of
2 activities to prepare for the winter. We're in the height
3 of our transmission and generator maintenance in New
4 England. We generally start that about the middle of
5 September. We try to wrap up most of that by Thanksgiving,
6 definitely by the beginning of December. And we have
7 peaked in New England early December with cold weather. So
8 we try to have all that wrapped up.

9 We also review and test all our operating
10 procedures, particularly emergency procedures. We actually
11 perform a voltage reduction test, which is one of the steps
12 in our capacity deficiency, and we do that so that we have
13 a good handle on what kind of load relief we get from a
14 voltage reduction. And on a monthly basis, we will
15 simulate our load-shedding procedures with our other
16 transmission operators within New England.

17 We also, through the NPCC task force, have
18 coordinated operations. We do a lot of discussion, share
19 information with the other reliability coordinators in the
20 Northeast, let them know where we stand, what our concerns
21 are. We hear from them, and we are aware of what we would
22 each need to do to assist each other if we get into tight
23 winter conditions.

24 I believe either today or tomorrow NERC is doing
25 a Webinar on winter preparedness. And we actually follow

1 that up with our own generator winter preparedness
2 readiness Webinar. And I believe that for us is next
3 Thursday. What we will do with that Webinar is we will
4 discuss the situation with all the generators in our
5 footprint. We will share with them our emergency
6 procedures, our outlook, what our expectations are of them.
7 We will discuss the winter reliability program that the
8 Commission approved last year for three winters until our
9 pay for performance capacity rules go into place.

10 As a part of that program, there is an
11 opportunity for them to commission dual fuel units. We
12 actually test the ability of our dual fuel units to switch
13 fuel, and we perform that test prior to December 1st.

14 That's an actual test where we learn a lot from
15 the generators, what it takes for them to actually switch
16 fuels. So do they have to come offline, switch fuels, how
17 long do they have to be offline before they come back
18 online, do they go back to minimum and come back up.

19 And the dual fuel units we're testing are not
20 the old fossil steam units that historically are oil
21 burners that have, through economics they ability to burn
22 gas, but it's more the combined cycle turbine units that
23 have the ability to switch fuel. So we want to make sure
24 that those units have the ability and that we understand so
25 that we can plan it into the operations if, for some

1 reason, during the day the gas got tight and we had to
2 coordinate the switching of fuels for generators. So we
3 will have all that information at our fingertips.

4 Historically, cold weather has not been an issue
5 from a equipment perspective. We have had units that maybe
6 have been offline or coming online for the first time in
7 cold weather, and maybe they have a cold weather problem,
8 but they generally get online during that day.

9 As far as transmission equipment, maybe we will
10 get some low gas pressure issues, but they charge the
11 breaker. So cold weather equipment has not been an issue.
12 It's really all about do we have the fuel to operate the
13 generators.

14 And with that, we haven't put any new market
15 rules in place for this year, but over the last number of
16 years, we tightened our rules around shortage events. We
17 did pricing of supplemental reserves, if we bring on
18 additional reserves because we're concerned about it. We
19 want to make sure we are not depressing the price, we
20 actually price those supplemental commitments. We've
21 increased our reserve pricing. We've moved our day-ahead
22 closing. We've implemented intraday offers so that
23 generators could actually update their offers into our
24 market.

25 And last year, we implemented the coordinated

1 transaction schedule with New York where we can actually
2 change the interface on a 15-minute, and that was in place
3 last year, and we believe that that will pay dividends if
4 we get tight during the winter because of fuel prices
5 spiking. And of course, we've got the pending pay for
6 performance rules going in place.

7 New England, we're not seeing load growth.
8 We're actually seeing flat, if not declining, peak load,
9 and there's not a lot of difference between our 50/50
10 normal forecast and our 90/10 in New England. The issue
11 is, as the temperature goes down, the fuels, the gases
12 that's available to generators gets less and less, and
13 actually, the gas LDC load takes off.

14 And that's where the LNG injections into the
15 regions are very important. We actually follow those, and
16 I've talked to the Commission about how extensive we are in
17 monitoring LNG at both Canaport and at District Gas in
18 Everett, Massachusetts. And also, the last two winters we
19 had to ship at Bowie and the hub line around Boston that
20 injected gas into the system. And we're hoping we see that
21 happen again this year.

22 So LNG is critical to our operations.

23 The winter reliability program, October 1st was
24 the date that the generators or people that wanted to
25 participate in the demand response had to let us know that

1 they were interested in participating. And we got pretty
2 much the same volumes that we had a year ago, a little bit
3 more oil, a little bit less LNG demand response, about the
4 same place.

5 The other thing to benefit us this year is a
6 pipeline expansion project is supposed to go into service
7 at the very beginning of November. That's about 340,000
8 dekatherms a day. I use a thumb rule of about 100,000 for
9 about 500 megawatts of generation. So you can see that's
10 the equivalent of about 1,500 megawatts of generation.
11 More than that, actually, because it's 340.

12 Now, that's not all available for us to use, but
13 it probably will take a while for the LDCs to grow into
14 that expansion. It's not going to go from nothing to full
15 utilization. For the next couple years, we'll probably
16 take advantage of that additional expansion and have more
17 gas available at colder temperatures as we go forward.

18 We have some units that have indicated that
19 they're retired. We have those units this year. So this
20 is probably going my last best winter between I have those
21 units this year. These are nongas units, and I have the
22 pipeline expansion. As long as the LNG continues to come
23 to those three locations, I think we will be in pretty good
24 shape to get through this winter. But it's all going to
25 really depend on how cold the temperatures get and how much

1 LNG is injected into the system.

2 With that, that concludes my comments.

3 MR. YEOMANS: Okay. Good morning, and thank you
4 for inviting the New York ISO to this panel discussion.

5 As IT brings the PowerPoint slides up, I'll make
6 an opening remark. We're on the heels of a very mild
7 winter. If everyone remembers, last winter was a mild
8 winter in the Northeast and for New York State, and I think
9 for most of the country. We did want to communicate to the
10 Commission that we're giving winter preparedness the same
11 level of passion and enthusiasm and heightened awareness as
12 we have the last three or four years. So we're certainly
13 not asleep at the wheel on the heel of a mild winter. We
14 have very good memory and we have long memories of how cold
15 and tight conditions can get.

16 This doesn't mean just in the fall getting ready
17 for the winter. It's really every month that we talk about
18 market design, every month that we talk about procedures
19 and criterias and rules. It's every month that we're
20 talking about getting the signals right, that we're talking
21 about winter preparedness in our designs, in our processes
22 and procedures.

23 To talk about last winter a little bit, it was
24 winter of 2016, which was last winter, was milder than the
25 past two winters and milder than the 10-year and 30-year

1 averages, again, specific to New York, but I believe for
2 most of the country that's true. But we all have good
3 memories. The winter before that was long and cold with
4 February being especially very, very, very cold and snowy
5 in New York State. And then the winter before that was the
6 winter of polar vortex in January where not only was it
7 very cold but it was cold for 7 to 10 days at the end of
8 January and fuel inventories did become tight. For last
9 winter, generation and transmission performance was good
10 across the winter. Fuel inventories were maintained, and
11 gas infrastructure performance was good. No need for
12 out-of-merit generation commitments, very low number of
13 generator derates last winter, which kind of makes sense in
14 a mild winter, and no need to activate demand response
15 resources.

16 I will point out that February 12th to the 15th,
17 a three-day weekend, in 2016, so just last February, as
18 mild as it was, was our second coldest weekend in New York
19 in 45 years. So it does go to show, you can have 30 or 60
20 mild days, but you can have three brutally cold days sneak
21 up on you. So you need to be alert and prepared at all
22 time, and in that time period New York State did set an
23 all-time gas throughput record of 6.6 billion cubic feet
24 per day on February 13th. That includes, of course, the
25 LDC retail load usage and the gas-fired generation that was

1 able to get gas what they used. But we did set a gas
2 throughput record on that weekend.

3 On the next slide is our projected baseline
4 forecast for peak conditions and expected performance of
5 transmission generation and pipeline. And by expected
6 performance of transmission, we really do assume the
7 transmission is going to be in all the in service. We're
8 not going to go off and schedule maintenance during the
9 month of January. Generally, the same assumptions for the
10 gas pipeline infrastructure.

11 On the generation side, we do reflect on
12 historical forced outage rates and then try to reflect that
13 in our capacity numbers. But having said that, if you look
14 at the table, in the top left would be our base case normal
15 weather, so 50/50 peak conditions for an expected cold
16 January day. And if we look at that load forecast against
17 our capacity resources -- and we are a somewhat peaking
18 entity. So we tend to be long on capacity in the
19 wintertime. Our projected margins for a certain set of
20 assumed forced outages would be about 9,430 megawatts. So
21 we kind of start out on paper in pretty good shape.

22 The bottom two rows are our view of bottled
23 transmission, whether it's the lower Hudson Valley or New
24 York City area. And when we draw those circles and do that
25 math reflecting on the transmission capability, we have

1 surplus projected margin.

2 And as you move across the right on the first
3 row, if we say what are 90 percent very brutal cold
4 conditions. So 90 percent would be once-in-a-decade-type
5 cold snap conditions. Really, the load doesn't move a lot.
6 Our load is really a commercial industrial load, it's
7 lighting load, but it doesn't move a lot with temperature.
8 The availability of fuel can be more difficult with colder
9 conditions.

10 But the actual electric peak only moves about
11 1600 megawatts, if you move from 50/50 conditions to once
12 in a decade type cold snap conditions. And then as you
13 move right, we do do a stress case where we say what if New
14 York State can't get gas to the generators, and we subtract
15 out the gas only fired units or dual fuel units where we
16 know they don't have oil, and that's about 4,000 megawatts.
17 But said differently, even though we have a large part of
18 the portfolio that burns gas, a large subset of that does
19 have dual fuel capability. We don't subtract it out here,
20 and that's how we get by when we have trouble getting gas.
21 We do have in the portfolio a large amount of dual fuel
22 units.

23 The next slide, seasonal generator fuel surveys,
24 we do do this, and that is indicated sufficient setting,
25 winter stating oil inventories along with arrangements for

1 replacement fuel oil for oil-burning units. The business
2 strategy for most generators that burn oil is to not buy
3 and hold a lot in starting inventory but to make
4 replacement arrangements with railroad or barges on the
5 Hudson River to be able to replace their oil.

6 But it's cost-effective to plan on just
7 replacing it rather than purchasing a huge amount of
8 inventory and just sitting on all that oil or, quite
9 frankly, all that money. But that has seemed to work for
10 the last three or four years. Three of the units do start
11 out with a lot of oil, but most of the strategies are for
12 replacement capability.

13 Our market mitigation analysis group has
14 performed a on-site visit of generating stations to discuss
15 past winter operations, preparedness for the winter. This
16 is a review of maintenance records and a discussion of what
17 forced outages did you have and what have you done to
18 prepare to prevent those force outages with cold weather
19 conditions going forward.

20 And then the last bullet, for New York State, we
21 have a New York State Reliability Council that sets some of
22 our rules above and beyond NPCC and NERC, and we have min
23 oil burn procedures as a result of those rules for the
24 generators in New York City and Long Island referred to as
25 IR 3 and IR 5 and this established fuel switching at

1 certain cold weather conditions to mitigate pipeline
2 contingency.

3 So to be clear, these are not rules dictating a
4 certain amount of dual fuel. These are rules saying for
5 the dual fuel units that New York City and Long Island
6 have, as the pipeline conditions become tighter and tighter
7 and tighter, one of the gas pipeline contingencies that
8 would result in a loss of generation that might turn into
9 load shedding. And rather than crossing those thresholds,
10 just switch to oil ahead of time on a proactive basis to be
11 prepared for that large gas contingency.

12 Our next slide, for situational awareness, we do
13 have a control room gas/electric support in our control
14 room for winter conditions. This is some staff we've hired
15 from the gas industry and from the gas marketing industry
16 to help us understand the gas commercial dynamics. The
17 Northeast interstate pipeline system is displayed on our
18 large operating video board. So it is, I think some of you
19 have seen in our gallery, we have a very large electric
20 video board.

21 Off to the left, we have a large display of the
22 gas system. And we enhance the lighting of those pipes
23 when they are in OFOs to bring that awareness to our
24 operators. And we have a Web-based fuel survey portal
25 which provides generator fuel information to the operators.

1 Each week the generators update their gas nominations or
2 their capacity releases. But more important is the fuel,
3 what is their oil inventory, and if it's running low, when
4 do they expect a replacement. But all of that information
5 is being entered weekly to generators and provided to our
6 operators. This is updated daily during cold winter
7 conditions. This is a tremendous improvement from an
8 operator awareness perspective for our operators.

9 The next slide, gas electric communications. I
10 actually have three categories. One is a state
11 communication with state government, communications
12 protocols in place with New York State agencies, which
13 include the New York PSC, which is really Department of
14 Public Service, the New York DEC, and the New York SERDA
15 agencies. This is to improve the speed and efficiency of
16 generating requests to the state agencies for a mission
17 waivers, if needed, for reliability.

18 And quite frankly, this is a weekly dashboard or
19 a daily dashboard during cold weather conditions issued by
20 the New York ISO indicating fuel and capacity margin
21 status. It's actually very simple. If we have sufficient
22 capacity for the week and sufficient fuel, the dashboard is
23 green, and everybody just loves to see green. If we're
24 either -- if we think we're projected to be short of
25 capacity but there's plenty of fuel, we issue yellow. If

1 we think we're short of fuel on one generator but we're
2 long on capacity, well, then, we issue yellow to the
3 states. But then if we're short of both, if we're
4 projecting a shortage of operating capacity and fuel at one
5 or more generators, then the dashboard is red, and we
6 indicate that we provide that to the state agency to put
7 them on awareness that they might receive a request from a
8 generator to request an emissions waiver or they might not.
9 And it doesn't mean they have to grant it, but it's just
10 our way of communicating the height and awareness of the
11 situation with generators, fuel, and our electric operating
12 capacity.

13 Second is an emergency communication protocol
14 put in place to communicate electric reliability concerns
15 to pipelines and gas LDCs during, quite frankly, very tight
16 electric operating conditions. This would be for
17 significant load shedding. We have a process to go back to
18 the pipelines to let them know to see if there's any way to
19 come up with additional balancing or penalty service to
20 help a generator that's otherwise trying to maintain their
21 gas schedule. And all of that is within the gas tariffs,
22 of course.

23 And then the last one, FERC Order 787, the ISO
24 modified its code of conduct per the FERC Order 787 to
25 accommodate pipeline requests for reliability information

1 when they're short -- or when conditions are tight on the
2 gas side.

3 On the subject of market enhancements, I was
4 going to say nothing new and I was going to repeat last
5 year, but Peter reminds me of the 15 minute scheduling with
6 New England, so I will say that verbally. But to start
7 with, in November of 2015, going into last winter -- and
8 this was a significant enhancement. We really did enhance
9 the shortage pricing to increase incentives for generators
10 to secure sufficient fuel to meet day-ahead. Simply put we
11 always had reserve shortage curves. We just heightened
12 those to be at higher prices. So when we are short of
13 reserve, we better value energy, and it makes it affordable
14 for a generator to spend more money to purchase fuel to
15 prevent this from happening.

16 Coincident with that but different is we
17 increased the total amount of operating reserves procured
18 in our markets from 1965 megawatts to 2620, and that's
19 total operating reserves, in the day-ahead market and the
20 realtime dispatch so that the NPCC operating requirements
21 1965, but we made the decision to purchase and secure and
22 schedule and pay for up to 2620, and that just provides the
23 money for generators to buy more fuel to provide reserves
24 if we're short of reserves otherwise.

25 And then FERC Order 809, the ISO market has been

1 closing at 5:00 a.m., posting from 9:30 to 10:00, and we
2 made the decision that we didn't think we needed to advance
3 that market timing, because, quite frankly, we're issuing
4 generator schedules at 9:30 on a day-ahead basis, and they
5 have fluff time to go procure natural gas by the 2:00
6 deadline in the gas industry.

7 And then June, we change enhanced scarcity
8 pricing for the demand response to better reflect what the
9 pricing is going into a demand response. And Peter reminds
10 me, it's not on my slide. The 15 minute scheduling is very
11 helpful. If either side loses a unit, rather than waiting
12 an hour and a half for the market system to look at prices
13 or reschedule energy to address either reserve shortage, by
14 doing this every 15 minutes, you greatly advance the
15 market's ability to solve the reserve shortage on either
16 side. So that's a fantastic improvement.

17 And then the last slide are the issues, the
18 continued issues are very real. If you think about gas
19 fundamentals, there's so much gas and it's so inexpensive
20 compared to our other generating fuel types that they're
21 just going to be continued forces in the market for nongas
22 units to exit and retire and not be profitable, and the
23 fundamentals are going to continue to be more gas units
24 coming online and likely more nongas units leaving the
25 market. So the issues are very real and continuing.

1 From a gas availability perspective, it
2 continues to be a fact, at least in New York, that gas LDC
3 retail load has gas transportation priority over electric
4 power generation during cold winter conditions.

5 Now, that's not the case on interstates. Firm
6 is firm and interruptible is interruptible, and one firm
7 customer is the same as another. But on the LDCs, a firm
8 retail customer has priority over a generator, period, and
9 that just remains a fact. There's nothing wrong with that.
10 We don't want to be shutting off customers that heat their
11 homes with gas. So there's nothing wrong with this, but we
12 need to recognize this as a factor as we think about the
13 future.

14 The next issue is always the extended cold
15 weather condition. I always say if every cold snap was one
16 day, that wouldn't be a big deal. But it's when they're
17 seven days long, 10 days long, 13 days long. The burn rate
18 of oil can be higher than the replacement rate, and you get
19 your place where in day 10 to 13 you start to run out of
20 oil.

21 NOx restrictions exist today and are becoming
22 stronger. So for a generator switching from gas to oil, in
23 some instances, resulting capacity limitations due to
24 newer, tougher, more restrictive NOx limitations, we do try
25 to track that. It's not really our expertise, but we're

1 trying to learn that business, understand where they are.
2 We're trying to proactively try to anticipate where we
3 might get a capacity derate as a result of NOx
4 restrictions. Having said that, the generators do an
5 excellent job communicating their derates or projected
6 derates to us so we can operate the electric system.

7 And then emissions to dual fuel burning oil may
8 have further restricted by reduced NOx emission limits,
9 less Northeast refinery capability or potential reduced
10 carbon emissions. And certainly, the last one, new gas
11 line pipeline siting, remains a challenge. It's always
12 been a challenge, and it seems to be becoming more of a
13 challenge in the Northeast than it ever was.

14 That concludes New York.

15 CHAIRMAN BAY: Thank you, Wes.

16 Michael?

17 MR. BRYSON: Good morning, Commissioner bay,
18 Commissioner LaFleur, Commissioner Honorable. Thanks for
19 inviting PJM. I will get right to it. So from a polar
20 vortex, just to go back a little bit, we did a significant
21 event analysis on the polar vortex a couple of years ago.
22 A couple key recommendations, one was a capacity
23 performance to improve generator availability. Another one
24 was we implemented a testing for generation in advance of
25 winter operations, recognized that improved natural gas,

1 electricity market alignment, and implementing the market
2 incentives for ensuring dual fuel capability, which was
3 also really tied to capacity performance.

4 In terms of what we've done since then, we did
5 implement capacity performance. That actually went live on
6 June 1st. So it was in place for this past summer. While
7 we had some pretty decent loads during the summer, we had
8 no penalty hours this summer. In fact, we had no emergency
9 procedures this summer, which I think, in some ways, is
10 indicative of the attention that capacity performance got
11 for our generation and resource fleet.

12 We also have some significant gas/electric
13 coordination, and I will touch on that in a little bit. A
14 lot of new generator requirements in addition to the
15 capacity performance, the testing program, the winter
16 preparation training that we do, and we also included a
17 winter checklist a couple years ago that we continue to
18 enhance with the generators. And then a number of tools
19 that we actually put in place as well, and I will touch on
20 them.

21 Capacity performance, as I said, implemented
22 this past summer. Penalties essentially are assessed
23 during emergency operations, if you don't perform to the
24 level that you're committed to.

25 In preparing for that, particularly for the

1 summer, a significant amount of operator or member
2 training. We conducted drills with generators, and we're
3 going to be refreshing those drills going into the winter
4 season as well. In fact, in November will be our winter
5 emergency procedures drill.

6 We implemented a unit-specific parameters as a
7 part of that, and essentially what that means is if we go
8 into our hot weather or cold weather periods -- and we had
9 a number of them this past summer -- that we -- that the
10 RTO basically can commit the units on the most flexible
11 capabilities of those units.

12 And then a number of tool implementations that
13 we put in place just to help with capacity performance,
14 largely in the areas of just really enhancing
15 communications to our generation resources and our
16 regulators in terms of where we were in emergency hours.
17 And we're currently just taking a look at the summer in
18 terms of if we had had capacity performance hours
19 implemented, where were generators in terms of performance
20 and how it would look just to give them a bit of a feedback
21 loop.

22 In terms of gas/electric coordination, we've
23 done a number of things, and this is one of those things
24 that we continue to improve upon. One of the things that
25 we did is probably one of the more important things is we

1 made a strategic hire, hiring somebody from the gas
2 industry to come in, I mean, frankly, it's very helpful to
3 us, because he speaks gas, and we don't. So it's amazing,
4 while we knew he was going to be a good hire, he has
5 provided a lot of insight into just the way the gas
6 pipelines and the LDCs think, and I think it forces us to
7 kind of rethink our approach in some things.

8 The PJM team, he's now in charge of the team,
9 continues to improve our processes. We actually kick that
10 off on November 1st where they meet every day, provide
11 feedback directly to the dispatchers on where the pipelines
12 are, where we are, you know, where the stress points are
13 between the two.

14 We've done a lot of outreach, and I think we've
15 been very successful with the interstate pipelines. We
16 have the MOU. We've moved our electric day to align that a
17 little bit our day-ahead market. We're still working on
18 the LDCs. They tend to be a little bit harder to
19 communicate with, but we're being very aggressive with
20 them, and it's -- a lot of, I think, the challenge with
21 them, number one, is there's so many, and the regulatory
22 structure is a little bit different. Their confidentiality
23 things are a little bit different. For us, it's 35
24 one-offs. Whereas, when we got the FERC interstate
25 pipeline relationship, that was a lot easier, because it

1 was one regulatory relationship. The day-ahead market we
2 adjusted back on April 1st. So that timing has helped.

3 The next thing that we've been doing, and it's a
4 week-to-week thing, is trying to reduce the amount of time
5 to solve the day-ahead market, because our generators have
6 told us that, frankly, gives them a lot more ability to
7 look at what's available from a pipeline basis as well. We
8 improved our reserve tools in the control room. So this is
9 the ability for our dispatchers to go out and look at
10 what's available from a fuel basis, from a reserve basis,
11 on an hour-to-hour basis, and that's been a big help.

12 One of the things that I noted with interest was
13 the Chairman's letter to NAESB to talk about gas/electric
14 coordination because I think while we have made a lot of
15 progress with gas/electric coordination, I think there's
16 more we can do, both in terms of all of our individual
17 relationships with the pipelines and just as two industries
18 working together. We have an MOU with our pipelines. We
19 continue to work on that. We will be meeting with all our
20 pipelines here in November as well. But one of the things
21 as we work with the pipelines, we've recognized that we
22 have a lot of data available. And I think part of the
23 success of that is the pipelines are now asking us for
24 data. They're asking us for readiness and emergency
25 procedures and a lot of those kind of things and what it

1 means and what unit behaviors look like in different
2 scenarios.

3 So one of the things we've set a goal is we're
4 actually going to set up a gas page on a PJM where the
5 pipelines can go and look at PJM's information, and it's
6 designed just for them.

7 One of the things, as I look at this, our
8 forecast for the winter 2016-2017. Our load forecast,
9 again, we still look at a load forecast of just under
10 136,000 megawatts. And we know in 2015 we had a peak of
11 143,000 that was closer to 90/10, so we can still see that.
12 That looks at us importing about 5,000 megawatts. Our
13 installed capacity is still over 180,000 megawatts. So
14 we're in pretty good shape there from a serve margin, and
15 we're still studying generation outages.

16 One of the things that we did have happen going
17 into this past summer is a Texas Eastern pipeline in
18 Pennsylvania, up in the Pittsburgh/New Jersey area. I
19 think that was a good -- while we didn't have any effects
20 during any of our emergency hours this summer because that
21 tends to be -- gas tends to be more of a winter critical
22 thing for us, what we find in the summertime is that we're
23 filling storage on the pipeline, so that's a priority for
24 them. Sometimes that can cause some interruptions. But it
25 tends to be more economic issues than really emergency

1 issues.

2 But this -- if this had happened in the winter,
3 we recognize that this would have caused some problems.

4 So one of the things we did here is we actually
5 put some processes in place in our system planning and our
6 operations to look at contingencies like this, set up
7 contingencies that if you have a rupture. Those are not
8 contingencies that we would normally run in day-ahead or
9 realtime, because you really need to have some break out
10 there like this to be able to do it. But I think it kind
11 of inspired a process with us.

12 As we look at this particular issue, they are on
13 track to finish their repairs and inspections by November
14 9th. So I think we're going to be in good -- the update we
15 had this morning was instead of November 1st it will be
16 November 9. So we will be in a good spot for this winter.

17 The last thing I just wanted to talk about,
18 there's a number of projects across the system. In this
19 particular case, we looked at what the options were going
20 into the winter, and there's a lot of midstream pipeline
21 projects all over the place that can help our generators,
22 both in terms of capacity performance and winter
23 reliability operations have more options, either dual fuel,
24 oil, local natural gas, natural gas storage, or dual
25 pipeline connections, and projects like this help.

1 That concludes my comments. Thanks.

2 CHAIRMAN BAY: Thank you, Michael.

3 Todd?

4 MR. RAMEY: Thank you.

5 Good morning, Chairman Bay, Commissioners
6 Honorable and LaFleur. It's nice to be back with you here
7 again. I do have some slides here.

8 Looking at a high-level overview looking toward
9 the winter, we are currently projecting to have adequate
10 reserves to meet the requirements this winter. But in
11 addition to that, we think that the adequate readiness
12 activities that we put in a few years ago that continue
13 through our preparations for operations this winter, in
14 addition to a sufficient set of control room operating
15 processes and procedures, including coordination with our
16 own members and our neighbors and gas pipeline operators
17 position the footprint well for reliable operations this
18 winter.

19 Just looking at some forecasts, our 50/50 load
20 forecast for the winter is about 104 gigawatts. This
21 compares to our actual peak during the polar vortex,
22 January of 2014, and 109.3 gigawatts, and that kind of
23 represents a 90/10 scenario in terms of peak load planning.

24 So even though our part of the interconnect, our
25 part of the country is blessed with a very robust gas

1 pipeline infrastructure system, gas electric coordination
2 activities continues to be of importance for the MISO
3 footprint.

4 A couple of reasons for that. The charts on the
5 left show that we are becoming more and more dependent on
6 gas as a generation fuel for MISO. In 2014, 18 percent of
7 our requirement was supplied by gas-fired generation, and
8 this year, that's ramped up to 28 percent. That's driven
9 by a low fuel cost of gas, as well as coal plant
10 retirements and some coal to gas switching. The footprint
11 is becoming more dependent on gas. So we continue to work
12 on those activities in coordination with the gas pipe
13 operators in the footprint.

14 So in terms of the nature of those activities to
15 drive those enhancements forward, it includes communication
16 protocols and information sharing with pipe operators. It
17 includes a -- produce significant dialogue with the
18 gas-fired plant operators in our footprint so that MISO's
19 control room operations team has as clear a picture as we
20 can about fuel security around natural gas on those cold
21 winter days on our part of the footprint.

22 I mentioned we had a pretty robust pipeline
23 system, and that's good, but there are, in fact, some
24 generation in our footprint that is connected to some
25 pretty tight pipes, and both the polar vortex winter and

1 the following winter we saw about 5,000, 6,000 megawatts of
2 gas-fired generation that is susceptible to some level of
3 curtailments on those coldest winter days.

4 So having complete information and awareness of
5 the state of fuel supply, even for 5- or 6,000 megawatts of
6 generation is important on those cold days.

7 So I wanted to share a little information about
8 some interesting or unique operating challenges that cold
9 weather operation presents. And I think I provided this
10 chart last year. It compares a typical day load shape for
11 a summer day shown there on the left compared to the load
12 shape that we see on those coldest winter days.

13 If you look at the summer load curve -- and the
14 blue line there going parallel with the load pickup that's
15 about a 3- to 4,000 megawatt an hour pickup in the
16 summertime. Generally speaking, compared to the winter
17 that pickup happens later in the day.

18 In the summertime, we don't have the competition
19 from space heating for natural gas. So we are pretty
20 reliable in managing the unit commitment and the unit
21 dispatch required to meet those ramp requirements in the
22 summertime. Slower ramp pickup lasts a longer time, leads
23 to higher overall peaks. But from a control room
24 perspective, in coordination with the generation footprint,
25 it's a reasonably straightforward process.

1 Compare that to the shape shown there on the
2 right of the winter pattern, starting there at about 4:00
3 a.m., there is a more severe ramp load pickup that lasts
4 for four to five hours. So the pickup from 4:00 a.m. to
5 8:00 to 9:00 a.m. is in the neighborhood of 4- to 5,000
6 megawatts per hour, again creates a pretty significant
7 coordination challenge of coordinating and staging the unit
8 commitments required to pick up that load, as well as the
9 deployments.

10 So that's the period of time that we are most
11 interested in the control room as we're preparing for
12 operational readiness for a given day, really focused on
13 the availability of the gas-fired fleet at 2:00, 3:00, 4:00
14 in the morning. Oftentimes, on those units that I
15 mentioned that do have some tight pipe connections, they
16 don't have good visibility often until that time frame
17 early in the morning what their availability is. So us
18 having awareness of what the status of those units and
19 their ability to get gas helps us handicap, if you will,
20 the availability of those units. To date, with the reserve
21 margins we have in place, we've got other alternatives that
22 we can go to and implement some more conservative operating
23 procedures to make sure we can stay on top of those.

24 So a question about improvements that we put in
25 place since last winter. One of the significant

1 improvements we've had now that's very much related to this
2 ramp issue is that we've integrated a ramp ancillary
3 service product into our market design. And so the
4 operational challenge I described just now also can lead to
5 market challenges if the unit performance of commitment
6 dispatch, which can be challenged during cold weather
7 operations hits the control room, it can also manifest into
8 some market disturbances, particularly when you get close
9 or tight on required ramp to keep picking up that load
10 every five or 10 minutes.

11 So in the past, we've seen a physical shortage
12 of uncommitted online rampable capacity. You need to keep
13 moving up. And that also translates into some market
14 spikes. For our market design, with our five-minute
15 dispatch, you can see ramp shortages translating into very
16 high price spikes that may last only five or 10 minutes or
17 so.

18 So as we analyze that, we thought for our market
19 that it made sense to introduce this ramp product.
20 Essentially, again, it's a new reserve product that is
21 looking out at ramp requirements over the next 5 to
22 10-minute time frame. And as the unit dispatch optimized
23 solution of deployment of capacity for energy and ancillary
24 services is solving, it's also making a check to ensure
25 there is sufficient ramp to meet both the forecasted ramp

1 requirement, the load delta over a five or 10 minute
2 period, as well as sufficient ramp to meet some
3 uncertainties in that time frame. So we found that to be a
4 significant enhancement, both in our market design, as well
5 as supporting the control room's need to make sure we have
6 availability of sufficient ramp as we're moving through
7 those large pickup areas.

8 It's been fully integrated into all of our
9 market and operations process, beginning with the day-ahead
10 market, all the way through reliability commitment
11 processes, and even into our very short-term look-ahead
12 dispatch and the dispatch processes.

13 More detail on-ramp. I will let you study that
14 so you can get back to me with any questions you have.
15 Anyhow, essentially, it kind of graphically is showing what
16 I described. It's integrating into the optimization to
17 ensure that there's enough ramp on the system to meet
18 future dispatch needs, both known and unknown, five to 10
19 minutes in the future.

20 And it is market products. So when ramp is
21 short, it will bind, create a shadow price and a market
22 price for reserves. It will have the effect of slightly
23 raising prices in the current interval to get higher cost
24 units that may have slower ramp rates moving in
25 anticipation of needing to have sufficient ramp five or 10

1 minutes from now. So it's a market-based product that
2 provides transparency and information to the market about
3 the value of the ramp during those periods.

4 So at the conclusion of the polar vortex winter,
5 we also went through a detailed event analysis, both
6 internally with our stakeholders and we identified 17
7 discrete issues or areas for improvement as a result of
8 that review, covering areas such as coordination with gas
9 pipeline operators, enhanced coordination needs with our
10 neighbors was important as well. We identified some market
11 enhancement areas for improvement and also control room
12 process procedure improvements.

13 17 discrete items were identified. Of those 17,
14 I think 14 are fully in place now, but we continue to make
15 enhancements and identify improvements. And here are four
16 things that are available to us as we head into this winter
17 that I didn't have at this time last year.

18 The first is the conclusion of our discussions
19 with SPP about the utilization of the transfer corridor
20 between our Midwest portion of our footprint and the
21 southern portion of our footprint. Last winter, we were
22 operating with transfer limits of 1,000 megawatts in each
23 direction.

24 As a part of those agreements, we both enhanced
25 our coordination protocols to make sure that there's good

1 coordination, not just between SPP and MISO, but other
2 transmission operators in that part of the country as well.
3 And parties are comfortable that MISO can increase those
4 transfers above that 1,000-megawatt limit to mean between
5 2,500 and 3,000 megawatts now. So that provides us a
6 little bit more flexibility, but even with that additional
7 transfer capability, the added coordination, and with
8 Bruce's team and other transmission operators, it makes us
9 comfortable that that's an increased transfer amount that
10 can be well managed amongst all the parties.

11 I mentioned the ramp product. Emergency
12 pricing. We also made some price performance enhancement
13 improvements this year associated with pricing during next
14 generation emergency conditions. There are steps that can
15 occur during next generation events that release
16 emergency-only capacity or the deployment of demand
17 response that prior to this enhancement and price formation
18 could have led to counterintuitive price reversals. So
19 should we get into high-load conditions, tight generation
20 conditions, we should expect better pricing performance
21 this winter as compared to prior years.

22 And the last item there I wanted to mention was
23 FERC Order 809. We are planning in November to implement
24 changes to the schedule of our day-ahead market. We are
25 moving back the closing of our day-ahead market a half hour

1 compared to today, but concurrent with that, we're also
2 reducing our day-ahead clearing window from four hours to
3 three hours. So generators will receive their day-ahead
4 commitment and energy schedules an hour and a half earlier
5 starting next month than they have to this point. So that
6 will enhance their ability to make sure they can schedule
7 sufficient gas for operations the next day.

8 So I mentioned 17 items, areas for enhancement.
9 This chart shows several of those that were put in place.
10 So this kind of represents a timeline of readiness
11 activities that occur through time to ensure that on any
12 given winter day we're fully prepared to meet the
13 requirements of that day, regardless of gas situation or
14 loads and availability of generation. It starts in the
15 planning time frame with our transmission planners for
16 sure. Some of the areas that had been enhanced over recent
17 years as a result of the polar vortex experience include
18 items under the annual review there.

19 We've added a winter readiness workshop where we
20 get together with pipe operators in the footprint and our
21 stakeholders and certainly go over information activities,
22 emergency operating procedures in advance of tight winter
23 season operations. We've implemented an annual fuel survey
24 where we engage our gas generation asset owners and giving
25 MISO some information, a lot more information than we used

1 to get about the details of their gas pipeline contracts
2 and scheduling, again in support of overall situational
3 awareness for my operators in MISO.

4 Winterization is a hot topic. Again, not taking
5 our eye off the ball. As Wes said, given that it was a
6 relatively mild winter last winter. We have both training
7 awareness Webinars and discussions with stakeholders, and
8 MISO certainly provides a lot of advocacy to our asset
9 owners to make sure that they're moving forward with their
10 responsibilities to get their plants and units ready for
11 cold winter operations.

12 With that, I think I'll stop and wait for the
13 discussion. Thank you.

14 CHAIRMAN BAY: Thank you, Todd.

15 Bruce?

16 MR. REW: Good morning, Chairman Bay,
17 Commissioners LaFleur and Honorable. SPP appreciates the
18 opportunity to come talk about our winter preparedness. I
19 do thank you for mentioning the 75th anniversary. It's
20 something SPP is very proud of.

21 And Commissioner Honorable, thank you for coming
22 to Little Rock next week. We look forward to seeing you
23 back home.

24 This slide just lists the items that I am going
25 to cover. Let me start by talking about SPP's footprint.

1 Last October, we expanded our footprint, adding an
2 integrated system, which is essentially everything north of
3 Nebraska. From our previous footprint, we now go from
4 Texas to Canada. And one of the things that we learned is
5 that winter occurs sooner in North Dakota than it does in
6 Texas. Last year, we had our winter preparedness workshop
7 in December, and this year, we saw the need to move that up
8 to September.

9 So let me talk about the things that we covered
10 in our winter preparedness workshop. It was hosted on our
11 campus September 13th, and it was attended by numerous
12 stakeholders, both in person and via teleconference. We
13 also had vendors and neighboring systems like MISO was
14 present as well. We appreciate them attending.

15 So first off, if you look at the anticipated
16 weather outlook for the next winter, we do expect it to be
17 a little bit colder and a little bit higher load than we
18 experienced last year. The forecasted peak is about 38,000
19 megawatts, which is above last year's peak of 37,400. So
20 it will be a little bit colder, at least that's what we're
21 planning for.

22 Overall, the system is expected to be ready to
23 go for the winter. We do have significant outages in place
24 now. Of course, it's our major outage season, but we
25 expect anything major to be back in place by December in

1 plenty of time for the peak winter months.

2 Maybe I will just mention a couple things. We
3 have one small nuclear unit that will be shutting down
4 January 1st, but we don't anticipate that causing us any
5 problems.

6 I do want to mention one significant event from
7 the 2015-2016 season that we learned and during the
8 Thanksgiving weekend, we experienced a situation where the
9 wind output was 3,000 megawatts less than forecast. It was
10 a significantly lower end. What happened is an icing event
11 occurred over our primary wind area. So the wind farms
12 shut down for safety reasons because they had icing on
13 them. So what we did immediately, we recognized we needed
14 to have better enhancements of potential icing situations
15 in our forecasting. So we were able to incorporate some of
16 those tools immediately, and we are looking at an enhanced
17 tool for our reliability studies that will go in place by
18 November. So that will be our full inclusion of that
19 potential icing and it did actually help us in January. We
20 had a much smaller event occur in a different area of our
21 footprint, and we were able to forecast the icing that did
22 occur on wind farms. We had plenty of generation to
23 prepare for that.

24 One thing I do want to mention, too, if you look
25 at the polar vortex was several years ago. But the wind

1 generation that we have now is about double what we had
2 from back then. So we're up to almost 16,000 megawatts of
3 wind in our system. In the April time frame, we hit a peak
4 of 50 percent penetration. I'm anticipating us to hit that
5 during the winter now, and probably next April we should be
6 at 60 percent or greater wind penetration. So we have a
7 significant amount of wind, and that is certainly a key for
8 operations that we continue to look at and ensure that
9 we're ready for anything that occurs with those units.

10 So a couple of specific things that I want to
11 talk about for our ongoing challenges to the footprint.
12 One is we do identify some must fund resources in North
13 Dakota, in the Williston load pocket. But we do anticipate
14 new transmission coming online that will help that, but
15 just in case there's some delay in the transmission, we are
16 prepared to operate through that if there is a delay.

17 We continue to increase our higher gas usage.
18 Our coal right now is less than 50 percent of our resources
19 where just a few years ago it was 60 percent. So we
20 continue to move -- or trend down in our coal usage and
21 increasing our usage in gas and, of course, the wind.

22 As I mentioned, we had a significant amount of
23 wind increase in our footprint. So we continue to look at
24 how we can manage that. Our forecasting continues to
25 improve, and we are very dependent on that. But I think

1 from a situational awareness, we're very confident in what
2 our wind forecasting does and how we can manage that.

3 I do want to mention that we did change our gas
4 timeline -- excuse me, our day-ahead market timeline to
5 meet the gas order, and that occurred on October 1st. We
6 went from our day-ahead market closing at 11:00 in the
7 morning to 9:30 in the morning, and we also shortened up
8 our day-ahead market calculation time by half an hour.
9 This slide just shows you the before and the after timeline
10 starting on October 1st.

11 So a couple of enhancements to recognize that
12 we've put in place since last winter. The first one is our
13 realtime must offer requirement allows us to ensure that we
14 have fuel for the units that are participating. Secondly,
15 in March of this year, we added what we call a short-term
16 reliability unit commitment. And this allows us to do a
17 very quick 15-minute study intervals in our reliability
18 unit commitment process, and it really gives our operators
19 another tool to be able to commit units in the short term
20 to address any changes on the system that they might see.

21 We also extended our day-ahead reliability unit
22 commitment window to include a broader study period, and
23 this provides us what we think is a more accurate
24 assessment and needs for the reliability of the system.

25 And we have improved the market clearing engine

1 software time, and that increases our performance and
2 ability to use that.

3 So one of the important procedures as well is
4 what we do to train the operators to prepare them for a
5 significant event like a polar vortex. And we enhanced our
6 procedures to capture severe weather events, any fuel
7 limitations, awareness. We have close coordination with
8 the gas pipelines in our footprint. So we will communicate
9 with them when we see issues and vice versa, if they see
10 any concerns, they're communicating with us as soon as they
11 see that. This allows both of us to prepare for anything
12 that may occur within our footprint. We are similar to
13 MISO in that we have a lot of gas wells in our area, a lot
14 of gas pipelines. But that close coordination is still
15 very important to us.

16 Should we get to a severe event, we also make
17 sure that our operators are prepared to manage it, if it's
18 as severe as a load-shedding event.

19 One one thing we're also proud of is that we've
20 enhanced the operator training facilities. We've recently
21 renovated our training room. This has improved the
22 operators' training experience, and we feel like it's much
23 more successful in providing and delivering that and using
24 an advanced simulator above what we were doing, which gives
25 them a greater situational awareness and preparation for

1 things that might occur on the system.

2 The last thing I want to mention is just from an
3 operations center perspective. We have enhanced our
4 situational awareness and put in what's called a Macomber
5 Map. And this is a map that provides detail with respect
6 to the weather and the operating system so that we can
7 closely monitor any weather systems that are coming in and
8 overlay it right on top of the transmission grid.

9 So it allows the operators to see exactly where
10 potential conditions are occurring, and they can have
11 better visibility. They can also go in very quickly into
12 the system and identify anything that might be in the area.
13 For example, if a weather alert comes up, it can take them
14 right to that area, and they can look at any potential
15 problems in that area that's identified through the weather
16 alert. So that situational awareness has helped the
17 operators improve their ability to respond quickly and
18 reliably.

19 And that completes my presentation. I look
20 forward to questions.

21 CHAIRMAN BAY: Thank you, Bruce.

22 Nancy?

23 MS. TRAWEEK: Good morning, Chairman Bay,
24 Commissioner LaFleur, and Commissioner Honorable. Thank
25 you for inviting me and the ISO to FERC today to present

1 our preparedness for winter. California is actually a
2 summer peaking balancing authority. That doesn't mean we
3 don't prepare for winter. We typically have mild
4 temperatures. But I did want to share with you a couple
5 NOAA maps that kind of show at least currently today where
6 we think California is headed for the winter. The image on
7 the left is showing the temperatures above normal or the
8 prediction of temperature above normal. As you can see,
9 the orange as it gets darker predicts that the temperatures
10 will be above normal as we get closer into central Southern
11 California and all the way down to the Arizona border.

12 The map on the left is showing precipitation,
13 and "EC" means equal chances, which is equal chances of
14 you're going to have more rain as you're going to have less
15 rain. So we do anticipate that we will have a mild winter.
16 We don't really know what our rain condition yet will be.
17 We do know, though, we're still in severe drought in
18 central California and drought conditions in Southern
19 California. And fire threats are a consistent concern for
20 us. They used to be only a summer concern, and they have
21 now turned into just an all-around yearly concern. So
22 we're always monitoring fire threats and preparing for the
23 possibility of outages due to fires.

24 As far as winter preparedness, we actually do an
25 annual winter assessment, and that's coordinated with our

1 participating transmission owners, our neighboring
2 balancing authorities, and our reliability coordinator. We
3 identify if we meet acceptable pre- and postcontingency
4 criteria. We look at our system operating limits, make
5 sure we're meeting those needs, as well as we're looking at
6 new and retired facilities. We're getting, many, many new
7 solar facilities and a few new wind facilities. We're also
8 seeing a lot of gas facilities wanting to retire. So we're
9 always monitoring that, not just in our annual assessments
10 but throughout those notifications.

11 We also continue to coordinate with our gas
12 partners. We coordinate on a daily basis, sometimes hourly
13 basis with them, as well as we coordinate our outages, and
14 they're coordinating their pipeline outages with our gas
15 and generation outages. We try to coordinate those as much
16 as possible, as well as try to look at the impacts of those
17 outages on both of our systems, electric and gas
18 reliability.

19 Aliso Canyon, as you had mentioned earlier, is
20 really uncertain as to whether it will be available this
21 winter. So we participated in a joint technical assessment
22 this summer for winter impacts of electric generation,
23 based off of gas curtailments. Because winter is our
24 lower-demand season that allows us more flexibility to move
25 our resources out of the SoCalGas area into other parts of

1 our system, so that does provide us flexibility, and in our
2 assessment, what we did was we studied what the lowest
3 level of gas burden we can have precontingency and
4 postcontingency. It's a very low number. It's not
5 certainly an economic number. And it's going to be
6 something we want to maintain for a significant amount of
7 time. But we do know we can get to a very low gas burn if
8 required.

9 Even though electric generation does use less
10 gas during the winter in California, it still remains at
11 risk, because electric generation is the first generation
12 to come off if core demand is not met, and core demand is
13 the peak for the gas company. So the gas company peaks in
14 the winter, and the electric system peaks in the summer.

15 You might have all seen this map many times, but
16 I wanted to point out here that even though in the summer
17 we were really concerned about the L.A. Basin -- and of
18 course we're still concerned about the L.A. Basin. But in
19 the winter, actually all generation within Southern
20 California Edison or Southern California gas system and the
21 San Diego system could be at risk due to pipeline outages
22 or just core demand use. So through the coordination that
23 we've established between us, the ISO, SoCalGas, our
24 adjacent BAs that were impacted, like LADWP, and our
25 generation -- generator community as well as the policies

1 approved by the FERC and CPUC were really helpful to allow
2 us to mitigate this summer. We coordinated daily and
3 ensured that we were meeting both not only the gas needs
4 but the electric needs.

5 So we are anticipating that we will still have
6 that same coordination effort all winter long as well. So
7 that will be a good thing.

8 We also have a joint agency action plan that is
9 currently being worked on to help mitigate any gas concerns
10 over the winter season.

11 As far as new market products, we are
12 implementing our flexible ramping product actually in the
13 next couple of days. It's really important functionality
14 for operations in general, because it will help ensure that
15 we will have the capability needed and the availability of
16 ramping in the 15-minute interval for the next five-minute
17 interval. For operators, this is a good feeling when you
18 know you're going to have your ramping capability to meet
19 those variable resources, as they can go up and down by
20 thousands of megawatts within a few minutes.

21 This will give us both upward and downward
22 capability, and that's really key, that downward capability
23 that we've been lacking. So we're very excited about that
24 new aspect of our market.

25 And then lastly on this slide, I wanted to talk

1 about on October 1st, we welcomed two new partners to our
2 EIM, Puget Sound energy and Arizona Public Service. We're
3 very excited about that. We're seeing transfers right from
4 the get-go. We saw transfers. But there's quite a bit of
5 transfer capability now around the west between the EIM
6 entities as well as the ISO and EIM entities. It's working
7 out really well. It's helping us provide regional
8 diversity amongst the west and helping both -- all the
9 balancing authorities in EIM, as well as help us manage our
10 renewables so we can transfer energy back and forth as
11 needed. It's exciting for operations. A lot of us have
12 been there a very long time, and it's exciting to see that
13 now others in the west are benefiting from, you know,
14 energy markets in realtime in consolidated dispatch. So
15 we're very excited about that.

16 With that, I will conclude my presentation.

17 CHAIRMAN BAY: Yes, congratulations on the
18 expansion.

19 MS. TRAWEEK: Thank you.

20 CHAIRMAN BAY: So I want to thank all the
21 panelists for these very interesting and informative
22 presentations. It's clear that you've been hard at work
23 getting ready for this upcoming winter, and I appreciate
24 what you've been doing. I think this is another example of
25 the benefits to consumers of living in a region served by

1 an RTO/ISO. Across the RTOs/ISOs, it's helpful to see the
2 many different approaches that you've implemented to deal
3 with the challenges of serving load in the wintertime. And
4 the approaches include market enhancements and new
5 products, better operational procedures, more planning,
6 preparation, training, and situational awareness, and
7 better gas/electric coordination. So this is all, I think,
8 good to see. And again, I think consumers benefit from the
9 work that you're doing.

10 So I just have one or two quick questions. I
11 think the meeting is going a bit long.

12 How would you assess, then, your overall comfort
13 level going into the winter on behalf of your RTO/ISO?

14 MR. BRANDIEN: For New England, it really comes
15 down to fuel inventories. We first look at our winter
16 reliability program and have a good understanding of what
17 kind of fuel inventories we have going into the winter, and
18 then we monitor closely the LNG facilities. Is Canaport
19 going to come in, you know, topped off at 10 Bcf. Last
20 December, a ship showed up at the Bowie. That gave us some
21 level of comfort that they were going to be there. And we
22 have very good relationship with District Gas, and they let
23 us know exactly what their inventory is and let us know
24 what their schedule is for ships coming.

25 So really, it's maintain that awareness of fuel

1 inventory and close relationship with the gas pipelines and
2 understanding if they're having any issues. We exchange
3 information back and forth with them. We communicate with
4 them two, three, four times a day. So it's that level of
5 knowledge.

6 CHAIRMAN BAY: Thanks, Peter.

7 Wes?

8 MR. YEOMANS: Yeah, just quickly. The
9 performance of the infrastructure is very important. But
10 for expected performance, our view is that we are
11 comfortable that we will be able to meet reliability
12 criteria throughout the winter.

13 CHAIRMAN BAY: Thank you.

14 Michael?

15 MR. BRYSON: From PJM's perspective, very high
16 comfort level with the procedures, the market enhancements
17 we put in place, the resource infrastructures. My biggest
18 stay awake at night thing is the unknown about the weather.

19 CHAIRMAN BAY: Thank you, Michael.

20 Todd?

21 MR. RAMEY: Once a month, I meet with a board
22 committee, our markets committee, and I always start off by
23 saying I'm happy to report another month of reliable,
24 efficient operations. I do that for a couple of reasons.
25 One is to remind the board that our processes and tools and

1 procedures are designed to provide that outcome over a
2 variety of weather configurations, load levels, asset
3 availability.

4 So on one hand, that's one point I want to make,
5 and the other point I try to make is that we need to be
6 vigilant because the future is certainly fraught with
7 unknowns, and you're always given the opportunity to learn,
8 improve, and enhance.

9 So given that that's our normal process,
10 procedure, I'm sure that's true for all of us. Looking
11 forward, we do have a lot of confidence that we're prepared
12 to meet the challenges for the region this winter reliably.

13 CHAIRMAN BAY: Thanks, Todd.

14 Bruce?

15 MR. REW: Well, I don't want to ever get too
16 comfortable. But looking at SPP, we are a summer peaking.
17 I am comfortable that we're preparing our operators to
18 respond to anything unexpected, and that would probably be
19 the only concern that we might have, is if there's some
20 major storm that damages a lot of the systems. Outside of
21 that, I'm confident that the operators can handle anything
22 that comes up.

23 CHAIRMAN BAY: Thanks, Bruce.

24 Nancy?

25 MS. TRAWEEK: I think we're very comfortable

1 with our assessment. We have plenty of capacity on our
2 major transmission lines as well as we're not seeing any
3 congestion through our studies. We will -- I feel very
4 confident that our communications with the gas company will
5 help us mitigate any issues that come up there, and our
6 technical assessment is going to put us in place to know
7 what possibly could happen and how to mitigate that. So I
8 feel comfortable.

9 CHAIRMAN BAY: Thank you.

10 I think I will hold off on asking a second
11 question, and I will yield my time to Cheryl.

12 COMMISSIONER LA FLEUR: Thank you very much,
13 Norman.

14 Thank you all for being here and thank you for
15 everything you and your teams do on the front lines to keep
16 the lights on for customers.

17 What was going through my mind the whole time
18 you were talking was how integrated a lot of the things we
19 work on with you and with all the people around the table
20 are, the reliability rules, market design and monitoring,
21 transmission planning, and the ever-challenging gas
22 pipeline certificate work.

23 In the interest of time, I'm going to bore in on
24 the person who seemed the least comfortable, Pete, and ask
25 just a little bit more about your fuel situation.

1 You mentioned the importance of the Algonquin
2 incremental market project hopefully coming on by winter,
3 and I hope you have a -- what your confidence is there.

4 And also, I wanted to ask about LNG. In an
5 emergency, if you lost a pipeline or lost one of your nukes
6 or something, how quickly can you get an LNG delivery? Is
7 that something that's just there for you, or is there a lot
8 of risk of LNG not being available? Is it just price, or
9 is there an actual adequacy of supply issue?

10 MR. BRANDIEN: Well, first, we monitor tank
11 levels. So there has to be fuel in the tanks. The last
12 two winters, they have replenished on a somewhat frequent
13 basis. So that gave us a comfort level.

14 I will start off with Canaport because that's
15 the 10-Bcf facility, and that can inject about a Bcf. I
16 think their max vaporization is about 1.2. That can't all
17 come to New England. Some of that would have to go up into
18 New Brunswick if they were vaporizing that amount.

19 That pipe is a higher-pressure pipe, like
20 1400-pound pipe, and it's dumping into the Algonquin and
21 Tennessee pipe, which are lower pressures. So what we've
22 been told -- I don't operate those pipes, but we have good
23 communications with the pipeline operator, and that pipe,
24 the maritime northeast pipe, which is where Algonquin goes
25 into, is operated by Spectra Energy. And if they know that

1 somebody has scheduled the gas and that Canaport is
2 beginning to vaporize and send the gas, they generally will
3 start to bleed the gas from the higher-pressure pipe into
4 the lower-pressure pipe without a delay and then just catch
5 up when they're vaporizing.

6 District Gas is generally vaporizing all the
7 time, either supplying vista gate 8 and 9 or supplying
8 their LDC contracts. So once again, that's pretty much
9 always there. They -- as you know, they actually vaporize
10 into the National Grid system and also into the Tennessee
11 pipe, into the Algonquin pipe. So they can go in any
12 direction, and they're generally right there.

13 The one that we're unsure of is the ship at the
14 Bowie. They like to respond to price. And so they could
15 sit there connected to the Bowie for days and not vaporize
16 at all. Last December, they were sitting there December,
17 January and vaporized later in the winter, but they were
18 there. So I'm not sure how long they take, but they can
19 generally get up and vaporize. It's a pretty simple system
20 to take the LNG and vaporize. It's not very complex. So
21 it's generally there relatively quickly.

22 COMMISSIONER LA FLEUR: Thank you.

23 I know we're talking about this winter. You
24 ended your talk with somewhat of an ominous statement about
25 the gas resource -- the nongas resources that you will be

1 losing in the next year or so.

2 Are there things you're doing now to give
3 yourself more margin for next winter or -- because these
4 things take a long time.

5 MR. BRANDIEN: I wish I had a good answer that
6 gave me comfort that as the nongas resources retire I had
7 some sort of magic bullet. The region doesn't seem to be
8 motivated to go down a path to expand the gas
9 infrastructure. They want to invest in different things,
10 you know, solar, offshore wind, onshore wind, energy
11 efficiency. We have seen the benefit of energy efficiency.
12 Our 90/10 peak for this winter is about 1100 megawatts less
13 than our all-time winter peak. We actually see our peaks
14 coming down through the years. But the generation
15 retirements are going to outstrip those activities.

16 Solar, I look at some of that solar as I'm
17 banking gas for later in the day. I was out in Denver at
18 the National Renewable Energy Labs with Arnold Quinn, and I
19 made the statement that, you know, everybody is talking
20 about the role of gas in a renewable environment, and do we
21 have to build flexibility into the gas system, and I think
22 my reality is a lot of these renewables are going to give
23 me the flexibility on the gas system to operate.

24 I think really what I see in the coming years is
25 more and more reliance on LNG and ensuring the

1 replenishment of that LNG.

2 Not the best picture when you look at 1500
3 megawatts retiring May 31st of nongas resources. That's
4 about -- a thousand of that is coal, and that's about half
5 the coal that's left in New England. And then we have a
6 nuclear unit that's going to retire a year or two later,
7 followed by who knows, the other older fossil oil
8 resources.

9 So that's why, you know, I close it with this is
10 probably my last best year, because I'm getting some
11 expansion of a gas infrastructure, and I have those
12 resources, which I won't have in the future.

13 COMMISSIONER LA FLEUR: Well, thank you. I know
14 there's a lot more we could say, and it's a conversation we
15 have to continue having. But thank you for thinking about
16 all those things together, and we'll continue the effort.

17 Colette?

18 Mr. Chairman?

19 COMMISSIONER HONORABLE: Thank you.

20 Thank you for your presentations. Most of all,
21 thank you for your work throughout the year. I really am
22 quite fascinated by these presentations. I know it's
23 getting toward lunchtime, but I'm very impressed with the
24 level of work that you're carrying out, and each year, you
25 are improving your work and looking inward and also looking

1 outward. We've seen examples of work with neighbors and
2 improvements. Thank you. My guilt factor is going down
3 from your work on the contract path. And quite frankly, we
4 are seeing the diversity, as the Chairman mentioned, of the
5 ways in which you're tackling how dynamic and how radically
6 changing the regions are. The CAISO example, what's
7 happening in SPP. So thank you for what you're doing.

8 I was also very pleased with the compliance
9 filings in response to Order 809.

10 In the interest of time, I want to -- I have
11 lots of things I'd love to talk about, but I want to focus
12 on gas/electric coordination, because I think your
13 presentations demonstrate that while the winters will be
14 mild, thank God, and have been, we can never take our eyes
15 off of gas/electric coordination, and I think your
16 presentations really highlight that.

17 From PJM, the fact that you've hired a gas
18 expert, I think that's terrific. But I also heard you say
19 that you are still challenged with how you coordinate with
20 LDCs, which have a different regulatory construct. And so
21 it speaks to me to work that we all have yet to do, because
22 I know that you're not the only entity grappling with that
23 issue.

24 And certainly, CAISO is a unique situation with
25 Aliso Canyon and the heightened level of coordination, and

1 really unprecedented, ranging from state and federal
2 entities, to reflect upon what occurred and how to ensure
3 that reliability is maintained. And quite frankly, the
4 summer that you experienced, I think, demonstrated the best
5 example of coordination and how well you have worked. And
6 so I commend you and your colleagues for that.

7 I want to ask you all -- and I should mention
8 SPP. Bruce, you mentioned your wind and gas numbers, which
9 are growing by leaps and bounds. But that also speaks to
10 me about the heightened need to coordinate to be able to
11 manage the increased amounts of wind -- excuse me, gas, and
12 the examples you gave regarding wind and some unexpected
13 occurrences that you had. And then on the other end of the
14 spectrum, very high inputs and increases expected soon.

15 So it also made me think about, what are the
16 ways in which we could better support gas/electric
17 coordination. If you have any thoughts about that now. If
18 not, I know we will be meeting with you, and I really am
19 interested in learning if there are tools that we can
20 employ to support your greater work on gas/electric
21 coordination, or are there barriers or problems. One
22 actually from PJM, that's something I want to think more
23 about, what we could do, maybe even if it's not a formal
24 matter, how can we lend our help to aid in conversations.

25 So I wanted to extend myself in that way but

1 also hear from you. Again, in the interest of time, if you
2 can't think of anything now, that's fine. If you do have
3 thoughts in mind, I would love to hear it. Thank you.

4 MR. BRYSON: If you had asked me a week ago, I
5 would suggest we should send a letter to NAESB. Again, I
6 think that was a great thing. I feel like there's
7 something stalled, and there's a lot more -- there's just a
8 lot more we can do on both sides, and I think it's going to
9 require a change in the way we both -- approach our
10 business to kind of look at that. So I appreciate that
11 letter. Thanks.

12 COMMISSIONER HONORABLE: And thank you,
13 Mr. Chairman.

14 Anyone else?

15 Thank you, Michael.

16 And I want to say very quickly, that I know a
17 lot of folks work on the NAESB effort as they do on NERC
18 matters. Both are equally important in my mind, and I
19 think the work with NAESB can be more challenging.

20 But you're right, it's absolutely focused on
21 business operations, absolutely focused on the work, for
22 instance, that Richard Blain is carrying out and the work
23 that happens in control rooms and such. And it's so
24 important that all stakeholders continue to stay engaged to
25 move past barriers and places where it may be difficult,

1 but if we work a little harder, we may find an opportunity
2 to reach some level of consensus or improve the standards
3 by which we carry out this work.

4 So thank you for mentioning that.

5 CHAIRMAN BAY: Thank you, Colette.

6 Madam Secretary?

7 SECRETARY BOSE: Thank you, panel.

8 We're ready to move to our last item for
9 discussion and presentation this morning, item A-3. This
10 is concerning the 2016-2017 winter energy market
11 assessment. There will be a presentation by Adam Bennett
12 and Hillary Huffer from the Office of Enforcement. They
13 are accompanied by John Sillin and Ramses Cabrales, also
14 from the Office of Enforcement.

15 We will take a pause now until the Commissioners
16 return.

17 CHAIRMAN BAY: Let me ask the team, in the
18 interest of time, do you think it would be possible to
19 summarize the presentation? I know the presentation in
20 full will be posted online. But would it be possible, you
21 know, as a result to present a more summary version of a
22 full presentation. Let's wait until my colleagues return,
23 and we will go ahead and proceed with essentially an
24 overview of the presentation. Thank you.

25 MR. BENNETT: Yeah.

1 (Pause.)

2 SECRETARY BOSE: You may begin, Adam. Thank
3 you.

4 MR. BENNETT: Good afternoon, Mr. Chairman and
5 Commissioners. This presentation is the Office of
6 Enforcement's 2016-2017 winter energy market assessment,
7 staffer's opportunity to look ahead at the coming winter
8 and share our thoughts and expectation on market
9 preparedness, including an assessment of risks. I'm going
10 to give a truncated version today in the interest of time.

11 So as we're looking ahead to winter, futures
12 prices are looking modestly higher than they were last
13 winter. Henry Hub over the summer increased from below \$2
14 to more than \$3 to what we're sitting at currently, and the
15 future curves for both power and gas have mirrored that
16 move upward, with the strongest gains in the Midwest and
17 the West Coast markets.

18 In Southern California, we saw prices move up an
19 average of 33 percent higher from early 2016 and power
20 prices up over 20 percent.

21 Weather forecasts for this winter are greatly
22 different than what they were last winter, which is warmer
23 than normal. Since they're taken months in advance, it can
24 only give you a broad explanation what the potential
25 patterns are actually going to be, but we're looking for

1 generally normal temperatures throughout the upper Midwest,
2 New England, and Mid-Atlantic regions.

3 Given the more normal temperatures that we're
4 likely to see are slightly colder than last year, we should
5 see an appropriate increase in residential and commercial
6 sector demand on the gas side, as well as a slight increase
7 on the industrial sector.

8 As we've seen continuing through the summer and
9 likely to continue through the winter, is an increase in
10 exports, both on the LNG side and the exports on the Mexico
11 side.

12 That should be somewhat contrasted by a drop in
13 the level of gas demand for power generation.

14 As we talked about, larger response in the
15 export side continuing to go forward into 2017, which is
16 really the larger year. We should see a slightly higher
17 demand on the export side this upcoming winter, but far
18 more beyond this winter that it should be an impact.

19 That's actually countered by a plateauing or a
20 small decline in natural gas production that we've seen
21 over the summer and continuing up to this point in
22 mid-fall. As of right now, we've seen a 0.2-Bcf-a-day
23 decline in U.S. natural gas production through the first
24 nine months of this year. That compares with a 4-Bcf-a-day
25 increase over the same period in 2015. So that's a risk

1 that we flag going forward.

2 Strong storage inventories, as we sit today,
3 should keep the market well-supplied. However, we exited
4 last year with very full supply, and we're entering this
5 winter with still above five-year-average supplies.

6 And if it is needed over the winter, Canadian
7 imports, as well as imports of LNG, should be able to help
8 fill in those supply gaps. There's a high level of
9 pipeline conductivity between Canada and the U.S., and
10 global LNG prices are significantly lower than they have
11 been in the past years. So that should incentivize cargos
12 to come into the U.S. should prices allow.

13 And as we look to the market areas, some new
14 pipeline additions over the past year or so helped to ease
15 some of the market area prices. There has been about 6 Bcf
16 a day of new transport capacity added within the
17 Appalachian region alone since 2015, and there's set to be
18 about another 2 Bcf a day of new transport capacity from
19 that region before the start of 2017. And that should help
20 to really mitigate some of these price spikes that we've
21 seen in previous years. One of the core additions
22 upcoming, as was talked about earlier, is Spectra's
23 Algonquin incremental market power project, which will add
24 about 350 MMcf per day into the greater Boston/New England
25 market.

1 We are on slide 11. I apologize for that.
2 Futures markets are actually signaling that New York City
3 prices will be the highest this winter, peaking at around
4 \$9 per MMBtu in January. They're higher than the prices in
5 Boston and other surrounding demand hubs. And one of the
6 challenges that we flagged going into this winter is in
7 Aliso Canyon and in Southern California. After the leak
8 and subsequent closure this year, there has been ongoing
9 operational issues that have continued through over the
10 summer.

11 As of right now, where we sit at the beginning
12 of October, state regulators have approved 27 of the
13 storage wells to come back into service, while taking 78
14 out of operation. And it's limited injection and
15 withdrawal capability. So total inventory in the Southern
16 California area sits at 61, almost 62 Bcf, versus the
17 roughly 120 that was there at this time last year.

18 State regulators have actually said that the
19 region should be stable without additional capacity from
20 Aliso Canyon but may face a small shortage if the most
21 extreme winter weather happens.

22 And I will turn it over to Hillary.

23 MS. HUFFER: Thank you, Adam.

24 Electricity demand in winter months differs from
25 other seasons, not only in the amount of demand but also in

1 the pattern during the day. This graph shows how CAISO's
2 duck curve has changed between January 2011 and January
3 2016. The duck curve is widening, indicating that
4 renewable generation serves more load during the middle of
5 the day, but natural gas-fired generation is increasingly
6 called upon to ramp up output in the afternoon and evening
7 as solar generation declines and load increases. CAISO's
8 widening duck curve is, in part, due to increased solar
9 generation. Looking ahead on the power generation side, we
10 continue to see a shift away from large centralized power
11 plants. The majority of new entrants expected to come
12 online between now and February 2017 are primarily small to
13 mid-sized generators, which are less than 400 megawatts, and
14 renewable products. This map shows various regions by
15 number of proposed new transmission projects. In the
16 darkest shaded region, you would see there are more than 20
17 high-voltage transmission line projects expected to be
18 completed in MISO between February 2017 and now. Many of
19 these projects will serve areas that have been identified
20 by Staff as having persistent price divergences.

21 In terms of upcoming generator retirements, the
22 Fort Calhoun nuclear power plant in Nebraska is the only
23 major announced nuclear plant retirement this winter.
24 However, significant price impacts are not anticipated from
25 its closure.

1 This chart shows the annual change in electric
2 generation capacity since 2010 for ISO New England, New
3 York ISO, and PJM. It illustrates a decrease in overall
4 generation capacity of nearly 7500 megawatts from 2014 to
5 2015. The chart also highlights the decrease in coal-fired
6 generating capacity and the increasing importance of
7 natural gas for electricity generation. This change in the
8 resource mix can pose challenges for winter operations,
9 especially in ISO New England where approximately 44
10 percent of generation capacity is now gas-fired and
11 disruptions in gas supply and pipeline capability can occur
12 due to the configuration of the system.

13 Historically, ISO New England has been able to
14 rely on coal- and oil-fired power plants in the winter when
15 residential and commercial demand peaks. To help maintain
16 reliability with its changing resource mix, ISO New England
17 has implemented a winter reliability program that is
18 designed to prevent overreliance on natural-gas-fired
19 generators, as well as to implement other proactive
20 measures during the winter months.

21 In New York ISO, nearly 50 percent of capacity
22 is natural-gas-fired. And New York's ISO demand response
23 programs, which reduced energy use at peak times, can be
24 activated to help support regional reliability and manage
25 demand during the winter months. In PJM, natural gas

1 accounts for more than 30 percent of generating capacity.
2 PJM continues to build on the gas/electric coordination
3 efforts established after the 2014 polar vortex. Also,
4 this winter will be the first year that PJM's new capacity
5 performance market design will be in effect.

6 In summation, the outlook for the winter is
7 cautiously optimistic, with markets well supplied for the
8 coming season. Normal to above average temperatures are
9 expected and should lessen possible gas delivery
10 constraints. New infrastructure in terms of pipelines and
11 transmission lines will transport gas and electricity to
12 alleviate price differences and mitigate spikes. Staff
13 will continue to monitor developments within the electric
14 and natural gas markets, with particular attention paid to
15 the issues at Aliso Canyon and the Northeast.

16 This concludes the 2016-2017 winter energy
17 market assessment. We are happy to answer any questions
18 you may have.

19 CHAIRMAN BAY: Thank you, Hillary, Adam, John,
20 and Omar. I must tell you that I always look forward to
21 this presentation each year. It's very helpful to me. I
22 think it's informative. I think it's helpful to the
23 stakeholders and the public as well. This year, I think it
24 was particularly helpful because it came right after the
25 regional presentations from the RTOs and ISOs. So it was

1 very nice to get the comparison between their perspective
2 at a regional level and then your perspective at a national
3 level. So thank you very much. I appreciate the good
4 work.

5 COMMISSIONER LA FLEUR: Thank you. I will just
6 add that the whole presentation, I believe, is going to be
7 put online. There's just a tremendous amount of
8 information packed into these charts. So I commend it to
9 the viewing public, out on video, for their reading.

10 Thank you very much for your work on it.

11 COMMISSIONER HONORABLE: Thank you.

12 And thank you to the team for your presentations
13 and most of all for the work you also do throughout the
14 year to stay on top of what is happening across the country
15 and how our work needs to respond to that or get ahead of
16 it.

17 I have one question, if you don't mind, and I'll
18 be quick. It's on slide 7. Because I think we should
19 pause to really take stock of what this slide means, this
20 is the graphic depicting production and the first decline
21 in shale gas since the evolution, revolution, whatever you
22 want to call it, over the past 10 years or so. And it
23 looks like from 2015 to '14 and 2016 to '15 there was such
24 a large decrease. And so I want to think about what should
25 we anticipate in terms of capacity, what should we

1 anticipate in terms of impacts to price, in your opinion?

2 MR. BENNETT: Yes, that's a very good question.
3 Thank you for the question. The impacts of price going
4 forward of the lower production are really going to be
5 regionalized, I think. You are seeing actually some of the
6 lowest prices that we've seen in a really long time in the
7 Appalachian basin. Some of that's due to pipeline
8 constraints and some of that's just due to seasonal
9 constraints because we're at the very tail end of the
10 injection season and we're nearing full storage.

11 A lot of analysts, myself included, see that we
12 might see a bump-up over the winter months as they get some
13 slightly better pricing, and you can sell into nearby
14 demand markets at a higher price than \$1 or \$2.

15 COMMISSIONER HONORABLE: Thank you so much, and
16 thank you in advance for the work you will continue to do.

17 CHAIRMAN BAY: Thank you, Colette.

18 Thank you, panel. I appreciate your work.

19 So last but not least, I have one final
20 announcement to make. I'm very sad to say that my chief of
21 Staff, Larry Gasteiger, will be leaving FERC this Friday.
22 I've asked Jamie Simler, who is currently the director of
23 the Office of Energy Market Regulation, to become my next
24 chief of Staff, and she has graciously agreed.

25 And I've also asked Anna Cochran to become the

1 acting director of OEMR, and she has graciously agreed as
2 well. Anna and Jamie are both outstanding members of the
3 senior executive service here at FERC, and I know that they
4 will serve with great distinction in their new roles.

5 But I would like to return to Larry Gasteiger.
6 Where is Larry right now? He's hiding behind Mark. And I
7 really need to thank Larry for his 27 years of public
8 service, the last 19 of which have been spent here at FERC.
9 Larry has served in the Office of General Counsel, in OEMR,
10 in the Office of Enforcement, in the Chairman's office, and
11 in each position he has excelled.

12 In particular, I personally am grateful to Larry
13 for the help he has given me over the years. He was my
14 deputy in the Office of Enforcement, clearly one of the
15 most important picks that I had to make when I came in as
16 the director of OE when I was new to FERC and when I was in
17 a great need of having a Sherpa. And Larry filled that
18 role.

19 Back in 2009 when I started here at FERC and
20 when Larry started working with me, I don't think he had a
21 touch of gray hair. So I'm not sure what that says about
22 working with me. On the other hand, back in 2009, I had a
23 full head of hair. So I'm not sure what it says about
24 working with Larry.

25 But as my chief of Staff, I have really enjoyed

1 working with Larry. I valued his experience, judgment, and
2 ability to get things done. He has truly been an
3 outstanding public servant, and FERC is a better agency for
4 his dedication and his commitment to its mission.

5 I will now let my colleagues make some remarks,
6 and I will return to make a presentation to Larry.

7 Cheryl?

8 COMMISSIONER LA FLEUR: I don't know what's
9 wrong with all you men, because I'm the oldest person
10 around here, and my hair never changes color.

11 I want to thank Jamie and Anna. If anyone
12 doesn't know that these two ladies make things go around
13 here, they haven't been hanging around FERC very well. I
14 will also save most of my time for Mr. Gasteiger.

15 I just want to comment. The Chairman outlined
16 some of the jobs he's had, but he's really, in each of
17 those jobs, I think, made defining contributions and
18 lasting contributions to the Commission. When he was in
19 the solicitor's office, he defended Order 888 in court.
20 That seems in retrospect a rather important case to get
21 that upheld. He led OEMR East at a time when the three
22 RTOs we just heard from were just congealing their remarks
23 and starting the capacity markets, and all of that that is
24 now so critical to what we just heard.

25 When EAct 2005 was passed and the new

1 adjudicate came from New Mexico to run enforcement, he
2 helped shape that enforcement and the penalty guidelines
3 and getting that started. And then of course, his time as
4 chief of staff.

5 So we're going to miss you. And we'll think
6 about you whenever the Nationals or the Capitals are doing
7 well, and I wish you and Eileen every happiness in your
8 next chapter.

9 COMMISSIONER HONORABLE: I, too -- this is
10 bittersweet really because I guess I came along in the
11 Gasteiger era when he was in enforcement, and that was very
12 new for a state regulator to grapple with. I greatly
13 appreciate Larry and Larry and team helping a newer
14 commissioner and Staff get acquainted with this work, and
15 yes, in particular, the critical work that underpins this
16 very controversial area, quite frankly. So I've greatly
17 appreciated your patience and your instruction. And then
18 he got a little closer to the fire, I would say a lot
19 closer to the fire.

20 So while we may seem even-keeled and
21 mild-mannered from afar, Larry became chief of staff and
22 learned what we were really like. And what I appreciated
23 most about Larry's work as chief of staff is that he was
24 always willing to help smooth and develop a path for
25 consensus, for the best result in the interest of our work

1 here at the Commission, most of all in the public interest.

2 So I've greatly appreciated the opportunity to
3 get to know you, Larry, and I wish you well in your new
4 journey.

5 I also want to congratulate Jamie and ask Jamie
6 to visit with Larry to learn how crazy it is working with
7 all of us, but most of all, I think how wonderful it's
8 going to be. I, too, have learned a lot from Jamie and her
9 team, and I did previously congratulate Anna. And I think
10 I was smiling maybe a little bit more than Anna was. It's
11 going to be okay. We're going to be just fine. I look
12 forward to working more closely with Jamie and with Anna at
13 the helm and OEMR. So congrats to you all, and we will
14 miss you, Larry.

15 CHAIRMAN BAY: Not surprisingly, it is hard to
16 find an award that Larry has not won at some point while
17 here at the FERC. And after OER did a lot of research, and
18 OED did a lot of research, I think we finally found an
19 award he has not achieved, and that is the Chairman's
20 Medal. So it gives me great pleasure to present the
21 Chairman's Medal to Larry Gasteiger.

22 (Appause.)

23 CHAIRMAN BAY: And with that, this meeting is
24 adjourned.

25 (Whereupon, at 12:19 p.m., the hearing was

1 concluded.)

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1 CERTIFICATE OF OFFICIAL REPORTER

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4 This is to certify that the attached proceeding before
5 the FEDERAL ENERGY REGULATORY COMMISSION in the Matter of:

6

7 Name of Proceeding:

8

9 CONSENT MARKETS, TARIFFS AND RATES - ELECTRIC
10 CONSENT MISCELLANEOUS ITEMS
11 CONSENT MARKETS, TARIFFS AND RATES - GAS
12 CONSENT ENERGY PROJECTS - HYDRO
13 CONSENT ENERGY PROJECTS - CERTIFICATES
14 DISCUSSION ITEMS
15 STRUCK ITEMS

13

14 1,031st COMMISSION MEETING

15

16

17 Place: Washington, DC

18 Date: Thursday, October 20, 2016

19 were held as herein appears, and that this is the original
20 transcript thereof for the file of the Federal Energy
21 Regulatory Commission, and is a full correct transcription
22 of the proceedings.

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Official Reporter